## CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS

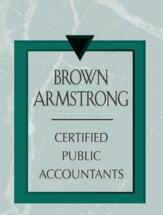
**FINANCIAL STATEMENTS** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2018

## CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

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### BROWN ARMSTRONG

Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Tulare County Association of Governments Visalia, California

To the City Council City of Visalia Visalia, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Measure R Special Revenue Fund and the Local Transportation Special Revenue Fund and Transit Enterprise Fund (collectively, the Transportation Development Act (TDA) Funds) of the City of Visalia (the City), as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's Measure R Fund's and TDA Funds' basic financial statements as listed in the table of contents. The June 30, 2017 summarized comparative information has been derived from the 2017 financial statements and is included for additional analysis only.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of

expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure R Fund and TDA Funds of the City, as of June 30, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 1, these financial statements present only the Measure R Fund and TDA Funds and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2018, or the changes in its financial position for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Management has omitted Management's Discussion and Analysis, Budgetary Comparison Schedules, Schedule of the City Transit Enterprise Fund's Proportionate Share of the City's Net Pension Liability, and the Schedule of Contributions that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2019, on our consideration of the City's internal control over financial reporting relating to the Measure R Fund and TDA Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance relating to the Measure R Fund and TDA Funds and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance relating to the Measure R Fund and TDA Funds. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance relating to the Measure R Fund and TDA Funds.

BROWN ARMSTRONG

Brown Armstrong Secountancy Corporation

Bakersfield, California March 29, 2019

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#### **CITY OF VISALIA** LOCAL TRANSPORTATION SPECIAL REVENUE FUND **BALANCE SHEET JUNE 30, 2018** WITH COMPARATIVE TOTALS

	2018	2017
ASSETS		
Cash and cash equivalents  Due from other governments	\$ 2,523,291 498,699	\$ 1,565,450 1,358,207
TOTAL ASSETS	\$ 3,021,990	\$ 2,923,657
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Accounts payable	\$ 42,030	\$ 285,413
TOTAL LIABILITIES	42,030	285,413
FUND BALANCE Restricted by:		
Laws and regulations of other governments	2,979,960	2,638,244
FUND BALANCE	2,979,960	 2,638,244
TOTAL LIABILITIES AND FUND BALANCE	\$ 3,021,990	\$ 2,923,657

# CITY OF VISALIA LOCAL TRANSPORTATION SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

	2018	2017
REVENUES Local transportation funds Other grants Other revenues Interest	\$ 275,000 1,924,589 55,536 17,568	\$ 590,000 4,709,508 - 5,377
TOTAL REVENUES	2,272,693	5,304,885
EXPENDITURES  Construction and maintenance Administration	1,929,810 1,167	4,035,017 812
TOTAL EXPENDITURES	1,930,977	4,035,829
Excess of revenues over expenditures	341,716	1,269,056
OTHER FINANCING SOURCES (USES) Sale of land Transfer in from other City funds Transfer out to other City funds	- - -	644,623 163,326 (344,386)
Total other financing sources (uses)		463,563
Excess of revenues over expenditures and other financing sources (uses)	341,716	1,732,619
Fund balance, beginning	2,638,244	1,218,290
Prior period adjustment		(312,665)
Fund balance, beginning, as restated	2,638,244	905,625
Fund balance, ending	\$ 2,979,960	\$ 2,638,244

# CITY OF VISALIA MEASURE R SPECIAL REVENUE FUND BALANCE SHEET JUNE 30, 2018 WITH COMPARATIVE TOTALS

ASSETS	 2018	 2017
AGGETG		
Cash and cash equivalents Accounts receivable	\$ 6,026,248	\$ 4,534,022
Due from other governments	107,850	 645,972
TOTAL ASSETS	\$ 6,134,525	\$ 5,179,994
LIABILITIES AND FUND BALANCE		
LIABILITIES		
Accounts payable	\$ 179,514	\$ 508,741
Due to other City funds	 1,105,462	235,313
TOTAL LIABILITIES	1,284,976	744,054
FUND BALANCE		
Restricted by:	4 0 4 0 5 4 0	4 425 040
Laws and regulations of other governments	4,849,549	 4,435,940
FUND BALANCE	 4,849,549	4,435,940
TOTAL LIABILITIES AND FUND BALANCE	\$ 6,134,525	\$ 5,179,994

# CITY OF VISALIA MEASURE R SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

	2018	2017
REVENUES  Measure R transportation funds  Measure R trailway funds  Other revenue  Interest	\$ 2,295,472 1,432,768 99,971 40,855	\$ 2,318,273 1,699,059 14,276 36,172
TOTAL REVENUES	3,869,066	4,067,780
EXPENDITURES		
Local program	990,472	3,132,337
Trailway	1,783,056	1,017,564
Special projects	681,929	951,282
TOTAL EXPENDITURES	3,455,457	5,101,183
Excess (deficiency) of revenues over (under) expenditures	413,609	(1,033,403)
OTHER FINANCING SOURCES (USES) Transfer in from other City funds Transfer out to other City funds	12,754 	344,386 (163,326)
Total other financing sources (uses)	12,754	181,060
Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses)	426,363	(852,343)
Fund balance, beginning	4,435,940	5,288,283
Prior period adjustment	(12,754)	
Net position, beginning, as restated	4,423,186	5,288,283
Fund balance, ending	\$ 4,849,549	\$ 4,435,940

#### **CITY OF VISALIA** TRANSIT ENTERPRISE FUND STATEMENT OF NET POSITION **JUNE 30, 2018** WITH COMPARATIVE TOTALS

	2018	2017
ASSETS		
Current assets		
Cash and cash equivalents	\$ 12,849,035	\$ 8,226,939
Accounts receivable	822,708	142,517
Due from other governments	22,218,032	20,665,759
Total current assets	35,889,775	29,035,215
Capital assets		
Non-depreciable	5,113,949	5,364,735
Depreciable	52,587,179	51,962,473
Accumulated depreciation	(22,849,487)	(21,732,649)
Total capital assets, net	34,851,641	35,594,559
TOTAL ASSETS	70,741,416	64,629,774
DEFERRED OUTFLOWS OF RESOURCES		
Deferred pension	495,977	478,828
LIABILITIES		
Current liabilities		
Accounts payable	598,918	686,382
Grant advances	5,322,627	7,804,883
Compensated absences	- · · · -	2,483
Note payable	17,056	16,887
Total current liabilities	5,938,601	8,510,635
Noncurrent liabilities		
Compensated absences	56,858	30,531
Note payable	17,227	34,284
Net pension liability	2,042,162	1,687,407
Total noncurrent liabilities	2,116,247	1,752,222
TOTAL LIABILITIES	8,054,848	10,262,857
DEFERRED INFLOWS OF RESOURCES		
Deferred pension	76,210	172,587
NET POSITION		
Net investment in capital assets	34,817,358	35,543,388
Restricted	28,288,977	19,129,770
TOTAL NET POSITION	\$ 63,106,335	\$ 54,673,158

# CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

	2018	2017
OPERATING REVENUES Fares Other operating revenues	\$ 1,577,728 2,536,912	\$ 1,688,268 2,497,192
Total operating revenues	4,114,640	4,185,460
OPERATING EXPENSES  Maintenance and operations Salaries and employee benefits Grants provided Depreciation	10,993,687 1,107,261 3,248,641 2,879,070	10,806,220 737,917 - 2,830,954
Total operating expenses	18,228,659	14,375,091
Operating loss	(14,114,019)	(10,189,631)
NONOPERATING REVENUES (EXPENSES) State Transit Assistance Measure R Federal Transit Assistance Other grants Rental of facilities Interest income Other income Other expenses  Total nonoperating revenues (expenses)  CAPITAL REVENUES Local transportation funds Contributions	676,473 783,200 12,144,645 517,548 264,532 122,658 655,653 (104,862) 15,059,847	1,607,624 717,934 8,714,541 1,439,552 250,254 68,086 774,817 (335,731) 13,237,077
Income before transfers	8,433,477	10,059,413
OTHER FINANCING (USES) Transfer out to other City funds	(300)	
Total other financing (uses)	(300)	
Change in net position	8,433,177	10,059,413
Net position, beginning	54,673,158	44,613,745
Net position, ending	\$ 63,106,335	\$ 54,673,158

# CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

	2018	2017
Cash flows from operating activities Cash receipts from customers Cash disbursements to suppliers for goods and services Cash disbursements to employees for services	\$ 3,597,032 (18,536,054) (842,188)	\$ 2,870,823 (20,620,371) (778,631)
Net cash used by operating activities	(15,781,210)	(18,528,179)
Cash flows from noncapital financing activities State Transit Assistance funds Measure R Other grants Other income Transfers out	676,473 783,200 8,297,662 815,323 (300)	1,607,624 717,934 10,154,093 689,340
Net cash provided by noncapital financing activities	10,572,358	13,168,991
Cash flows from capital and related financing activities Local transportation funds Capital grants Capital payments Contributions Repayments of debt	7,487,649 4,364,531 (2,136,152) - (16,888)	6,971,264 - (5,940,090) 40,703 (16,720)
Net cash provided by capital and related financing activities	9,699,140	1,055,157
Cash flows from investing activities Interest income	131,808	76,666
Net increase (decrease) in cash and cash equivalents	4,622,096	(4,227,365)
Cash and cash equivalents, beginning of the year	8,226,939	12,454,304
Cash and cash equivalents, end of the year	\$ 12,849,035	\$ 8,226,939

## CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF CASH FLOWS (Continued) FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

	2018	2017
Reconciliation of operating loss to net cash		
used by operating activities		
Operating loss	\$ (14,114,019)	\$ (10,189,631)
Adjustments to reconcile operating loss to		
net cash used by operating activities:		
Depreciation	2,879,070	2,830,954
Changes in assets and liabilities:		
(Increase) in accounts receivable	(680,191)	(36,652)
(Increase) in due from other governments	(1,552,273)	(7,271,957)
Decrease in prepaid expenses	-	8
(Increase) in deferred outflows pension	(17,149)	(180,754)
(Decrease) in deferred inflows pension	(96,377)	(105,755)
(Decrease) in accounts payable	(87,464)	(1,159,518)
(Decrease) in grant advances	(2,491,406)	(2,660,669)
Increase (Decrease) in compensated absences	23,844	(5,441)
Increase in net pension liability	354,755	251,236
Net cash used by operating activities	\$ (15,781,210)	\$ (18,528,179)

# CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS NOTES TO THE FUND FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 WITH COMPARATIVE TOTALS

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Measure R Special Revenue Fund and the Local Transportation Special Revenue Fund and Transit Enterprise Fund (collectively, the Transportation Development Act (TDA) Funds) of the City of Visalia (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting policies of the City are described below.

#### Measure R

The Tulare County Transportation Authority (the Authority), a component unit of the Tulare County Association of Governments, California, was established on August 7, 2006. The primary purpose of the Authority is to impose within the incorporated and unincorporated territory of Tulare County a retail transaction and use tax for transportation purposes in accordance with the provisions as provided in Division 19 (commencing with Section 180000) of the California Public Utilities Code and Part 1.6 (commencing with Section 7251) of Division 2 of the California Revenue and Taxation Code.

The tax rate shall be one-half of one percent (0.5%) per dollar for a period of thirty (30) years commencing on the operative date of this ordinance (Measure R). This tax shall be in addition to any other taxes authorized by law, including any existing or future state or local sales tax or transactions and use taxes.

The revenue derived from the tax shall be used for transportation purposes only and may include, but is not limited to, the administration of the Measure R Expenditure Plan. These purposes include expenditures for planning, environmental review, engineering and design costs, related special and expert consulting costs, and related right-of-way acquisition and associated administrative and legal costs.

#### A. Reporting Entity

The financial statements are intended to reflect the financial position, results of operation, and compliance of the Measure R Fund and TDA Funds allocated for non-transit and transit purposes of the City with the laws, rules, and regulations of the TDA, Measure R, certain bond act requirements, and the Tulare County Association of Governments. They do not present fairly the financial position and results of operations of the City in conformity with accounting principles generally accepted in the United States of America.

#### B. Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into two generic fund types and two broad fund categories as follows:

#### B. Fund Accounting (Continued)

#### **Governmental Fund Types**

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes. The Local Transportation Fund and Measure R Fund are Special Revenue Funds.

#### **Proprietary Funds**

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through use charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accounting ability, or other purposes. The Transit Fund is an Enterprise Fund.

#### C. Measurement Focus and Basis of Accounting

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### D. Cash and Cash Equivalents

The City pools cash from all sources and all funds except Cash with Fiscal Agents so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time. Investments are carried at fair value.

#### E. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

- Level 1 reflect unadjusted quoted prices in active markets for identical assets.
- Level 2 reflect inputs that are based on a similar observable asset either directly or indirectly.
- Level 3 reflect unobservable inputs.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

#### F. Capital Assets

Capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

As the City acquires additional capital assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs, which are amounts essentially spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimates. In the case of donations, capital assets are valued at their estimated fair value at the date of donation. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

Buildings 25 to 50 years Improvements other than buildings 10 to 20 years Machinery, equipment, and vehicles 3 to 10 years

#### G. <u>Use of Management Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

#### H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position or balance sheet will report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of net position or balance sheet will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### I. Compensated Absences

Compensated absences comprise unused vacation leave, vested sick pay, and certain compensated time off, which are accrued as earned. The amount recorded in accordance with GASB Statement No. 16 at June 30, 2018, for the City's Transit Enterprise Fund was \$56,858.

#### J. Net Position/Fund Balance

The financial statements for the enterprise fund utilize a net position presentation. Net position is categorized as follows:

**Net investment in capital assets** – This category represents the portion of net position which is represented by the current net book value (net of depreciation) of the City's Transit Enterprise Fund's capital assets, less the outstanding balance of any debt issued to finance these assets.

**Restricted net position** – This category represents the portion of net position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, enabling legislation, or other restrictions which the City cannot unilaterally alter.

**Unrestricted net position** – This category represents net position of the fund, not restricted for any project or other purpose.

#### J. Net Position/Fund Balance (Continued)

The City adopted the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Accordingly, governmental funds report fund balance as nonspendable, restricted, committed, assigned, or unassigned based primarily on the extent to which the City is bound to honor constraints on how specific amounts can be spent.

**Nonspendable fund balance** – amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

**Restricted fund balance** – amounts with constraints placed on the use of the resource that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

**Committed fund balance** – amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority (the City Council).

**Assigned fund balance** – amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Intent can be either expressed by the City Council or by a body or an official designated by the City Council.

**Unassigned fund balance** – the residual classification for the City's General Fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The City Council establishes, modifies, or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, followed by the unrestricted committed, assigned, and unassigned resources as they are needed. The City does not have a fund balance policy that would dictate the level of financial resources required to be in the funds at year-end. The City also does not have a formal fiscal stabilization policy.

#### K. Implemented GASB Statements

**GASB Statement No. 75** – Accounting and Financial Reporting for Postemployment Benefits Other than Pension Plans. The provisions of this statement are effective for fiscal years beginning after June 15, 2017. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

**GASB Statement No. 81** – *Irrevocable Split-Interest Agreements*. The requirements of this statement are effective for reporting periods beginning after December 15, 2016. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

**GASB Statement No. 85** – *Omnibus 2017.* The requirements of this statement are effective for reporting periods beginning after June 15, 2017. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

**GASB Statement No. 86** – *Certain Debt Extinguishment Issues*. The requirements of this statement are effective for reporting periods beginning after June 15, 2017. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

#### L. Future GASB Statements

**GASB Statement No. 83** – *Certain Asset Retirement Obligations*. The requirements of this statement are effective for reporting periods beginning after June 15, 2018. The City has not fully judged the impact of implementation of GASB Statement No. 83 on the financial statements.

**GASB Statement No. 84** – *Fiduciary Activities*. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. The City has not fully judged the impact of implementation of GASB Statement No. 84 on the financial statements.

**GASB Statement No. 87** – Leases. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. The City has not fully judged the impact of implementation of GASB Statement No. 87 on the financial statements.

**GASB Statement No. 88** – Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements. The requirements of this statement are effective for reporting periods beginning after June 15, 2018. The City has not fully judged the impact of implementation of GASB Statement No. 88 on the financial statements.

**GASB Statement No. 89** – Accounting for Interest Cost Incurred Before the End of a Construction Period. The requirements of this statement are effective for reporting periods beginning after December 15, 2019. The City has not fully judged the impact of implementation of GASB Statement No. 89 on the financial statements.

**GASB Statement No. 90** – *Majority Equity Interest* – *an Amendment of GASB Statements No. 14* and *No. 61.* The requirements of this statement are effective for reporting periods beginning after December 15, 2018. The City has not fully judged the impact of implementation of GASB Statement No. 90 on the financial statements.

#### M. Grants

Grant revenues and receivables are recorded when earned (when eligible costs are incurred) on grants, which have been approved and funded by the grantor. Grant sources include the Federal Transit Administration (FTA), State Transit Assistance (STA), and Local Transportation Fund (LTF). The LTF and STA were created by the State Legislature under the TDA.

#### N. Operating Revenues

Operating revenues in the proprietary fund are those revenues that are generated from the primary operations of the fund. All other revenues are reported as nonoperating revenues.

#### O. Comparative Data

Comparative totals for the prior year have been presented in the accompanying financial statements in order to provide an understanding of changes in financial position and operations of the City's Measure R Fund and TDA Funds.

#### P. Reclassifications

Certain amounts in the prior year financial statements have been reclassified for comparative purposes to conform to the presentation in the current year financial statements.

#### Q. Contingencies

The City receives funding for specific purposes that are subject to review and audit by the granting agencies funding source. Such audits could result in a request for reimbursement for expenditures disallowed under terms and conditions of the contracts. Management is of the opinion that no material liabilities will result from such potential audits.

The City is party to claims and lawsuits arising in the ordinary course of business. The City's management and legal counsel are of the opinion that the ultimate liability, if any, arising from these claims will not have a material adverse impact on the financial position of the City's Measure R Fund and TDA Funds.

#### **NOTE 2 – CASH AND CASH EQUIVALENTS**

Cash balances of the City's Measure R Fund and TDA Funds are pooled with those of other funds and invested by the City to maximize investment opportunities and yields. Investment income resulting from this pooling is allocated among the funds based upon each respective fund's average cash balance in relation to the aggregate investment balance, except that project funds are excluded from this allocation due to the fact that most cash balances in project funds are advanced from the City's General Fund. Further information regarding the City's cash and cash equivalents pool may be found in the City's financial statements.

#### **NOTE 3 - CAPITAL ASSETS**

The changes in capital assets and the related accumulated depreciation for the fiscal years ended June 30, 2018 and 2017, are as follows:

	June 30, 2017		Additions Deletions		Additions		Ju	ine 30, 2018
Nondepreciable assets:		_		_	 		_	
Land	\$	4,361,902	\$	-	\$ -	\$	4,361,902	
Construction in progress		1,002,833		738,542	 (989,328)		752,047	
Total nondepreciable assets		5,364,735		738,542	(989,328)		5,113,949	
Depreciable assets:								
Buildings		19,589,783		-	-		19,589,783	
Vehicles and equipment		29,770,314		3,095,783	(2,471,077)		30,395,020	
Improvements		2,602,376			 		2,602,376	
Total depreciable assets		51,962,473		3,095,783	(2,471,077)		52,587,179	
Less accumulated depreciation	_	(21,732,649)		(2,879,070)	 1,762,232		(22,849,487)	
Total depreciable assets, net	_	30,229,824		216,713	 (708,845)		29,737,692	
Total capital assets	\$	35,594,559	\$	955,255	\$ (1,698,173)	\$	34,851,641	

#### NOTE 3 - CAPITAL ASSETS (Continued)

	June 30, 2016		June 30, 2016		 Additions Deletions		Ju	ne 30, 2017
Nondepreciable assets:								
Land	\$	3,961,902	\$ 400,000	\$	-	\$	4,361,902	
Construction in progress		421,360	957,660		(376,187)		1,002,833	
Total nondepreciable assets		4,383,262	1,357,660		(376,187)		5,364,735	
Depreciable assets:								
Buildings		17,590,543	1,999,240		-		19,589,783	
Vehicles and equipment		26,810,937	2,959,377		-		29,770,314	
Improvements		2,602,376					2,602,376	
Total depreciable assets		47,003,856	4,958,617				51,962,473	
Less accumulated depreciation		(18,901,695)	 (2,830,954)				(21,732,649)	
Total depreciable assets, net		28,102,161	 2,127,663				30,229,824	
Total capital assets	\$	32,485,423	\$ 3,485,323	\$	(376,187)	\$	35,594,559	

Depreciation expense for the fiscal years ended June 30, 2018 and 2017, was \$2,879,070 and \$2,830,954, respectively.

#### NOTE 4 – GRANT ADVANCES

The LTF and STA Fund are administered by the Tulare County Association of Governments, which allocates funds to the City to fund its TDA operations. The TDA requires that any funds not used be returned to their source. Allocations are considered earned when they are properly spent for eligible projects. Allocations received but not earned are recorded as grant advances. Changes in grant advances for the Transit Enterprise Fund for the fiscal year ended June 30, 2018, are summarized as follows:

	Capital Assistance	Capital Proposition 1B	California Office of Emergency Services (OES)	Total
Capital and Operating Assistance Excess funds at June 30, 2017 Interest accrued	\$ 6,830,975	\$ 731,993 11,137	\$ 241,915 	\$ 7,804,883 11,137
Funds available Less: eligible costs	6,830,975 (2,251,478)	743,130 	241,915 (241,915)	7,816,020 (2,493,393)
Excess funds at June 30, 2018	\$ 4,579,497	\$ 743,130	\$ -	\$ 5,322,627

#### Transit Enterprise Fund:

In November 2006, California voters passed a bond measure enacting the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006. Of the \$19.925 billion of State general obligation bonds authorized, \$4 billion was set aside by the State as instructed by statue as the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA). These funds are available to the California Department of Transportation for intercity rail projects and to transit operations in California for rehabilitation, safety, or modernization improvements; capital service enhancements or expansions; new capital projects; bus rapid transit improvements; or for rolling stock procurement, rehabilitation, or replacement.

#### **NOTE 4 – GRANT ADVANCES** (Continued)

During the fiscal year ended June 30, 2018, the City received interest of \$11,137 on deposits of PTMISEA funds. During the fiscal year ended June 30, 2018, no amounts were disbursed on capital purchases.

Schedule of PTMISEA Proposition 1B Funds For the Fiscal Year Ended June 30, 2018	i	
Description		Amount
Balance - beginning of year	\$	731,993
Receipts: Interest accrued 7/1/17 through 6/30/18 Allocations received		11,137 -
Expenses: Capital purchases		-
Balance - end of year	\$	743,130

#### NOTE 5 - NOTE PAYABLE AND OTHER LIABILITIES

#### California Energy Conservation Assistance Act Loan

On May 31, 2013, the City entered into a loan agreement with the California Energy Resources Conservation and Development Commission for the acquisition and installation of various energy savings equipment. The City did not request nor receive funds for this agreement until fiscal year 2014-15. The interest rate on the loan is fixed at 1.00% with the term of the loan being 5 years. Principal and interest payments are due in December and June of each year with the first payment beginning December 2015.

	E	eginning Balance e 30, 2017	A	dditions	<u>D</u>	eletions	В	Ending Salance e 30, 2018	 e Within ne Year
Note payable Compensated absences	\$	51,171 33,014	\$	- 23,844	\$	16,888 -	\$	34,283 56,858	\$ 17,056 -
	\$	84,185	\$	23,844	\$	16,888	\$	91,141	\$ 17,056

Annual debt service requirements to maturity are shown below for the note payable:

Fiscal Year Ending June 30,	P	Principal	ln	terest	Total
2019 2020	\$	17,056 17,227	\$	300 130	\$ 17,356 17,357
Total	\$	34,283	\$	430	\$ 34,713

### NOTE 6 – <u>FARE REVENUE RATIO/COMPLIANCE REQUIREMENTS OF LOCAL TRANSPORTATION</u> FUNDS

The TDA is defined in Chapter 4 of the California Public Utilities Code commencing with Section 99200. Funds received pursuant to Section 99260 of the TDA (Article 4) may only be used for specific purposes, including the support of public transportation purposes. Article 4 funds are the primary funding source for the City's Transit Enterprise Fund. TDA funds are apportioned, allocated, and paid in accordance with allocation instructions from the Tulare County Association of Governments for specific transportation purposes.

The Transit Enterprise Fund is subject to the provisions of Section 6633.2 of Title 21, Chapter 3, Subchapter 2 of the California Code of Regulations requiring the calculation and adherence of fare and local support ratios for TDA transit funding. Accordingly, the City's Transit Enterprise Fund must maintain a ratio equaling or exceeding 20%. As allowed under TDA, Section 6645.1, the City received approval from Tulare County Association of Governments to reduce its farebox recovery ratio for its transit service from 20% to no less than 18% for fiscal years 2016-17 and 2017-18.

The ratio is determined by comparing the fund's operating revenues to operating expenses as defined by the TDA. In accordance with the TDA, depreciation of capital assets is excluded from operating expenses for purposes of this ratio. During the fiscal years ended June 30, 2018 and June 30, 2017, the City's TDA farebox ratio of operating revenues to operating expenses, as calculated below, indicates compliance with the provisions of the TDA:

	2018	 2017
Fares Auxiliary transportation revenues	\$ 1,577,728 449,184	\$ 1,688,268 182,207
	\$ 2,026,912	\$ 1,870,475
Operating expenses Less allowable TDA adjustments:	\$ 18,333,518	\$ 14,375,091
Grants to other cities  Depreciation	(3,248,641) (2,879,070)	- (2,830,954)
New service exemption Amounts paid by other agencies	(1,130,388) (834,577)	(1,005,012)
Charter service costs	(234,074)	 (198,949)
Net operating expenses	\$ 10,006,768	\$ 10,340,176
Fare revenue ratio	20.26%	 18.09%

#### **NOTE 7 – EMPLOYEE BENEFITS**

#### A. General Information about the Pension Plans

Plan Descriptions – All qualified permanent and probationary employees are eligible to participate in the City's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions, and membership information that can be found on the CalPERS website.

#### **NOTE 7 – EMPLOYEE BENEFITS** (Continued)

#### A. General Information about the Pension Plans (Continued)

**Benefits Provided** – CalPERS provides service retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

See the City's audited comprehensive annual financial report (CAFR) for details on the plans' provisions and benefits in effect at June 30, 2018.

#### B. Net Pension Liability

The City's net pension liability for each plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the plans is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016, rolled forward to June 30, 2017, using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability can be found at the City's audited CAFR. The City's Transit Enterprise Fund had a net pension liability of \$2,042,162.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the City's Transit Enterprise Fund's proportionate share of the City's net pension liability, calculated using the discount rate for the plan, as well as what the Transit Enterprise Fund's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	19	% Decrease 6.15%	C	urrent Rate 7.15%	1'	% Increase 8.15%
Transit Enterprise Fund's Proportionate Share of the City's Net Pension Liability	\$	2,944,417	\$	2,042,162	\$	1,300,154

#### C. Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

For the fiscal year ended June 30, 2018, the City's Transit Enterprise Fund recognized pension revenue of \$241,229. At June 30, 2018, the City's Transit Enterprise Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 red Outflows Resources	 rred Inflows Resources
Pension contributions subsequent to measurement date	\$ 166,345	\$ -
Difference between actual and expected experience	5,416	61,780
Changes in assumptions	265,489	14,430
Net difference between projected and actual earnings on retirement plan investments	58,727	 
	\$ 495,977	\$ 76,210

#### NOTE 7 - EMPLOYEE BENEFITS (Continued)

#### C. Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

The \$166,345 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30,	ı	
2019 2020 2021 2022	\$	67,960 152,521 66,091 (33,151)
Total	\$	253,421

See the City's audited CAFR for full pension note disclosures.

#### **NOTE 8 - PRIOR PERIOD ADJUSTMENTS**

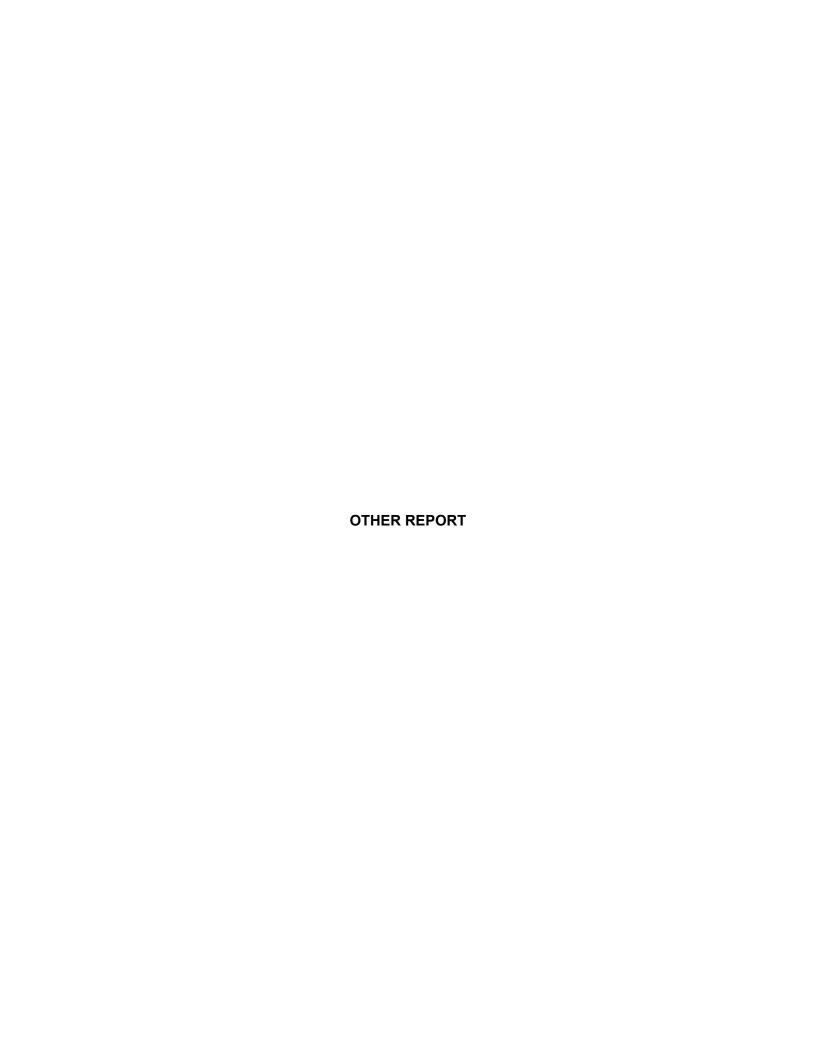
Prior period adjustments at June 30, 2018, were:

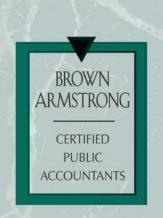
Measure R Special Revenue Fund

Fund balance at June 30, 2017, as previously stated	\$ 4,435,940
Prior period adjustment:  Cash reimbursement for project cancellation	(12,754)
Fund balance at June 30, 2017, as restated	\$ 4,423,186

#### **NOTE 9 – SUBSEQUENT EVENTS**

The date to which events occurring after June 30, 2018, have been evaluated for possible adjustments to the financial statements or disclosures is March 29, 2019, which is the date that the financial statements were available to be issued. There were no events brought to our attention that were deemed to be reportable at that time.





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### BROWN ARMSTRONG

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, THE TRANSPORTATION DEVELOPMENT ACT, AND MEASURE R

To the Board of Directors Tulare County Association of Governments Visalia, California

To the City Council City of Visalia Visalia, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the of the Measure R Special Revenue Fund and the Local Transportation Special Revenue Fund and Transit Enterprise Fund (collectively, the Transportation Development Act (TDA) Funds) of the City of Visalia (the City), as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's Measure R Fund's and TDA Funds' basic financial statements, and have issued our report thereon dated March 29, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) relating to the Measure R Fund and TDA Funds to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control relating to the Measure R Fund and TDA Funds. Accordingly, we do not express an opinion on the effectiveness of the City's internal control relating to the Measure R Fund and TDA Funds.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Measure R Fund's and TDA Funds' financial statements are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Our audit was further made to determine that TDA funds allocated to and received by the City were expended in conformance with applicable statutes, rules, and regulations of the TDA and the allocation instructions and resolutions of Tulare County Association of Governments as required by Sections 6666 and 6667 of Title 21 of the California Code of Regulations. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, the TDA, or Measure R.

As part of the audit, we performed the testing of the following program:

### Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA)

In November 2006, California voters passed a bond measure enacting the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B). Of the \$19.925 billion of state general obligation bonds authorized, \$4 billion was set aside by the state as instructed by statute as the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA). These funds are available to the California Department of Transportation for intercity rail projects and to transit operators in California for rehabilitation, safety, or modernization improvements; capital service enhancements or expansions; new capital projects; bus rapid transit improvements; or for rolling stock procurement, rehabilitation, or replacement.

During the fiscal year ended June 30, 2018, the City received no additional amounts in PTMISEA funds and received interest of \$11,137 on deposits of PTMISEA funds. During the fiscal year ended June 30, 2018, no amounts were disbursed on capital purchases.

Schedule of PTMISEA Proposition 1B Funds For the Fiscal Year Ended June 30, 2018	,	
Description		Amount
Balance - beginning of year	\$	731,993
Receipts: Interest accrued 7/1/17 through 6/30/18 Allocations received		11,137
Expenses: Capital purchases		-
Balance - end of year	\$	743,130

The results of our tests indicated that, with respect to the items tested, the City complied, in all material respects, with the provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the City had not complied, in all material respects, with those provisions.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance relating to the Measure R Fund and TDA Funds. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance relating to the Measure R Fund and TDA Funds. Accordingly, this communication is not suitable for any other purpose.

BROWN ARMSTRONG
ACCOUNTANCY CORPORATION

Grown Armstrong Secountaincy Corporation

Bakersfield, California March 29, 2019

# CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS STATUS OF PRIOR YEAR AND CURRENT YEAR FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Current Year Finding
None noted.
Prior Year Finding
None noted.