CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS

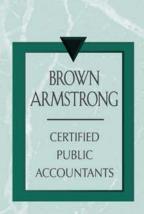
FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2017

CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

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BROWN ARMSTRONG

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Tulare County Association of Governments Visalia, California

To the City Council City of Visalia Visalia, California

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure R Special Revenue Fund and the Local Transportation Special Revenue Fund and Transit Enterprise Fund (collectively, the Transportation Development Act (TDA) Funds) of the City of Visalia (the City), as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's Measure R Fund's and TDA Funds' basic financial statements as listed in the table of contents. The June 30, 2016 summarized comparative information has been derived from the 2016 financial statements and is included for additional analysis only. The financial statements as of June 30, 2016, were audited by other auditors whose report dated January 5, 2017, expressed an unmodified opinion.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of

expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Measure R Fund and TDA Funds of the City, as of June 30, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, these financial statements present only the Measure R Fund and TDA Funds and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2017, or the changes in its financial position for the fiscal year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted Management's Discussion and Analysis, Budgetary Comparison Schedules, Schedule of the City Transit Enterprise Fund's Proportionate Share of the City's Net Pension Liability, and the Schedule of Contributions that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2018, on our consideration of the City's internal control over financial reporting relating to the Measure R Fund and TDA Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance relating to the Measure R Fund and TDA Funds and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance relating to the Measure R Fund and TDA Funds. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance relating to the Measure R Fund and TDA Funds.

BROWN ARMSTRONG

Grown Armstrong Secountaincy Corporation

Bakersfield, California March 28, 2018

CITY OF VISALIA LOCAL TRANSPORTATION SPECIAL REVENUE FUND BALANCE SHEET JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017			2016	
ASSETS					
Cash and cash equivalents	\$	1,565,450	\$	1,172,533	
Due from other governments		1,358,207		874,203	
TOTAL ASSETS	\$	2,923,657	\$	2,046,736	
LIABILITIES AND FUND BALANCE					
LIABILITIES					
Accounts payable	\$	285,413	\$	828,446	
TOTAL LIABILITIES		285,413		828,446	
FUND BALANCE Restricted by:					
Laws and regulations of other governments		2,638,244		1,218,290	
FUND BALANCE		2,638,244		1,218,290	
TOTAL LIABILITIES AND FUND BALANCE	\$	2,923,657	\$	2,046,736	

CITY OF VISALIA LOCAL TRANSPORTATION SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017	2016
REVENUES Local transportation funds Other grants Other revenues Interest	\$ 590,000 4,709,508 - 5,377	\$ 200,000 2,309,244 296,747 10,122
TOTAL REVENUES	5,304,885	2,816,113
EXPENDITURES Construction and maintenance Administration	4,035,017 812	3,626,687 280
TOTAL EXPENDITURES	4,035,829	3,626,967
Excess (deficiency) of revenues over (under) expenditures	1,269,056	(810,854)
OTHER FINANCING SOURCES (USES) Sale of land Transfers in from other City funds Transfers out	644,623 163,326 (344,386)	2,012 (2,217)
Total other financing sources (uses)	463,563	(205)
Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses)	1,732,619	(811,059)
Fund balance, beginning	1,218,290	2,029,349
Prior period adjustment	(312,665)	
Fund balance, beginning, as restated	905,625	2,029,349
Fund balance, ending	\$ 2,638,244	\$ 1,218,290

CITY OF VISALIA MEASURE R SPECIAL REVENUE FUND BALANCE SHEET JUNE 30, 2017 WITH COMPARATIVE TOTALS

ASSETS		2017		2016
Cash and cash equivalents	\$	4,534,022	\$	5,362,591
Due from other governments	Ψ ——	645,972	Ψ	265,210
TOTAL ASSETS	\$	5,179,994	\$	5,627,801
LIABILITIES AND FUND BALANCE				
LIABILITIES				
Accounts payable Due to other City funds	\$	508,741 235,313	\$	339,518
Due to other City funds		233,313		<u>-</u>
TOTAL LIABILITIES		744,054		339,518
FUND BALANCE Restricted by:				
Laws and regulations of other governments		4,435,940		5,288,283
FUND BALANCE		4,435,940		5,288,283
TOTAL LIABILITIES AND FUND BALANCE	\$	5,179,994	\$	5,627,801

CITY OF VISALIA MEASURE R SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017	2016		
REVENUES Measure R transportation funds Measure R trailway funds Intergovernmental Other revenue Interest	\$ 2,318,273 1,699,059 - 14,276 36,172	\$ 2,554,976 1,077,891 150,398 9 36,799		
TOTAL REVENUES	4,067,780	3,820,073		
EXPENDITURES				
Local program	3,132,337	2,707,696		
Trailway	1,017,564	1,083,280		
Special projects	951,282	352,794		
TOTAL EXPENDITURES	5,101,183	4,143,770		
Deficiency of revenues under expenditures	(1,033,403)	(323,697)		
OTHER FINANCING SOURCES (USES)				
Transfer in from other City funds	344,386	-		
Transfer out to other City funds	(163,326)			
Total other financing sources (uses)	181,060			
Deficiency of revenues under expenditures				
and other financing sources (uses)	(852,343)	(323,697)		
Fund balance, beginning	5,288,283	5,611,980		
Fund balance, ending	\$ 4,435,940	\$ 5,288,283		

CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF NET POSITION JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017	2016
ASSETS		
Current assets		•
Cash and cash equivalents	\$ 8,226,939	\$ 12,454,304
Account receivable	142,517	105,865
Prepaid expenses	-	8
Due from other governments	20,665,759	13,393,802
Total current assets	29,035,215	25,953,979
Capital assets		
Non-depreciable	5,364,735	4,383,262
Depreciable	51,962,473	47,003,856
Accumulated depreciation	(21,732,649)	(18,901,695)
Total capital assets, net	35,594,559	32,485,423
TOTAL ASSETS	64,629,774	58,439,402
DEFERRED OUTFLOWS OF RESOURCES		
Deferred pension	478,828	298,074
LIABILITIES		
Current liabilities		
Accounts payable	686,382	1,845,900
Grant advances	7,804,883	10,456,972
Compensated absences	2,483	2,595
Notes payable	16,887	16,720
Total current liabilities	8,510,635	12,322,187
Noncurrent liabilities		
Compensated absences	30,531	35,860
Notes payable	34,284	51,171
Net pension liability	1,687,407	1,436,171
Total noncurrent liabilities	1,752,222	1,523,202
TOTAL LIABILITIES	10,262,857	13,845,389
DEFERRED INFLOWS OF RESOURCES		
Deferred pension	172,587	278,342
NET POSITION		
Net investment in capital assets	35,543,388	32,417,532
Restricted	19,129,770	12,196,213
TOTAL NET POSITION	\$ 54,673,158	\$ 44,613,745

CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE FISCAL YEAR ENDED JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017	2016
OPERATING REVENUES Fares Other operating revenues	\$ 1,688,268 2,497,192	\$ 2,779,021 2,346,846
Total operating revenues	4,185,460	5,125,867
OPERATING EXPENSES Maintenance and operations Salaries and employee benefits Depreciation Total operating expenses	10,806,220 737,917 2,830,954 14,375,091	10,412,531 816,294 2,719,042 13,947,867
Operating loss	(10,189,631)	(8,822,000)
NONOPERATING REVENUES (EXPENSES) State Transit Assistance Measure R Federal Transit Assistance Other Grants Rental of facilities Transfers in from other City funds Interest income Other income Other expenses Total nonoperating revenues (expenses) CAPITAL REVENUES Local transportation funds	1,607,624 717,934 8,714,541 1,439,552 250,254 - 68,086 774,817 (335,731) 13,237,077	1,372,975 783,200 1,036,308 - 197,434 1,913,069 94,935 687,851 (845,665) 5,240,107
Proposition 1B Contributions	40,703	725,400 86
Income (loss) before transfers	10,059,413	(507,094)
Transfers in	_	2,217
Change in net position	10,059,413	(504,877)
Net position, beginning	44,613,745	49,422,892
Prior period adjustment		(4,304,270)
Net position, beginning, as restated	44,613,745	45,118,622
Net position, ending	\$ 54,673,158	\$ 44,613,745

CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017	2016
Cash flows from operating activities Cash receipts from customers Cash disbursements to suppliers for goods and services Cash disbursements to employees for services	\$ 2,870,823 (20,620,371) (778,631)	\$ 1,464,441 (9,608,560) (756,558)
Net cash used by operating activities	(18,528,179)	(8,900,677)
Cash flows from noncapital financing activities Local transportation funds State Transit Assistance funds Measure R Other grants Other income Transfers in	1,607,624 717,934 10,154,093 689,340	1,913,069 1,372,975 783,200 1,036,308 39,620 2,217
Net cash provided by noncapital financing activities	13,168,991	5,147,389
Cash flows from capital and related financing activities Local transportation funds Proposition 1B Capital grants Capital payments Contributions Repayments of debt	6,971,264 - - (5,940,090) 40,703 (16,720)	2,349,313 725,400 4,380,086 (1,635,563) 86 (15,782)
Net cash provided by capital and related financing activities	1,055,157	5,803,540
Cash flows from investing activities Interest income	76,666	94,935
Net increase (decrease) in cash and cash equivalents	(4,227,365)	2,145,187
Cash and cash equivalents, beginning of the year	12,454,304	10,309,117
Cash and cash equivalents, end of the year	\$ 8,226,939	\$ 12,454,304

CITY OF VISALIA TRANSIT ENTERPRISE FUND STATEMENT OF CASH FLOWS (Continued) FOR THE FISCAL YEAR ENDED JUNE 30, 2017 WITH COMPARATIVE TOTALS

	2017	2016
Reconciliation of operating loss to net cash		
used by operating activities		
Operating loss	\$ (10,189,631)	\$ (8,822,000)
Adjustments to reconcile operating loss to		
net cash used by operating activities:		
Depreciation	2,830,954	2,719,042
Changes in assets and liabilities:		
(Increase) Decrease in accounts receivable	(36,652)	(51,427)
(Increase) Decrease in due from other governments	(7,271,957)	(3,609,999)
(Increase) Decrease in prepaid expenses	8	-
(Increase) Decrease in deferred outflows pension	(180,754)	-
Increase (Decrease) in deferred inflows pension	(105,755)	-
Increase (Decrease) in accounts payable	(1,159,518)	803,971
Increase (Decrease) in grant advances	(2,660,669)	-
Increase (Decrease) in compensated absences	(5,441)	(640)
Increase (Decrease) in net pension liability	251,236	60,376
Net cash used by operating activities	\$ (18,528,179)	\$ (8,900,677)

CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS NOTES TO THE FUND FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2017 WITH COMPARATIVE TOTALS

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Measure R Special Revenue Fund and the Local Transportation Special Revenue Fund and Transit Enterprise Fund (collectively, the Transportation Development Act (TDA) Funds) of the City of Visalia (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting policies of the City are described below.

Measure R

The Tulare County Transportation Authority (the Authority), a component unit of the Tulare County Association of Governments, California, was established on August 7, 2006. The primary purpose of the Authority is to impose within the incorporated and unincorporated territory of Tulare County a retail transaction and use tax for transportation purposes in accordance with the provisions as provided in Division 19 (commencing with Section 180000) of the California Public Utilities Code and Part 1.6 (commencing with Section 7251) of Division 2 of the California Revenue and Taxation Code.

The tax rate shall be one-half of one percent (0.5%) per dollar for a period of thirty (30) years commencing on the operative date of this ordinance (Measure R). This tax shall be in addition to any other taxes authorized by law, including any existing or future state or local sales tax or transactions and use taxes.

The revenue derived from the tax shall be used for transportation purposes only and may include, but is not limited to, the administration of the Measure R Expenditure Plan. These purposes include expenditures for planning, environmental review, engineering and design costs, related special and expert consulting costs, and related right-of-way acquisition and associated administrative and legal costs.

A. Reporting Entity

The financial statements are intended to reflect the financial position, results of operation, and compliance of the Measure R Fund and TDA Funds allocated for non-transit and transit purposes to the Measure R Fund and TDA Funds of the City with the laws, rules, and regulations of the TDA, Measure R, certain bond act requirements, and the Tulare County Association of Governments. They do not present fairly the financial position and results of operations of the City in conformity with accounting principles generally accepted in the United States of America.

B. Fund Accounting

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity or net position, revenues, and expenditures or expenses, as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are grouped, in the financial statements in this report, into two generic fund types and two broad fund categories as follows:

B. Fund Accounting (Continued)

Governmental Fund Types

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes. The Local Transportation Fund and Measure R Fund are Special Revenue Funds.

Proprietary Funds

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through use charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accounting ability, or other purposes. The Transit Fund is an Enterprise Fund.

C. Measurement Focus and Basis of Accounting

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under the accrual basis of accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

The proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

D. Cash and Cash Equivalents

The City pools cash from all sources and all funds except Cash with Fiscal Agents so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time. Investments are carried at fair value.

E. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

- Level 1 reflect unadjusted quoted prices in active markets for identical assets.
- Level 2 reflect inputs that are based on a similar observable asset either directly or indirectly.
- Level 3 reflect unobservable inputs.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

F. Capital Assets

Capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

As the City acquires additional capital assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs, which are amounts essentially spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimates. In the case of donations, capital assets are valued at their estimated fair value at the date of donation. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as follows:

Buildings 25 to 50 years Improvements other than buildings 10 to 20 years Machinery, equipment, and vehicles 3 to 10 years

G. <u>Use of Management Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position or balance sheet will report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of net position or balance sheet will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as inflow of resources (revenue) until that time.

I. Compensated Absences

Compensated absences comprise unused vacation leave, vested sick pay, and certain compensated time off, which are accrued as earned. The amount recorded in accordance with GASB Statement No. 16 at June 30, 2017, for the City's Transit Enterprise Fund was \$33,014.

J. Net Position/Fund Balance

The financial statements for the enterprise fund utilize a net position presentation. Net position is categorized as follows:

Net investment in capital assets – This category represents the portion of net position which is represented by the current net book value (net of depreciation) of the City's Transit Enterprise Fund's capital assets, less the outstanding balance of any debt issued to finance these assets.

Restricted net position – This category represents the portion of net position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, enabling legislation, or other restrictions which the City cannot unilaterally alter.

Unrestricted net position – This category represents net position of the fund, not restricted for any project or other purpose.

J. Net Position/Fund Balance (Continued)

The City adopted the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Accordingly, governmental funds report fund balance as nonspendable, restricted, committed, assigned, or unassigned based primarily on the extent to which the City is bound to honor constraints on how specific amounts can be spent.

Nonspendable fund balance – amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted fund balance – amounts with constraints placed on the use of the resource are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority (the City Council).

Assigned fund balance – amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Intent can be either expressed by the City Council or by a body or an official designated by the City Council.

Unassigned fund balance – the residual classification for the City's General Fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The City Council establishes, modifies, or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, followed by the unrestricted committed, assigned, and unassigned resources as they are needed. The City does not have a fund balance policy that would dictate the level of financial resources required to be in the funds at year-end. The City also does not have a formal fiscal stabilization policy.

K. Implemented GASB Statements

GASB Statement No. 74 – Financial Reporting for Postemployment Benefits Other than Pension Plans. The provisions of this statement are effective for fiscal years beginning after June 15, 2016. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

GASB Statement No. 77 – *Tax Abatement Disclosures*. The requirements of this statement are effective for reporting periods beginning after December 15, 2015. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

GASB Statement No. 78 – Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans. The requirements of this statement are effective for reporting periods beginning after December 15, 2015. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

GASB Statement No. 80 – Blending Requirements for Certain Component Units—an amendment of GASB Statement No. 14. The requirements of this statement are effective for reporting periods beginning after June 15, 2016. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

K. Implemented GASB Statements (Continued)

GASB Statement No. 82 – *Pension Issues—an amendment of GASB Statements No. 67, No. 68, and No. 73.* The requirements of this statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of paragraph 7 in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements of paragraph 7 are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017. Earlier application is encouraged. There was no effect on the Measure R and TDA Funds' accounting or financial reporting as a result of implementation.

L. Future Governmental Accounting Standards Board Statements

GASB Statement No. 75 – Accounting and Financial Reporting for Postemployment Benefits Other than Pension Plans. The provisions of this statement are effective for fiscal years beginning after June 15, 2017. The City has not fully judged the effect of the implementation of GASB Statement No. 75 as of the date of the basic financial statements.

GASB Statement No. 81 – *Irrevocable Split-Interest Agreements*. The requirements of this statement are effective for reporting periods beginning after December 15, 2016. The City has not fully judged the impact of implementation of GASB Statement No. 81 on the financial statements.

GASB Statement No. 83 – *Certain Asset Retirement Obligations.* The requirements of this statement are effective for reporting periods beginning after June 15, 2018. The City has not fully judged the impact of implementation of GASB Statement No. 83 on the financial statements.

GASB Statement No. 84 – *Fiduciary Activities*. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. The City has not fully judged the impact of implementation of GASB Statement No. 84 on the financial statements.

GASB Statement No. 85 – *Omnibus 2017.* The requirements of this statement are effective for reporting periods beginning after June 15, 2017. The City has not fully judged the impact of implementation of GASB Statement No. 85 on the financial statements.

GASB Statement No. 86 – *Certain Debt Extinguishment Issues*. The requirements of this statement are effective for reporting periods beginning after June 15, 2017. The City has not fully judged the impact of implementation of GASB Statement No. 86 on the financial statements.

GASB Statement No. 87 – *Leases.* The requirements of this statement are effective for reporting periods beginning after December 15, 2019. The City has not fully judged the impact of implementation of GASB Statement No. 87 on the financial statements.

M. Grants

Grant revenues and receivables are recorded when earned (when eligible costs are incurred) on grants, which have been approved and funded by the grantor. Grant sources include the Federal Transit Administration (FTA), State Transit Assistance (STA), and Local Transportation Fund (LTF). The LTF and STA were created by the State Legislature under the TDA.

N. Operating Revenues

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as nonoperating revenues.

O. Comparative Data

Comparative totals for the prior year have been presented in the accompanying financial statements in order to provide an understanding of changes in financial position and operations of the City's Measure R Fund and TDA Funds.

P. Reclassifications

Certain amounts in the prior year financial statements have been reclassified for comparative purposes to conform to the presentation in the current year financial statements.

Q. Contingencies

The City receives funding for specific purposes that are subject to review and audit by the granting agencies funding source. Such audits could result in a request for reimbursement for expenditures disallowed under terms and conditions of the contracts. Management is of the opinion that no material liabilities will result from such potential audits.

The City is party to claims and lawsuits arising in the ordinary course of business. The City's management and legal counsel are of the opinion that the ultimate liability, if any, arising from these claims will not have a material adverse impact on the financial position of the City's Measure R Fund and TDA Funds.

NOTE 2 – CASH AND CASH EQUIVALENTS

Cash balances of the City's Measure R Fund and TDA Funds are pooled with those of other funds and invested by the City to maximize investment opportunities and yields. Investment income resulting from this pooling is allocated among the funds based upon each respective fund's average cash balance in relation to the aggregate investment balance, except that project funds are excluded from this allocation due to the fact that most cash balances in project funds are advanced from the City's General Fund. Further information regarding the City's cash and cash equivalents pool may be found in the City's financial statements.

NOTE 3 - CAPITAL ASSETS

The changes in capital assets and the related accumulated depreciation for the fiscal years ended June 30, 2017 and 2016, are as follows:

	June 30, 2016		June 30, 2016		Additions		June 30, 2016 A		Additions Deletions		Ju	ne 30, 2017
Nondepreciable assets:												
Land	\$	3,961,902	\$	400,000	\$	-	\$	4,361,902				
Construction in progress		421,360		957,660		(376,187)		1,002,833				
Total nondepreciable assets		4,383,262		1,357,660		(376,187)		5,364,735				
Depreciable assets:												
Buildings		17,590,543		1,999,240		-		19,589,783				
Vehicles and equipment		26,810,937		2,959,377		-		29,770,314				
Improvements		2,602,376						2,602,376				
Total depreciable assets		47,003,856		4,958,617				51,962,473				
Less accumulated depreciation		(18,901,695)		(2,830,954)				(21,732,649)				
Total depreciable assets, net		28,102,161		2,127,663				30,229,824				
Total capital assets	\$	32,485,423	\$	3,485,323	\$	(376,187)	\$	35,594,559				

NOTE 3 - CAPITAL ASSETS (Continued)

	June 30, 2015	Additions	Deletions	June 30, 2016
Nondepreciable assets:				
Land	\$ 3,961,902	\$ -	\$ -	\$ 3,961,902
Construction in progress	279,480	141,880		421,360
Total nandanraciable assets	4 244 202	141 000		4 202 262
Total nondepreciable assets	4,241,382	141,880		4,383,262
Depreciable assets:				
Buildings	17,590,543	-	-	17,590,543
Vehicles and equipment	25,317,254	1,493,683	-	26,810,937
Improvements	2,602,376			2,602,376
Total depreciable assets	45,510,173	1,493,683		47,003,856
Less accumulated depreciation	(16,182,653)	(2,719,042)	-	(18,901,695)
·				
Total depreciable assets, net	29,327,520	(1,225,359)		28,102,161
Total capital assets	\$ 33,568,902	\$ (1,083,479)	\$ -	\$ 32,485,423

Depreciation expense for the fiscal years ended June 30, 2017 and 2016, was \$2,830,954 and \$2,719,042, respectively.

NOTE 4 – GRANT ADVANCES

The LTF and STA Fund are administered by the Tulare County Association of Governments, which allocates funds to the City to fund its TDA operations. The TDA requires that any funds not used be returned to their source. Allocations are considered earned when they are properly spent for eligible projects. Allocations received but not earned are recorded as grant advances. Changes in grant advances for the Transit Enterprise Fund for the fiscal year ended June 30, 2017, are summarized as follows:

	Operating Assistance	A	Capital Assistance	Capital oosition 1B	(Cal OES	Total
Capital and Operating Assistance Excess funds at June 30, 2016 Interest accrued	\$ 2,660,669	\$	6,830,975	\$ 725,400 6,593	\$	239,928 1,987	\$ 10,456,972 8,580
Funds available Less: eligible costs	2,660,669 (2,660,669)		6,830,975	731,993		241,915	10,465,552 (2,660,669)
Excess funds at June 30, 2017	\$ 	\$	6,830,975	\$ 731,993	\$	241,915	\$ 7,804,883

Transit Enterprise Fund:

In November 2006, California voters passed a bond measure enacting the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006. Of the \$19.925 billion of State general obligation bonds authorized, \$4 billion was set aside by the State as instructed by statue as the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA). These funds are available to the California Department of Transportation for intercity rail projects and to transit operations in California for rehabilitation, safety, or modernization improvements; capital service enhancements or expansions; new capital projects; bus rapid transit improvements; or for rolling stock procurement, rehabilitation, or replacement.

NOTE 4 – GRANT ADVANCES (Continued)

During the fiscal year ended June 30, 2017, the City received interest of \$6,593 on deposits of PTMISEA funds. During the fiscal year ended June 30, 2017, \$0 was disbursed on capital purchases.

Schedule of PTMISEA Proposition 1B Funds For the Fiscal Year Ended June 30, 2017					
Description		Amount			
Balance - beginning of year	\$	725,400			
Receipts: Interest accrued 7/1/16 through 6/30/17 Allocations received		6,593 -			
Expenses: Capital purchases		-			
Balance - end of year	\$	731,993			

NOTE 5 – NOTE PAYABLE

California Energy Conservation Assistance Act Loan

On May 31, 2013, the City entered into a loan agreement with the California Energy Resources Conservation and Development Commission for the acquisition and installation of various energy savings equipment. The City did not request nor receive funds for this agreement until fiscal year 2014-15. The interest rate on the loan is fixed at 1.00% with the term of the loan being 5 years. Principal and interest payments are due in December and June of each year with the first payment beginning December 2015.

	E	eginning Balance e 30, 2016	E			Ending salance e 30, 2017	e Within ne Year		
Note payable Compensated absences	\$	67,891 35,860	\$	-	\$	16,720 2,846	\$	51,171 33,014	\$ 16,887 2,483
	\$	103,751	\$	-	\$	19,566	\$	84,185	\$ 19,370

Annual debt service requirements to maturity are shown below for the note payable:

Fiscal Year Ending June 30,	F	Principal	In	terest	Total
2018 2019 2020	\$	16,887 17,057 17,227	\$	470 300 130	\$ 17,357 17,357 17,357
Total	\$	51,171	\$	900	\$ 52,071

NOTE 6 – FARE REVENUE RATIO/COMPLIANCE REQUIREMENTS OF LOCAL TRANSPORTATION FUNDS

The TDA is defined in Chapter 4 of the California Public Utilities Code commencing with Section 99200. Funds received pursuant to Section 99260 of the TDA (Article 4) may only be used for specific purposes, including the support of public transportation purposes. Article 4 funds are the primary funding source for the City's Transit Enterprise Fund. TDA funds are apportioned, allocated, and paid in accordance with allocation instructions from the Tulare County Association of Governments for specific transportation purposes.

The Transit Enterprise Fund is subject to the provisions of Section 6633.2 of Title 21, Chapter 3, Subchapter 2 of the California Code of Regulations requiring the calculation and adherence of fare and local support ratios for TDA transit funding. Accordingly, the City's Transit Enterprise Fund must maintain a ratio equaling or exceeding 20%. As allowed under TDA, Section 6645.1, the City received approval from Tulare County Association of Governments to reduce its farebox recovery ratio for its transit service from 20% to no less than 18%, for fiscal years 2016-17 and 2017-18.

The ratio is determined by comparing the fund's operating revenues to operating expenses as defined by the TDA. In accordance with the TDA, depreciation of capital assets is excluded from operating expenses for purposes of this ratio. During the fiscal year ended June 30, 2017, the City's TDA farebox ratio of operating revenues to operating expenses, as calculated below, indicates compliance with the provisions of the TDA:

	 2017	2016
Fares Auxiliary Transportation Revenues	\$ 1,688,268 182,207	\$ 1,761,703 -
	\$ 1,870,475	\$ 1,761,703
Operating expenses Less allowable TDA adjustments:	\$ 14,375,091	\$ 12,434,539
Depreciation New service exemption	(2,830,954) (1,005,012)	(2,719,042)
Charter service costs	 (198,949)	
Net operating expenses	\$ 10,340,176	\$ 9,715,497
Fare revenue ratio	 18.09%	 18.13%

NOTE 7 – EMPLOYEE BENEFITS

A. General Information about the Pension Plans

Plan Descriptions – All qualified permanent and probationary employees are eligible to participate in the City's separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the plans are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions, and membership information that can be found on the CalPERS website.

NOTE 7 - EMPLOYEE BENEFITS (Continued)

A. General Information about the Pension Plans (Continued)

Benefits Provided – CalPERS provides service retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

See the City's audited comprehensive annual financial report (CAFR) for details on the plans' provisions and benefits in effect at June 30, 2017.

B. Net Pension Liability

The City's net pension liability for each plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the plans is measured as of June 30, 2016, using an annual actuarial valuation as of June 30, 2015, rolled forward to June 30, 2016, using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability can be found at the City's audited CAFR. The City's Transit Enterprise Fund had a net pension liability of \$1,687,407.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate – The following presents the City's Transit Enterprise Fund's proportionate share of the City's net pension liability, calculated using the discount rate for the plan, as well as what the Transit Enterprise Fund's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1	% Decrease 6.65%	C	urrent Rate 7.65%	1	% Increase 8.65%
Transit Enterprise Fund's Proportionate Share of the City's Net Pension Liability	\$	2,421,534	\$	1,687,407	\$	1,081,646

C. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For the fiscal year ended June 30, 2017, the City's Transit Enterprise Fund recognized pension expense of \$35,273. At June 30, 2017, the City's Transit Enterprise Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 rred Inflows Resources
Pension contributions subsequent to measurement date	\$	137,333	\$ -
Difference between actual and expected experience		8,267	3,531
Changes in assumptions		-	39,648
Net difference between projected and actual earnings on retirement plan investments		333,228	129,408
	\$	478,828	\$ 172,587

NOTE 7 – EMPLOYEE BENEFITS (Continued)

C. Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

The \$137,333 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30,	
2018 2019 2020 2021	\$ 3,112 17,505 94,950 53,341
Total	\$ 168.908

See the City's audited CAFR for full pension note disclosures.

NOTE 8 – PRIOR PERIOD ADJUSTMENT

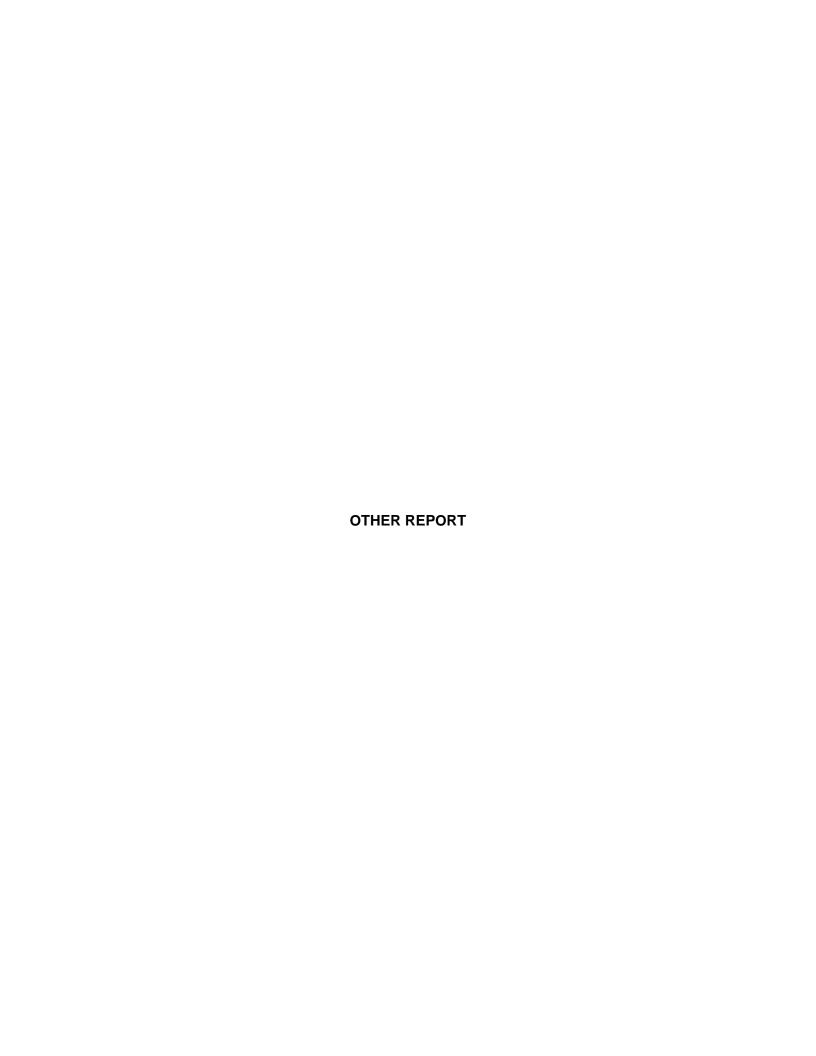
Prior period adjustments at June 30, 2017, were:

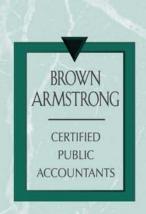
Local Transportation Special Revenue Fund

Fund balance at June 30, 2016, as previously stated	\$ 1,218,290
Prior period adjustment:	
Cash receipts correction	(312,665)
Fund balance at June 30, 2016, as restated	\$ 905,625

NOTE 9 – SUBSEQUENT EVENTS

The date to which events occurring after June 30, 2017, have been evaluated for possible adjustments to the financial statements or disclosures is March 28, 2018, which is the date that the financial statements were available to be issued. There were no events brought to our attention that were deemed to be reportable at that time.





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BROWN ARMSTRONG

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, THE TRANSPORTATION DEVELOPMENT ACT, AND MEASURE R

To the Board of Directors
Tulare County Association of Governments
Visalia, California

To the City Council City of Visalia Visalia, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the of the Measure R Special Revenue Fund and the Local Transportation Special Revenue Fund and Transit Enterprise Fund (collectively, the Transportation Development Act (TDA) Funds) of the City of Visalia (the City), as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the City's Measure R Fund's and TDA Funds' basic financial statements, and have issued our report thereon dated March 28, 2018.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) relating to the Measure R Fund and TDA Funds to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control relating to the Measure R Fund and TDA Funds. Accordingly, we do not express an opinion on the effectiveness of the City's internal control relating to the Measure R Fund and TDA Funds.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Measure R Fund's and TDA Funds' financial statements are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. Our audit was further made to determine that TDA funds allocated to and received by the City were expended in conformance with applicable statutes, rules, and regulations of the TDA and the allocation instructions and resolutions of Tulare County Association of Governments as required by Sections 6666 and 6667 of Title 21 of the California Code of Regulations. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, the TDA, or Measure R.

As part of the audit, we performed the testing of the following program:

Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA)

In November 2006, California voters passed a bond measure enacting the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Proposition 1B). Of the \$19.925 billion of state general obligation bonds authorized, \$4 billion was set aside by the state as instructed by statute as the Public Transportation Modernization, Improvement, and Service Enhancement Account (PTMISEA). These funds are available to the California Department of Transportation for intercity rail projects and to transit operators in California for rehabilitation, safety, or modernization improvements; capital service enhancements or expansions; new capital projects; bus rapid transit improvements; or for rolling stock procurement, rehabilitation, or replacement.

During the fiscal year ended June 30, 2017, the City received \$0 in PTMISEA funds and received interest of \$6,593 on deposits of PTMISEA funds. During the fiscal year ended June 30, 2017, \$0 was disbursed on capital purchases.

Schedule of PTMISEA Proposition 1B Funds For the Fiscal Year Ended June 30, 2017					
Description		Amount			
Balance - beginning of year	\$	725,400			
Receipts: Interest accrued 7/1/16 through 6/30/17 Allocations received		6,593 -			
Expenses: Capital purchases		-			
Balance - end of year	\$	731,993			

The results of our tests indicated that, with respect to the items tested, the City complied, in all material respects, with the provisions referred to in the preceding paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the City had not complied, in all material respects, with those provisions.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance relating to the Measure R Fund and TDA Funds. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance relating to the Measure R Fund and TDA Funds. Accordingly, this communication is not suitable for any other purpose.

BROWN ARMSTRONG ACCOUNTANCY CORPORATION

Brown Armstrong Secountancy Corporation

Bakersfield, California March 28, 2018

CITY OF VISALIA TRANSPORTATION DEVELOPMENT ACT FUNDS AND MEASURE R TRANSPORTATION FUNDS STATUS OF PRIOR YEAR AND CURRENT YEAR FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

Current Year Finding

None noted.

Prior Year Finding

Finding TDA2016-01 - Minimum TDA Farebox Recovery Ratio Compliance Requirement

Criteria: In order to qualify for funding under the Transportation Development Act (TDA), a transit claimant must maintain a ratio of fare revenues to operating costs at least equal to 20% if the claimant is in an urbanized area, in which the City of Visalia (the City) is considered.

Condition: During fiscal year 2016, the City recalculated the ratio of fare revenues to operating costs and determined it did not meet the minimum 20% required, but rather 18.13%.

Cause: The City re-examined the allowable revenues included in the fare revenue ratio calculation and determined that specific revenue sources should not be included.

Effect: TDA funding may be withheld due to the noncompliance.

Recommendation: The City should monitor TDA revenues and expenses to ensure their fare revenue ratio is in compliance.

Management's Response: The City of Visalia requested a fare box reduction from our Metropolitan Planning Organization, Tulare County Association of Governments (TCAG) on February 23, 2017. Resolution number 2017-19 was adopted at the March 20, 2017 meeting reducing the fare box to 18% based on decreases in ridership levels, rising operation costs associated with labor, fuel and maintenance, and expansion of services that are bringing in lower fare box returns.