## **State of California**

# City of Visalia



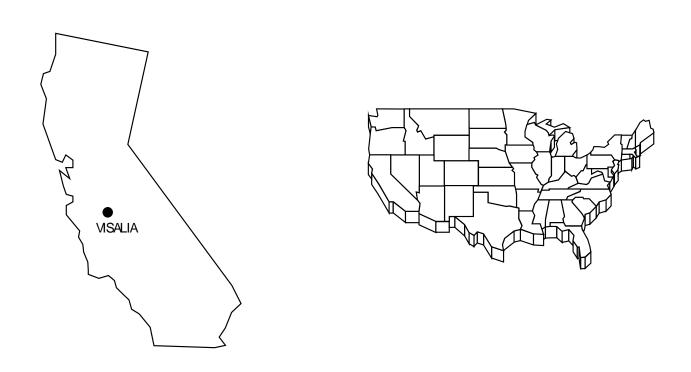
**Comprehensive Annual Financial Report** 

Fiscal Year Ended June 30, 2018

## CITY OF VISALIA STATE OF CALIFORNIA

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended June 30, 2018



**Prepared by the Finance Department** 

707 W. Acequia Ave. Visalia, California 93291 (559) 713-4298



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# Introductory Section



## City of Visalia



## City Manager's Office

December 19, 2018

To the Honorable Mayor, City Council, and Citizens of the City of Visalia:

We are pleased to submit the City of Visalia's (the City) Comprehensive Annual Financial Report (CAFR) for the fiscal year July 1, 2017 through June 30, 2018. The City Charter (Article VI - Section 17) requires that a licensed certified public accountant conduct an annual audit at the end of each fiscal year and issue a complete set of financial statements to be submitted to City Council. The CAFR is also intended to provide relevant financial information to the residents of Visalia, taxpayers, creditors, investors, and other interested parties.

This letter of transmittal provides a non-technical summary of City finances, services, and achievements, and economic prospects. We ask that readers who wish a more detailed discussion of the City's financial results refer to Management's Discussion & Analysis ("MD&A") contained in the Financial Section of the CAFR.

The City Finance Department is responsible for establishing and maintaining internal controls designated to ensure that the assets of the city are protected from loss, theft or misuse, and that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. Internal controls are designated to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: the cost of a control should not exceed the benefits likely to be derived; and the evaluation of costs and benefits requires estimates and judgements by management. All internal control evaluations occur within the stated framework. City management believes the City's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

The City contracted with Maze & Associates Accounting Corporation, a firm of Certified Public Accountants licensed to practice in the State of California, to perform the annual independent audit. The auditors expressed an opinion that the City's financial statements for fiscal year 2017-2018 are fairly stated in conformity with generally accepted accounting principles (GAAP). This is the most favorable conclusion and is commonly known as an "unmodified" or "clean" opinion. The independent auditor's report is included in front of the Financial Section of this report.

This CAFR is organized into four sections:

• The **Introductory Section** provides this transmittal letter which includes information about the governmental structure, economic activities of the community, and notable financial activities.

- The **Financial Section** includes the financial statements, notes, and supplemental information. It has management's discussion and analysis (MD&A) which immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the Basic Financial Statements including notes and the Required Supplementary Information.
- The **Statistical Section** includes tables containing historical financial data, debt statistics, and miscellaneous social and economic data of potential interest to readers of financial documents. The data also includes ten-year revenue and expenditure data.
- The Compliance Section which includes the Measure T Agreed Upon Procedures Audit, the Measure N
  Agreed Upon Procedures Audit, and Bond Disclosure Requirements. The citizens of the City of Visalia,
  in 2004, passed a sales tax ballot measure for public safety operations and in 2016, passed a sales tax
  ballot measure for essential City services. An annual compliance audit was required as part of the
  measures and is included in this document.

#### **CITY PROFILE**

#### **Basic Information**

Visalia is located in the central San Joaquin Valley in California, approximately 185 miles north of Los Angeles and 220 miles south of San Francisco. Visalia is the county seat and principal trading center for Tulare County, which is currently one of the most productive agricultural counties in the United States. The City currently has a land area of approximately 38 square miles with a population of 136,246 as of May 2018, placing Visalia among the 210 largest cities in America.

The City was founded in 1852, incorporated in 1874, and became a charter city in 1923. The charter was amended in 1974 and operates under a Council-Manager form of government. The City Council is comprised of five members who are elected to alternating four-year terms staggered every two years. Beginning with the November 2016, the Council elections moved from at-large elections to district-based elections. The Council selects two of its members to serve as Mayor and Vice Mayor for a two-year term. City Council is responsible for making policy, passing ordinances, adopting the budget, appointing committees, and hiring the City Manager and the City Attorney. The City Manager is responsible for carrying out the ordinances and polices of the City Council, overseeing operations, and appointing, with Council approval, the City's department heads.

#### **Types of Services**

The City provides a full range of municipal services including those required by statute or charter. These services include Police, Fire, Planning, Building Safety, Successor Agencies to Redevelopment, Housing and Economic Development, Wastewater Treatment and Collection, Storm Water Collection, Ground Water Recharge, Solid Waste, Streets, Parks, Traffic Safety, Transit, Airport, Recreation, Convention Center, Senior Center, Golf Course, Ball Park, and General Administrative Services.

#### **BUDGET**

The City Council is required to adopt a budget by no later than the close of the prior fiscal year. This budget is prepared on a two-year basis and serves as the foundation for the City's fiscal planning and financial control. The budget is prepared by departments (e.g., Community Development), by funds (e.g., Transportation), and by divisions (e.g., Planning). The City Manager may transfer appropriations within a fund, provided that the total appropriation is not increased.

The City's Capital Budget is considered as part of the City's Five-Year Capital Improvement Plan. The capital expenditures approved are the two years adopted in the budget.

#### **ECONOMIC CONDITION**

Fiscal Year 2017-18 resulted in an overall increase of \$2,197,658 in the total economic-sensitive revenue sources for the General Fund as shown in <u>Table 1 – Economic Sensitive Revenues</u>.

Table 1 - Economic Sensitive Revenues (as shown in the Financial Statements)

	Increase Over							
Description		FY 16/17		FY 17/18		Prior Year	% Increase	
Sales Tax	\$	31,498,610	\$	31,837,698	\$	339,088	1%	
Property Tax		22,370,180		23,694,329		1,324,149	6%	
Transient Occupancy Tax		2,776,037		3,101,249		325,212	12%	
Franchise Fees		2,567,191		2,657,874		90,683	4%	
Business License		2,321,596		2,440,122		118,526	5%	
Total	\$	61,533,614	\$	63,731,272	\$	2,197,658	3%	

Sales Tax continued to show growth for fiscal year 2017-18 growing at 1% but at a slower pace than the other revenues. Property Tax maintained its upward trend growing 6% as property values, growth and sales continued in Visalia. Transient Occupancy Tax had the largest % increase in revenue at 12% as business continued to increase for this sector as well as part of the growth attributed to the addition of a new Holiday Inn Express. Franchise Fee revenue increased in fiscal year 2017-18 mainly due to increases in both gas and electricity franchise fee revenue received. Business License revenue increased this fiscal year as the number of licenses increased by 170 and collection efforts remained strong.

Visalia has 12,268 licensed businesses operating in the City. These businesses include private manufacturing, technology research, retail and service businesses, educational services, healthcare and social assistance, consulting, arts and entertainment, hospitality services, along with non-profit institutions.

Construction activity in the City was down slightly in fiscal year 2017-18. The total valuation for all permits issued was \$246 million, a 2.8% decrease from the prior year. Excluding last year, this is the strongest construction activity since Fiscal Year 2007-08 as shown in Table 2 – New Single Family

<u>Dwelling Permits Comparison</u>. The new single family dwelling permits were down from prior year by 9.2%. The construction value for 505 new single family dwelling permits was \$131 million, which was down 10.6% from the prior year valuation level.

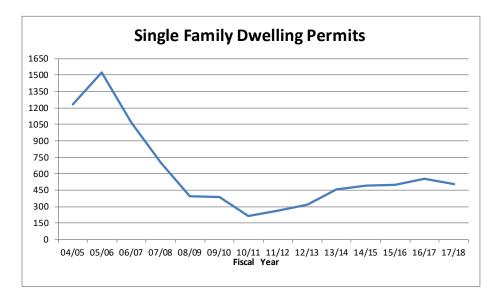


Table 2 – New Single Family Dwelling Permits Comparison

With the exception of the slight decrease this fiscal year, new housing permits have steadily risen over the last several years since the Great Recession. However, home construction is not yet back to prehousing boom levels. Prior to the housing boom, the ten year average for new housing was 626 permits annually (1993-2002). While there is still improvement needed to return to pre-boom levels, the City is pleased with the average gradual growth over the last few years in the housing market.

Overall, this construction activity drives the revenue collection in several categories and is an indicator of future activity for several other categories, such as property taxes, impact fees, and storm and sanitary sewer system fees.

#### **Industrial Park Highlights**

**Diversified Development Group (DDG)** has completed a 402,000 square foot building located at American Street and Riggin Avenue and has fully leased out the space. DDG is proposing another 689,000 square feet of space to be located at the southeast corner of Plaza Drive and Riggin Avenue. The site would be comprised of four new buildings, the smallest being 120,000 square feet and the largest at 236,400 square feet.

The Housley Corporation is looking to expand into a new location on Kelsey Street, south of Goshen Avenue. The new site will be utilized for crushing and grinding of materials, general trucking delivery, and general engineering.

ServiceMaster by Benevento is looking to expand with four new buildings at its Visalia location at 744 E. Douglas Avenue. One of the buildings will be leased out to a separate tenant.

Sunrise Laboratories will be locating to 8020 W. Doe Avenue. The location will bring 50 new employees to the park who will be conducting dry sample tests for various milk processors across the greater region.

Replanet Packaging will be adding a new 100,000 square feet warehouse addition to their existing facility at 6941 W. Goshen Avenue. The company converts recycled plastics from its various retail collection facilities across the state into AG product packaging materials.

A new 25,000 square foot warehousing space is to be constructed at 7732 W. Sunnyview Avenue which is currently a vacant industrial lot.

A 10 acre, 170,000 square foot distribution project is being proposed at the southeast corner of Riggin Avenue & Kelsey Street.

Compac Sorting Equipment will be constructing a new facility located at 10012 W. Legacy Avenue. The space will also include more room for the training of staff. Compac is currently located at 751 N. Elko Street.

Local manufacturer, Voltage Multipliers is expanding its main building and is proposing a 20,000 square foot two phase expansion that will allow for future growth.

In addition, this past year, there has been a great deal of smaller industrial development interest including:

- Breck's Electric Motors to occupy a new 8,850 square foot building in the American Industrial Park at American Street and Grove Ct.
- Two new industrial shell buildings are proposed to be built near the southeast corner of Plaza Drive and Goshen Avenue. Both new buildings would be approximately 16,124 square feet each.
- Moose Dog Brewing is proposing to expand at 9626 W. Nicholas Avenue, adding more production and potential tap room space.
- Gill, Reeves Co. to construct a new 10,250 square foot building at 7824 W. Sunnyview Avenue. The site plan identifies a similar sized building expansion for the future.
- A new 10,000 square foot spec building has started the process for construction at 1105 N.
   Nevada Street.
- Four new warehouse buildings totaling over 26,000 square feet have been proposed on Sunnyview Avenue just west of Shirk Road.
- A new 5,000 square foot warehouse has been proposed at the southwest corner of Freedom Street and Nicholas Avenue.

- Two new 5,500 square foot buildings have been proposed at the southwest corner of Goshen Avenue and Kelsey Street.
- Two new storage/warehouse spaces (4,000 and 5,000 square feet) have been proposed on Plaza Drive east of Pershing Avenue.

#### **Business Research Park Highlights**

A local AG tech company, Valley Ag Software (VAS), will be moving to a new 31,000 square foot office space in The Square, a master planned development just north of Highway 198 and west of Plaza Drive. VAS will be a much welcomed addition to this area as we have hoped to attract and grow tech companies just like VAS in this area.

A new 7,172 square foot office building is under construction for Brandman University just north of the Marriott Residence Inn which is currently finishing construction. The project features two buildings with one of the buildings consisting of nine offices and four classrooms.

A Hilton Home 2 Suites is being proposed in The Square. The four story, 83 room hotel is an environment and pet friendly extended stay concept in the Hilton family of hotels.

Inland Empire based Cowboy Burgers and BBQ is proposing a new location adjacent to the ARCO AM/PM recently constructed in The Square. The popular burger chain will be a welcomed addition in this area adding more food options for our numerous Industrial Park and Business Research Park employers.

A Jack in the Box is being proposed near the corner of Plaza Drive and Crowley Avenue in the master planned, Gateway Business Park. This would be the first project of this development but most recent of many projects moving forward in the Business Research Park.

#### **Commercial Developments from Around the Community**

The City also witnessed other types of development around the community, including commercial and office developments.

#### **Mooney Boulevard Revitalization**

The former Baja Fresh location on Mooney Boulevard near Kohl's has been backfilled by a new poke brand restaurant, LemonShark Poke. LemonShark Poke creates poke with only the finest line-caught fish available.

The Great Escape, an escape room themed entertainment concept has opened at 3300 S. Fairway Street, near Bowlero and Tokyo Garden. The location offers different escape 'puzzles' for friends and families or for corporate team building exercises.

The Walmart on Mooney Boulevard will be undergoing improvements to be able to offer a grocery pickup service. Shoppers will be able to purchase groceries online then conveniently pick them up without having to go into the store.

Best Buy will be moving across Mooney Boulevard to the old Sport Chalet location in early 2019. The move will provide more space for the company and will leave a high quality 30,000 square foot retail location available for new use.

Seritage, the real estate arm of Sears, is now looking to lease 35,000 square feet of the south portion of the store (including the Auto Center) and reduce the Sears footprint to the remaining 35,000 square feet connected to the Sequoia Mall. This presents an interesting opportunity, though redevelopment of the entire Sequoia Mall property is somewhat contingent on how Sears moves forward with their brick and mortar locations.

Plans for a new 15,600 square foot La-Z-Boy Furniture Gallery have been submitted for the Grove at Packwood Creek development. This is one of several new retail locations planned for this development in between Costco and Lowe's. Others include an oil changer, a new 30,000 square foot anchor store and several smaller pads.

The former Central Valley Community Bank located adjacent to Dick's Sporting Goods will soon be the new home of the Central CA Blood Center. This will be a move from their current site at 1515 S. Mooney Boulevard.

#### **Downtown Developments**

Stacked Bar and Grill is coming to east downtown. The concept that has proven popular in Kingsburg will be expanding into Visalia. The new location will be adjacent to Barrelhouse Brewing and feature a similar family friendly environment.

How We Roll is a new hand rolled ice cream shop that will find its home downtown at 104 S. Church Street. The shop will offer ice cream made 'on demand' right in front of the customer with various ingredient options.

Another downtown mixed use residential project is under construction at 117 E. Main Street. The former home of Midtown Sports will one day consist of a new restaurant space on the ground floor and two apartments on the 2nd floor. The site plan shows units at around 1,535 square feet each.

An indoor shooting range has been proposed by Smokin' Barrel Firearms to be located in the old Groppetti Auto site at Burke Street and Mineral King Avenue. Smokin' Barrel is proposing a new retail location there that will eventually include the indoor shooting range. The retail portion can proceed at this time since it is a permitted use at this site.

RTO Systems Inc., which is affiliated with Elite Corporate Medical Services, is renovating the building at 319 N. Church Street for use as a corporate office for the management staff.

Crescent Valley Public Charter is proposing to move its existing office and student resource center at 116 E. Main Street to the 2nd floor which could open up more Main Street retail frontage.

A Barber College has been approved at 320 S. Bridge Street across from the Convention Center. The coowners of the East to West Hair Artistry barber shop on Main Street are the applicants. The facility will provide the space to acquire the necessary hours required for licensing and will offer curriculum and workshops on advanced barbering skills.

Las Palmas Restaurant on Main Street has closed and will be backfilled with Visalia restaurant, Casa Grande. Casa Grande will continue to maintain its existing restaurant off Mooney Boulevard at 2131 W. Whitendale Avenue.

Kaweah Delta is moving forward with additional parking lot construction, expanding parking availability at the former Doc's Restaurant and Checker's Restaurant sites.

The old Tulare County courthouse redevelopment project, the Darling Hotel, continues to progress with construction currently under way. The 33 room boutique hotel will feature several meeting rooms, a rooftop lounge, and a ground level courtyard with an enclosed pool and canopy along Court Street.

#### **North Visalia**

Ripped by Rivas Training Center has moved to 1936 N. Dinuba Boulevard near the Northside Shopping Center.

A new shopping center is being proposed just south of the Riverway Sports Park on Dinuba Boulevard north of Riggin Avenue. The Shops at Shannon Ranch, a shopping center project comprising of two anchors, several shop spaces and restaurant pads has started the process.

A new Starbuck's and Deli Delicious will be coming to the Shannon Village shopping center found at Mooney Boulevard and Riggin Avenue. The new locations will be the first phase of additional retail that will be on the east side of Mooney Boulevard. Additionally, a new dialysis clinic is proposed on the other side of Mooney Boulevard in the existing Shannon Village neighborhood commercial center.

A new community garden is going in the vacant lot near the Wittman Community Center in the Community Campus. This is a City of Visalia project that will be operated by ProYouth.

A new approximately 6,000 square foot commercial space is being proposed by the property owner at the corner of NE 3rd Avenue and N. Court Street just north of the Oval Park.

#### **Other Openings/Developments**

A new 3,256 square foot office building is being proposed at 4234 W. Mineral King Avenue. The new office space will house the law office for local firm, Mitchell and Powell.

The Salad Shop is a new popular eating establishment located in the former Fat Darin's site in the Mineral King Plaza. The owners are expressing interest in a second location as well.

The Mineral King Plaza has been experiencing a renaissance with several new entertainment and fitness users generating traffic. The newest concepts include D'Gala Hair & Spa Salon and a new pizza restaurant in the old Trish Café end cap site.

A 4,000 square foot medical office is being proposed at 120 E. Murray Avenue for ophthalmologist Dr. Bianco. The building is currently used as an office for an insurance company.

Motel 6 is moving forward with a west wing expansion at its location along Noble Avenue just west of Linwood Street. The expansion will add 28 rooms with an additional parking lot and accessibility improvements.

32,500 square feet of new office space has started its way through the entitlement process for the remaining portion of the Mission Oaks Plaza office park near Akers Street and Mineral King Avenue. There are 4 office buildings proposed with additional common areas and parking.

Two new medical offices are proposed along Noble Avenue east of Akers Street. This site has been planned for office development and the approximate 14,000 square foot project is closest to Atwood Street.

A Reiki and therapeutic healing center is being proposed at 521 W. Noble Avenue. Reiki is a Japanese technique for stress reduction and relaxation that also promotes healing.

A new 4,000 square foot warehouse is being proposed along Goshen Avenue east of Ben Maddox Way and northwest of Cain Street.

A new 5,000 square foot commercial building is being proposed along Caldwell Avenue just north of the WinCo shopping center.

#### **Ongoing Capital Projects**

The City's Capital Improvement Program has a number of significant projects currently underway that will continue into fiscal year 2019 and beyond.

#### **Riverway Sports Park Phase V**

 Development of Phase V of the Riverway Sports Park is underway. The \$10 million project includes four lighted adult/youth softball fields with concessions, restrooms, additional parking, and picnic amenities. The project will also include an additional irrigation system and new pump system.

#### **Demaree & Goshen Street Project**

• The \$6.5 million project will widen the intersection of Demaree Street at Goshen Avenue. It includes upgrading the railroad tracks and equipment, replacing the traffic signals, and upgrading sidewalk and ramps to meet accessibility requirements.

#### **Aircraft Hangars Project**

• The \$4.1 million project will construct new aircraft hangars and T-hangars to meet growing demand and will increase revenues in hangar leases for the Airport.

#### **Downtown Street Light Project**

• The \$4.5 million project will replace the downtown street light system to meet current standards as the current street light system was installed in the 1930's and is significantly deteriorated.

#### **FINANCIAL CONDITION**

Fiscal year 2017-18 ended with a steady growth in revenue categories such as Sales Tax, Property Tax, Transient Occupancy Tax, and development-related fees. With continued revenue increases from an improving economy, and careful management of expenses, the City's budget was able to provide limited service enhancements and infrastructure improvements, and allowed for increases in employee compensation. As shown in <u>Table 3 – General Fund Statement of Revenues & Expenditures</u>, the General Fund ended the year with a \$4.7 million change in fund balance with \$4.6 million remaining as a surplus. The main contributors to this year's surplus were increases in sales tax, property tax, and transient occupancy tax of 1%, 6%, and 12% respectively and a decrease in capital projects of \$8.2 million as compared to last year.

Table 3 – General Fund Statement of Revenues & Expenditures (in millions)

	FY	17/18
Revenues	\$	73.0
Expenditures		64.7
Over/(Under) Expenditures	\$	8.3
Other Financing Sources (Uses)	\$	(3.6)
Net Change in Fund Balance	\$	4.7
Less Sale of Land (75% -Building Improv., 25%-Emergency Reserve)*	\$	(0.1)
Surplus	\$	4.6
Transfer surplus to Emergency Reserve Fund **	\$	(0.2)
Transfer remaining surplus to Civic Center Reserve Fund**	\$	(4.4)

<sup>\*</sup>Note - Prior to March 19, 2018, all property sales are split 75% to the Building Improvement Fund and 25% to the GF Emergency Reserve as was directed by Council.

This is the fifth consecutive year the General Fund has ended the year with a surplus. However, the balance between revenues and expenditures still continues to remain fragile. The City must continue to monitor increasing costs (i.e. rising pension costs), the economy for a possible downturn (recession), and to seek new opportunities to increase tax base revenues to maintain fiscal sustainability.

<sup>\*\*</sup>Note - After March 19, 2018, all one time monies and land sales are to be deposited into the Civic Center Reserve Fund for future buildings. Also, after the GF Emergency Reserve is funded to the 25% of operating expenditures level, all remaining surplus is to be deposited into the Civic Center Reserve Fund.

In June 2016, the City Council adopted a balanced biennial budget for fiscal years 2016-2017 and 2017-2018. The biennial budget focused on the following goals:

- 1) Gradually rebuild the City by adding back resources;
- 2) Increase funding levels for Capital Improvement Projects;
- 3) Increase resources directed at maintaining City facilities; and
- 4) Replenish General Fund Emergency Reserves.

Both fiscal years budgets transfer a small surplus to the Emergency Reserve. This transfer is consistent with the City Council's goal of increasing the Emergency Reserve balance to 25% of General Fund operating expenditures. <u>Table 4 - General Fund Emergency</u> Reserves shows the usage of the reserves during the great recession and the efforts to replenish the reserves.

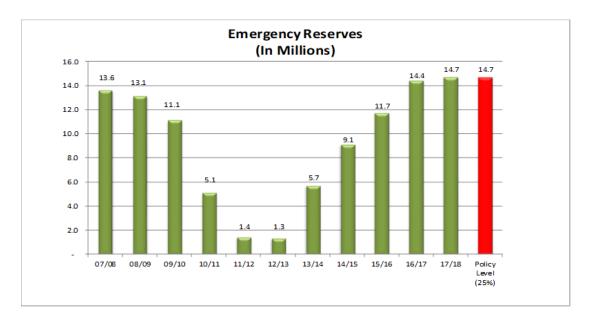


Table 4 – General Fund Emergency Reserves

As with fiscal year 2016-17, the City has met City Council's goal of funding the Emergency Reserves with a balance of 25% of General Fund operating expenditures for fiscal year 2017-18. For this fiscal year, the Emergency Reserves increased by \$286,085 which is derived from \$154,706 from the General Fund surplus, \$23,057 from a land sale, and \$108,322 from emergency reserve interest earnings, which has brought the Emergency Reserves to \$14.7 million (25% of operating expenditures).

Now that we have met our Emergency Reserve percentage goal, we must make an effort to maintain the percentage level goal going forward. In addition, we must continue to strive to achieve other City Council goals of rebuilding organizational capacity lost due to the great recession, address infrastructure needs that have been deferred, and handle increasing pension costs as CalPERS has begun implementing two items to address the unfunded status of most pension plans statewide. First, CalPERS is reducing the investment earnings target from 7.5% to 7% in hopes of better reflecting the current earnings rate

environment. By lowering the earnings rate, the City's pension contributions will increase in order to make up for the loss of projected earnings. In addition, CalPERS is accelerating contributions towards unfunded liabilities in an effort to bring all pension plans closer to a fully funded status.

One new funding source that will help Council achieve its goals is Measure N. Measure N, Visalia's half-cent Essential City Services Measure was approved by voters on the November 8, 2016 election, and became effective April 1, 2017. The proceeds of this tax will provide the City with a reliable and ongoing local source of funding for public safety, maintenance for streets, parks, trailways, and City facilities. Funds will be controlled directly by the City of Visalia, with citizen oversight, and not subject to control by the State of California. Fiscal year 2017-18 was the first full year of operation of Measure N. Sales Tax proceeds received for the year totaled \$12.4 million, \$1.4 million more than budgeted for the year. As of June 30, 2018, Measure N had enabled the City to hire 8 police officers, 2 community service officers, 1 police technician, 1 urban forest employee, and 1 recreation coordinator. Vehicles and equipment purchased to date have been 4 fully equipped Dodge Charger police units, 2 Chevrolet 2500 pickup trucks, 1 Arial Ladder Fire Truck, and 1 Air/Light/Rehab Mobile response unit for the Fire Department. In addition, the City was also able to do \$2.7 million in road rehabilitation in fiscal year 2017-18 due to Measure N funding.

#### **BOND RATING**

The City's current general obligation credit ratings are A+ from Standard & Poor's ("S&P"). The ratings continue to reflect the diversity of the local economy anchored by a strong business presence, sound financial management and prudent budgetary practices.

#### **AWARDS**

The Government Finance Officers Association ("GFOA") awarded its Certificate of Achievement for Excellence in Financial Reporting to the City for its CAFR for the fiscal year ended June 30, 2017. To qualify for the Certificate of Achievement, the governmental entity must publish an easily readable and efficiently organized CAFR, the contents of which conform to program standards. Such report must satisfy accounting principles generally accepted in the United States of America, as well as all applicable legal requirements.

The Certificate of Achievement is valid for only one year. The City believes this CAFR continues to conform to the Certificate of Achievement Program requirements and will be submitting it to GFOA for consideration of the annual award.

#### **ACKNOWLEDGMENTS**

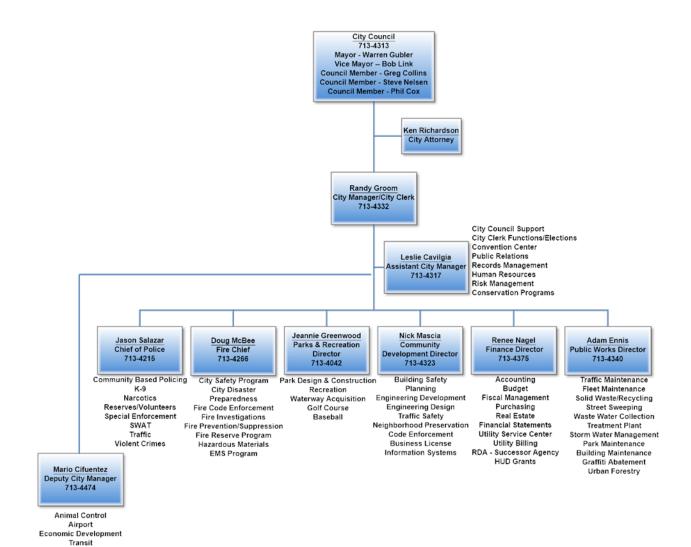
The preparation of this CAFR represents a team effort by the entire staff of the Finance Department. Sincere appreciation goes to Finance Manager Jason Montgomery and Financial Analyst Kari Williams.

They demonstrated personal determination and dedicated many long days of focused attention to produce this document. The City also recognizes the contributions and positive working relationship with Maze & Associates.

Finally, we wish to express our sincere appreciation to the Mayor and City Council for providing policy direction and a firm foundation of support for the pursuit of excellence in all realms of professional endeavors, especially their role in guiding the City to a secure financial condition that assures resources are available to provide core services to the community.

Respectfully submitted,

Randy Groom City Manager Renee Nagel Finance Director



As of June 30, 2018



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Visalia California

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2017

Christopher P. Morrill

Executive Director/CEO

# Financial Section





#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Visalia, California

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Visalia, California (City), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons listed in the Table of Contents as part of the basic financial statements for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other required supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Introductory Section, Supplemental Information, and Statistical Section listed in the Table of Contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplemental Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplemental Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory, Statistical and Compliance Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 19, 2018, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Pleasant Hill, California

Maze & Association

December 19, 2018

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

## CITY OF VISALIA MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) FISCAL YEAR ENDING JUNE 30, 2018

The Governmental Accounting Standards Board (GASB) Statement No. 34 Government-wide statements present a combined picture of the City of Visalia (the City) on a full accrual basis of accounting, where all debt and assets are included in the presentation. Conversely, the Fund level statements present a picture that is based on a modified accrual basis of accounting, where long-term assets and debt are excluded. Thus, Government-wide and Fund level presentations produce different results based on the type of accounting basis used. Please read this document in conjunction with the accompanying Transmittal Letter and the Basic Financial Statements.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's Basic Financial Statements which have three components:

- 1. Government–wide financial statements
- 2. Fund financial statements
- 3. Notes to the financial statements

This Comprehensive Annual Financial Report also contains Supplemental Information which includes combining statements for Non-major Governmental, Internal Service and Fiduciary Funds, Measure T Agreed Upon Procedures Audit, Measure N Agreed Upon Procedures Audit, Bond Disclosure Requirements, Single Audit Reports, as well as a Statistical Section.

#### **Government-wide Financial Statements**

The Government-wide Financial Statements are designed to provide a broad overview of all of the City's finances taken as a whole, using a long-term view, in a manner similar to private-sector businesses.

The **Statement of Net Position** presents financial information on all the City's assets, including capital assets and liabilities, and long-term debt, with the difference between the two reported as net position. The full accrual basis of accounting is used, thus the flow of all economic resources are measured.

The **Statement of Activities** presents financial information reporting how the City's net position changed during the fiscal year by listing the revenues and expenses of each of the City's major activities. The full accrual basis of accounting is also used, thereby all changes to net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in a future fiscal period.

All of the City's activities are grouped into either Governmental Activities (those functions that are principally supported by taxes or by specific governmental program revenues such as developer fees) or into Business-type Activities (whose services are supported by charges paid by direct users of the service such as Solid Waste collection). All of the amounts in both of the Statement of Net Position and the Statement of Activities are segregated into Governmental Activities and Business-type Activities to provide a summary of these City activities. The City's **Governmental Activities** include general government, community development, police, fire, public works, parks and recreation services. The City's **Business-type Activities** include the convention center, airport, golf course, wastewater, storm sewer maintenance, solid waste, transit, building safety, animal control, and baseball.

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The City's Government-wide Financial Statements include not only the City itself (referred to as the primary government) but also the Visalia Public Finance Authority, which is financially accountable to the City and is blended into these financial statements.

#### **Fund Financial Statements**

The fund financial statements are designed to report information about related accounts that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the City's funds are divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

The Fund Financial Statements provide detailed information about each of the City's most significant funds called Major Funds. Major funds account for the major financial activities of the City and are presented individually, while the activities of the Non-major funds are presented in summary as Other Governmental Funds. Subordinate schedules of the Non-major funds present detailed financial information for the City's smaller funds.

**Governmental Funds**: Governmental funds are prepared on the modified accrual basis of accounting, which means they measure only current financial resources and uses. This basis focuses on (1) how cash and other financial assets can be readily converted to available resources and (2) the balances left at year-end that are available for spending. Capital assets and other long-lived assets along with long-term liabilities are not presented in the Governmental Fund Financial Statements. Such information may be useful in determining what financial resources are available in the near future to finance the City's programs.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with the similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City follows Governmental Accounting Standards Board (GASB) Statement No. 54. In the Fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned. Each of these components of fund balance is classified based primarily on the extent to which the City is bound to honor constraints on how specific amounts can be spent.

- 1. Nonspendable Fund Balance amounts that are inherently nonspendable such as long-term receivables.
- 2. Restricted Fund Balance amounts that have externally enforceable limitations on use that are either imposed by law or constrained by grantors, contributors, or laws and regulations of other governments.
- 3. Committed Fund Balance amounts that can only be used for specific purposes determined by resolution of the City's highest level of decision-making authority, the City Council. These committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use through a resolution. The resolution must occur prior to the end of the reporting period; however, the amount can be determined subsequently.

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- 4. Assigned Fund Balance amounts that are constrained by the City's <u>intent</u> to be used for specific purposes, but are neither restricted nor committed, should be reported as assigned fund balance. The intent can be expressed by the City Council itself or by an official to which the governing body has delegated the authority.
- 5. Unassigned Fund Balance the residual positive net resources of the General Fund in excess of what can properly be classified in one of the other four categories. This amount is reported only in the General Fund except in cases of negative fund balance. Negative fund balances in other governmental funds are reported as Unassigned Fund Balance

The City Council establishes, modifies or rescinds fund balance commitments by passage of an ordinance or resolution. This is done through the adoption of the budget and subsequent budget amendments that occur throughout the year. Assignments may be established and modified by the City Council, City Manager, or Finance Director.

The accounting policies of the City consider restricted fund balance to have been spent first when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. Similarly, when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the City considers committed amounts to be reduced first, followed by assigned amounts and then unassigned amounts.

This Fund Balance policy was established by the City Council on June 20, 2011.

**Proprietary Funds**: Proprietary funds are generally used to account for services for which the City charges customers – either citizens (e.g., Enterprise funds) or departments of the City (e.g., Internal Service funds). Proprietary funds provide the same type of information as shown in the government-wide financial statements only in more detail. Proprietary funds are prepared on the full accrual basis of accounting and include all of their assets and liabilities, current and long-term.

- Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for the Convention Center, Airport, Valley Oaks Golf, Wastewater, Storm Sewer Maintenance, Solid Waste, Transit, Baseball, Animal Control, and Building Safety all of which are considered to be Major Funds of the City.
- Internal Service Funds are used to report activities that provide certain supplies and services only to City programs and activities. The internal service funds are combined into a single, aggregated total presented in the Fund Level proprietary fund financial statements. Subordinate Internal Service fund schedules that provide individual fund financial data in the form of combining statements are also contained in this report. Internal service's revenues are eliminated in the City-wide financial statements and any related profits or losses are returned to the activities which created them. Because these services predominantly benefit governmental rather than business-type functions, the residual net position of these funds has been included within governmental activities in the government-wide financial statements. The City uses internal service funds to account for Fleet Services, Vehicle Replacement, Information Services, Risk Management, Health Benefits, Compensated Absences and Building Maintenance.

**Fiduciary Funds**: Fiduciary funds are used to account for resources held for the benefit of parties outside the City. The City's fiduciary activities are reported in the Statement of Fiduciary Net Position included in the Basic Financial Statements. For the City of Visalia, seven fiduciary funds are maintained: the Los Rios

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Assessment District, the Property and Business Improvement District #4 (for Downtown Visalians & Alliance), the Village West Improvement District, the Orchard Walk Underground Utilities District, the Atwood Assessment District, the Laura Assessment District, Visalia Tourism & Marketing District, and the Visalia Redevelopment Successor Agency.

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional financial information that is essential for a full understanding of the data provided in the Government-wide and Fund Financial Statements.

#### FINANCIAL HIGHLIGHTS

Visalia's population increased to 136,246 an increase of 2.3% this past fiscal year. The California Consumer Price Index for All Urban Consumers for the same period increased by 2.94%. The major factors driving the City's financial results this fiscal year are the following:

- Increased Sales Tax Revenues of \$9.5 million, up 21% from last year. The majority of this growth was due
  to the first full year of the implementation of the Measure N sales tax, which generated an additional \$9.4
  million in sales tax revenue. Measure N, a half-cent sales tax override approved by the citizens of Visalia
  in November 2016, began April 1, 2017 and revenues generated from Measure N for fiscal year 2016-17
  totaled \$3 million. Removing Measure N from the Sales Tax Revenue figures yields sales tax growth of
  1%.
- Increased property taxes, up 6% from last year.
- Increase in Charges for Services, up 5% from last year as the economy continues to grow.

#### **Government-wide Statements**

<u>Table 1, Government-wide City Totals</u>, summarizes the Government-wide financial activity for this past year.

Table 1
Government-wide City Totals
(in millions)

	FY 17-18	FY 16-17	Increase (	(Decrease)	
Assets	\$ 1,046.5	\$ 983.6	\$ 62.9	6%	
Deferred Outflows of Resources	37.4	37.7	(0.3)	-1%	
Liabilities	284.1	272.7	11.4	4%	
Deferred Inflows of Resources	8.4	14.0	(5.6)	-40%	
Net Position	791.4	734.6	56.8	8%	
Revenues	219.1	219.6	(0.5)	-0.2%	
Expenses	158.8	154.6	4.2	3%	

• The City's Total Assets increased by \$62.9 million (6%) during the current fiscal year mainly due to increases in cash and investments of \$39.5 million, interest receivable of \$0.4 million, notes and loans receivable of \$4.1 million, supplies of \$0.1 million, grants due from other governmental units of \$1.4 million and capital assets of \$19.3 million. Increases in Total Assets included reductions in accounts

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receivable of \$0.2 million and taxes receivable of \$1.8 million. The increase in capital asset changes of \$19.3 million include additions, deletions, and depreciation of \$0.3 million in land, \$2.4 million in vehicles and equipment, \$14.8 million in buildings (VECC \$12.6 million), \$21.5 million in infrastructure, \$4.0 million in improvements, as well as a decrease of \$23.7 million in construction in progress mainly due to the capitalization of the VECC project as well as various other projects throughout the City.

- The City's Deferred Outflows of Resources decreased by \$0.3 million (1%) due to annual adjustments for GASB 68 recording of deferred pensions.
- The City's Liabilities increased by \$11.4 million (4%) during the current fiscal year. This was mainly due to increases in the Net Pension Liability of \$11.5 million, \$3.9 million in new debt in the Wastewater Fund for the funding of the wastewater treatment plant upgrade and \$1.1 million in accounts and contracts payable, in combination with a decrease to advances from grantors and third parties of \$2.3 million and scheduled debt service payments of \$2.5 million.
- The City's Deferred Inflows of Resources decreased by \$5.6 million due to annual adjustments by CalPERS for GASB 68 recording of deferred pensions. The decrease is mainly due to CalPERS investment earnings coming in greater than projected.
- The City's Total Net Position (assets and deferred outflows of resources exceeding its liabilities and deferred inflows of resources) were \$791.4 million as of June 30, 2018.
- The City's Total Revenues, including program and general revenues, were \$219.1 million for fiscal year 2017-18, a slight decrease of \$0.5 million (0.2%) from last year, while total City expenses were \$158.8 million, an increase of \$4.2 million (3%) from last year. The revenue decrease is due to a combination of increases in tax revenue of \$11.3 million, charges for services of \$0.7 million, and investment earnings of \$0.5 million with decreases in grants and contributions of \$12.5 million and miscellaneous revenue of \$0.5 million.
- Revenues can be divided between Program Revenues related to work activities and General or Tax Revenues. For fiscal year 2017-18, Program Revenues were \$125.7 million (revenues derived from specific activities) and General Revenues (e.g., taxes and investment earnings) were \$93.4 million. These same revenues can be classified as either Governmental activity revenues or Business-type activity revenues. For fiscal year 2017-18, Governmental activity revenues and Business-type activity revenues were \$118.9 million (54.3%) and \$100.2 million (45.7%), respectively.
- Expenses for governmental activities and for business-type activities were \$88.3 million (a 7% increase from last year) and \$70.5 million (a 2% decrease from last year), respectively.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS (FINANCIAL ACTIVITIES OF THE CITY AS A WHOLE)

#### **Analysis of Governmental Net Position**

The City's governmental assets are shown in <u>Table 2, Governmental Net Position</u>. These assets exceeded its liabilities by \$417.7 million. The largest portion of the net position, \$325.4 million (77.9%), is Net Investment in Capital Assets (net of debt to acquire those assets). The remaining portions of the City's net position are: \$69.6 million (16.7%) represents resources that are subject to restrictions and the remaining \$22.7 million (5.4%) being unrestricted.

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Table 2
Governmental Net Position
(in millions)

\		•,					
	FY 17-18		FY	16-17	<u>In</u>	ecrease)	
						\$	<u>%</u>
Assets							
Cash and Investments	\$	127.3	\$	106.4	\$	20.9	20%
Current and Other Assets		58.3		56.4		1.9	3%
Adv. To Other Funds & Internal Balances		4.6		4.4		0.2	5%
Capital Assets, Net of Accum. Deprec.		337.8		326.0		11.8	4%
Total Assets		528.0		493.2		34.8	7%
Deferred Outflows of Resources							
Deferred Pensions		30.0		29.9		0.1	0.4%
Total Deferred Outflows of Resources		30.0		29.9	_	0.1	0.4%
Liabilities							
Other Liabilities		16.3		15.5		8.0	5%
Long-Term Obligations		117.1		109.8		7.3	7%
Total Liabilities		133.4		125.3		8.1	6%
Deferred Inflows of Resources							
Deferred Pensions		6.9		10.7		(3.8)	-36%
Unamortized Gain on Refunding of Debt		-		0.1		(0.1)	-100%
Total Deferred Inflows of Resources		6.9		10.8		(3.9)	-36%
Net Position							
Net Investment in Capital Assets		325.4		312.2		13.2	4%
Restricted		69.6		57.0		12.6	22%
Unrestricted		22.7		17.8		4.9	28%
Total Net Position	\$	417.7	\$	387.0	\$	30.7	8%

- Cash and Investments of \$127.3 million increased \$20.9 million from last year mainly due to an increase in tax revenues and revenues exceeding expenses for the year.
- Capital Assets, Net of Accumulated Depreciation totaling \$337.8 million are categorized in <u>Table 8, Capital</u>
   Assets, Net of Accumulated Depreciation. This amount increased by \$11.8 million over last year as capital projects were constructed or in progress.
- Long-Term Obligations totaling \$117.1 million is comprised of Net Pension Liability, Certificates of
  Participation, government loans, and compensated absences. There were \$1.4 million in long term
  debt payments made by the City during the year. Net pension liability adjustments increased by \$8.4
  million. See the accompanying Notes to Basic Financial Statements, Note 7 Long-Term Debt and Note
  10 Employee Benefits for further detail.
- Net Position—Net Investment in Capital Assets of \$325.4 million represents the City's capital assets less accumulated depreciation and any debt used to finance its construction or purchase.
- Restricted Net Position of \$69.6 million is primarily found in Capital Projects funds which have been restricted for related capital projects.
- Unrestricted Net Position of \$22.7 million is the remaining part of the assets. Of this amount, \$58.5 is the
  General Fund's net position. Of the General Fund's portion, all but \$10.2 million is either nonspendable
  (\$1.4 million), committed (\$22.0 million) or assigned as advances and budgeted projects (\$24.9 million).
  Additional information on the General Fund's Fund Balance can be found in the following Statistical
  Section.

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#### **Analysis of Changes in Governmental Net Position**

Governmental activities are summarized on <u>Table 3, Changes in Governmental Net Position</u>, showing that during fiscal year 2017-18 the City's net position increased by \$30.6 million.

Table 3
Changes in Governmental Net Position (in millions)

	FY 17-18		FY 16-17		Increase (Dec		ecrease)	
					<u>\$</u>		<u>%</u>	
REVENUES								
Program Revenues:								
Charges for Services	\$	22.1	\$	21.1	\$	1.0	5%	
Operating Grants & Contributions		2.6		3.1		(0.5)	-16%	
Capital Grants & Contributions		9.2		14.7		(5.5)	-37%	
General Revenues:								
Taxes								
Sales		54.1		44.6		9.5	21%	
Property		23.7		22.4		1.3	6%	
Other		8.4		7.8		0.6	8%	
Investment Earnings		1.4		1.1		0.3	27%	
Miscellaneous		1.5		1.9		(0.4)	-21%	
Total Revenues		123.0	_	116.7	_	6.3	5%	
EXPENSES								
General Government		5.8		3.7		2.1	57%	
Community Development		2.1		3.5		(1.4)	-40%	
Police		38.7		34.7		4.0	12%	
Fire		16.8		16.9		(0.1)	-1%	
Public Works		19.6		19.3		0.3	2%	
Parks & Recreation		4.8		4.0		0.8	20%	
Interest on Long-Term Debt		0.5		0.6		(0.1)	-17%	
Total Expenses		88.3		82.7		5.6	7%	
Increase (Decrease) in Net Position								
Before Transfers		34.7		34.0		0.7	2%	
Transfers		(4.1)		(3.9)		(0.2)	5%	
Total Transfers		(4.1)		(3.9)		(0.2)	6%	
Increase (Decrease) in Net Position		30.6		30.1		0.5	2%	
Net Position at Beg. of Year, as Restated		387.1		356.9		30.2	8%	
Net Position at End of Year	\$	417.7	\$	387.0		30.7	8%	

Total Revenues of \$123.0 million, increased by \$6.3 million (5%) and total governmental expenses of \$88.3 million, increased by \$5.6 million (7%) when compared to last year. The most significant revenue changes were the increases in sales taxes of \$9.5 million and a decrease of \$5.5 million in capital grants and contributions. The change in expenditures was mainly due to increases in Police of \$4.0 million (Measure N, and GASB68 pension adjustments), General Government of \$2.1 million, and Parks & Recreation of \$0.8 million, with decreases in Community Development of \$1.4 million.

#### **PROGRAM REVENUES**

#### **Charges for Services**

These charges increased \$1.0 million or 5% as compared to the prior year. The increase was mainly due to increased impact fee revenue and engineering services due to increased building activity.

#### **Grants (Operating & Capital) & Contributions**

The combined income from operating and capital grants and contributions decreased this year, down from last year by \$6.0 million, for a total of \$11.8 million for fiscal year 2017-18.

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#### **GENERAL REVENUES**

- Sales Tax Sales tax increased \$9.5 million from last year mainly due to first full year of the implementation of Measure N, a voter approved sales tax override approved by the citizens of Visalia in November 2016, which began April 1, 2017. Sales tax collected for Measure N for fiscal year 2017-18 totaled \$12.4 million compared to the previous year (Apr-Jun) of \$3.0 million. The City also saw growth in general sales tax of \$0.3 million (1%). The current year overall sales tax total is \$54.1 million.
- **Property Taxes** Property tax revenues increased \$1.3 million (6%) over last year currently totaling \$23.7 million.
- **Investment Earnings** Investment earnings increased \$0.3 million over last year mainly due to interest rates on allowable investments increasing as the economy continues to have growth.

#### **EXPENSES**

- General Government There were \$5.8 million in expenses, an increase of \$2.1 (57%) million as compared to last year which was mainly due to GASB 68 pension adjustments of \$0.5 million, and an increase in salaries and benefits offset by lower capital related projects of \$0.3 million.
- Community Development There were \$2.1 million in expenses, a decrease of \$1.4 (40%) as compared to last year mainly due to a reduction in the affordable housing programs of \$1.5 million, lower capital related projects of \$0.3 million and an increase in GASB 68 pension adjustments of \$0.4 million.
- Police There were \$38.7 million in expenses, an increase of \$4.0 million (12%) as compared to last year
  which was mainly due to increases in salaries and benefits of \$2.0 million as a result of the
  implementation of Measure N as well as wage increases and a GASB 68 pension adjustment of \$2.2
  million.
- Fire There were \$16.8 million in expenses, a decrease of \$0.1 million (1%) as compared to last year which was mainly due to an increase in salaries and benefits of \$0.3 million as a result of wage increases and decreases in the GASB 68 pension adjustments of \$0.1 million and capital related projects of \$0.3 million.
- Public Works There were \$19.6 million in expenses, an increase of \$0.3 million (2%) mainly due to
  increases in salaries and benefits of \$0.2 million as a result of wage increases, GASB 68 pension
  adjustments of \$0.6 million and depreciation expense of \$0.2 million with decreases in capital related
  projects of \$0.8 million.
- Parks and Recreation There were \$4.8 million in expenses, an increase in \$0.8 million (20%) mainly due to GASB 68 pension adjustments of \$0.5 million and capital related projects of \$0.1 million.
- Interest on Long-Term Debt There were \$0.5 million in interest expense for fiscal year 2017-18. Principal payments were made on Certificates of Participation and bank notes. The 2014 COP has a maturity date of 2025 and the 2015 COP has a maturity date of 2029. As the City approaches the maturity, the annual debt service goes towards interest less and more towards the principal.

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#### **Analysis of Business-Type Net Position**

The City's business-type net position, shown in <u>Table 4, Business-Type Net Position</u>, exceeded liabilities by \$373.8 million. The largest portion of the net position, Net Investment in Capital Assets, is \$271.7 million (72.7%). \$8.0 million (2.1%) represents resources that are subject to restrictions. The remaining balance of \$94.1 million (25.2%) represents unrestricted net position.

Table 4
Business-Type Net Position
(in millions)

	FY 17-18		FY 16-17		In	Increase (Decrease		
					<u>\$</u>		<u>%</u>	
Assets								
Cash and Investments	\$	110.4	\$	91.7	\$	18.7	20%	
Current and Other Assets		30.9		28.8		2.1	7%	
Internal Balances		(4.6)		(4.4)		(0.2)	4%	
Capital Assets		381.8		374.4		7.4	2%	
Total Assets		518.5		490.5	_	28.0	6%	
Deferred Outflows of Resources								
Deferred Pensions		7.4		7.7		(0.3)	-4%	
Total Deferred Outflows of Resources		7.4		7.7		(0.3)	-4%	
Liabilities								
Other Liabilities		9.5		12.1		(2.6)	-21%	
Long-Term Debt Outstanding		141.1		135.2		5.9	4%	
Total Liabilities		150.6		147.3		3.3	2%	
Deferred Inflows of Resources								
Deferred Pensions		1.1		2.8		(1.7)	-61%	
Unamortized Gain on Refunding of Debt		0.4		0.5		(0.1)	-20%	
Total Deferred Inflows of Resources		1.5		3.3		(1.8)	-55%	
Net Position								
Net Investment in Capital Assets		271.7		266.9		4.8	2%	
Restricted		8.0		16.7		(8.7)	-52%	
Unrestricted		94.1		64.0		30.1	47%	
Total Net Position	\$	373.8	\$	347.6	\$	26.2	8%	

- Cash and Investments increased \$18.7 million (20%), as these funds are accumulating cash for capital projects. Increases included funds in Wastewater of \$10.2 million, Storm Sewer Maintenance of \$0.2 million, Solid Waste of \$3.0 million, Transit of \$4.6 million and in Building Safety of \$0.7 million.
- Capital Assets totaling \$381.8 million increased by \$7.4 million (2%). Construction in progress increases included the treatment plant upgrade of \$4.4 million, aviation reconstruction of \$1.3 million and other miscellaneous projects. There were increases in infrastructure of \$8.7 million as Storm Sewer added \$5.5 million and Wastewater added \$3.2 million. Accumulated depreciation increased by \$6.3 million. See Table 8, Capital Assets, Net of Accumulated Depreciation below for additional detail.
- Long-Term Debt totaling \$141.1 million is composed of Net Pension Liability, Certificates of Participation, Capital Lease, Clean Water State Revolving Fund Loan, and Compensated absences. Regularly scheduled payments of \$1.2 million coupled with additions to the clean water state revolving fund loan of \$3.9 million and adjustments to the Net Pension Liability of \$3.2 million increased the long term debt by \$5.9 million. See the accompanying Notes to Basic Financial Statements, Note 7- Long-Term Debt, and Note 10 Employee Benefits for further detail.
- Net Position Net Investment in Capital Assets totaling \$271.7 million (2% increase) represents capital assets less accumulated depreciation and net of any debt used to finance its construction or purchase.

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- **Restricted Net Position** of \$8.0 million is primarily found in Capital Projects funds which have been restricted for related capital projects and debt service reserves.
- *Unrestricted Net Position* of \$94.1 million experienced an increase of \$30.1 million. Unrestricted Net Position is normally the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements. The majority of the increase can be traced to the Wastewater fund along with the Solid Waste, and Transit funds.

#### **Analysis of Changes in Business-Type Net Position**

<u>Table 5, Changes in Business-Type Net Position</u> shows the results of the City's businesses for the last two fiscal years. The City's Business-type activities during fiscal year 2017-18 increased the City's net position by \$29.7 million (9%). Total Business-type revenues of \$96.1 million decreased by \$6.7 million (7%) when compared to last year. Total Business-type expenses totaled \$70.5 million, a decrease of \$1.3 million (2%) as compared to last year.

Table 5
Changes in Business-Type Net Position (in millions)

		FY	17-18	FY	FY 16-17		Increase (Decrease)		
							\$	%	
REVENUES									
Program Revenu	es:								
Charges for Se	ervices	\$	63.1	\$	63.4	\$	(0.3)	-0.5%	
Operating Gran	nts & Contributions		16.5		14.0		2.5	18%	
Capital Grants	& Contributions		12.2		21.2		(9.0)	-42%	
Investment Ea	rnings		0.9		0.7		0.2	29%	
Miscellaneous			3.4		3.5		(0.1)	-3%	
	Total Revenues		96.1		102.8		(6.7)	-7%	
EXPENSES									
Convention Ce	nter		5.5		5.5		-	0%	
Airport			2.0		2.0		-	0%	
Golf Course			1.6		2.4		(0.8)	-33%	
Wastewater			16.3		21.7		(5.4)	-25%	
Storm Sewer			2.2		2.2		-	0%	
Solid Waste			18.8		17.4		1.4	8%	
Transit			18.4		14.7		3.7	25%	
Baseball			0.4		0.3		0.1	33%	
Animal Control			2.0		2.5		(0.5)	-20%	
Building Safety	,		3.3		3.1		0.2	6%	
	Total Expenses		70.5		71.8		(1.3)	-2%	
	Increase in Net Position								
	Before Transfers		25.6		31.0		(5.4)	-17%	
Transfers			4.1		3.9		0.2	5%	
	Increase in Net Position		29.7		34.9		(5.2)	-15%	
Net Position at B	eg. of Year, as restated		344.0		312.7		31.3	10%	
						_			
Net Position at E	na or rear	\$	373.7	\$	347.6	\$	26.1	8%	

#### Revenues

• Charges for Services – These revenues were down collectively by \$0.3 million mainly as a result of increased activity in Solid Waste of \$0.4 million, Wastewater of \$0.2 million (Industrial Fees), Convention Center of \$0.2 million, Airport of \$0.1 million, Transit of \$0.1 million and decreased activity in Valley Oaks Golf of \$1.0 million (Course Co taking over operations in February), and Building Safety of \$0.3 million (Construction Permits).

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• Operating and Capital Grants and Contributions – The combined revenue from operating and capital grants & contributions decreased this year \$6.5 million mainly due to a decrease for Wastewater of \$11.9 million, and an increase in Airport of \$0.8 million, Storm Sewer Maintenance of \$2.5 million and Transit of \$2.1 million.

#### **Expenses**

- Convention Center There were \$5.5 million in expenses, a decrease of \$12K mainly due to an increase in salaries and benefits of \$0.1 million offset by a decrease in expenses for Valdivia events of \$0.1 million due to fewer events being held.
- Airport There were \$2.0 million in expenses, a slight decrease of \$19K mainly due to higher expenses in advertising of \$9K, building and equipment supplies of \$30K, and bad debt expense of \$298K offset by decreases in services provided of \$71K, aviation fuel of \$155K and salaries and benefits of \$118K due to pension and compensated absences annual adjustments, wage increases, and vacancies.
- Valley Oaks Golf Course There were \$1.6 million in expenses, a slight decrease of \$0.8 million (-33%)
  this year mainly due to Course Co taking over full operation of the Golf Course in February as the result of
  a new agreement between the City and Course Co.
- Wastewater There were \$16.3 million in expenses, a decrease of \$5.4 million (25%) mainly due to lower capital expenses of \$6.4 million offset by higher interest expense of \$0.4 million and operation and maintenance costs of \$0.7 million consisting of increases in utilities of \$541K, chemical expenses of \$313K, equipment supply and maintenance repair of \$155K, professional services of \$87K, instrument repair of \$45K, landfill dump charges of \$41K, and harvesting costs of \$33K offset by decreases to allocations and services provided of \$209K, bad debt expense of \$244K, depreciation of \$18K and salaries and benefits of \$54K due to pension annual adjustments, wage increases and vacancies.
- **Storm Sewer Maintenance** There were \$2.2 million in expenses reflecting a slight decrease of \$41K from the prior year.
- Solid Waste There were \$18.8 million in expenses, an increase of \$1.4 million (8%) mainly due to an increase in operating and maintenance costs in services provided of \$0.7 million, bad debts of \$23K, professional services of \$134K for the transitional job programs 1<sup>st</sup> year, street sweeping of \$27K, salaries and benefits of \$0.9 million due to pension annual adjustments and wage increases, and decreases in landfill dump charges of \$176K, compost fees of \$40K, and depreciation expense of \$0.2 million.
- Transit There were \$18.4 million in expenses, an increase of \$3.7 million (25%) mainly due to an increase of federal grant funding passed through to the City of Tulare for operating and preventative maintenance of \$3.2 million, contracted bus services of \$153K, Vanpool of \$35K, contract equipment repairs of \$48K, services provided of \$74K, and salaries and benefits of \$0.4 million due to pension annual adjustments and wage increases offset by decreases in CNG fuel of \$120K, promotional campaigns of \$30K, equipment & maintenance of \$69K and lower capital expenses of \$0.1 million.
- Baseball There were \$0.4 million in expenses reflecting a slight increase of \$26K from the prior year.
- Animal Control There were \$2.0 million in expenses, a decrease of \$0.5 million (20%) mainly due to a
  decrease in salaries and benefits of \$0.5 million due to pension annual adjustments offset by wage
  increases and a slight increase of \$72K in maintenance and operations costs for allocated expenses and
  services provided.

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• **Building Safety** – There were \$3.3 million in expenses, an increase of \$0.2 million (6%) mainly due to capital expenses of \$0.2 million.

#### **FUND FINANCIAL ANALYSIS**

Governmental Funds are reported on a modified accrual basis of accounting in the fund statements, essentially eliminating the effects of capital assets and related debt. <u>Table 6, Balance Sheet – Governmental Funds</u> shows the last two fiscal years' results.

Table 6
Balance Sheet - Governmental Funds
(in millions)

_	FY	17-18	FY	16-17	Increase (D	ecrease)
					<u>\$</u>	<u>%</u>
Assets						
Cash and Investments	\$	103.3	\$	83.8	19.5	23%
Other Assets		55.6		51.4	4.2	8%
Intergovernmental Balances		7.2		9.4	(2.2)	-23%
Total Assets		166.1		144.6	21.5	15%
Liabilities						
Advances From Grantors and Third Parties		0.6		0.5	0.1	20%
Advances From Other Funds		3.1		3.7	(0.6)	-16%
Other Liabilities		9.4		8.7	0.7	8%
Total Liabilities		13.1		12.9	0.2	2%
Deferred Inflows of Resources						
		25.6		20.0	4.7	22%
Unavailable Revenue		25.6		20.9	4.7	
Total Deferred Inflows of Resources		25.6		20.9	4.7	22%
Fund Balances						
Nonspendable		2.2		1.4	0.8	57%
Restricted		54.2		52.7	1.5	3%
Committed		40.2		29.4	10.8	37%
Assigned		26.6		23.1	3.5	15%
Unassigned		4.2		4.2	0.0	0%
Total Fund Balances	\$	127.4	\$	110.8	16.6	15%

Assets – The composition of assets changed by \$21.5 million during the year with increases in cash and other assets and a decrease in intergovernmental balances. Cash increased \$19.5 million mainly due to revenues exceeding expenditures and other sources & (uses) of \$16.6 million, repayments from other funds of \$1.7 million and repayments from other governmental agencies of \$0.5 million. Other assets increased \$4.2 million mainly as the result of notes and loan receivables increasing by \$4.2 million. Intergovernmental balances decreased \$2.2 million as a result of decreases in due from other funds of \$1.7 million and a decrease in amounts due from other governmental agencies of \$0.5 million.

**Liabilities** – Liabilities have increased \$0.2 million mainly due to an increase in other liabilities of \$0.7 million consisting of accounts payable of \$1.4 million offset by decreases of customer deposits of \$0.2 million and accrued personnel costs of \$0.5 million. Also, increase in advances from grantors and third parties of \$0.1 million and a decrease in advances from other funds of \$0.6 million.

**Deferred Inflows of Resources** – Deferred Inflows of Resources increased \$4.7 million mainly due to an increase in notes and loans receivable.

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**Fund Balance** - By June 30, 2018, the City's Governmental Funds had a total fund balance of \$127.4 million, an increase of \$16.6 million from the prior fiscal year, which was a combination of increases and decreases in various funds which are discussed below.

<u>Table 7, Statement of Revenues & Expenditures – Governmental Funds</u> shows the results of the last two fiscal years' activities.

Table 7
Statement of Revenues & Expenditures - Governmental Funds
(in millions)

	FY 17-18		FY	16-17	Increase (Decrease)			
						<u>\$</u>	<u>%</u>	
Revenues	\$	120.0	\$	111.3	\$	8.7	8%	
Expenditures		99.4		106.2		(6.8)	-6%	
Excess (Deficiency) of Revenues Over (Under) Expenditures		20.6		5.1		15.5	304%	
Other Sources & (Uses)		(4.0)		(2.5)	_	(1.5)	60%	
Net Change	\$	16.6	\$	2.6	\$	14.0	538%	

Revenues increased \$8.7 million from the prior year with most of the increase coming from sales tax of \$9.5 million which includes an increase of Measure N sales tax of \$9.4 due to the first full year of tax. The City saw growth in general sales tax of 1% or \$0.3 million. Measure R sales tax revenues had a slight decrease of \$0.2 million as funding for projects in those funds were received. Property tax revenue saw an increase of \$1.3 million. Other increases in revenues included charges for current services \$0.5 million, uses of money and property \$0.3 million, fees and fines \$0.4 million and other taxes \$0.6 million. Decreases in revenues included subventions and grants of \$3.8 million and miscellaneous \$0.3 million. Expenditures were down by \$6.8 million mainly due to a decrease in capital related projects of \$9.9 million and increases in Police of \$2.0 million, General Government of \$0.6 million, Fire of \$0.3 million, and Public Works of \$0.2 million.

Other Financing Uses in the governmental funds had an increase of \$1.5 million, as transfers out exceeded transfers in.

#### **ANALYSIS OF MAJOR GOVERNMENTAL FUNDS**

General Fund - The General Fund saw a change in fund balance with an increase of \$4.6 million.

The General Fund saw an overall increase in revenues of \$1.1 million as compared to last year. The increases included sales tax of \$0.3 million, property taxes of \$1.3 million, other taxes of \$0.5 million, charges for current services of \$0.2 million, and decreases in subventions and grants of \$1.2 million, and fees and fines of \$0.1 million.

The largest transfer out from the General Fund is to the Convention Center Fund totaling \$2.0 million. This transfer is for operations (\$0.9 million), and debt payments (\$1.1 million).

**Measure N** – The Measure N fund is used to account for the increased Police, Fire, Streets and Parks essential services. Funding is provided by a half-cent sales tax override approved by the citizens of Visalia in November 2016. The Measure N Fund's fund balance increased \$7.6 million to \$9.4 million as a result of revenues exceeding expenditures for the year.

**Community Development** - This fund accounts for the Community Development Block Grants (CDBG), Home Investment Partnership Program (HOME) and Neighborhood Stabilization Program (NSP) Grant funds. Also

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included are the Substandard Housing and Vehicle Abatement funds. The fund's assets include \$12.1 million in notes and loans receivable. All loans are fully offset by deferred inflows of resources as the loans are not expected to be repaid within the next year. The notes and loans receivable are for housing assistance through the various grant programs as well as past rental rehabilitation loans. Community Development's revenues exceeded expenditures by \$0.8 million for the year, mainly due to a decrease in capital projects of \$0.9 million. The net change in fund balance for the year was \$0.2 million, increasing total fund balance to \$1.9 million.

**Housing Successor Agency** - The Housing Successor Agency Fund is used to retain the housing assets and functions previously performed by the dissolved Redevelopment Agency of the City of Visalia. Revenues exceeded expenditures by \$67 thousand. The net change in fund balance increased \$67 thousand from last fiscal year to \$2.8 million.

**Transportation** – The Transportation Fund is used to account for the financing and construction of new streets, roads, and various new transportation infrastructure and facilities. Funding is provided by Transportation Impact Fees. The Transportation Fund's Fund balance increased \$1.6 million to \$3.8 million as a result of revenues exceeding capital projects for the year.

All Other Governmental Funds - These funds (referred to as Non-Major Funds) are not presented separately in the Basic Financial Statements, but are individually presented in Supplementary Information. Combined they received \$28.6 million in revenue and have a combined Fund Balance at year-end of \$51.0 million.

#### **ANALYSIS OF MAJOR PROPRIETARY FUNDS**

#### **Business-Type Funds**

By June 30, 2018, the City's Proprietary Funds combined net position totaled \$375.3 million, an increase of \$30.0 million from the prior fiscal year, which was a combination of increases and decreases in various funds and prior period adjustments of \$3.6 million.

Enterprise revenues were \$79.6 million this year, an increase of \$16.1 million from last year with majority of the increases due to a change in reporting the operating grants and contributions revenue line from nonoperating to operating revenues. If we had reported fiscal year 2016-17 this way the revenues increase would be \$2.1 million with charges for services having a decrease of \$0.3 million and grants and contributions an increase of \$2.4 million. The increase for grants and contributions of \$2.4 million is mainly due to pass through grant revenue for the City of Tulare of \$2.1 million received by Transit. Charges for services decrease of \$0.3 million is mainly due to decreases in Valley Oaks Golf of \$1.0 million due to Course Co taking over the operation of the Golf Course in February and a decrease in Building Safety of \$0.3 million due to a reduction in construction permits. Increases in activity included Solid Waste of \$0.4 million, Wastewater of \$0.2 million, Transit of \$0.1 million, Airport of \$0.1 million and Convention Center of \$0.2 million. Operating expenses were \$66.3 million this year, an increase of \$4.8 million from last year mainly due to the pass through grant payment to the City of Tulare of \$3.7 million.

**Convention Center** - Operating revenues increased by \$0.2 million mainly due to increased conference room rentals. Overall operating expenses slightly decreased by \$12K mainly due to an increase in salaries and benefits of \$0.1 million offset by a decrease in expenses for Valdivia events of \$0.1 million due to fewer events being held.

**Airport** - Operating revenues increased by \$0.1 million mainly due to increased into plane fuel sales of \$71K, fuel flowage fees of \$30K, cargo fees of \$55K, and electric fees of \$50K offset by a decrease in fuel sales of \$118K and services provided of \$44K. There were \$2.0 million in expenses, a slight decrease of \$19K mainly due to higher expenses in advertising of \$9K, building and equipment supplies of \$30K, and bad debt expense of \$298K offset by decreases in services provided of \$71K, aviation fuel of \$155K and salaries and benefits of \$118K due to pension annual adjustments, wage increases and vacancies.

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**Valley Oaks Golf Course** - Operating revenues decrease by \$1.0 million and operating expenditures decreased by \$0.8 million due to Course Co taking over the operation of the Golf Course in February as the result of a new agreement between the City and Course Co.

Wastewater - Operating revenues increased \$0.2 million mainly due to an increase in industrial fees of \$253K, trunkline fees of \$77K, front footage fees of \$174K, and decreases in residential fees of \$176K and sale of property of \$235K from the previous year. Operating expense had an increase of \$0.7 million due to maintenance and operational costs including increases in utilities of \$541K, chemical expenses of \$313K, equipment supply and maintenance repair of \$155K, professional services of \$87K, instrument repair of \$45K, landfill dump charges of \$41K, and harvesting costs of \$33K offset by decreases to allocations and services provided of \$209K, bad debt expense of \$244K, depreciation of \$18K and salaries and benefits of \$54K due to pension annual adjustments, wage increases and vacancies.

**Storm Sewer Maintenance -** Operating revenues had a slight increase of \$29K. Operating expenses had a slight decrease of \$39K mainly due to a decrease in salaries and benefits due to pension annual adjustments and wage and benefit increases of \$12K, and maintenance and operations costs for allocated expenses and services provided of \$30K.

**Solid Waste** - Operating revenues increased \$0.4 million mainly due to increases in services provided revenue of \$0.6 million, and commercial recycling fee revenue of \$67K offset by decreases in commercial fee revenues of \$0.1 million, 30 yard temp bins of \$75K, single family fee revenue of \$37K, and 2-3 yard temp bin fee revenue of \$37K. Operation expenses increased this year by \$1.4 million mainly due to increases in operating and maintenance costs in services provided of \$0.7 million, bad debts of \$23K, professional services of \$134K for the transitional job programs 1<sup>st</sup> year, street sweeping of \$27K, salaries and benefits of \$0.9 million due to pension annual adjustments and wage increases, and decreases in landfill dump charges of \$176K million, compost fees of \$40K, and depreciation expense of \$0.2 million.

Transit — Operating revenues increased \$16.5 million from last year with a majority of the increases due to a change in reporting the operating grants and contributions revenue line from nonoperating to operating revenues. If we had reported fiscal year 2016-17 this way the revenues increase would be \$2.5 million mainly due to operating grant revenue of \$2.1 million for the pass through grant due to the City of Tulare and charges for services of \$0.1 million for CNG sales of \$120K, carbon credits of \$78K, Seki ticket sales of \$70K, ticket sales of \$18K, farebox sales of \$10K, facility rentals of \$14K and services provided of \$47K offset by decreases in Seki grant operations of \$57K and reimbursement of overpayment for CNG rebates of \$0.2 million. Operating expenses increased \$3.7 million mainly due to an increase of federal grant funding passed through to the City of Tulare for operating and preventative maintenance of \$3.2 million, contracted bus services of \$153K, Vanpool of \$35K, contract equipment repairs of \$48K, services provided of \$74K, and salaries and benefits of \$0.4 million due to pension annual adjustments and wage increases offset by decreases in CNG fuel of \$120K, promotional campaigns of \$30K and equipment & maintenance of \$69K.

**Building Safety** – Operating revenues decreased by \$0.3 million due to a decrease in single-family dwellings compared to prior years activity. Operating expenses remained constant compared to the prior year.

**Animal Control** – Operating revenues had a slight decrease of \$45K. Operating expenses decrease \$0.5 million mainly due to a decrease in salaries and benefits of \$0.5 million due to pension annual adjustments and wage increases and a slight increase of \$72K in maintenance and operations costs for allocated expenses and services provided.

Baseball – Operating revenues were \$67,727 and expenses had a slight increase of \$26K compared to last year.

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#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

#### **General Fund - Original and Final Budget Comparison**

The City's final General Fund budget differs from the original budget due to carry-forward appropriations for capital projects and supplemental appropriations approved during the Mid-Year and Mid-Cycle budget reviews.

Budgeted total revenues increased by \$1.7 million, to a final budgeted amount of \$69.4 million, mainly due to additional federal, state and county grant funding secured by the City.

Budgeted total expenditures increased by \$6.8 million to a final budgeted amount of \$69.4 million, mainly due to an increase of \$6.9 million in Capital Outlay (Projects).

#### **General Fund - Final Budget and Actual Comparison**

Total revenues were \$3.6 million higher than the final budgeted amount, as detailed below:

Sales Tax – was \$1.0 million more than budgeted as the economy continues to have growth.

Property Tax – was \$1.9 million more than budgeted as valuation increased more than anticipated.

Transient Occupancy Tax – was \$0.5 million more than budgeted as a new hotel was added and the economy improved more than anticipated as well as revenue owed for prior years had been collected.

Subventions and Grants – was \$1.2 million less than budgeted due to grant funding not being accessed at this time.

Local Ordinance Vehicle Code and Parking Violations – was \$0.2 million less than budgeted as violations were less than projected.

Interest Earned – was \$0.4 million more than budgeted due to slightly higher interest earnings rates.

Engineering and Subdivision Services – was \$0.4 million more than budgeted as these specialized services were higher than anticipated for the year due to increased building activity.

Special Public Safety Services – was \$0.6 million more than budgeted as these specialized services were higher than anticipated for the year.

Recreation Programs – was \$0.1 million more than budgeted due to increased participation in the City's recreation programs.

Other Revenue – was \$0.7 million more than budgeted mainly due to \$0.2 million in walnut and pecan money received, an increase in subrogation recovery of \$0.1 million, an increase in temporary disability of \$0.3 million and \$0.1 million in miscellaneous other items.

Total expenditures were \$4.6 million less than budget. This difference was due to \$1.9 million in lower capital outlay and \$ 2.7 million in vacancies.

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#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The City's capital assets for its Governmental and Business-Type activities as of June 30, 2018 totaled \$719.6 million (net of accumulated depreciation), as shown in <u>Table 8</u>, <u>Capital Assets</u>, <u>Net of Accumulated Depreciation</u>. For Government-wide Financial Statements, capital asset purchases for governmental activities are capitalized and depreciated. In contrast, in the Fund Financial Statements capital asset purchases for governmental activities are recorded as expenditures. Additional information about the City's capital assets can be found in the *Notes to Financial Statements*, *Note 6 – Capital Assets*.

Table 8
Capital Assets, Net of Accumulated Depreciation (in millions)

	FY 17-18		FY 16-17		In	Increase (Decrease)			
						\$	<u>%</u>		
Governmental Activities									
Land	\$	40.4	\$	40.1	\$	0.3	1%		
Buildings		50.3		34.4		15.9	46%		
Improvements		48.2		42.4		5.8	14%		
Equipment		17.7		14.0		3.7	26%		
Infrastructure		131.9		117.4		14.5	12%		
Construction in Progress		49.3		77.7		(28.4)	-37%		
Total	\$	337.8	\$	326.0	\$	11.8	4%		
Business-Type Activities									
Land	\$	27.1	\$	27.1	\$	0.0	0%		
Buildings		36.8		38.0		(1.2)	-3%		
Improvements		30.4		32.3		(1.9)	-6%		
Equipment		20.0		21.3		(1.3)	-6%		
Infrastructure		108.0		100.9		7.1	7%		
Construction in Progress		159.5		154.8		4.7	3%		
Total	\$	381.8	\$	374.4	\$	7.4	2%		
Total City-Wide	\$	719.6	\$	700.4	\$	19.2	3%		

Major capital asset events during the current fiscal year included the following:

#### Governmental

- Completion of the Visalia Emergency Communication Center (VECC).
- City wide computer replacement.
- City wide copier replacement

#### **Business-type**

- Wastewater Treatment Plant Upgrade continued.
- Purchased two 30 ft low floor busses.
- Addition of storm drain infrastructure.

#### **Debt Administration**

The City's total long-term debt increased by \$1.5 million (1%) during the fiscal year, as shown in <u>Table 9</u>, <u>Outstanding Debt</u>. This was due the Wastewater Fund entering into a Clean Water State Revolving Fund Loan in fiscal year 14-15 for its treatment plant upgrade and increases to the loan by \$3.8 million for this fiscal year for new debt being issued and payment of the City's regularly scheduled debt service payments. See the

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accompanying *Notes to Basic Financial Statements, Note 7 – Long-Term Debt* for further detail. The following summarizes the City's outstanding debt.

## Table 9 Outstanding Debt (in millions)

	FY 17-18		FY 16-17		Increase (Decrease)			
						\$	<u>%</u>	
Governmental Activities								
Certificates of Participation	\$	12.0	\$	12.8	\$	(8.0)	-6%	
Notes Payable		0.4		0.9		(0.5)	-56%	
Compensated Absences		5.1		4.9		0.2	4%	
Total	_	17.5		18.6		(1.1)	-6%	
Business-Type Activities								
Certificates of Participation		8.8		9.7		(0.9)	-9%	
Lease		4.8		5.1		(0.3)	-6%	
Notes Payable		96.5		92.7		3.8	4%	
Compensated Absences		1.0		1.0		(0.0)	0%	
Total	\$	111.1	\$	108.5	\$	2.6	2%	
Total City-Wide	\$	128.6	\$	127.1	\$	1.5	1%	

#### **REQUEST FOR FINANCIAL INFORMATION**

This financial report is designed to provide our citizens, customers, investors and creditors, with a general overview of the City's finances, and to demonstrate the City's accountability for the money it receives and expends. If you have questions about this report, or need any additional financial information, contact the City of Visalia's Finance Department at 707 W. Acequia Ave., Visalia, CA 93291.

# BASIC FINANCIAL STATEMENTS



#### Statement of Net Position and Statement of Activities

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### STATEMENT OF NET POSITION AND STATEMENT OF ACTIVITIES

The Statement of Net Position and the Statement of Activities are required by Governmental Accounting Standards Board (GASB) Statement No. 34. Their purpose is to summarize the entire City's financial activities and financial position. They are prepared on the same basis of accounting as is used by most businesses, which means they include all the City's assets and all its liabilities, deferred inflows and outflows of resources, as well as all its revenues and expenses. This is known as the full accrual basis of accounting — the effect of all the City's transactions is taken into account, regardless of whether or when cash changes hands, but all material internal transactions between City funds have been eliminated.

The Statement of Net Position reports the difference between the City's total assets and deferred outflows of resources and deferred inflows of resources and the City's total liabilities, including all the City's capital assets and all its long-term debt. The Statement of Net Position presents information similar to the old balance sheet format, but presents it in a way that focuses the reader on the composition of the City's net position, by subtracting total liabilities from total assets.

The Statement of Net Position summarizes the financial position of all of the City's Governmental Activities in a single column, and the financial position of all the City's Business-type Activities in a single column; these columns are followed by a total column that presents the financial position of the entire City.

The City's Governmental Activities include the activities of its General Fund, along with all its Special Revenue, Capital Projects and Debt Service Funds. Since the City's Internal Service Funds service these Funds, their activities are consolidated with Governmental Activities, after eliminating interfund transactions and balances. The City's Business-type Activities include all its Enterprise Fund activities.

The Statement of Activities reports increases and decreases in the City's net position. It is also prepared on the full accrual basis of accounting, which means it includes all the City's revenues and all its expenses, regardless of when cash changes hands. This differs from the modified accrual basis of accounting used in the Fund financial statements, which reflect only current assets, current liabilities, available revenues and measurable expenditures.

The format of the Statement of Activities differs considerably from those used in the past. It presents the City's expenses first, listed by program, and follows these with the expenses of its business-type activities. Program revenues — revenues which are generated directly by these programs — are then deducted from program expenses to arrive at the net expense of each governmental and business-type program. The City's general revenues are then listed in the Governmental Activities or Business-type Activities column, as appropriate, and the Change in Net Position is computed and reconciled with the Statement of Net Position.

Both these statements include the financial activities of the City and the Visalia Public Finance Authority, which is legally separate but is a component unit of the City because it is controlled by the City, which is financially accountable for the activities of this entity.

These financial statements, along with the fund financial statements and footnotes, are called *Basic Financial Statements*; the term General Purpose Financial Statements is no longer used.

#### CITY OF VISALIA STATEMENT OF NET POSITION JUNE 30, 2018

	G	overnmental Activities	Business-Type Activities	Total
ASSETS				
Cash and Investments (Note 3)	\$	126,336,821	\$ 105,459,050	\$ 231,795,871
Restricted Cash and Investments (Note 3)		944,343	4,892,742	5,837,085
Accounts Receivable		5,506,652	8,230,462	13,737,114
Interest Receivable		868,852	-	868,852
Taxes Receivable		12,892,993	6,043,782	18,936,775
Notes and Loans Receivable (Note 5) Supplies		35,155,483 984,188	75,329	35,155,483 1,059,517
Inventory (Note 1I)		221,595	40,819	262,414
Internal Balances (Note 4D)		4,590,260	(4,590,260)	-
Due from Other Governmental Units		1,016,851	16,494,730	17,511,581
Land Held for Redevelopment (Note 1G)		815,227	-	815,227
Prepaids and Deposits		900,415	24,066	924,481
Capital Assets, Net of Accumulated Depreciation (Note 6):		00 705 040	100 500 710	070 000 050
Capital Assets Not Being Depreciated		89,725,240	186,583,713	276,308,953
Capital Assets Being Depreciated		248,061,601	195,229,977	443,291,578
Total Assets		528,020,521	518,484,410	1,046,504,931
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related (Note 10)		30,033,639	7,379,118	37,412,757
Total Deferred Outflows of Resources		30,033,639	7,379,118	37,412,757
Total Deletted Outliows of Nesources		30,033,039	7,379,110	51,412,131
LIABILITIES				
Accounts, Interest, and Contracts Payable		8,283,188	2,801,376	11,084,564
Advances from Grantors and Third Parties		622,715	5,447,765	6,070,480
Customer Deposits Unearned Revenue		683,073	1,162,319	1,845,392
Accrued Personnel Costs		314,387 533,821	54,222	368,609 533,821
Long-Term Obligations (Note 7):		333,021		333,021
Due Within One Year		2,139,989	3,724,338	5,864,327
Due in More Than One Year		15,283,396	107,050,597	122,333,993
Liability for Self-Insurance Claims (Note 11):				
Due Within One Year		535,421	-	535,421
Due in More Than One Year		5,362,257	-	5,362,257
Net Pension Liability Due in More Than One Year (Note10)		99,713,842	30,383,186	130,097,028
Total Liabilities		133,472,089	150,623,803	284,095,892
DEFERRED INFLOWS OF RESOURCES				
Pension Related (Note 10)		6,894,120	1,133,855	8,027,975
Unamortized Gain on Refunding of Debt (Note 7)		26,491	335,347	361,838
Total Deferred Inflows of Resources		6,920,611	1,469,202	8,389,813
NET POSITION (Note 9)				
Net Investment in Capital Assets		325,420,511	271,695,669	597,116,180
Restricted for:				
Capital Projects		33,925,591	7,967,046	41,892,637
Debt Service		8,970	4,818,203	4,827,173
Waterways/Groundwater Projects Landscape & Lighting Districts		3,478,802 6,180,622	-	3,478,802 6,180,622
Public Safety		17,392,456	_	17,392,456
Roadway Projects		8,584,265	-	8,584,265
Golf Course Maintence Projects		37,500		37,500
Total Restricted Net Position		69,608,206	12,785,249	82,393,455
Unrestricted		22,632,743	89,289,605	111,922,348
Total Net Position	\$	417,661,460	\$ 373,770,523	\$ 791,431,983

#### CITY OF VISALIA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

Net (Expense) Revenue Program Revenues and Changes in Net Position Operating Capital Business-Charges for Grants and Grants and Governmental Туре Functions/Programs Services Contributions Contributions Activities Activities Expenses Total **Governmental Activities** 33,970 General Government 5,778,082 \$ 793,729 \$ 23,000 \$ \$ (4,927,383) \$ \$ (4,927,383) Community Development 1,603,192 614,374 2,144,674 2,028,134 1,955,242 2,144,674 Public Safety 38,719,729 2,635,807 (34,753,370) Police 992,371 338,181 (34,753,370)Fire 16,880,750 1,874,961 457,623 (14,548,166) (14,548,166)Public Works 19,578,995 11,344,160 7,759,593 (475, 242)(475, 242)Parks & Recreation 4.820.100 3,509,401 2,282 (1,308,417)(1,308,417)Interest on Long-Term Debt 507,893 (507,893)(507,893)**Total Governmental Activities** 88,313,683 22,113,300 2,618,563 9,206,023 (54,375,797) (54,375,797) **Business-Type Activities** Convention Center 5.516.823 3.657.007 (1,859,816)(1,859,816)Airport 2,016,512 1,816,522 886,397 686,407 686,407 Valley Oaks Golf 1,337,261 (233,874)(233,874)1.571.135 Wastew ater 16,329,405 25,842,946 3,173,140 12,686,681 12,686,681 Storm Sew er Maintenance 2,159,514 1,217,152 3,724,852 2,782,490 2,782,490 Solid Waste 18,846,767 20,216,230 35,917 10,875 1,416,255 1,416,255 Transit 18,359,961 5,055,266 16,461,784 4,364,531 7,521,620 7,521,620 Baseball 354,328 67.727 (286,601)(286,601)Animal Control 1,993,129 440,588 1,614 (1,550,927)(1,550,927)162,369 **Building Safety** 3,302,747 3,465,116 162,369 70,450,321 63,115,815 16,499,315 12,159,795 21,324,604 **Total Business-Type Activities** 21,324,604 Total \$ 158,764,004 \$ 85,229,115 19,117,878 \$ 21,365,818 (54,375,797) 21,324,604 (33,051,193)**General Revenues** Taxes: 54,103,796 Sales Taxes 54,103,796 Property Taxes 23,687,392 23,687,392 Other Taxes 8,341,010 8,341,010 Investment Earnings 1,408,515 872,014 2,280,529 Miscellaneous 1,504,860 3.431.280 4,936,140 **Transfers** (4,140,051) 4,140,051 **Total General Revenues and Transfers** 84,905,522 8,443,345 93,348,867 Change in Net Position 30,529,725 29,767,949 60,297,674 Net Position - Beginning of Year, As Restated (Note 14) 387,131,735 344,002,574 731,134,309 Net Position - End of Year \$ 417,661,460 \$373,770,523 \$791,431,983



#### **Major Governmental Funds**

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **FUND FINANCIAL STATEMENTS**

GASB Statement No. 34 revised the format of the Fund Financial Statements so that only individual major funds are presented, while non-major funds are combined in a single column. Major funds are defined generally as having significant activities or balances in the current year. No distinction is made between fund types.

#### **MAJOR GOVERNMENTAL FUNDS**

The funds described below were determined to be Major Funds by the City in fiscal year 2017-18. Individual non-major funds are presented in the Supplementary Information section.

#### **GENERAL FUND**

The General Fund is used to account for all the general revenues of the City not specifically levied or collected for other City funds and their related expenditures. The General Fund accounts for all financial resources of the City which are not accounted for in another fund.

#### **MEASURE N**

Measure N is used to account for increased Police, Fire, Streets, and Parks essential services. Financing is provided by the ½ cent sales tax ballot measure (N) approved by voters during the November 8, 2016 election.

#### **COMMUNITY DEVELOPMENT FUND**

The Community Development Fund is used to account for the affordable housing and public service needs of the City's low and moderate income households. Financing is provided by Community Development Block Grants (CDBG), the Home Investment Partnership Program (HOME), Neighborhood Stabilization Program (NSP) and fines charged for substandard housing and abandoned vehicle abatement. Also, within the CDBG, HOME and NSP programs, when money that was previously loaned out is paid back, it again becomes available for use in the rehabilitation and development programs.

#### **HOUSING SUCCESSOR AGENCY FUND**

The Housing Successor Agency Fund is used to retain the housing assets and functions previously performed by the dissolved Redevelopment Agency of the City of Visalia.

#### TRANSPORTATION FUND

The Transportation Fund is used to account for the financing and construction of streets, roads, and various transportation infrastructure and facilities. Funding is provided by Transportation Impact Fees.

#### CITY OF VISALIA BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2018

		General Fund Measure N			Community Development		
ASSETS							
Cash and Investments (Note 3)	\$	33,751,560	\$	7,738,550	\$	1,847,683	
Restricted Cash and Investments (Note 3)	Ψ	-	Ψ	7,730,330	Ψ	-	
Accounts Receivable		935,595		_		9,409	
Interest Receivable		868,852		_		-	
Taxes Receivable		9,084,609		1,967,014		5,812	
Notes and Loans Receivable (Note 5)		12,681,563		-		12,051,972	
Supplies		7,833		-		-	
Inventory (Note 1I)		136,564		-		-	
Due from Other Funds (Note 4C)		73,190		-		-	
Advances to Other Funds (Note 4B)		6,216,701		-		-	
Due from Other Governmental Units		573,134		-		149,922	
Land Held for Redevelopment (Note 1G)		-		-		-	
Prepaids and Deposits		47,139				-	
Total Assets	\$	64,376,740	\$	9,705,564	\$	14,064,798	
LIABILITIES							
Accounts, Interest & Contracts Payable	\$	1,403,560	\$	315,908	\$	36,928	
Due to Other Funds (Note 4C)	Ψ	1,400,000	Ψ	313,300	Ψ	73,190	
Advances from Grantors and Third Parties		622,715		_		-	
Advances from Other Funds (Note 4B)		-		_		_	
Customer Deposits		454,711		_		_	
Unearned Revenue		229,356		-		-	
Accrued Personnel Costs (Note 10)		526,702					
Total Liabilities		3,237,044		315,908		110,118	
.0144200		0,20.,0		0.0,000		,	
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue - Property Tax		978,807		-		-	
Unavailable Revenue - Business Tax		861,280		-		-	
Unavailable Revenue - Impact Fees		524,501		-		-	
Unavailable Revenue - Misc		294,352		-		26,268	
Unavailable Revenue - Notes		-		-		12,051,972	
Unavailable Revenue - Asset Forfeiture	-	-		-			
Total Deferred Inflows of Resources		2,658,940				12,078,240	
FUND BALANCES (Note 9)							
Nonspendable		1,365,400		-		-	
Restricted		-		7,981,315		1,843,504	
Committed		21,920,950		1,408,341		32,936	
Assigned		24,981,052		-		-	
Unassigned		10,213,354		-		-	
Total Fund Balances		58,480,756		9,389,656		1,876,440	
Total Liabilities, Deferred Inflows of		50,700,750		5,555,656		1,070,440	
Resources, and Fund Balances	\$	64,376,740	\$	9,705,564	\$	14,064,798	

		Housing				All Other		
		Successor			G	overnmental		
		Agency	Tra	ansportation		Funds		Total
ASSETS								
Cash and Investments (Note 3)	\$	156,422	\$	5,771,800	\$	54,070,936	\$	103,336,951
Restricted Cash and Investments (Note 3)	*	-	*	-	Ψ	8,970	Ψ	8,970
Accounts Receivable		200,445		3,021,495		1,324,848		5,491,792
Interest Receivable		-		-		-		868,852
Taxes Receivable		-		-		1,835,558		12,892,993
Notes and Loans Receivable (Note 5)		10,014,767		-		407,181		35,155,483
Supplies		-		-		-		7,833
Inventory (Note 1I)		-		-		85,031		221,595
Due from Other Funds (Note 4C)		-		-		-		73,190
Advances to Other Funds (Note 4B)		-		-		-		6,216,701
Due from Other Governmental Units		-		-		230,795		953,851
Land Held for Redevelopment (Note 1G)		815,227		-		-		815,227
Prepaids and Deposits				-				47,139
Total Assets	\$	11,186,861	\$	8,793,295	\$	57,963,319	\$	166,090,577
LIABILITIES								
Accounts, Interest & Contracts Payable	\$	2,538	\$	3,674,938	\$	2,338,507	\$	7,772,379
Due to Other Funds (Note 4C)	Ψ	_,000	*	-	Ψ	_,000,00.	Ψ	73,190
Advances from Grantors and Third Parties		-		-		_		622,715
Advances from Other Funds (Note 4B)		-		-		3,140,892		3,140,892
Customer Deposits		-		-		228,362		683,073
Unearned Revenue		-		-		85,031		314,387
Accrued Personnel Costs (Note 10)		-		-				526,702
Total Liabilities		2,538		3,674,938		5,792,792		13,133,338
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Tax		-		-		-		978,807
Unavailable Revenue - Business Tax		-		-		-		861,280
Unavailable Revenue - Impact Fees		-		1,274,758		600,045		2,399,304
Unavailable Revenue - Misc		-		-		-		320,620
Unavailable Revenue - Notes		8,382,494		-		218,980		20,653,446
Unavailable Revenue - Asset Forfeiture				-		335,234		335,234
Total Deferred Inflows of Resources		8,382,494		1,274,758		1,154,259		25,548,691
ELIND DAL ANCES (Note C)								
FUND BALANCES (Note 9)		045 227						2 490 627
Nonspendable Restricted		815,227 354,340		1 000 211		- 42,075,378		2,180,627 54,252,848
Committed		354,340		1,998,311 1,845,288				
Assigned		1,632,262		1,070,200		14,945,582		40,153,097 26,613,314
Unassigned		1,002,202		_		(6,004,692)		4,208,662
Shaddighida	-					(0,007,002)		7,200,002
Total Fund Balances		2,801,829		3,843,599		51,016,268		127,408,548
Total Liabilities, Deferred Inflows of	_		_				_	
Resources, and Fund Balances	<u>\$</u>	11,186,861	\$	8,793,295	\$	57,963,319	\$	166,090,577



## CITY OF VISALIA RECONCILIATION OF GOVERNMENTAL FUNDS - FUND BALANCE WITH GOVERNMENTAL NET POSITION JUNE 30, 2018

#### **Total Fund Balances - Governmental Funds**

\$127,408,548

CAPITAL ASSET TRANSACTIONS:

Capital Assets: In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation.

Capital Assets at Historical Cost:

\$439,893,473

Accumulated Depreciation:

(117,201,796)

322,691,677

#### ALLOCATION OF INTERNAL SERVICE FUND NET POSITION

Internal service funds are used by management to charge the cost of certain activities, such as insurance, fleet services, compensated absences, and information services, to individual governmental and proprietary funds. The net current assets and current liabilities of the internal service funds are included in governmental activities in the statement of net position.

30,951,264

#### LONG-TERM LIABILITIES

Long-term Liabilities: In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:

Certificates of Participation

(11,994,068)

Notes Payable

(370,329)

(12,364,397)

#### DEFERRED INFLOWS / (OUTFLOWS) OF RESOURCES

Deferred Inflows of Resources: In governmental funds, future payments for notes receivable are treated as deferred inflows of resources. In government-wide statements, future payments of notes receivable are recorded as an offset of notes receivable.

25,548,691

GASB 68 Pension Items

(76,574,323)

**Total Net Position - Governmental Activities** 

\$417,661,460

#### **CITY OF VISALIA**

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2018

	General Fund		Measure N			ommunity velopment
REVENUES						
Sales Taxes	\$	31,837,698	\$	12,438,183	\$	_
Property Taxes	Ť	23,694,329	,	-	Ť	_
Other Taxes		8,199,245		-		-
Subventions and Grants		1,156,238		2,404		1,527,692
License and Permits		73,597		-		-
Fees and Fines		1,120,470		-		49,798
Uses of Money and Property		1,120,067		27,115		71,814
Charges for Current Services		3,922,872		-		-
Miscellaneous		1,893,660		12,858		2,274
Total Revenues		73,018,176		12,480,560		1,651,578
EXPENDITURES						
Current:						
General Government		3,760,327		138,264		-
Community Development		4,474,800		-		599,998
Public Safety:						
Fire		12,922,013		-		-
Police		29,933,843		1,077,708		-
Public Works		4,267,098		49,538		-
Parks & Recreation		3,369,086		108,313		-
Capital Outlay		5,996,289		3,542,331		274,189
Debt Service (Note 7):						
Principal		49,419		-		-
Interest and Fiscal Charges		1,375		<u> </u>		
Total Expenditures		64,774,250		4,916,154		874,187
Excess (Deficiency) of						
Revenues over (Under) Expenditures		8,243,926		7,564,406		777,391
Other Financing Sources (Uses)						
Sale of Land		109,359		-		-
Proceeds From Sale of Capital Assets		700		-		-
Transfers In (Note 4A)		1,181,019		-		11
Transfers Out (Note 4A)		(4,887,140)				(541,262)
Total Other Financing Sources (Uses)		(3,596,062)				(541,251)
Net Change in Fund Balances		4,647,864		7,564,406		236,140
Fund Balances - Beginning of Year		53,812,999		1,825,250		1,640,300
Prior Period Adjustment (Note 14)		19,893		<u>-</u> _		
Fund Balances - Beginning of Year, as Restated		53,832,892		1,825,250		1,640,300
Fund Balances - End of Year	\$	58,480,756	\$	9,389,656	\$	1,876,440

	Housing Successor Agency	Transportation	All Other Governmental Funds	Total
REVENUES				
Sales Taxes	\$ -	\$ -	\$ 9,827,915	\$ 54,103,796
Property Taxes	· -	-	-	23,694,329
Other Taxes	-	-	73,130	8,272,375
Subventions and Grants	75,500	-	7,593,321	10,355,155
License and Permits	-	-	14,010	87,607
Fees and Fines	-	3,912,251	5,908,392	10,990,911
Uses of Money and Property	153,648	33,535	436,354	1,842,533
Charges for Current Services	-	-	4,444,209	8,367,081
Miscellaneous	149	<u> </u>	351,279	2,260,220
Total Revenues	229,297	3,945,786	28,648,610	119,974,007
EXPENDITURES				
Current:				
General Government	-	-	13,929	3,912,520
Community Development	132,745	-	64,302	5,271,845
Public Safety:				
Fire	-	-	3,238,176	16,160,189
Police	-	45.004	4,370,314	35,381,865
Public Works Parks & Recreation	-	15,394	4,720,783	9,052,813
Capital Outlay	- 29,301	2,259,420	32,239 12,146,648	3,509,638 24,248,178
Debt Service (Note 7):	29,301	2,239,420	12, 140,040	24,240,170
Principal	_	_	1,314,842	1,364,261
Interest and Fiscal Charges	-	-	505,879	507,254
Total Expenditures	162,046	2,274,814	26,407,112	99,408,563
		_,_: :,=::		
Excess (Deficiency) of		4 070 070		
Revenues over (Under) Expenditures	67,251	1,670,972	2,241,498	20,565,444
Other Financing Sources (Uses)				
Sale of Land	-	-	4,086	113,445
Proceeds From Sale of Capital Assets	-	-	-	700
Transfers In (Note 4A)	44.0	-	2,090,496	3,271,526
Transfers Out (Note 4A)	(11)	<del>-</del>	(1,969,545)	(7,397,958)
Total Other Financing Sources (Uses)	(11)		125,037	(4,012,287)
Net Change in Fund Balances	67,240	1,670,972	2,366,535	16,553,157
Fund Balances - Beginning of Year	2,734,589	2,172,627	48,571,121	110,756,886
Prior Period Adjustment (Note 14)			78,612	98,505
Fund Balances - Beginning of Year, as Restated	2,734,589	2,172,627	48,649,733	110,855,391
Fund Balances - End of Year	\$ 2,801,829	\$ 3,843,599	\$ 51,016,268	\$ 127,408,548



#### **CITY OF VISALIA**

## RECONCILIATION OF THE NET CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS WITH THE CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2018

Total Net Changes in Fund Balances - Governmental Funds		\$ 16,553,157
CAPITAL OUTLAY: In governmental funds, the cost of capital assets are reported as expenditures. In the statement of activities, costs of those assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:		
Expenditures for Capital Outlay:  Depreciation Expense (Net of Internal Service Fund Depreciation Expense):	\$ 17,900,547 (7,260,480)	10,640,067
DEBT SERVICE: In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reduction of liabilities. Expenditures for repayment of the principal portion of the long-term debt were:	;	
Principal Payment of Long-Term Debt		1,364,261
In governmental funds, principal repayments for notes and loans receivable are recognized as revenue. In government-wide statements, principal repayments of notes and loans receivable are recorded as reduction of notes receivable.  Change in unavailable revenue relating to notes and loans receivable		4,592,075
In governmental funds, report the effect of premiums, discounts, and similar itmes when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		42,625
Internal service funds are used by management to charge the cost of certain activities such as insurance, fleet services, compensated absences, and information services, to individual governmental and proprietary funds. The portion of the net revenue		
(expense) of these internal allocations to governmental activities was:		1,871,138
Pension Related Expenses		(4,533,598)
Total Change in Net Position - Governmental Activities		\$ 30,529,725

## CITY OF VISALIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GENERAL FUND - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Budgeted	Amounts		
	Original	Final		Variance With
REVENUES	Budget	Budget	Actual	Final Budget
Taxes				
Sales	\$ 30,880,300	\$ 30,880,300	\$ 31,837,698	\$ 957,398
Property	21,835,200	21,835,200	23,694,329	1,859,129
Transient Occupancy	2,651,300	2,651,300	3,101,249	449,949
Franchise	2,834,300	2,834,300	2,657,874	(176,426)
Business License	2,545,000	2,545,000	2,440,122	(104,878)
Total Taxes	60,746,100	60,746,100	63,731,272	2,985,172
Subventions and Grants				
Police and Other	698,000	2,359,821	1,086,149	(1,273,672)
Motor Vehicle License In-Lieu			70,089	70,089
Total Subventions and Grants	698,000	2,359,821	1,156,238	(1,203,583)
License and Permits				
Other License and Permits	62,000	62,000	73,597	11,597
Total License and Permits	62,000	62,000	73,597	11,597
Fees and Fines				
Vehicle Code and Parking Violations	1,078,000	1,078,000	735,355	(342,645)
Local Ordinance Violations	306,400	306,400	385,115	78,715
Total Fees and Fines	1,384,400	1,384,400	1,120,470	(263,930)
Use of Money and Property				
Interest Earned	311,330	311,330	701,991	390,661
Rents and Concessions	431,200	431,200	418,076	(13,124)
Total Use of Money and Property	742,530	742,530	1,120,067	377,537
Charges for Services				
Engineering and Subdivision Fees	600,000	600,000	990,644	390,644
Zoning Fees	158,700	158,700	174,650	15,950
Special Public Safety Services	738,400	738,400	1,332,191	593,791
Recreation Programs	1,371,050	1,371,050	1,425,387	54,337
Total Charges for Services	2,868,150	2,868,150	3,922,872	1,054,722
Other Revenue	1,190,110	1,217,560	1,893,660	676,100
Total Revenues	67,691,290	69,380,561	73,018,176	3,637,615

	Budgeted	I Amounts				
	Original	Final		Variance With		
EXPENDITURES	Budget	Budget	Actual	Final Budget		
Current:						
General Government	\$ 3,839,450	\$ 3,792,130	\$ 3,760,327	\$ 31,803		
Community Development	4,834,720	4,834,720	4,474,800	359,920		
Public Safety:						
Fire	12,874,530	12,869,608	12,922,013	(52,405)		
Police	30,742,980	30,751,151	29,933,843	817,308		
Public Works	5,502,040	5,502,040	4,267,098	1,234,942		
Parks & Recreation	3,723,100	3,721,900	3,369,086	352,814		
Capital Outlay	1,010,560	7,903,834	5,996,289	1,907,545		
Debt Service (Note 7)						
Principal	-	-	49,419	(49,419)		
Interest and Fiscal Charges			1,375	(1,375)		
Total EXPENDITURES	62,527,380	69,375,383	64,774,250	4,601,133		
Excess (Deficiency) of						
Revenues Over (Under) Expenditures	5,163,910	5,178	8,243,926	(963,518)		
Other Financing Sources (Uses)						
Sale of Land	-	-	109,359	109,359		
Proceeds From Sale of Capital Assets	-	-	700	700		
Transfers In	-	-	1,181,019	1,181,019		
Transfers Out			(4,887,140)	(4,887,140)		
Total Other Financing Sources (Uses)			(3,596,062)	(3,596,062)		
Net Change in Fund Balance	\$ 5,163,910	\$ 5,178	4,647,864	\$ 4,642,686		
Fund Balance Beginning of Year			53,812,999			
Prior Period Adjustment (Note 14)			19,893			
Fund Balance - Beginning of Year, as Restated			53,832,892			
5 5						
Fund Balance - End of Year			\$ 58,480,756			

#### **CITY OF VISALIA**

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES MEASURE N - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2018

	Original	Final		Variance With	
REVENUES	Budget	Budget	Actual	Final Budget	
Taxes Sales	\$ 11,000,000	\$ 11,000,000	\$ 12,438,183	\$ 1,438,183	
Total Taxes	11,000,000	11,000,000	12,438,183	1,438,183	
Subventions and Grants Police and Other			2,404	2,404	
Total Subventions and Grants			2,404	2,404	
Use of Money and Property Interest Earned			27,115	27,115	
Total Use of Money and Property			27,115	27,115	
Other Revenue			12,858	12,858	
Total Revenues	11,000,000	11,000,000	12,480,560	1,480,560	
EXPENDITURES					
Current:					
General Government	-	-	138,264	(138,264)	
Community Development Public Safety:	-	-	-	-	
Fire	100,000	100,000	_	100,000	
Police	2,022,379	2,022,379	1,077,708	944,671	
Public Works	437,000	437,000	49,538	387,462	
Parks & Recreation	192,000	192,000	108,313	83,687	
Capital Outlay	4,788,103	4,788,103	3,542,331	1,245,772	
Total EXPENDITURES	7,539,482	7,539,482	4,916,154	2,623,328	
5 (5 (5 ) )					
Excess (Deficiency) of Revenues Over (Under) Expenditures	3,460,518	2 460 519	7 564 406	(1 142 760)	
Revenues Over (Onder) Expenditures	3,400,316	3,460,518	7,564,406	(1,142,768)	
Net Change in Fund Balance	\$ 3,460,518	\$ 3,460,518	7,564,406	\$ 4,103,888	
Fund Balance Beginning of Year			1,825,250		
Fund Balance - End of Year			\$ 9,389,656		

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **MAJOR PROPRIETARY FUNDS**

Proprietary funds account for City operations financed and operated in a manner similar to private business enterprises. The intent of the City is that the cost of providing goods and services be financed primarily through user charges.

The City has identified the funds below as major proprietary funds in fiscal year 2017-18.

#### **CONVENTION CENTER**

Established to account for operations of the Convention Center. Revenues are provided by fees charged for the Convention Center and by operating transfers from the General Fund.

#### **AIRPORT**

Established to account for the operations of the Visalia Municipal Airport. Revenue is provided by the fees charged to the airport users for the aviation fuel, hangar rentals, and leases of land and buildings, as well as from federal grants for capital assets and projects.

#### **VALLEY OAKS GOLF**

Established to account for the operations of the Valley Oaks Golf Course. Revenue is provided by fees charged to the golf course users. February 1, 2018 Course Co took over full operation of the Golf Course.

#### **WASTEWATER**

Established to account for the collection and treatment of wastewater. Revenue is provided by user charges and impact fees as well as limited grant funding.

#### **STORM SEWER MAINTENANCE**

Established to account for the operations of the City's storm and sewer drain activity. Revenue is provided by user charges and impact fees as well as limited grant funding.

#### **SOLID WASTE**

Established to account for the operations of collecting and disposing of solid waste and street sweeping activities. Revenues are provided by user charges and limited grant funding.

#### **TRANSIT**

Established to account for the operations of the City's transit activities. Revenue is provided by state transportation funds, federal grants, and passenger fares.

#### **BUILDING SAFETY**

Established to account for the operations of the City's plan checking, permitting, and inspection of buildings. Revenue is provided by permit fees.

#### **ANIMAL CONTROL**

Established to account for the operations of the City's animal control services.

#### BASEBALL

Established to account for the operations of a professional baseball team that operates in the City.

#### CITY OF VISALIA STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2018

Business-Type Activities - Enterprise Funds
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Control		Convention Valley C				Storm Sewer	Solid
Canna di miserimenta (Note 8)		Center	Airport	Golf	Wastewater	Maintenance	Waste
Cash and Investments (Note 3)							
Accounts Receivable 459,174 186,664 14,270 3,511,967 2,585,083 8,334 Supplies 1 75,320 - 100,672 \$5,186 8,334 Supplies 1 75,320 - 20,063 20,706 Supplies 1 75,320							
Table   Preserve	,					\$ 1,358,189	
Supplies   75,329		459,174	186,064	14,210			
Day   1.00   1		-	75 320	-	103,072	03,903	03,324
Due from Orther Cowemmental Units	• • • • • • • • • • • • • • • • • • • •	-	75,329	-	20.053	20.766	_
Perpasid Expenses 2,334 21,742	• • • •	-	6 137	-		20,700	61 6/3
Total Current Asserts   \$23,819   \$28,622   \$14,239   \$58,092,239   \$1,442,018   \$33,106,017     Non-Current Asserts (Note 6)   \$20,007   \$30,005   \$0   \$43,05   \$28   \$0   \$47,002   \$1,557,72     Cupital Asserts (Note 6)   \$20,007   \$30,005   \$0   \$43,071   \$8,92,236   \$9,479,002   \$1,557,372     Cupital Asserts (Note 6)   \$20,007   \$20,005   \$27,401   \$1,513,004   \$1,721,802   \$1,577,372     Cupital Asserts (Note 6)   \$22,403,375   \$2,163,061   \$87,419   \$2,937,602   \$1,721,803   \$1,230,750     Buildings		2 324			1,741	_	01,043
Non-Current Assets   Restricted Cash and investments (Note 3)   74,612	·			14 239	58 092 293	1 442 918	33 106 017
Restricted Cash and Investments (Note 3)	rotal Carrott / toodto	020,010	200,022	14,200	00,002,200	1,112,010	00,100,011
Restricted Cash and Investments (Note 3)	Non-Current Assets						
Capital Assets (Note 6)		74.612	-	-	4.365,228	-	-
Land 8,829,077 3,000,050 914,971 6,982,863 9,437,862 1,587,372 Construction in Progress 12,086 1,377,728 824,401 15,153,074 1,721,880 1,238,750 Buildings 22,428,375 2,183,061 887,419 2,937,862 1,821,591 199,130 Machinery, Equipment and Vehicles 16,83,096 11,394,693 1,523,870 83,93,921 1,821,593 681,520 Machinery, Equipment and Vehicles 16,83,096 11,394,693 1,523,874 8,112,571 564,808 17,912,802 Infrastructure Accumulated Depreciation (16,545,710) (1,722,832 1,934,693 1,523,324 8,112,571 564,808 17,912,802 Infrastructure Accumulated Depreciation (16,545,710) (1,722,832 1,934,693 1,932,722) (16,324,230) (12,427,394) (13,707,280 1,934,934) (1,934,934,934) (1,934,934,934,934,934,934,934,934,934,934	, ,	,-			,,		
Construction in Progress   12.086   1.377.288   264.401   154.153.394   17.21.880   1.288,750   1.01.001   180.001	. , ,	829 047	3 000 590	914 971	6 952 363	9 437 692	1 567 372
Buildings							
Improvements Other Than Buildings				,		-,,,,	
Machineny, Equipment and Vehicles Infestructure (16,545,710)         1,394,693         1,523,254         8,112,571         564,808         17,12,892 (18,772,801)         17,12,892 (18,772,801)         17,12,892 (18,772,801)         17,12,892 (18,772,801)         17,12,892 (18,772,901)         17,12,892 (18,772,901)         17,12,892 (18,772,901)         17,172,892 (18,772,901)         17,172,892 (18,772,901)         18,196,388         7,18,193,382 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (18,722,193)         18,193,383 (						1.821.599	
Infrastructure	·						
Accumulated Depreciation (16,545,710) (11,782,831) (3,829,724) (65,344,280) (12,427,904) (13,707,286) Total Assets (14,333,525 8,045,192 5,206,644 252,608,071 57,608,007) (31,907,286) Total Assets (14,333,525 8,348,144 5,520,883 310,700,644 68,525,919 41,266,835	** * *	-	-	-			-
Total Non-Current Assets 13,869,706 8,045,192 5,206,644 252,608,071 57,083,001 8,190,368  Total Assets 14,393,525 8,334,814 5,220,883 310,700,364 58,525,919 41,296,365  DEFERRED OUTFLOWS OF RESOURCES Pension Related (Note 10) 932,605 192,906 - 1,806,625 210,325 2,379,148  Total Deferred Outflows of Resources 932,605 192,906 - 1,806,625 210,325 2,379,148  LIABILITIES  Current Liabilities  Accounts, Interest and Contracts Payable 43,861 233,177 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 1 94,877 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 1 94,577 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 1 94,577 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 1 94,577 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 1 94,877 18,340 194,537 - 1 1,368 11		(16,545,710)	(11,782,831)	(3,829,724)			(13,707,296)
Persion Related (Note 10)   932,805   192,906   - 1,806,625   210,325   2,379,148     Total Deferred Outflows of Resources   932,805   192,906   - 1,806,625   210,325   2,379,148     LIABLITES   Current Labilities	Total Non-Current Assets						
Persion Related (Note 10)   932,805   192,906   - 1,806,625   210,325   2,379,148     Total Deferred Outflows of Resources   932,805   192,906   - 1,806,625   210,325   2,379,148     LIABLITES   Current Labilities							
Pension Related (Note 10) 932,605 192,906 - 1,806,625 210,325 2,379,148  Total Deferred Outflows of Resources 932,605 192,906 - 1,806,625 210,325 2,379,148  LIABILITES  Current Liabilities  Accounts, Interest and Contracts Payable 43,861 233,177 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 142,868 Accrued Personnel Costs (Note 10) - 143,87 18,340 - 144,838 - 73,098 Accrued Person of Long-Term Obligations (Note 7):  Current Portion of Long-Term Obligations (Note 7):  Current Portion of Long-Term Obligations (Note 17):  Annual Current Liabilities - 144,868 - 144,869 - 144,888 - 73,098 Accrued Personnel Costs (Note 10) - 14,87 18,840 - 144,838 - 73,098 Accrued Personnel Costs (Note 11) - 1513 Accrued Liabilities Advance from Other Funds (Note 11) - 1513 Accrued Liabilities Advance from Other Funds (Note 11) - 1513 Advance from Other Funds (Note 48) - 277,605 2,798,204 - 20,053 20,766 - 40,765 Accrued Personnel Accrued Absences 144,100 Accrued Personnel Accrued Absences 144,100 Accrued Personnel Accrued Absences 144,100 Accrued Personnel Accrued Accrued Absences 144,100 Accrued	Total Assets	14,393,525	8,334,814	5,220,883	310,700,364	58,525,919	41,296,385
Pension Related (Note 10) 932,605 192,906 - 1,806,625 210,325 2,379,148  Total Deferred Outflows of Resources 932,605 192,906 - 1,806,625 210,325 2,379,148  LIABILITES  Current Liabilities  Accounts, Interest and Contracts Payable 43,861 233,177 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties - 142,868 Accrued Personnel Costs (Note 10) - 143,87 18,340 - 144,838 - 73,098 Accrued Person of Long-Term Obligations (Note 7):  Current Portion of Long-Term Obligations (Note 7):  Current Portion of Long-Term Obligations (Note 17):  Annual Current Liabilities - 144,868 - 144,869 - 144,888 - 73,098 Accrued Personnel Costs (Note 10) - 14,87 18,840 - 144,838 - 73,098 Accrued Personnel Costs (Note 11) - 1513 Accrued Liabilities Advance from Other Funds (Note 11) - 1513 Accrued Liabilities Advance from Other Funds (Note 11) - 1513 Advance from Other Funds (Note 48) - 277,605 2,798,204 - 20,053 20,766 - 40,765 Accrued Personnel Accrued Absences 144,100 Accrued Personnel Accrued Absences 144,100 Accrued Personnel Accrued Absences 144,100 Accrued Personnel Accrued Accrued Absences 144,100 Accrued							<u> </u>
Total Deferred Outflows of Resources   932,605   192,906   .   1,806,625   210,325   2,379,148	DEFERRED OUTFLOWS OF RESOURCES						
Current Liabilities	Pension Related (Note 10)	932,605	192,906		1,806,625	210,325	2,379,148
Current Liabilities							
Current Liabilities	Total Deferred Outflows of Resources	932,605	192,906		1,806,625	210,325	2,379,148
Current Liabilities							
Accounts, Interest and Contracts Payable 43,861 233,177 11,099 961,883 16,561 187,362 Advances from Grantors and Third Parties							
Advances from Grantors and Third Parties Accured Personnel Costs (Note 10) Customer Deposits Robin of Long-Term Obligations (Note 7): Current Portion of Long-Term Obligations (Note 7): Current Portion of Long-Term Obligations (Note 7): Compensated Absences 19,487 18,340 1,369 2,340,101 2,340,101 3,69 2,340,101 3,69 2,340,101 3,69 3,665 3,6467 3,669 3,6							
Accrued Personnel Costs (Note 10) Customer Deposits 8,050 Current Portion of Long-Term Obligations (Note 7): Compensated Absences 19,487 Certificates of Participation and Loans 739,306 Certificates of Participation and Loans 739,306 Certificates of Participation and Loans 739,306 Notes Payable 9,362 Debt Compensated Absences 8,320,666 Debt Compensated Absences 9,362 Debt Compensated Absences 9,362 Debt Compensated Absences 19,487 Debt Compensated Absences 19,488 Debt Compensated Compensate 19,488 Debt Compensate 19,		43,861	233,177	11,099	961,883	16,561	
Customer Deposits   Substitution of Long-Term Obligations (Note 7):   Current Portion of Long-Term Obligations (Note 7):   Compensated Absences		-	-	-	-	-	142,868
Current Portion of Long-Term Obligations (Note 7):   Compensated Absences   19,487   18,340   - 2,340,101   - 2   - 3,340,101   - 3,340,101   - 3,340,101	, ,	-	-	-	-	-	-
Compensated Absences	·		-	-	941,537	-	-
Certificates of Participation and Loans   739,306   -							
Notes Payable   9,362   6,467   3,069   -   -   513	•		18,340	-		-	73,098
Liability for Self-insured Claims (Note 11)   -   -   -   -   -   -   -   -   -	·			-	2,340,101	-	
Total Current Liabilities		9,362	6,467	3,069	-	-	513
Non-Current Liabilities						·	
Advance from Other Funds (Note 4B)	Total Current Liabilities	820,066	257,984	14,168	4,291,959	16,561	403,841
Advance from Other Funds (Note 4B)	New Comment Linkships						
Uneamed Revenue         -         -         20,053         20,766         -           Non-current Portion of Long-term Obligations (Note 7):         -         142,100         16,421         -         170,242         13,533         306,001           Compensated Absences         142,100         16,421         -         170,242         13,533         306,001           Certificates of Participation and Loans         7,763,118         -         -         94,094,496         -         -         -           Notes Payable         9,456         6,532         3,099         - <td></td> <td></td> <td>277 605</td> <td>2 700 204</td> <td></td> <td></td> <td></td>			277 605	2 700 204			
Non-current Portion of Long-term Obligations (Note 7):   Compensated Absences   142,100   16,421   - 170,242   13,533   306,001     Certificates of Participation and Loans   7,763,118   - 94,094,496   - 94,094,496   - 57,083,011     Notes Payable   9,456   6,532   3,099   - 9,4094,496   -	,	-	277,005	2,790,204	20.052	20.766	-
Compensated Absences		-	-	-	20,053	20,700	-
Certificates of Participation and Loans   7,763,118   -			16 421		170 242	12 522	206 001
Notes Payable	•		10,421	-		13,333	300,001
Liability for Self-insured Claims (Note 11) Net Pension Liability (Note 10) Total Non-Current Liabilities  11,754,635 11,094,840 2,801,303 101,723,488 900,301 10,102,553  Total Liabilities  12,574,701 1,352,824 2,815,471 106,015,447 916,862 10,506,394  DEFERRED INFLOWS OF RESOURCES Pension Related (Note 10) Unamortized Gain on Refunding of Debt 335,347 2 29,641 2,77,601 32,318 365,573  NET POSITION (Note 9) Net Investment in Capital Assets Restricted for: Debt Service 73	·		6 522	3 000	34,U34,490	-	- 510
Net Pension Liability (Note 10)   3,839,961   794,282   - 7,438,697   866,002   9,796,034     Total Non-Current Liabilities   11,754,635   1,094,840   2,801,303   101,723,488   900,301   10,102,553     Total Liabilities   12,574,701   1,352,824   2,815,471   106,015,447   916,862   10,506,394     DEFERRED INFLOWS OF RESOURCES   Pension Related (Note 10)   143,302   29,641   - 277,601   32,318   365,573     Unamortized Gain on Refunding of Debt   335,347		9,430	0,332	5,099		_	510
Total Non-Current Liabilities 11,754,635 1,094,840 2,801,303 101,723,488 900,301 10,102,553  Total Liabilities 12,574,701 1,352,824 2,815,471 106,015,447 916,862 10,506,394  DEFERRED INFLOWS OF RESOURCES Pension Related (Note 10) 143,302 29,641 - 277,601 32,318 365,573 Unamortized Gain on Refunding of Debt 335,347 277,601 32,318 365,573  NET POSITION (Note 9) Net Investment in Capital Assets 5,273,852 8,032,193 5,200,476 151,808,246 57,083,001 8,189,338 Restricted for: Debt Service 73 - 4,365,228	, , ,	3 839 961	794 282	_	7 438 697	866 002	9 796 034
Total Liabilities   12,574,701   1,352,824   2,815,471   106,015,447   916,862   10,506,394			- , -	2 801 303	,,	,	-,,
DEFERRED INFLOWS OF RESOURCES           Pension Related (Note 10)         143,302         29,641         -         277,601         32,318         365,573           Unamortized Gain on Refunding of Debt         335,347         -	Total Non Garrent Elabilities	11,704,000	1,00-1,0-10	2,001,000	101,720,400	300,001	10,102,000
DEFERRED INFLOWS OF RESOURCES           Pension Related (Note 10)         143,302         29,641         -         277,601         32,318         365,573           Unamortized Gain on Refunding of Debt         335,347         -	Total Liabilities	12.574.701	1.352.824	2.815.471	106.015.447	916.862	10.506.394
Pension Related (Note 10)         143,302         29,641         -         277,601         32,318         365,573           Unamortized Gain on Refunding of Debt         335,347         -		, , ,					
Unamortized Gain on Refunding of Debt         335,347         - <td>DEFERRED INFLOWS OF RESOURCES</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	DEFERRED INFLOWS OF RESOURCES						
Total Deferred Inflows of Resources         478,649         29,641         -         277,601         32,318         365,573           NET POSITION (Note 9)           Net Investment in Capital Assets         5,273,852         8,032,193         5,200,476         151,808,246         57,083,001         8,189,338           Restricted for:         0ebt Service         73         -         -         4,365,228         -         -         -           Capital Projects         177,079         439,069         114,682         157,866         138,936         518,246           Unrestricted         (3,178,224)         (1,326,007)         (2,909,746)         49,882,601         565,127         24,095,982	Pension Related (Note 10)	143,302	29,641	-	277,601	32,318	365,573
NET POSITION (Note 9) Net Investment in Capital Assets 5,273,852 8,032,193 5,200,476 151,808,246 57,083,001 8,189,338 Restricted for: Debt Service 73 - 4,365,228 - Capital Projects 177,079 439,069 114,682 157,866 138,936 518,246 Unrestricted (3,178,224) (1,326,007) (2,909,746) 49,882,601 565,127 24,095,982	Unamortized Gain on Refunding of Debt	335,347					
NET POSITION (Note 9) Net Investment in Capital Assets 5,273,852 8,032,193 5,200,476 151,808,246 57,083,001 8,189,338 Restricted for: Debt Service 73 - 4,365,228 - Capital Projects 177,079 439,069 114,682 157,866 138,936 518,246 Unrestricted (3,178,224) (1,326,007) (2,909,746) 49,882,601 565,127 24,095,982	-						
Net Investment in Capital Assets         5,273,852         8,032,193         5,200,476         151,808,246         57,083,001         8,189,338           Restricted for:         Debt Service         73         -         -         -         4,365,228         -         -         -           Capital Projects         177,079         439,069         114,682         157,866         138,936         518,246           Unrestricted         (3,178,224)         (1,326,007)         (2,909,746)         49,882,601         565,127         24,095,982	Total Deferred Inflows of Resources	478,649	29,641		277,601	32,318	365,573
Net Investment in Capital Assets         5,273,852         8,032,193         5,200,476         151,808,246         57,083,001         8,189,338           Restricted for:         Debt Service         73         -         -         -         4,365,228         -         -         -           Capital Projects         177,079         439,069         114,682         157,866         138,936         518,246           Unrestricted         (3,178,224)         (1,326,007)         (2,909,746)         49,882,601         565,127         24,095,982							
Restricted for:         73         -         -         4,365,228         -         -         -           Debt Service         73         -         -         -         4,365,228         -         -         -           Capital Projects         177,079         439,069         114,682         157,866         138,936         518,246           Unrestricted         (3,178,224)         (1,326,007)         (2,909,746)         49,882,601         565,127         24,095,982	NET POSITION (Note 9)						
Debt Service         73         -         -         4,365,228         -         -         -           Capital Projects         177,079         439,069         114,682         157,866         138,936         518,246           Unrestricted         (3,178,224)         (1,326,007)         (2,909,746)         49,882,601         565,127         24,095,982	Net Investment in Capital Assets	5,273,852	8,032,193	5,200,476	151,808,246	57,083,001	8,189,338
Capital Projects         177,079         439,069         114,682         157,866         138,936         518,246           Unrestricted         (3,178,224)         (1,326,007)         (2,909,746)         49,882,601         565,127         24,095,982							
Unrestricted (3,178,224) (1,326,007) (2,909,746) 49,882,601 565,127 24,095,982	Debt Service		-	-		-	-
	Capital Projects	177,079	439,069	114,682	157,866	138,936	518,246
Total Net Position \$ 2,272,780 \$ 7,145,255 \$ 2,405,412 \$ 206,213,941 \$ 57,787,064 \$ 32,803,566	Unrestricted	(3,178,224)	(1,326,007)	(2,909,746)	49,882,601	565,127	24,095,982
Total Net Position \$ 2,272,780 \$ 7,145,255 \$ 2,405,412 \$ 206,213,941 \$ 57,787,064 \$ 32,803,566		_	_				
	Total Net Position	\$ 2,272,780	\$ 7,145,255	\$ 2,405,412	\$ 206,213,941	\$ 57,787,064	\$ 32,803,566

Application   Tennate   Building   Amininal   Building   Building   Amininal   Control   Contr	_	Business-Type Activities - Enterprise Funds							
ASSETS Current AssetS (Park and Park AssetS (Park and Park AssetS (Park and Park AssetS (Park and Park AssetS (Park AssetS		Transit	•		Baseball	Internal			
Contamination   Sign   2,849,000   2,249,000   3,249,000   1,490   1	ASSETS	Transit	<u> </u>						
Accourse Recewable 82.70% 7.271 294.764 81.20 2.30.462 14.890 Tasses Romeinelle 5.702.623 4.890 6.702.623 5.904.624 1.890 6.705.555 Supplies 16.402.600 1.890 6.702.623 1.890 6.705.555 Supplies 16.402.600 1.890 6.702.600 1.890 6.705.555 Due from Other Genemental Units 16.425.000 1.806.0									
Taxes Receivable   5,782,623	, ,	,,				+,,			
Supplese			7,271	294,764	81,220		14,860		
Due from Copuremental Units		5,792,823	-	-	-		076.255		
Due from Other Glosemental Units	• • • • • • • • • • • • • • • • • • • •	-	-	-	-	•	970,333		
Perspace   1.5	* '	16 425 209	_	_	_	•	63,000		
Total Current Assets   \$5,889,775   \$6,563,322   294,564   151,269   136,368,238   24,907,981		-	_	-			,		
Restricted Cash and Investments (Note 3) Capital Assets (Rote 6) Land A. 361,502 Land A. 361,502 Land A. 361,502 Construction in Progress Fig. 2077 Buildings Building		35,889,775	6,563,322	294,964	151,269				
Restricted Cash and Investments (Note 3) Capital Assets (Rote 6) Land A. 361,502 Land A. 361,502 Land A. 361,502 Construction in Progress Fig. 2077 Buildings Building									
Captal Assets (Note 6)				450.000		4 000 740	005.070		
Land (1.81,902		-	-	452,902	-	4,892,742	935,373		
Construction in Progress   75,047	. , ,	4 264 002				27.062.027			
Buildings 19,686,733 - 6,750,891 - 15,427 54,564,521 656,4910 Improvements Other Than Buildings 2,602,376 17, 4, 21 4, 344 - 6,174,338 30,585,786 Machiney, Equipment and Vehicles 30,385,019 17,41,21 4,344 - 6,174,338 30,585,766 Retristructure			-	_	-		1 /01 120		
Improximents Other Than Buildrigs			_	6 750 891	_				
Machinary, Equipment and Vehicles         30,365,019         174,121         4,384         61,743,938         30,585,726           Infrastructure         12,048,4861         129,7877         (506,537)         (43,637)         (17,148,192)         (7,844,160)           Total Ann-Current Assets         70,741,416         6,607,656         6,994,604         259,104         523,074,670         40,337,880           DEFERRED OUTFLOWS OF RESOURCES           Pension Related (Note 10)         485,977         962,212         399,320         -         7,379,118         -           Total Deferred Outflows of Resources         495,977         962,212         399,320         -         7,379,118         -           LIABILITIES         Total Deferred Outflows of Resources         495,977         962,212         399,320         -         7,379,118         -           Accounts, Interest and Contracts Payable         58,918         739,399         7,950         1,166         2,801,376         510,809           Accounts, Interest and Contracts Payable         58,918         739,399         7,950         1,166         2,801,376         510,809           Accounts, Interest and Contracts Payable         58,918         739,399         7,950         1,166         2,801,376         7,108,09	•		_	0,730,031	151 472				
Infrastructure	,		174 121	4 384	101,472				
Accumulated Depreciation   C22 4949-486   (129.787)   (508.537)   (43.637)   (147.189.192)   (17.444.180)   Total Assets   70.741.416   6.607.656   6.99.404   259.104   523.074.670   40.937.898   DEFERRED OUTFLOWS OF RESOURCES   Persision Related (Mote 10)   495.977   962.212   399.320   . 7.379.118     Total Deferred Outflows of Resources   485.977   962.212   399.320   . 7.379.118		-			_		-		
Total Non-Current Assets 74,851,841 44,334 6,699,640 107,858 396,706,432 16,030,637  Total Assets 70,741,416 6,807,656 6,994,604 259,104 523,074,670 40,937,898  DEFERRED OUTFLOWS OF RESOURCES Persion Related (Moto 10) 485,977 962,212 399,320 - 7,379,118  Total Deferred Outflows of Resources 495,977 962,212 399,320 - 7,379,118  LIABILITES  Current Liabilities  Accounts, Interest and Contracts Payable 588,918 739,399 7,950 1,166 2,801,376 510,809 Addences from Grantors and Third Parties 5,304,897 7 50,50 1,166 2,801,376 1,162,319  Accounts, Interest and Contracts Payable 588,918 739,399 7,950 1,166 2,801,376 1,162,319 7,118 Customer Deposits  Current Portion of Long-Term Obligations (Note 7): Compressated Absences 3,351,54 3,235 1,162,319  Commence of Participation and Loans 17,056 92 1,300 1,162,319  Liability for Self-insured Claims (Note 11) 1,162,163 1,162,319  Total Current Liabilities  Advance from Cital Conference Obligations (Note 7): Compressated Absences 5,802,871 986,317 418,967 4,464 13,135,798 2,557,747  Non-Current Liabilities  Advance from Cital Conference Obligations (Note 7): Compressated Absences 5,802,871 986,317 418,967 4,464 13,135,798 2,557,747  Non-Current Liabilities  Advance from Cital Frontion (Note 48) 1,313,798 2,557,747  Non-Current Portion of Long-term Obligations (Note 7): Compressated Absences 7,802,802,802,802,802,802,802,802,802,802		(22,849,486)	(129,787)	(508,537)	(43,637)		(17,844,160)		
DEFERRED OUTFLOWS OF RESOURCES   Pension Related (Note 10)	Total Non-Current Assets					386,706,432			
DEFERRED OUTF-LOWS OF RESOURCES   Persion Related (Note 10)	T. A. I. A	70 744 440	0.007.050	0.004.004	050.404	500 074 070	40.007.000		
Pension Related (Note 10)	Total Assets	70,741,416	6,607,656	6,994,604	259,104	523,074,670	40,937,898		
Total Deferred Outflows of Resources   495,977   962,212   399,320   - 7,379,118	DEFERRED OUTFLOWS OF RESOURCES								
Current Liabilities	Pension Related (Note 10)	495,977	962,212	399,320		7,379,118			
Current Liabilities	T 1   D (   O (f) ( D	405.077	202 242	000 000		7.070.440			
Current Liabilities	Total Deferred Outflows of Resources	495,977	962,212	399,320		7,379,118	. <del></del>		
Accounts, Interest and Contracts Payable 598,918 739,399 7,950 1,166 2,801,376 510,809 Athenoes from Grantors and Third Parties 5,304,897 5,447,765 1 7,118 Customer Deposits 211,402 1,330 1,182,319 7,118 Customer Deposits 211,402 1,330 1,182,319 1,18	LIABILITIES								
Advances from Grantons and Third Parties 5,304,897 - 5,5447,765 - 7,118 Customer Deposits - 211,402 1,330 1,162,319 7,118 Customer Deposits - 211,402 1,330 1,162,319 7,118 Current Portin of Long-Term Obligations (Note 7):  Compensated Absences - 35,154 3,235 197,752 1,003,419 Certificates of Participation and Loans - 406,452 3,388 40,727 5962 Liability for Self-insured Claims (Note 11) 17,056 962 - 3,288 40,727 5962 Liability for Self-insured Claims (Note 11) 17,056 962 1,003,419 1,003,419 Total Current Liabilities - 5,920,871 986,917 418,967 4,464 13,135,798 2,2057,729  Non-Current Liabilities - 13,403 - 3,075,809 1 1,003,419 1	Current Liabilities								
Accruaed Personnel Costs (Note 10)	Accounts, Interest and Contracts Payable	598,918	739,399	7,950	1,166	2,801,376	510,809		
Current Portion of Long-Term Obligations (Note 7):  Current Portion of Long-Term Obligations (Note 7):  Compensated Absences	Advances from Grantors and Third Parties	5,304,897	-	-	-	5,447,765	-		
Current Portion of Long-Term Obligations (Note 7):   Compensated Absences	Accrued Personnel Costs (Note 10)	-	-	-	-	-	7,118		
Compensated Absences   35,154   3,235   197.752   1,003,419		-	211,402	1,330	-	1,162,319	-		
Certificates of Participation and Loans   -   -   406,452   - 3,485,859   - 1,4605   Payable   17,056   962   -   3,298   40,727   962   -   1,200	• • • • • • • • • • • • • • • • • • • •								
Notes Payable Liability for Self-insured Claims (Note 11) Total Current Liabilities  Non-Current Liabilities  Advance from Other Funds (Note 4B) Advance from Other Funds (Note 4B)  Non-current Portion of Long-term Obligations (Note 7): Compensated Absences  Actinicates of Participation and Loans Certificates of Participation and Loans Notes Payable Actinicates of Participation and Loans Notes Payable 17,227 Note Payable 17,227 Note Pension Liability for Self-insured Claims (Note 11) Liability for Self-insured Claims (Note 11) 2,042,162 Ago 1,16,247 Ago 1,24,241  Total Non-current Liabilities  2,116,247 Ago 2,776 Ago 2,776 Ago 3,331 Ago 3,	·	-	35,154	,	-		1,003,419		
Liability for Self-insured Claims (Note 11)	·	47.050	-		- 0.000		-		
Non-Current Liabilities		17,056	962	-	3,298	40,727			
Non-Current Liabilities		5.920.871	986.917	418.967	4.464	13.135.798			
Advance from Other Funds (Note 4B)	_	-,,							
Uneamed Revenue									
Non-current Portion of Long-term Obligations (Note 7):   Compensated Absences	, , ,	-	-	-	-		-		
Compensated Absences   56,858   66,577   22,776   - 794,508   4,080,128		_	13,403	-	-	54,222	-		
Certificates of Participation and Loans   -   -   4,357,341   -   106,214,955   -   Notes Payable   17,227   971     3,331   41,134   971     5,362,257   Net Pension Liability (Note 11)   -   -   -   -   -   -   -   3,331   41,134   971     -   -   -   -   -   -   -   -	o v	,	00 577	00.770		704 500	4 000 400		
Notes Payable	·	30,030	00,377		-	•	4,000,120		
Liability for Self-insured Claims (Note 11)		17 227	071	4,357,341	3 331		071		
Net Pension Liability (Note 10)   2,042,162   3,961,864   1,644,184   - 30,383,186   - 1,644,184   - 30,383,186   - 1,644,184   - 30,383,186   - 1,644,184   - 30,383,186   - 1,644,184   - 30,383,186   - 1,644,386   - 1,644,184   - 30,383,186   - 1,644,386   - 1,644,184   - 30,383,186   - 1,644,386   - 1,844,386   - 1,844		11,221	-	_	3,331	71,107			
Total Non-Current Liabilities	, , ,	2.042.162	3.961.864	1.644.184	_	30.383.186	-		
DEFERRED INFLOWS OF RESOURCES           Pension Related (Note 10)         76,210         147,851         61,359         -         1,133,855         -           Unamortized Gain on Refunding of Debt         -         -         -         -         -         335,347         -           Total Deferred Inflows of Resources         76,210         147,851         61,359         -         1,469,202         -           NET POSITION (Note 9)         Net Investment in Capital Assets         34,817,358         42,401         1,482,945         101,206         272,031,016         15,093,231           Restricted for:					3,331	140,563,814	9,443,356		
DEFERRED INFLOWS OF RESOURCES           Pension Related (Note 10)         76,210         147,851         61,359         -         1,133,855         -           Unamortized Gain on Refunding of Debt         -         -         -         -         -         335,347         -           Total Deferred Inflows of Resources         76,210         147,851         61,359         -         1,469,202         -           NET POSITION (Note 9)         Net Investment in Capital Assets         34,817,358         42,401         1,482,945         101,206         272,031,016         15,093,231           Restricted for:	_								
Pension Related (Note 10)         76,210         147,851         61,359         -         1,133,855         -           Unamortized Gain on Refunding of Debt         -         -         -         -         335,347         -           Total Deferred Inflows of Resources         76,210         147,851         61,359         -         1,469,202         -           NET POSITION (Note 9)         -         Net Investment in Capital Assets         34,817,358         42,401         1,482,945         101,206         272,031,016         15,093,231           Restricted for:         -         -         -         452,902         -         4,818,203         -           Debt Service         -         -         -         452,902         -         4,818,203         -           Capital Projects         6,303,228         117,940         -         -         7,967,046         627,343           Unrestricted         22,003,479         2,231,944         (1,046,550)         150,103         90,468,709         13,716,239           Total Net Position         \$63,124,065         2,392,285         889,297         251,309         375,284,974         \$29,436,813           Adjustments to Reflect the Consolidation of Internal Service         -	Total Liabilities	8,037,118	5,029,732	6,443,268	7,795	153,699,612	11,501,085		
Pension Related (Note 10)         76,210         147,851         61,359         -         1,133,855         -           Unamortized Gain on Refunding of Debt         -         -         -         -         335,347         -           Total Deferred Inflows of Resources         76,210         147,851         61,359         -         1,469,202         -           NET POSITION (Note 9)         -         Net Investment in Capital Assets         34,817,358         42,401         1,482,945         101,206         272,031,016         15,093,231           Restricted for:         -         -         -         452,902         -         4,818,203         -           Debt Service         -         -         -         452,902         -         4,818,203         -           Capital Projects         6,303,228         117,940         -         -         7,967,046         627,343           Unrestricted         22,003,479         2,231,944         (1,046,550)         150,103         90,468,709         13,716,239           Total Net Position         \$63,124,065         2,392,285         889,297         251,309         375,284,974         \$29,436,813           Adjustments to Reflect the Consolidation of Internal Service Funds	DEFERRED INFLOWS OF RESOURCES								
Unamortized Gain on Refunding of Debt   -   -   -   -   335,347   -		76.210	147.851	61.359	_	1.133.855	_		
NET POSITION (Note 9)         Net Investment in Capital Assets       34,817,358       42,401       1,482,945       101,206       272,031,016       15,093,231         Restricted for:       Debt Service       -       -       452,902       -       4,818,203       -         Capital Projects       6,303,228       117,940       -       -       7,967,046       627,343         Unrestricted       22,003,479       2,231,944       (1,046,550)       150,103       90,468,709       13,716,239         Total Net Position       \$ 63,124,065       \$ 2,392,285       \$ 889,297       \$ 251,309       375,284,974       \$ 29,436,813         Adjustments to Reflect the Consolidation of Internal Service Funds       (1,514,451)			-	-	-		-		
NET POSITION (Note 9)         Net Investment in Capital Assets       34,817,358       42,401       1,482,945       101,206       272,031,016       15,093,231         Restricted for:       Debt Service       -       -       452,902       -       4,818,203       -         Capital Projects       6,303,228       117,940       -       -       7,967,046       627,343         Unrestricted       22,003,479       2,231,944       (1,046,550)       150,103       90,468,709       13,716,239         Total Net Position       \$ 63,124,065       \$ 2,392,285       \$ 889,297       \$ 251,309       375,284,974       \$ 29,436,813         Adjustments to Reflect the Consolidation of Internal Service Funds       (1,514,451)	_								
Net Investment in Capital Assets       34,817,358       42,401       1,482,945       101,206       272,031,016       15,093,231         Restricted for:       Debt Service       -       -       452,902       -       4,818,203       -         Capital Projects       6,303,228       117,940       -       -       -       7,967,046       627,343         Unrestricted       22,003,479       2,231,944       (1,046,550)       150,103       90,468,709       13,716,239         Total Net Position       \$ 63,124,065       \$ 2,392,285       \$ 889,297       \$ 251,309       375,284,974       \$ 29,436,813         Adjustments to Reflect the Consolidation of Internal Service         Fund Activities Related to Enterprise Funds	Total Deferred Inflows of Resources	76,210	147,851	61,359		1,469,202			
Net Investment in Capital Assets       34,817,358       42,401       1,482,945       101,206       272,031,016       15,093,231         Restricted for:       Debt Service       -       -       452,902       -       4,818,203       -         Capital Projects       6,303,228       117,940       -       -       -       7,967,046       627,343         Unrestricted       22,003,479       2,231,944       (1,046,550)       150,103       90,468,709       13,716,239         Total Net Position       \$ 63,124,065       \$ 2,392,285       \$ 889,297       \$ 251,309       375,284,974       \$ 29,436,813         Adjustments to Reflect the Consolidation of Internal Service         Fund Activities Related to Enterprise Funds	NET POSITION (Note 9)								
Restricted for:         Jebt Service         452,902         4,818,203         4,7967,046         627,343           Capital Projects         6,303,228         117,940         -         -         7,967,046         627,343           Unrestricted         22,003,479         2,231,944         (1,046,550)         150,103         90,468,709         13,716,239           Total Net Position         \$ 63,124,065         \$ 2,392,285         \$ 889,297         \$ 251,309         375,284,974         \$ 29,436,813           Adjustments to Reflect the Consolidation of Internal Service           Fund Activities Related to Enterprise Funds         (1,514,451)	,	34.817.358	42.401	1.482.945	101,206	272.031.016	15.093.231		
Capital Projects         6,303,228         117,940         -         -         7,967,046         627,343           Unrestricted         22,003,479         2,231,944         (1,046,550)         150,103         90,468,709         13,716,239           Total Net Position         \$ 63,124,065         \$ 2,392,285         \$ 889,297         \$ 251,309         375,284,974         \$ 29,436,813           Adjustments to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds         (1,514,451)	·	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, -	, - ,	,	, ,-	-,,		
Unrestricted         22,003,479         2,231,944         (1,046,550)         150,103         90,468,709         13,716,239           Total Net Position         \$ 63,124,065         \$ 2,392,285         \$ 889,297         \$ 251,309         375,284,974         \$ 29,436,813           Adjustments to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds         (1,514,451)         (1,514,451)	Debt Service	-	-	452,902	-	4,818,203	-		
Total Net Position \$ 63,124,065 \$ 2,392,285 \$ 889,297 \$ 251,309 375,284,974 \$ 29,436,813  Adjustments to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds (1,514,451)	Capital Projects	6,303,228	117,940	-	-	7,967,046	627,343		
Adjustments to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds  (1,514,451)	Unrestricted	22,003,479	2,231,944	(1,046,550)	150,103	90,468,709	13,716,239		
Adjustments to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds  (1,514,451)	Total Not Position	62 424 225	¢ 2200.005	¢ 000.007	¢ 254.000	275 204 074	¢ 00.400.040		
Fund Activities Related to Enterprise Funds (1,514,451)	<del></del>			\$ 889,297	ф 251,309	3/5,284,9/4			
	•	MCG				(1 514 451)			
Net Position of Business-Type Activities \$ 373,770,523						(1,017,701)			
	Net Position of Business-Type Activities					\$ 373,770,523			

## CITY OF VISALIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

Business-Type Activities - Enterprise Funds Valley Oaks Convention Storm Sewer Solid Wastewater Waste Center Airport Golf Maintenance **OPERATING REVENUES** 20,216,230 Charges for Services 3,657,007 1,816,522 \$ 1,337,261 \$ 25,842,946 \$ 1,217,152 Grants and Contributions 35.917 Total Operating Revenues 3,657,007 1,816,522 1,337,261 25,842,946 1,217,152 20,252,147 OPERATING EXPENSES 2.321.693 296.654 3.469.320 5.490.270 Salaries, Wages and Employee Benefits 516.139 Maintenance and Operations 1,335,341 855,595 2,102,085 1,377,804 8,719,615 11,329,153 Insurance Premiums and Loss Provisions 733,991 292,704 2,633,938 628,748 1,098,993 Depreciation and Amortization 209,666 14,822,873 **Total Operating Expenses** 5,157,769 1,967,162 1,545,007 2,000,482 17,918,416 Operating Income (Loss) (1,500,762) (150,640) (207,746) 11,020,073 (783,330) 2,333,731 NONOPERATING REVENUES (EXPENSES) 1,582 35 424,476 9,719 256,163 Interest Income Interest Expense (331,938) (2,306)(1,170)(394,238) 722,197 Other Income 141,192 225,493 165,856 1,162,646 116,456 Other Expenses (828,636) (38,734)(1,085,854)(155, 255)(12,763)(24,958)Total Nonoperating Revenues (Expenses) (201,927) 184,453 139,763 107,030 (29,080)149,724 Income (Loss) Before Contributions and Transfers (1,702,689) 33,813 (67,983)11,127,103 (812,410) 2,483,455 Grants and Contributions 886,397 3,173,140 3,724,852 10,875 Transfers In (Note 4A) 1,971,199 250,000 Transfers Out (Note 4A) Net Contributions and Transfers 1,971,199 3,173,140 3,974,852 10,875 886,397 Change in Net Position 268,510 920,210 (67,983)14,300,243 3,162,442 2,494,330 Net Position - Beginning 2,004,270 6,225,045 2,473,395 195,484,885 54,624,622 30,309,236 Prior Period Adjustment (Note 14) (3,571,187) Net Position - Beginning, as restated 2,004,270 6,225,045 2,473,395 191,913,698 54,624,622 30,309,236 Net Position - Ending 2,272,780 7,145,255 2,405,412 206,213,941 57,787,064 32,803,566

	В	usiness	<ul> <li>Type Activit</li> </ul>	ies - E	Enterprise Fund	ds				
	Transit		uilding Safety	Animal Control		Baseball		Total	Governmental Activities Internal Service Funds	
OPERATING REVENUES										
Charges for Services Grants and Contributions	\$ 5,055,266 16,461,784	\$	3,465,116	\$	440,588 1,614	\$ 67,727	\$	63,115,815 16,499,315	\$	23,462,477
Total Operating Revenues	21,517,050		3,465,116		442,202	67,727		79,615,130		23,462,477
OPERATING EXPENSES										
Salaries, Wages and Employee Benefits	1,107,261		1,937,675		965,962			16,104,974		2,693,997
Maintenance and Operations	14,114,898		692,714		666,015	348,181		41,541,401		4,850,375
Insurance Premiums and Loss Provisions			-		-	,		-		14,600,535
Depreciation and Amortization	2,879,070		5,259		169,046	6,147		8,657,562		2,072,993
Total Operating Expenses	18,101,229		2,635,648		1,801,023	354,328		66,303,937		24,217,900
Operating Income (Loss)	3,415,821		829,468		(1,358,821)	(286,601	)	13,311,193		(755,423
NONOPERATING REVENUES (EXPENSES)										
Interest Income	131,808		48,008		142	81		872,014		168,359
Interest Expense	-		-		(174,543)			(904,195)		(639
Other Income	762,759		446		32,551	101,684		3,431,280		811,142
Other Expenses	(232,292)		(655,768)		(5,476)			(3,039,736)		(328,249
Total Nonoperating Revenues (Expenses)	662,275		(607,314)		(147,326)	101,765	<u> </u>	359,363		650,613
Income (Loss) Before Contributions and Transfers	4,078,096		222,154		(1,506,147)	(184,836	)	13,670,556		(104,810
Grants and Contributions	4,364,531		_		_			12,159,795		1,787,115
Transfers In (Note 4A)	-		-		1,624,846	46 294,306		4,140,351		25,000
Transfers Out (Note 4A)	(300)		-		<u> </u>			(300)		(38,619
Net Contributions and Transfers	4,364,231		<u> </u>		1,624,846	294,306		16,299,846		1,773,496
Change in Net Position	8,442,327		222,154		118,699	109,470		29,970,402		1,668,686
Net Position - Beginning	54,681,738		2,170,131		770,598	141,839		348,885,759		27,768,127
Prior Period Adjustment (Note 14)			-		-			(3,571,187)		
Net Position - Beginning, as restated	54,681,738		2,170,131		770,598	141,839		345,314,572		27,768,127
	\$ 63,124,065	\$	2,392,285	\$	889,297	\$ 251,309		375,284,974	\$	29,436,813

Change in Net Position of Business-Type Activities \$ 29,767,949

#### CITY OF VISALIA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

Business-Type Activities - Enterprise Funds Convention Valley Oaks Storm Sew er Solid Center Airport Golf Wastew ater Maintenance Waste CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers or Other Funds 3,344,432 \$ 2,180,206 \$ 1,323,051 \$ 25,551,403 \$ 1,217,152 \$ 20,192,066 Cash Payments to Employees for Services (2,129,622)(364,523)(3,316,793)(437, 257)(4,732,989)Cash Payments to Suppliers for Services (2,099,711) (1,412,065) (1,497,850)(8,344,573) (860,967) (11,444,213) Cash Received from (Payments to) Other Governments (6,137)434,410 15,952 (33,126)Other Income 141,192 225,493 165,856 1,162,646 116,456 722,197 Other Payments (12,763)(38,734)(24,958)(1,085,854)(155, 255)(828,636) Net Cash Provided (Used) by Operating Activities (756, 472)584,240 (33,901)14,401,239 (103,919)3,875,299 CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Advance (to) from Other Funds (177, 188)169.357 Due (to) from Other Funds Transfers In 1,971,201 250,000 Transfers (Out) (2,306)Net Cash Provided (Used) by Noncapital Financing Activities 1,971,201 (179,494) 169,357 250,000 50,726 CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital Payments (32,270)(1,284,740)(233,697)(7,686,150)(1.223.553)(3,684,650)Capital Grants Received 886,397 2,008,335 10,875 Contributions 1,164,805 3,724,852 Long-Term Debt Payments - Principal (726, 427)(6,403)(3,038)(508)Long-Term Debt Payments - Interest (454, 127)(1,170)Net Cash Provided (Used) by Capital and Related (404,746) (1,212,824)(237,905)(4.513.010) 40.202 Financing Activities (1.213.186)CASH FLOWS FROM INVESTING ACTIVITIES Interest Received 1,582 35 424,476 9,719 256,163 Net Cash Provided by Investing Activities 1,582 35 424,476 9,719 256,163 Net Increase (Decrease) in Cash and Investments 3,487 (102,414)10,312,705 196,002 2,969,002 Cash and Investments - Beginning of Year, as Restated 133,446 350 102,443 48,507,383 27,138,964 1,162,187 Cash and Investments - End of Year 136,933 350 29 \$ 58,820,088 1,358,189 \$ 30,107,966 Consisting of: Unrestricted 62 321 350 29 \$ 54,454,860 \$ 1,358,189 \$ 30,107,966 Restricted 74,612 4,365,228 Total Cash and Investments 136,933 \$ 350 29 \$ 58,820,088 \$ 1,358,189 \$ 30,107,966

	Business-Type Activities - Enterprise Funds									
	Convention Center		Airport	V	alley Oaks Golf	Wastew ater	Storm Sew er Maintenance			Solid Waste
Reconciliation of Operating Income (Loss) to										
Cash Flows from Operating Activities:										
Operating Income (Loss)	\$ (1,500,762)	\$	(150,640)	\$	(207,746)	\$ 11,020,073	\$	(783,330)	\$	2,333,731
Other Income	141,192		225,493		165,856	1,162,646		116,456		722,197
Other Payments	(12,763)		(38,734)		(24,958)	(1,085,854)		(155, 255)		(828,636)
Adjustments to Reconcile Operating Income (Loss) to Net										
Cash Flows from Operating Activities:										
Depreciation and Amortization	733,991		292,704		209,666	2,633,938		628,748		1,098,993
Net Change in Assets and Liabilities:										
Accounts and Interest Receivable	(312,575)		363,684		(14,210)	(291,543)		-		(24,568)
Taxes Receivable	-		-		-	434,410		15,952		(35,513)
Supplies	-		(25,859)		48,576	(20,053)		8,129		-
Due from Other Governments	-		(6,137)		-	-		-		(33,126)
Prepaid Expenses	-		(8,962)		16,348	-		-		-
Accounts and Contracts Payable	2,674		1,160		(130,814)	106,536		(5,372)		(115,060)
Deferred Outflows Pensions	56,941		50,145		-	(435,644)		(44,689)		(516,162)
Deferred Inflows Pensions	(213,367)		(57,964)		-	172,209		3,323		67,147
Unearned Revenue	-		-		-	20,053		(8,129)		-
Advances from Other Funds	-		-			-		-		-
Accrued Personnel Costs	-		-		-	-		-		-
Compensated Absences	(4,265)		2,190		-	(49,248)		7,149		31,099
Other Liability	352,762		(62,240)		-	465,210		113,099		1,175,197
Liability for Self-Insurance Claims	, <u>-</u>		`		-	· -		· -		-
Customer Deposits	(300)		(600)		(96,619)	268,506		-		-
Net Cash Provided (Used) by Operating Activities	\$ (756.472)	\$	584.240	\$	(33.901)	\$ 14.401.239	\$	(103.919)	\$	3.875.299

## CITY OF VISALIA STATEMENT OF CASH FLOWS (Continued) PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

			Governmental			
	Transit	Building Safety	Animal Control	Baseball	Total	Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers or Other Funds	\$ 21,126,872	\$ 3,465,116	\$ 348,277	\$ 140,225	\$ 78,888,800	\$ 25,342,620
Cash Payments to Employees for Services	(842,188)	(1,656,097)	(766,489)	φ 140,225 -	(14,245,958)	(2,484,255)
Cash Payments to Suppliers for Services	(14,202,362)	(679,160)	(666,820)	(462,982)	(41,670,703)	(19,432,429)
Cash Received from (Payments to) Other Governments Other Income	(4,333,692) 762,759	- 446	- 32,551	- 101,684	(3,922,593) 3,431,280	- 811,142
Other Payments	(232,292)	(655,768)	(5,476)	-	(3,039,736)	(328,249)
Net Cash Provided (Used) by Operating Activities	2,279,097	474,537	(1,057,957)	(221,073)	19,441,090	3,908,829
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Advance (to) from Other Funds Due (to) from Other Funds	-	-	-	-	(7,831)	- (1,203,498)
Transfers In	-	-	1,624,846	294,306	4,140,353	25,000
Transfers (Out)	(300)				(2,606)	(38,619)
Net Cash Provided (Used) by Noncapital						
Financing Activities	(300)		1,624,846	294,306	4,180,642	(1,217,117)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Capital Payments	(2,136,152)	-	-	-	(16,281,212)	(3,336,744)
Capital Grants Received	4,364,531	212,843	439	-	7,483,420	
Contributions Long-Term Debt Payments - Principal	(16,888)	(952)	(392,784)	(3,265)	4,889,657 (1,150,265)	1,787,115 (952)
Long-Term Debt Payments - Interest	(10,000)	(932)	(174,544)	(3,203)	(629,841)	(952)
Net Cash Provided (Used) by Capital and Related						
Financing Activities	2,211,491	211,891	(566,889)	(3,265)	(5,688,241)	(1,550,581)
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest Received	131,808	48,008	142	81	872,014	167,720
Net Cash Provided by Investing Activities	131,808	48,008	142	81	872,014	167,720
Net Increase (Decrease) in Cash and Investments	4,622,096	734,436	142	70,049	18,805,505	1,308,851
Cash and Investments - Beginning of Year, as Restated	8,226,939	5,821,615	452,960		91,546,287	22,626,392
Cash and Investments - End of Year	\$ 12,849,035	\$ 6,556,051	\$ 453,102	\$ 70,049	\$110,351,792	\$ 23,935,243
Consisting of:						
Unrestricted Restricted	\$ 12,849,035 -	\$ 6,556,051 -	\$ 200 452,902	\$ 70,049 -	\$105,459,050 4,892,742	\$ 22,999,870 935,373
Total Cash and Investments	\$ 12,849,035	\$ 6,556,051	\$ 453,102	\$ 70,049	\$110,351,792	\$ 23,935,243

	Business-Type Activities - Enterprise Funds										overnmental Activities
	Transit		Transit Buildin		Building Safety Animal Control		Baseball		Total		ernal Service Funds
Reconciliation of Operating Income (Loss) to											
Cash Flows from Operating Activities:											
Operating Income (Loss)	\$	3,415,821	\$	829,468	\$	(1,358,821)	\$	(286,601)	\$ 13,311,193	\$	(755,423)
Other Income		762,759		446		32,551		101,684	3,431,280		811,142
Other Payments		(232,292)		(655,768)		(5,476)		-	(3,039,736)		(328,249)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Flows from Operating Activities:											
Depreciation and Amortization		2,879,070		5,259		169,046		6,148	8,657,563		2,072,993
Net Change in Assets and Liabilities:											
Accounts and Interest Receivable		(680,191)		-		(93,925)		72,497	(980,831)		1,880,143
Taxes Receivable		290,013		-		-		-	704,862		-
Supplies		-		32		-		-	10,825		(166,784)
Due from Other Governments		(1,842,286)		-		-		-	(1,881,549)		(23,000)
Prepaid Expenses		-		-		-		-	7,386		(18,513)
Accounts and Contracts Payable		(87,464)		(5,335)		(2,135)		(114,801)	(350,611)		96,639
Deferred Outflows Pensions		(96,377)		(209, 325)		(77,428)			(1,272,539)		-
Deferred Inflows Pensions		(17,149)		28,741		(14,269)			(31,329)		-
Unearned Revenue				(26,420)		-		-	(14,496)		-
Advances from Other Funds		(2,491,406)		-		-		-	(2,491,406)		-
Accrued Personnel Costs		-		-		-		-	-		(1,195)
Compensated Absences		23,844		(7,548)		3,922		-	7,143		233,937
Other Liability		354,755		469,710		287,248		-	3,155,741		-
Liability for Self-Insurance Claims		-		-		-		-	-		107,139
Customer Deposits	_	-	_	45,277		1,330			217,594	_	-
Net Cash Provided (Used) by Operating Activities	\$	2,279,097	\$	474,537	\$	(1,057,957)	\$	(221,073)	\$ 19,441,090	\$	3,908,829

The accompanying notes are an integral part of these financial statements.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **FIDUCIARY FUNDS**

Agency funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments. The financial activities of these funds are excluded from the Government-wide financial statements, but are presented in separate Fiduciary Fund financial statements.

The Fiduciary Funds include the following Agency Funds:

#### **Los Rios Assessment District**

The City collects the district's assessments on real property in the district to repay Limited Obligation Bonds for construction of certain sewer and storm drainage, street landscaping and other improvements.

#### **Property and Business Improvement District #4**

The City collects the districts' assessments on real property in the districts to improve the districts.

#### **Village West Improvement District**

The City collects the district's assessments on real property in the district to repay bonds for the repair of a private street.

#### **Orchard Walk Underground Utilities District**

The City collects the district's assessments on real property in the district to pay for underground utilities.

#### **Atwood Water Main Assessment District**

The City collects the district's assessments on real property in the district to repay bonds for connection to the Cal Water main extension.

#### **Laura Water Main Assessment District**

The City collects the district's assessments on real property in the district to repay bonds for connection to the Cal Water main extension.

#### Visalia Tourism & Marketing District

The City collects the district's assessments on room nights in the district to pay for promotion of travel and tourism specific to Visalia.

The Fiduciary Funds also include the following Private Purpose Trust Fund:

#### Successor Agency

The Successor Agency is responsible for the wind down of the affairs of the dissolved Redevelopment Agency of the City of Visalia (RDA). It is responsible for fulfilling the obligations of the former RDA and is also responsible for revenue collection, maintaining bond reserves, and disposing of excess property. The Successor Agency is overseen by an oversight board which is comprised primarily of representatives of other affected taxing agencies and the City.

# CITY OF VISALIA STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2018

		Agency Funds		Successor Agency
ASSETS				
Cash and Investments (Note 3)	\$	284,203	\$	317,846
Restricted Cash and Investments (Note 3)		-		340,761
Accounts Receivable		221,255		1,000
Taxes Receivable		19,733		-
Notes and Loan Receivable (Note 5)		-		207,646
Prepaid Expenses		-		139,202
Land Held For Resale				2,824,503
Total Assets	\$	525,191		3,830,958
LIABILITIES				
Accounts, Interest, and Contracts Payable		-		65,034
Funds Held as Agent for Others		525,191		-
Long - Term Obligations (Note 7):				000 400
Due Within One Year		-		286,430
Due in More Than One Year	-	<u>-</u>	-	16,050,195
Total Liabilities	\$	525,191		16,401,659
NET POSITION				
Net Position Held in Trust			\$	(12,570,701)

#### **CITY OF VISALIA**

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - PRIVATE PURPOSE TRUST FUND FOR THE YEAR ENDED JUNE 30, 2018

	Successor Agency
Additions	
Property Taxes	\$ 449,798
Use of Money and Property	20,338
Miscellaneous Revenue	1,815
Total Additions	471,951
Deductions Obligation Requirements	
Interest on Bonds and Notes Payable	495,373
Total Obligation Requirements	495,373
Administrative Expenses Direct Management Expenses Total Administrative Expenses	5,811 5,811
Total Deductions	501,184
Change in Net Position	(29,233)
Net Position - Beginning of Year	(12,541,468)
Net Position - End of Year	\$ (12,570,701)

# NOTES TO THE FINANCIAL STATEMENTS



City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Visalia ("the City") was founded in 1852 and incorporated in 1874. It became a charter city in 1923. The City operates under the Council-Manager form of government and provides the following services: public safety (police and fire), highways and streets, wastewater, solid waste, transit, street sweeping, airport facilities, culture-recreation, public improvements, planning and zoning, general administration services, and redevelopment.

The financial statements and accounting policies of the City conform with generally accepted accounting principles in the United States of America applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting policies are summarized below.

#### A. Reporting Entity

As required by generally accepted accounting principles in the United States of America, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the City's operations and so data from these units are combined with data of the primary government. Each component unit has a June 30 year-end. The blended component unit included in the City's financial statements is identified below with a brief explanation of the reason for its inclusion.

The **Visalia Public Finance Authority** (VPFA) was established pursuant to a joint exercise of powers dated February 1991, by and between the City and the Visalia Community Redevelopment Agency. The VPFA has the power to issue bonds to pay the cost of any public capital improvements. The VPFA is controlled by the City and has the same governing body as the City, which also performs accounting and administrative functions for the VPFA. The financial activities of the VPFA are included in the 2014 Refunding Certificates of Participation Debt Service Fund and the Convention Center Enterprise Fund.

Financial statements or financial information for the above component unit may be obtained from the City of Visalia at 707 West Acequia, Visalia, California 93291.

The financial statements exclude the following:

On June 2, 2003, the **Visalia Civic Facilities Authority** (VCFA) joint powers agreement was established by the City and the Visalia Unified School District (VUSD). The VCFA has the authority to issue bonds, incur indebtedness, and enter into agreements to acquire real property. The VCFA is administered by the Board of Directors, which consists of four members, two from the City Council and two from the VUSD. The VCFA is not a component unit of the City.

The **Downtown Improvement District** was incorporated under the Nonprofit Public Benefit Corporation Law of the State of California for the purpose of making improvements in the City's downtown area. The City collects the district's assessment revenue on behalf of the district. The district has the sole discretion on how revenues are to be spent. A twenty-one member Board, comprised of mainly downtown land and business owners, governs the district. A Council member is a sitting member of the Board. The district is accounted for in the Property and Business Improvement District Agency Fund. The district is not a component unit of the City.

The **Los Rios Assessment District** was established to collect the district's assessments on real property in the district to repay Limited Obligation Bonds for construction of certain sewer and storm drainage, street landscaping and other improvements.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### A. Reporting Entity (Continued)

The **Village West Assessment District** was established to collect the district's assessments on real property in the district to repay bonds for the repair of a private street.

The **Orchard Walk Underground Utilities District** was established to collect assessments on real property in the district to repay bonds for underground utilities.

The **Atwood Assessment District** was established to collect assessments on real property in the district to repay bonds for Cal water main extensions.

The Laura Assessment District was established to collect assessments on real property in the district to repay bonds for Cal water main extensions.

**Visalia Tourism & Marketing District** was established to collect assessments on room nights in the district to pay for promotion of travel and tourism specific to Visalia.

The **Visalia Redevelopment Successor Agency** (Successor Agency) accounts for assets transferred from the former redevelopment agency (RDA) which was dissolved as of January 31, 2012. The sole purpose of this fund is to retire debt of the former RDA.

#### B. <u>Basis of Presentation</u>

The City's Basic Financial Statements are prepared in conformity with generally accepted accounting principles in the United States of America. The Governmental Accounting Standards Board is the acknowledged standard-setting body for establishing accounting and financial reporting standards followed by governmental entities in the U.S.A.

The accompanying financial statements are presented on the basis set forth in Governmental Accounting Standards Board Statements No. 34, Basic Financial Statements - and Management's Discussion and Analysis – for State and Local Governments; No. 54, Fund Balance Reporting and Governmental Fund Type Definitions; No. 36, Recipient Reporting for Certain Non-exchange Revenues, an Amendment of GASB Statement No. 33; No. 37, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments; Omnibus; and No. 38, Certain Financial Statement Note Disclosures.

Government-wide Statements: The Statement of Net Position and the Statement of Activities display information about the primary government (the City and its component unit). These statements include the financial activities of the overall City government, except for fiduciary activities. Certain eliminations have been made as prescribed by GASB statement No. 34 to minimize the double counting of internal activities in regards to inter-fund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated. The following inter-fund activities have been eliminated:

- Due to/from other funds
- Advances to/from other funds
- Transfers in/out

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. <u>Basis of Presentation</u> (Continued)

These statements distinguish between the *governmental* and *business-type activities* of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The Statement of Activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**Fund Financial Statements:** The fund financial statements provide information about the City's funds, including fiduciary funds and the blended component unit. Separate statements for each fund category —governmental, proprietary, and fiduciary — are presented. The emphasis of fund financial statements is on major individual governmental and enterprise funds, each of which is displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non-major funds.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### C. Major Funds

GASB Statement No. 34 defines major funds and requires that the City's major governmental and business-type funds be identified and presented separately in the fund financial statements. All other funds, called non-major funds, are combined and reported in a single column, regardless of their fund type.

Major funds are defined as funds that have either assets, liabilities, revenues or expenditures/expenses equal to ten percent of their fund type total and five percent of the grand total. The General Fund is always a major fund. The City may also select other funds it believes should be presented as major funds.

The City reported the following major governmental funds in the accompanying financial statements:

**General Fund** is used to account for all the general revenues of the City not specifically levied or collected for other City funds and their related expenditures. The General Fund accounts for all financial resources of a governmental unit which are not accounted for in another fund.

**Measure N** is used to account for increased Police, Fire, Streets, and Parks essential services. Financing is provided by the ½ cent sales tax ballot measure (N) approved by voters during the November 8, 2016 election.

**Community Development Fund** is used to account for the affordable housing and public service needs of the City's low and moderate income households. Financing is provided by Community Development Block Grants (CDBG),

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### C. Major Funds (Continued)

the Home Investment Partnership Program (HOME), Neighborhood Stabilization Program (NSP) and fines charged for substandard housing and abandoned vehicle abatement. Also, within the CDBG, HOME and NSP programs, when money that was previously loaned out is paid back; it again becomes available for use in the rehabilitation and development programs.

Housing Successor Agency Fund accounts for assets transferred from the former low/mod redevelopment housing assets of the former Redevelopment Agency which was dissolved as of January 31, 2012. The use of these assets is for affordable housing as governed by redevelopment law before the dissolution. Revenue earned in this fund is derived from the receipt of payment on notes and loans receivable outstanding in the fund.

**Transportation Fund** is used to account for the financing and construction of streets, roads, and various transportation infrastructure and facilities. Funding is provided by Transportation Impact Fees.

The City reported all its enterprise funds as major funds in the accompanying financial statements.

**Convention Center Fund** is used to account for the operations of the Convention Center, revenues provided by fees charged for the Convention Center and by operating transfers from the General Fund.

**Airport Fund** is used to account for the operations of the Visalia Municipal Airport. Revenue is provided by the fees charged to the airport users for aviation fuel, hangar rentals and leases of land and buildings as well as from federal grants for capital assets and projects.

**Valley Oaks Golf Fund** is used to account for the operations of the Valley Oaks Golf Course. Revenue is provided by fees charged to the golf course users.

**Wastewater Fund** is used to account for the collection, treatment and disposal of wastewater. Revenue is provided by user charges and impact fees as well as limited grant funding.

**Storm Sewer Maintenance Fund** is used to account for the operations of the City's storm and sewer drain activity. Revenue is provided by user charges and impact fees as well as limited grant funding.

**Solid Waste Fund** is used to account for the operations of collecting and disposing of solid waste and street sweeping activities. Revenues are provided by user charges and limited grant funding.

**Transit Fund** is used to account for the operations of the City's transit activities. Revenue is provided by state transportation funds, federal grants, and passenger fares.

**Building Safety Fund** is used to account for the operations of the City's plan checking, permitting, and inspection of buildings. Revenue is provided by permit fees.

Animal Control Fund is used to account for the operations of the City's animal control services.

**Baseball Fund** is used to account for the operations of the baseball stadium located at Recreation Park. Revenue is provided by facility rental fees and by operating transfers from the General Fund.

The City also reports the following fund types:

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### C. Major Funds (Continued)

**Internal Service Funds** The funds account for fleet services, vehicle replacement, information services, risk management, health benefits, compensated absences, and building maintenance; all of which are provided to other departments on a cost-reimbursement basis.

**Fiduciary Funds** Agency and Private Purpose Trust Funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments. The financial activities of these funds are excluded from the Government-wide financial statements, but are presented in separate Fiduciary Fund financial statements. Agency Funds maintained by the City are the Los Rios Assessment District Fund, the Property and Business Improvement District Fund, Village West Improvement District, Orchard Walk Underground Utilities District, Atwood Water Main Assessment District, Laura Water Main Assessment District, and the Visalia Tourism & Marketing District. A Private Purpose Trust Fund maintained by the City is the Redevelopment Successor Agency.

#### D. Basis of Accounting

The government-wide and proprietary financial statements are reported using the *economic resources* measurement focus and the full accrual basis of accounting. The Agency funds have no measurement focus and are also reported using the full accrual basis of accounting. Revenues are recorded when *earned* and expenses are recorded at the time liabilities are *incurred*, regardless of when the related cash flows take place.

Governmental funds are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Under this method, revenues are recognized when *measurable* and *available*. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within ninety days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Governmental capital asset acquisitions are reported as *expenditures* in governmental funds. Proceeds of governmental long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Those revenues susceptible to accrual are federal and state grants and subventions, property taxes, sales taxes, franchise taxes, transient occupancy taxes, certain charges for services and interest revenue. Fines, licenses and permits, and charges for services are not susceptible to accrual because they are not measurable until received in cash.

Non-exchange transactions, in which the City gives or receives value without directly receiving or giving equal value in exchange, include taxes, grants, entitlements, and contributions. On the accrual basis of accounting, revenue from taxes is recognized in the fiscal year for which the taxes are levied or assessed. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The City may fund programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. The City's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary. Certain indirect costs are included in program expenses reported for individual functions, activities, and interest.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Property Tax

Tulare County (the County) assesses properties and it bills, collects, and distributes property taxes to the City. The County remits the taxes periodically throughout the year, as they are paid, with the largest amounts in December and April of each year. Secured and unsecured property taxes are levied on January 1 of the preceding fiscal year.

Secured property tax is due in two installments, on November 1 and March 1, and becomes a lien on those dates. It becomes delinquent on December 10 and April 10, respectively. Unsecured property tax is due on July 1, and becomes delinquent on August 31. Collection of delinquent accounts is the responsibility of the County. Delinquent property taxes are remitted by the County, to the City, periodically throughout the year as they are paid.

The term "unsecured" refers to taxes on personal property other than real estate, land and buildings. These taxes are secured by liens on the property being taxed. Property tax revenues are recognized by the City in the fiscal year they are assessed provided they become available as defined above.

#### F. Compensated Absences

Compensated absences comprise unused vacation leave, vested sick pay and certain compensated time off, which are accrued as earned. An employee retiring with 10 years or more of continuous service with the City will be compensated for unused sick leave at 30% of its value on their retirement date. An employee resigning from the City in good standing with 20 years or more of continuous service with the City will be compensated for unused sick leave at 30% of its value on their resignation date. The City's liability for compensated absences is recorded in Proprietary Funds and Internal Service Funds as appropriate. The liability for compensated absences is determined annually. Compensated absences are liquidated by the fund that has recorded the liability. The governmental activities compensated absences are liquidated by the Compensated Absences Internal Service Fund.

#### G. Land Held for Redevelopment

Land held for redevelopment is stated at the lower of historical cost or net realizable value, if estimable.

#### H. Capital Assets

Capital assets are those purchased or acquired with an original cost of \$5,000 or more. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value.

With the implementation of GASB Statement No. 34 during the 2002-03 fiscal year, the City has recorded all its public domain (infrastructure) capital assets, which include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. GASB Statement No. 34 requires that all capital assets with limited useful lives be depreciated over their estimated useful lives.

The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets. Depreciation is calculated using the straight-line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Capital Assets (Continued)

asset is fully depreciated. The City has assigned the standard useful lives listed below to capital assets. Several asset categories have ranges for the useful lives to cover a wide range of assets that are listed in each asset class. The useful life will be consistent for each individual type of asset.

Buildings, storage buildings and restrooms 10 - 50 years Improvements other than buildings including infrastructure 20 - 100 years Machinery, equipment and vehicles 2 - 25 years

The City of Visalia Capital Asset Capitalization Policy, which contains more detail concerning the standard useful lives of individual asset types within the categories listed above, may be obtained from the City of Visalia at 707 West Acequia, Visalia, California 93291.

Major outlays for capital assets and improvement are capitalized as projects are constructed. Interest incurred during the construction phase is reflected in the capitalized value of the asset constructed, net of interest earned on the invested proceeds over the same period.

Some capital assets may be acquired using federal and state grant funds, or they may be contributed by developers or other governments. GASB Statement No. 34 requires that these contributions be accounted for as revenues at the time the capital assets are contributed.

#### I. <u>Inventory</u>

Inventory is comprised of nuts available for sale that the City has harvested and processed from City owned farm lands. This inventory is currently in storage. The method of valuation of the inventory was to take the number of pounds in storage as of June 30, 2018 and to multiply it by the average pool inventory value per pound, using level 2 inputs from Atlas World Food & Agriculture. As of June 30, 2018, nut inventory consisted of 21,272 pounds of walnuts valued at \$76,500 and 65,238 pounds of pecans valued at \$185,914, for a total value of \$262,414. The Governmental funds account for \$221,595 of the total value with \$136,564 in the General Fund and \$85,031 in the Groundwater Recharge Special Revenue fund. The Proprietary funds account for \$40,819 of the total value with \$20,053 in the Wastewater fund and \$20,766 in the Storm Sewer Maintenance Fund.

#### J. Fund Balance

In the Fund financial statements, governmental funds report fund balance as nonspendable, restricted, committed, assigned or unassigned. Each of these components of fund balance is classified based primarily on the extent to which the City is bound to honor constraints on how specific amounts can be spent.

- 1. Nonspendable Fund Balance amounts that are inherently nonspendable such as prepaids, inventory, supplies and the like.
- 2. Restricted Fund Balance amounts that have externally enforceable limitations on use that are either imposed by law or constrained by grantors, contributors, or laws and regulations of other governments.
- 3. Committed Fund Balance amounts that can only be used for specific purposes determined by resolution of the City's highest level of decision-making authority, the City Council. These committed amounts cannot be used for any other purpose unless

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### J. Fund Balance (Continued)

the City Council removes or changes the specified use through a resolution. The resolution must occur prior to the end of the reporting period; however, the amount can be determined subsequently.

- 4. Assigned Fund Balance amounts that are constrained by the City's <u>intent</u> to be used for specific purposes, but are neither restricted nor committed, should be reported as assigned fund balance. The intent can be expressed by the City Council itself or by an official to which the governing body has delegated the authority.
- 5. Unassigned Fund Balance the residual positive net resources of the General Fund in excess of what can properly be classified in one of the other four categories. This amount is reported only in the General Fund except in cases of negative fund balance. Negative fund balances in other governmental funds are reported as Unassigned Fund Balance.

The City Council establishes, modifies or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through the adoption of the budget and subsequent budget amendments that occur throughout the year. Assignments may be established and modified by the City Council, City Manager, or Finance Director.

The accounting policies of the City consider restricted fund balance to have been spent first when expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. Similarly, when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the City considers committed amounts to be reduced first, followed by assigned amounts and then unassigned amounts. This Fund Balance policy was established by the City Council June 20, 2011.

### K. Fair Value Measurements

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs (other than quoted prices included within Level 1) that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### L. Encumbrances

The City uses an encumbrance system as an extension of normal budgetary accounting for governmental funds. Under this system purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of applicable appropriations. Encumbrances outstanding at year-end are recorded as restricted, committed or assigned fund balance, depending on the classification of the resources to be used to liquidate the encumbrance, since they do not constitute expenditures or liabilities. Outstanding encumbrances at year-end are automatically re-appropriated for the following year. Unencumbered and unexpended appropriation lapse at year end except for capital which is rolled to the next fiscal year until project completion. Encumbrances outstanding as of June 30, 2018 were as listed below:

	 Amount
General Fund	\$ 21,920,950
Community Development	32,936
Transportation	1,845,288
Non-Major Governmental Funds	16,353,923
	\$ 40,153,097

#### M. New Fund

During fiscal year ended June 30, 2018, the City opened a new Golf Course Special Revenue Fund. This fund was established to account for the major repairs to buildings and equipment (ie heating/cooling equipment) located at the Golf Course.

#### N. Implementation of Accounting Pronouncements

There were no GASB Statements implemented in the current financial statements.

#### O. Future GASB Pronouncements

The following GASB Statements will be implemented in future financial statements:

- GASB Statement No. 83, *Certain Asset Retirement Obligations*. The provisions of this statement are effective for reporting periods beginning after June 15, 2018. The City has elected not to implement GASB Statement No. 83 early and has not determined its effects on the City's financial statements.
- GASB Statement No. 84, Fiduciary Activities. The provisions of this statement are effective for reporting periods beginning after December 15, 2018. The City has elected not to implement GASB Statement No. 84 early and has not determined its effects on the City's financial statements.
- GASB Statement No. 87, *Leases*. The provisions of this statement are effective for reporting periods beginning after December 15, 2019. The City has elected not to implement GASB Statement No. 87 early and has not determined its effects on the City's financial statements.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

## NOTE 2 – <u>BUDGETS AND BUDGETARY ACCOU</u>NTING

#### A. <u>Budgetary Information</u>

Annual budgets are legally required to be adopted by the City Council for all funds to provide for operations, debt service, and capital expenditures of the City. Special Revenue Fund revenues are budgeted by entitlements, subventions, and grants; expenditures and transfers are budgeted based upon available fund resources, which include amounts for encumbrances from prior periods. The City adopts an operating budget for the General Fund; all Special Revenue Funds; all Debt Service Funds and all Capital Projects Funds.

Budgetary controls are set by the City Council within State guidelines. The budgetary basis of accounting is consistent with accounting principles generally accepted in the United States of America applicable to the City's financial statements.

The City Council adopts an operating budget at the beginning of the City's fiscal year. The resolution approving the budget authorizes the City Manager to transfer appropriations within fund budgets including salary, capital accounts, and staffing levels provided that total appropriations are not increased. The legally adopted budget requires expenditures not to exceed total appropriations in each fund. Therefore, budget control is at the fund level, and resides with the Department Head responsible for that fund. The City Council is required to intervene to increase or decrease the adopted budget. Also, City Council approval is required to spend reserves from any fund.

The City adopts a two-year budget. The operating and capital expenditures have two mid-year reviews in each January and one mid-cycle review in June.

The City Council is authorized to make appropriation adjustments to the budget during the year as deemed necessary. The City Council can authorize adjustments as long as expenditures do not exceed budgeted revenues and available fund balance.

#### B. Excess of Expenditures

The expenditures of the funds below exceeded their appropriated expenditures as follows. However, sufficient additional resources were available to fund these expenditures.

Major Funds: Housing Successor Agency Fund	\$ 30,505
Non-Major Funds: Special Revenue Funds:	
Kaweah Lake and Local Stormwater Maintenance	\$ 7,217
Grant & Loan Funds	57,735
Measure T - Police	164,037
Measure T - Fire	614,029
CASP Program	14,039
Debt Service Funds:	
VPFA 2014 Refunding Certificates of Participation	\$ 127,442
2015 Certificates of Participation	1,153,545
Capital Projects Funds:	
Government Facilities Impact Fee	3,683
Parking District	45,152

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 3 – CASH AND INVESTMENTS**

The City pools cash from all sources and all funds, except Cash with Fiscal Agents, so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time. Investments are carried at fair value.

The City's cash and cash equivalents for statement of cash flows purposes are considered to be cash on hand, demand deposits, restricted cash, and investments held in a cash management investment pool.

Cash and investments as of June 30, 2018, are classified in the Statement of Net Position as follows:

Government-Wide Statement of Net Position:	
Cash and Investments	\$ 231,795,871
Restricted Cash and Investments	5 837 085

Restricted Cash and Investments 5,837,085

Fiduciary Funds Statement of Net Position:

Cash and Investments 602,049

Restricted Cash and Investments 340,761

Total Cash and Investments \$ 238,575,766

Cash and investments as of June 30, 2018, consist of the following:

Cash on hand	\$ 21,300
Deposits with financial institutions	5,804,177
Investments	232,750,289_
Total Cash and Investments	\$ 238,575,766

A. Investments Authorized by the California Government Code and the City of Visalia's Investment Policy

The table below identifies the **investment types** that are authorized for the City of Visalia by the California Government Code (or the City of Visalia's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City of Visalia's investment policy, where more restrictive) that addresses **interest rate risk**, **credit risk**, and **concentration of credit risk**. This table does not address investments of debt proceeds held by bond trustees that are governed by the provisions of debt agreements with the City of Visalia, rather than the general provisions of the California Government Code or the City of Visalia's investment policy.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 3 – <u>CASH AND INVESTMENTS</u>** (Continued)

Authorized Investment Type	Maximum <u>Maturity</u>	Maximum Percentage Of Portfolio *	Maximum Investment <u>In One Issuer</u>	Credit <u>Risk</u>
investment Type	<u>iviaturity</u>	<u>OI FOITIONO</u>	iii One issuei	INISK
Local Agency Bonds	5 years	None	None	None
U.S. Treasury Obligations	5 years	None	None	None
U.S. Agency Securities	5 years	None	None	None
Banker's Acceptances	180 days	40%	30%	None
Commercial Paper	270 days	25%	10%	AAA/Aaa
Negotiable Certificates of Deposit	5 years	30%	None	None
Repurchase Agreements	1 year	20%	None	None
Reverse Repurchase Agreements	92 days	20% of base value	None	None
Medium-Term Notes	5 years	30%	None	Α
Mutual Funds	5 years	20%	10%	AAA/Aaa
Money Market Mutual Funds	N/A	20%	10%	AAA/Aaa
Mortgage Pass-Through Securities	5 years	20%	None	None
County Pooled Investment Funds	N/A	None	None	None
Local Agency Investment Fund (LAIF)	N/A	None	\$65M	None

<sup>\*</sup> Excluding amounts held by bond trustees that are not subject to California Government Code restrictions.

#### B. Investments Authorized by Debt Agreements

Investment of debt proceeds held by the bond trustee are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City of Visalia's investment policy. The table below identifies the **investment types** that are authorized for investments held by the bond trustee. The table also identifies certain provisions of these debt agreements that address **interest rate risk**, **credit risk**, and **concentration of credit risk**.

	Maximum	Maximum
Maximum	Percentage	Investment
<u>Maturity</u>	Of Portfolio	In One Issuer
5 years	None	None
5 years	None	None
5 years	None	None
180 days	40%	30%
270 days	25%	10%
5 years	30%	None
1 year	20%	None
N/A	None	None
5 years	20%	None
N/A	None	None
30 years	None	None
	Maturity  5 years 5 years 5 years 180 days 270 days 5 years 1 year N/A 5 years N/A	Maximum Percentage Maturity Of Portfolio  5 years None 5 years None 180 days 40% 270 days 25% 5 years 30% 1 year 20% N/A None 5 years 20% N/A None

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 3 – CASH AND INVESTMENTS (Continued)

#### C. Disclosures Relating to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City of Visalia manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. The City of Visalia monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. The City of Visalia has no specific limitations with respect to this metric.

	Balance at	Weighted Average Maturity
Investment Type	06/30/2018	(in Days )
Federal Agency Securities	\$ 127,560,675	310.12
U.S. Treasuries	21,942,151	10.45
Local Agency Investment Fund	55,270,183	-
Corporate Medium-Term Notes	6,080,185	10.31
Municipal Bonds	20,959,494	79.90
Local Agency Bonds	587,796	8.55
Held by Bond Trustee:		
Money Market Funds	 349,805	0.55
Total	\$ 232,750,289	

#### D. Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

As of June 30, 2018, and during the 2017-2018 fiscal year, the City of Visalia did not hold or purchase investments that were highly sensitive to interest rate fluctuations (to a greater degree than already indicated in the information provided above), such as interest only treasury strips or mortgage backed securities.

#### E. Disclosures Relating to Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City of Visalia's investment policy, or debt agreements, and the actual rating as of yearend for each investment type. The column marked "exempt from disclosure" identifies those investment types for which GASB Statement No. 40 does not require disclosure as to credit risk:

		Minimum					F	Ratin	ng as of Year-Er	nd				
		Legal	Mood	y's Rating					Standard & F	Poors Rating				Not
Investment Type	_	Rating		Aaa	_	AAAm	AA+	_	AA	AA-		A+	Α	Rated
Federal Agency Securities	\$ 127,560,675	N/A	\$	-	\$	-	\$127,560,675	\$	-	\$ -	\$	_	\$ -	\$ -
U.S. Treasuries	21,942,151	N/A	21,	942,151		-	-		-	-		-	-	-
Corporate Medium-Term Notes	6,080,185	Α		-		-	-		-	-	1	,978,200	4,101,985	-
Local Agency Investment Fund	55,270,183	N/A		-		-	-		-	-		-	-	55,270,183
Municipal Bonds	20,959,494	Α		-		-	-		4,740,982	16,218,512		-	-	-
Local Agency Bonds	587,796	N/A		-		-	-		-	-		-	-	587,796
Held by Bond Trustee:														
Money Market Funds	349,805	Α .		-	_	349,805		_				-		
Total	\$ 232,750,289		\$ 21,	942,151	\$	349,805	\$ 127,560,675	\$	4,740,982	\$ 16,218,512	\$ 1	,978,200	\$ 4,101,985	\$ 55,857,979

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 3 – CASH AND INVESTMENTS (Continued)

#### F. Concentration of Credit Risk

The investment policy of the City of Visalia contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by the California Government Code. Investments in any one issuer (other than external investment pools and debt explicitly guaranteed by the U.S. government) that represents 5% or more of the total City of Visalia investments are as follows:

Issuer	Investment Type	Reported		
Federal Home Loan Bank	Agency	\$	57,706,908	
Federal Farm Credit Bank	Agency	·	13,828,616	
Federal National Mortgage Association	Agency		42,235,481	
Federal Home Loan Mortgage Corporation	Agency		13,789,670	
U.S. Treasuries	Treasury		21,942,151	
State of California Bonds	Municipal		20,959,494	
Total		\$	170,462,320	

#### G. Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City of Visalia's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits: The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

GASB Statement No. 40 requires that the following disclosure be made with respect to custodial credit risks relating to deposits and investments: none of the City of Visalia's deposits with financial institutions in excess of federal depository insurance limits were held in uncollateralized accounts. As of June 30, 2018, none of the City of Visalia investments were held by the broker-dealer (counterparty) that was used by the City of Visalia to buy the securities.

#### H. Investment in State Investment Pool

The City of Visalia is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The fair value of the City of Visalia's investment in this pool is reported in the accompanying financial statements at amounts based upon the City of Visalia's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 3 – CASH AND INVESTMENTS** (Continued)

The State Treasurer's Office reports its investments at fair value. The fair value of securities in the State Treasurer's pooled investment program, including LAIF, generally is based on quoted market prices. The State Treasurer's Office performs a quarterly fair market valuation of the pooled investment program portfolio. In addition, the State Treasurer's Office performs a monthly fair market valuation of all securities held against carrying cost. At June 30, 2018, these investments matured in an average of 193 days. These valuations and financial statements are posted to the State Treasurer's Office website at <a href="https://www.treasurer.ca.gov">www.treasurer.ca.gov</a>

#### I. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the City as of June 30, 2018:

Investments by Fair Value Level	Level 2	Total
Federal Agency Securities	\$ 127,560,675	\$ 127,560,675
U.S. Treasuries	21,942,151	21,942,151
Corporate Medium-Term Notes	6,080,185	6,080,185
Municipal Bonds	 20,959,494	 20,959,494
Subtotal	\$ 176,542,505	176,542,505
	 _	
Investments Exempt From Fair Value Hierarchy		
Local Agency Investment Fund		55,270,183
Investments Measured at Amortized Cost		
Local Agency Bonds		587,796
		,
Held by Bond Trustee:		
Money market funds		 349,805
Total Investments		\$ 232,750,289

Federal agency securities totaling \$127.6 million, U.S. Treasuries totaling \$21.9 million, corporate medium-term notes totaling \$6.1 million and municipal bonds totaling \$20.9 million, classified in Level 2 of the fair value hierarchy, are valued using a matrix pricing technique. Matrix pricing is the process of estimating the market value price of a bond based on the quoted prices of more frequently traded comparable bonds. The Local Agency Investment Fund are valued using the fair value factor provided by the Treasurer of the State of California, which is calculated as the fair value divided by the amortized cost of the investment pool. Local Agency Bonds and Money Market Funds held by the bond Trustee are reported at amortized cost.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 4 – INTERFUND TRANSACTIONS**

#### A. <u>Transfers Among Funds</u>

With City Council approval, resources may be transferred from one City fund to another. Transfers are used in cases when a fund subsidizes another fund as in the case of the General Fund subsidizing the Convention Center, Animal Control, and Baseball Funds. Transfers are also used between Funds to fund capital projects, debt service payments and to reimburse a fund which has made expenditures on behalf of another fund. Transfers between funds during the fiscal year ended June 30, 2018, were as follows:

Fund Receiving Transfer	Fund Making Transfer		Amount Insferred	_
General Fund	Compensated Absences - Internal Services	\$	38,619	(B)
General Fund	Transit - Enterprise Fund		300	
General Fund	Public Safety Impact Fee - Capital Projects		836,790	
General Fund	Measure T Police - Special Revenue		305,310	(A)
Community Development	Housing Successor Agency		11	(B)
Debt Service Funds:				
VPFA 2014 Refunding COP	General Fund		127,728	(C)
2015 COP	General Fund		590,019	(C)
2015 COP	Public Safety Impact Fee - Capital Projects		413,736	(C)
2015 COP	Measure T Police - Special Revenue		150,955	(C)
Capital Projects Funds:				
Parking District	General Fund		68,324	(B)
Parking District	Community Development		541,262	(C)
Special Revenue Funds:				
Grant & Loan Funds	General Fund		185,718	(B)
Measure R - Regional	Waterways - Special Revenue		12,754	(A)
GOVERNMENTAL Funds	Sub-Total Sub-Total		3,271,526	_
Enterprise Funds:				
Baseball	General Fund		294,306	(B)
Animal Control	General Fund		1,057,518	(B)
Animal Control	General Fund		567,328	(C)
Convention Center	General Fund		880,880	(B)
Convention Center	General Fund		1,090,319	(C)
Storm Sewer Maintenance	Kaweah Lake and Local Storm Water Maintenance - Special Revenue		250,000	_(A)
ENTERPRISE Funds Sub-	Total	-	4,140,351	_
Internal Service Funds:				
Information Services	General Fund		25,000	_(A)
INTERNAL SERVICE Fund	ls Sub-Total		25,000	_
	TOTAL TRANSFERS	\$	7,436,877	=

- (A) To fund capital expenses
- (B) To fund operating expenses
- (C) To fund debt service payments

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 4 – INTERFUND TRANSACTIONS** (Continued)

#### B. Long-Term Interfund Advances

At June 30, 2018, the funds below had advance balances which were not expected to be repaid within the next year.

	Adva	nces From	Ad	vances To
	Oth	ner Funds	Ot	her Funds
General Fund	\$	-	\$	6,216,701
Special Revenue Funds:				
Special Service Districts (c)		893,251		-
Measure R - Regional (g)		1,105,462		-
Grant & Loan Funds (d)		5,491		-
Capital Projects Funds:				
Softball Facility Development (a)		867		-
Public Safety Impact Fee (b)		977,335		-
Government Facilities Impact Fee (Library)(b)		158,486		-
Enterprise Funds:				
Airport (e)		277,605		-
Valley Oaks Golf (f)		2,798,204		-
Total Advances	\$	6,216,701	\$	6,216,701

The repayment plans for each of the above advances are as follows:

- (a) To be repaid from future softball fees.
- (b) To be repaid from future impact fees.
- (c) To be repaid through higher assessment fees.
- (d) To be repaid from grant revenue.
- (e) To be repaid from future Airport fees.
- (f) To be repaid through a 15-year repayment plan, agreed to by the golf course management company.
- (g) To be repaid from future Measure R Sales Tax.

#### C. <u>Due to/from Other Funds</u>

As of June 30, 2018, the General Fund provided \$73,190 to the Community Development Fund.

#### D. <u>Internal Balances</u>

Internal balances are presented in the Government-wide financial statements only. They represent the net interfund receivables and payables remaining after the elimination of all such balances within governmental and business-type activities.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

## NOTE 5 - NOTES AND LOANS RECEIVABLE

## A. <u>Current Year Transactions and Balances</u>

OVERNMENTAL ACTIVITIES	Ref#	Issue Date	Maturity	Balance at June 30, 2017	Additions	Repayments	Balance at June 30, 2018
General Fund Visalia Successor Agency	_	_	_	\$ 11,719,664	\$ 351,590	\$ 695,450	\$ 11,375,804
Visalia Investment Associates	13010-J13044	April 2004	June 2034	376,842	331,330	13,787	363,055
Stonebrook Plaza Inc	13010-J13075	Dec 2012	June 2018	1,192		1,192	303,033
Cusenza Trust/VBC	13010-J13075	Aug 2012	June 2018	1,480		1,480	
4 Creeks Investments	13010-J13070	Nov 2013	June 2019	3,841		1,921	1,920
Mor Furniture	13010-J13075	Feb 2015	June 2020	143,630		47,876	95,754
Frank Golden	13010-J13081	May 2015	June 2021	21,310		5,328	15,982
Poonam Verma	13010-313081 13010-B50956	Dec 2015	June 2021	29,050	_	7,262	21,788
California Gold Properties	13010-B50536	June 2016	June 2022	304,020	•	60,804	243,216
Jason Moyes		May 2017	June 2023		•		243,210
Déjà Vu LP B153025	13010-B64025		June 2023	56,332	39,612	56,332	39,612
Déjà Vu LP B153025 Déjà Vu LP B153018	13010-J13084 13010-J13085	Jan 2018		-	232,034	-	
		Jan 2018	June 2023	-		-	232,034
Déjà Vu LP B153023	13010-J13086	Jan 2018	June 2023	-	100,052	-	100,052
Visalia Tourism Marketing District	13010-J13087	Feb 2018	Feb 2021	447.045	50,000		50,000
Imagine U Museum Subtotal General Fund	13010-J13082	Dec 2016	Dec 2046	147,015 12,804,376	773,288	4,669 896,101	142,346 12,681,563
Community Development							
	13010-R94101	Mar. 100C	M2024		67.200	52,600	14,600
1001 N Jacob (TCHA)		May 1996	May 2024	-	67,200	52,600	
Fairview Village (KMC)	13010-R94707	Dec 1994	Dec 2034		120,000		120,000
Robinwood	13010-J13503	April 2007	April 2036	909,983	-	129,998	779,985
101 N Strawberry	13010-R93003	June 2015	Dec 2045	429,150	-	-	429,150
SHE 517-519 N Encina	13010-R93007	May 2018	May 2048	-	436,656	-	436,656
Visalia Senior Housing III	13010-J13057	Jan 2007	Jan 2062	2,720,193	-	-	2,720,193
Court & Paradise Apts	13010-J13504	Nov 2010	Nov 2066	500,000	-	-	500,000
Highland Gardens	13010-R92000	Sep 2015	Dec 2070	1,980,000	-	-	1,980,000
Habitat for Humanity Assigned	13411	Various	Various	211,040		6,750	204,290
NSP	13418	Various	Various	542,287	141,131	22,690	660,728
CDBG	13411	Various	Various	1,113,011	141,131	25,335	1,087,67
		Various	Various				
Cal Home HOME	13412			369,719		38,000	331,719
Subtotal Housing Related Funds	13412	Various	Various	3,004,757 11,780,140	25,000 789,987	242,782 518,155	2,786,975
Housing Successor Agency							
Visalia Successor Agency				1 242 866	389,407		1 (22 27)
- ,				1,242,866	389,407	-	1,632,273
Town Meadows (1)	13010-J13030	April 2001	April 2015	114,000	-	-	114,000
Kaweah Management (1)	13010-J13019	June 1996	Nov 2025	250,000	-		250,000
Encina Triplex	13010-J13066	Aug 2008	Aug 2048	325,093	-	33,123	291,970
Kimball Court (1)	13010-J13020	Aug 1999	Aug 2054	905,100	87,918	63,756	929,262
Downtown Senior Housing (1)	13010-J13035	April 2002	April 2057	900,000	-	-	900,000
Tulare County Housing Authority (1)	13010-J13040	Aug 2003	Aug 2058	47,500	-	-	47,500
Mill Creek Parkway \$4.5M (KMC)	13010-R09027	Mar 2006	Mar 2061		4,536,450	989,771	3,546,679
Kaweah Management - East (1)	13010-J13067	Sep 2009	June 2065	462,047	-	-	462,047
Court & Paradise Apts	13010-J13504	Nov 2010	Nov 2066	500,000	_	_	500,000
617 & 619 Santa Fe (KMC)	13010-R09028	July 2017	July 2072		150,000		150,000
517-519 N Encina (SHE)	13010-R93007	May 2018	May 2074		100,000		100,000
East Visalia Redevelopment	13413	Various	Various	32,461	100,000		32,461
				810,989		14 218	
Habitat for Humanity Assigned	13417	Various	Various			14,218	796,771
Housing Fund	13418	Various	Various	127,801		7,952	119,849
1029 W Goshen Subtotal Housing Successor Funds	13418-R89000			<u>162,447</u> 5,880,304	5,263,775	20,492 1,129,312	141,955
-				3,000,004			10,014,707
Parking District Fund  Barrell House Brewing	13010-J13083	April 2017	June 2023	30,953	_	_	30,953
Comfort Suites	13010-J13033	Oct 2002	Oct 2032	166,516	-	9,268	157,248
	13010-113038	OCI 2002	OCI 2032		<del></del>	9,268	
Subtotal Parking District Fund				197,469		9,268	188,201
Impact Fees (Various Funds)							
VWR International Subtotal Impact Fees	13010-J13071	April 2011	April 2018	95,137 95,137		95,137 95,137	
					-		
Grant & Loan Funds Central Valley Christian Housing	13010-J13034	June 2002	April 2026	60,400		15,400	45,000
Subtotal Grant & Loan Funds	13010-313034	Julie 2002	April 2020	60,400		15,400	45,000
Waterways Fund							
VWR International	13010-J13071	April 2011	April 2018	5,775	-	5,775	
Imagine U Museum	13010-J13082	Dec 2016	Dec 2046	179,685	-	5,705	173,980
Subtotal Waterways Fund				185,460		11,480	173,980
				31,003,286	6,827,050	2,674,853	35,155,483
Subtotal Governmental Activities							
ISINESS - TYPE							
SINESS - TYPE							
<u>SINESS - TYPE</u> <u>Convention Center</u> Su Sa's Catering	13010-J13073	-	-	14,107		14,107	
SINESS - TYPE  Convention Center  Su Sa's Catering  Subtotal Convention Center	13010-J13073	-	-	14,107 14,107		14,107 14,107	
<u>Convention Center</u> Su Sa's Catering Subtotal Convention Center	13010-J13073	-	-		-		-
Convention Center Su Sa's Catering Subtotal Convention Center  DUCIARY Successor Agency	13010-J13073	-	-				
CONVENTION CENTER SUSA'S Catering Subtotal Convention Center DUCIARY	13010-J13073 13010-J13015	-	-	14,107		14,107	
Convention Center Su Sa's Catering Subtotal Convention Center  DUCIARY Successor Agency		-	-	14,107		14,107	
USINESS - TYPE  Convention Center  Su Sa's Catering Subtotal Convention Center  DUCIARY  Successor Agency Willow Street Parking Structure		-	-	14,107	-	14,107	207,646 207,646

 $Note: (1) \, Repayment \, is \, based \, on \, residual \, cash \, flow \, from \, operations. \, \, To \, the \, extent \, there \, is \, excess \, revenues, \, the \, in the extent \, flow \, from \, operations \, for all \, f$ 

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 5 – NOTES AND LOANS RECEIVABLE (Continued)

#### B. Notes Receivable

The City loans monies for various purposes in the course of its operations. The General Fund holds notes receivable for deferred impact fees and land sales. The Parking District holds notes relating to payment of downtown parking in-lieu fees. Various housing funds hold notes related to housing development. The Housing Successor Agency loans are mainly for developers who develop housing projects for low income persons which meet affordability requirements. At June 30, 2018, these notes receivable totaled \$35,363,129 in the following funds: \$12,681,563 in the General Fund, \$188,201 in the Parking District Fund, \$45,000 in Grant & Loan Funds, \$173,980 in the Waterways Fund, \$12,051,972 in Community Development Funds, \$10,014,767 in the Housing Successor Agency Fund and \$207,646 in the Fiduciary Successor Agency.

#### C. Loans Receivable

The City uses several sources of funds to provide financial assistance, mainly in the form of loans to low and moderate income residents. The three funding sources are:

The Community Development Block Grant (CDBG) has provided low-interest loans to rehabilitate or purchase affordable housing, as well as to rehabilitate rental properties that house low income residents. The outstanding balance of these loans was \$1,087,676 at June 30, 2018.

The *Home Investment Partnerships Grant* (HOME) has provided low-interest loans to rehabilitate or purchase affordable housing, as well as to rehabilitate rental properties that house low income residents. The outstanding balance of these loans was \$3,118,694 at June 30, 2018.

The *Housing Successor Agency* holds loans made by the former Redevelopment Agency which provided low-interest loans to rehabilitate or purchase affordable housing as well as to rehabilitate rental properties that house low income residents. The outstanding balance of these loans was \$8,382,494 at June 30, 2018.

Since the City does not expect to collect these notes and loans in the near term, they have been offset by entries to deferred inflows of resources (unavailable revenue) in the fund financial statements.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

## NOTE 6 - CAPITAL ASSETS

## A. <u>Capital Assets Additions and Retirements</u>

	Balance <u>June 30, 2017</u>	Additions	Retirements	<u>Transfers</u>	<u>Adjustments</u>		Balance une 30, 2018
GOVERNMENTAL ACTIVITIES:	Julie 30, 2017	Additions	<u> Netirements</u>	Transiers	Aujustinents	21	ane 30, 2010
Capital assets not being depreciated							
Land	\$ 40,085,846	\$ 271,582	\$ -	\$ -	\$ -	\$	40,357,428
Construction in progress	75,940,300	4,143,397	(555,891)	(29,357,843)	(2,293,280)	·	47,876,683
, 0	116,026,146	4,414,979	(555,891)	(29,357,843)	(2,293,280)		88,234,111
Capital assets being depreciated							
Buildings	44,840,185	4,275,693	_	12,563,780	_		61,679,658
Improvements other than buildings	61,325,811	2,265,353	_	5,193,112	_		68,784,276
Machinery, equipment and vehicles	6,929,907	1,550,618	(23,203)	938,454	_		9,395,776
Infrastructure - streets, traffic signals & signs	193,583,342	8,242,600	(691,020)	10,664,730	_		211,799,652
	306,679,245	16,334,264	(714,223)	29,360,076	-		351,659,362
Accumulated depreciation							
Buildings	(10,541,588)	(867,443)	_	-	-		(11,409,031
Improvements other than buildings	(18,993,370)	(1,632,280)	_	_	-		(20,625,650
Machinery, equipment and vehicles	(4,907,128)	(336,769)	22,003	(558)	-		(5,222,452
Infrastructure - streets, traffic signals & signs	(76,211,695)	(4,423,988)	691,020	-	_		(79,944,663
	(110,653,781)	(7,260,480)	713,023	(558)	-		(117,201,796
Governmental Capital Asset Activity, Net	\$ 312,051,610	\$ 13,488,763	\$ (557,091)	\$ 1,675	\$ (2,293,280)	\$	322,691,677
INTERNAL SERVICE FUND ACTIVITIES:							
Capital assets not being depreciated  Land	\$ -	\$ -	\$ -	\$ -	\$ -	\$	
				(1,008,349)		Ş	1 401 120
Construction in progress	1,815,601 1,815,601	465,793 465,793	(22,111)	(1,008,349)	240,195 240,195		1,491,129 1,491,129
	1,813,801	405,795	(22,111)	(1,008,349)	240,195		1,491,129
Capital assets being depreciated	654.040						654.040
Buildings	654,910	-	-	-	-		654,910
Improvements other than buildings	207,529	2 (24 425	(4 247 545)	1 027 272	-		207,529
Machinery, equipment and vehicles	28,154,873 29,017,312	2,621,125 2,621,125	(1,217,515)	1,027,273 1,027,273			30,585,756 31,448,195
According to the district of the control of the con							
Accumulated depreciation Buildings	(590 010)						(589,910
_	(589,910)	- /F 1F0\	-	-	-		
Improvements other than buildings	(144,660)	(5,150)	1 166 507	- 558	-		(149,810
Machinery, equipment and vehicles	(16,203,662)	(2,067,843)	1,166,507 1,166,507	558	<del></del>		(17,104,440 (17,844,160
	(10,336,232)	(2,072,333)	1,100,307				(17,044,100
Internal Service Fund Capital Asset Activity, Net	\$ 13,894,681	\$ 1,013,925	\$ (73,119)	\$ 19,482	\$ 240,195	\$	15,095,164
BUSINESS-TYPE ACTIVITIES: Capital assets not being depreciated							
Land	\$ 27,063,937	\$ -	\$ -	\$ -	\$ -	\$	27,063,937
Construction in progress	154,787,706	10,339,178	(166,742)	(7,239,482)	1,799,116		159,519,776
	181,851,643	10,339,178	(166,742)	(7,239,482)	1,799,116		186,583,713
Capital assets being depreciated							
Buildings	54,954,521	-	-	-	-		54,954,521
Improvements other than buildings	88,619,752	65,239	-	19,127	-		88,704,118
Machinery, equipment and vehicles	61,512,666	2,402,034	(3,124,897)	954,135	-		61,743,938
Infrastructure - sewer and storm drainage	128,352,453	2,419,077		6,245,062			137,016,592
	333,439,392	4,886,350	(3,124,897)	7,218,324			342,419,169
Accumulated depreciation							
Buildings	(16,924,925)	(1,196,032)	-	-	-		(18,120,957
Improvements other than buildings	(56,310,351)	(1,921,305)	-	-	(7,748)		(58,239,404
Machinery, equipment and vehicles	(40,221,234)	(3,921,249)	2,356,082	-	7,748		(41,778,653
Infrastructure - sewer and storm drainage	(27,431,202)	(1,618,976)	<u> </u>				(29,050,178
	(140,887,712)	(8,657,562)	2,356,082		-		(147,189,192
Business-type Capital Asset Activity, Net	\$ 374,403,323	\$ 6,567,966	\$ (935,557)	\$ (21,158)	\$ 1,799,116	\$	381,813,690

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 6 - CAPITAL ASSETS (Continued)

#### B. <u>Capital Assets Additions and Retirements</u>

Depreciation expense is charged to functions and programs based on their usage of the related assets. The accounts allocated to each function or programs are as follows:

Governmental Activities	
General Government	\$ 928,177
Community Development	24,833
Public Works	4,371,222
Public Safety:	
Police	402,943
Fire	341,512
Community Services	1,191,793
Capital Assets Held by the City's Internal Service Funds	
are Charged to the Various Functions Based on their	
Usage of the Assets	 2,072,993
Total Governmental Activities	\$ 9,333,473
Business-Type Activities	
Convention Center	\$ 733,991
Airport	292,704
Valley Oaks Golf	209,666
Wastewater	2,633,938
Storm Sewer Maintenance	628,748
Solid Waste	1,098,993
Transit	2,879,070
Building Safety	5,259
Animal Control	169,046
Baseball	 6,147
Total Business-Type Activities	\$ 8,657,562

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 7 – LONG-TERM OBLIGATIONS**

#### A. <u>Current Year Transactions and Balances</u>

	0	riginal Issue Amount	J	Balance at une 30, 2017	Additions		Retirements	Ji	Balance at une 30, 2018	Due Within One Year
<b>Governmental Activity Debt</b>					 					 
Certificates of Participation:										
2015 COP	\$	13,121,230	\$	11,831,819	\$ -	\$	(710,642)	\$	11,121,177	\$ 725,294
2014 VPFA - Refunding (1)		1,180,800		933,600	-		(87,200)		846,400	90,400
Bond Premium		303,736		69,116	 		(42,625)		26,491	 23,368
Notes:										
2008 HUD Sec. 108 Loans - Parking Structure		4,210,000		787,000	-		(517,000)		270,000	270,000
Energy Conservation Assistance Act Loan		244,863		149,748	 		(49,419)		100,329	 49,914
Internal Service Funds:		4,718		2,885			(952)		1,933	962
Energy Conservation Assistance Act Loan	_	4,/10		2,885	 		(952)		1,933	 902
Compensated Absences		-		4,849,610	 1,015,276		(781,339)		5,083,547	 1,003,419
Total Governmental Activity	\$	19,065,347	\$	18,623,778	\$ 1,015,276	\$	(2,189,177)	\$	17,449,877	\$ 2,163,357
Business-Type Activity Debt										
Sustiness Type Teather Feb.										
Certificates of Participation:										
2015 COP	\$	4,788,770	\$	4,318,181	\$ -	\$	(259,358)	\$	4,058,823	\$ 264,706
2014 VPFA - Refunding (1)		6,199,200		4,901,400	-		(457,800)		4,443,600	474,600
Bond Premium	_	971,504		457,536	 	_	(122,189)		335,347	 95,735
Notes:										
2014 Clean Water State Revolving Fund Loan		96,434,597		92,580,432	3,854,165		-		96,434,597	2,340,101
Energy Conservation Assistance Act Loan		199,791		122,183	 		(40,322)		81,861	 40,727
Lease:										
2012 Animal Control		6,600,000		5,156,578	-		(392,784)		4,763,794	406,452
Compensated Absences		_		985,115	150,816		(143,671)		992,260	197,752
Total Business-Type Activity	\$	18,759,265	\$	108,521,425	\$ 4,004,981	\$	(1,416,124)	\$	111,110,282	\$ 3,820,073
Delicate Document Treet Free de										
Private Purpose Trust Funds										
Redevelopment Agency Tax Allocation Bonds:										
2003 East Visalia District	\$	5,185,000	\$	1,980,000	\$ -	\$	(165,000)	\$	1,815,000	\$ 170,000
Notes:										
2004 RDA - Mooney District		2,707,250		1,625,029	 -		(111,481)		1,513,548	 116,430
Advances:										
General Fund		-		11,719,664	351,590		(695,450)		11,375,804	-
Housing Successor Agency		-		1,242,866	 389,407				1,632,273	 
Total Private Purpose Trust Funds	\$	7,892,250	\$	16,567,559	\$ 740,997	\$	(971,931)	\$	16,336,625	\$ 286,430

#### B. <u>Certificates of Participation</u>

On July 2, 2014, the City issued \$7,380,000 of 2014 Refunding Certificates of Participation (the Certificates VPFA) to (a) refund all of the City's outstanding 2005 Refunding Certificates of Participation (the "Prior Certificates"), (b) to purchase a municipal bond debt service reserve insurance policy for deposit into a debt service reserve fund established for the Certificates, and (c) to pay the costs related to the execution and delivery of the Certificates, including, but not limited to, the cost of municipal bond insurance. Of this issue, 84% is allocable to the Convention Center and 16% is considered general long-term debt. Principal payments are due annually on June 1 and interest is due semiannually on June 1 and December 1, commencing December 1, 2014, with the final payment due in the year 2025. The refunding was structured to lower the annual certificate payments and was achieved by taking advantage of historically low interest rates and extend

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 7 - LONG-TERM OBLIGATIONS (Continued)

#### B. Certificates of Participation (Continued)

out the final maturity date by 4 years. The City also chose to unencumber the Convention Center, which was the leased asset for the Prior Certificates, and encumber a new asset, which is the City's Riverway Sports Park, with the 2014 Certificates. The lowering of the annual payments and unencumbering of the Convention Center were done to help with a larger future financing issued by the City in September of 2015.

On September 10, 2015 the City issued \$17,910,000 of 2015 Certificates of Participation to (a) construct and equip the Visalia Emergency Communications Center (the VECC), (b) to replace the City's Computer Aided Dispatch and Records Management System (the CAD/RMS), (c) to make certain improvements to the Visalia Convention Center, (d) to purchase a municipal bond debt service reserve insurance policy for deposit into a debt service reserve fund established for the Certificates, and (e) to pay the costs related to the execution and delivery of the Certificates. Of this issue, 27% is allocable to the Convention Center, 10% is allocable to the Measure T Fund, 26% is allocable to Police Impact Fees, and 37% is considered general long-term debt. Interest represented by the Certificates is payable semiannually on June 1 and December 1 of each year, commencing on December 1, 2015, with the final payment due in the year 2029.

#### C. Note – HUD Section 108 Guaranteed Loan(s) – Parking Structure

On August 29, 2007, the City entered into two identical loans totaling \$4,210,000, guaranteed by the Department of Housing and Urban Development (HUD) Section 108 Loan Guarantee Program. Interest on the notes was at a variable rate until public financing was completed during the calendar year 2008, at which time they were converted to ten separate notes each with its own interest rate with one note maturing in each year beginning with 2009 and ending in 2018. The rates on these notes vary from 2.62% to 4.62% but average 4.173% over the full 10 year term. Security for the loan includes any program income generated from CDBG loan proceeds, any investment earnings on the loan proceeds and a first priority lien on the parking structure.

#### D. <u>Lease – Animal Control</u>

On December 1, 2012, the City entered into a lease agreement with Municipal Finance Corporation for \$6,600,000 for the acquisition and construction of an animal control facility and shelter. The lease/leaseback involves two police substations and the animal control center site for the construction of the animal shelter. The fifteen year lease financing arrangement begins March 2013 at an interest rate of 3.45%. Principal and interest payments are due each September and March with the first payment beginning September 2013.

#### E. Compensated Absences

The City accounts for compensated absences (unpaid, vacation, sick leave and compensatory time) in accordance with GASB standards. In governmental funds, compensated absences are recorded as expenditures in the year paid, as it is the City's intention to liquidate any unpaid compensated absences at June 30 from future resources, rather than current available financial resources. Accordingly, the unpaid liability for governmental funds is recorded in the Statement of Net Position. In business-type activities and enterprise funds, the unpaid liability is accrued when the liability occurs.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 7 - LONG-TERM OBLIGATIONS (Continued)

#### F. Redevelopment Agency Tax Allocation Bonds

On June 18, 2003, the Community Redevelopment Agency (RDA) issued \$5,185,000 of 2003 Tax Allocation Refunding Bonds (2003 Bonds) to retire outstanding variable rate 1990 Tax Allocation Bonds and to pay for issuance costs

Tax increment revenue is pledged for the repayment of the 2003 Bonds. Interest ranges from 2.0% to 4.1% and is due semiannually each July 1 and January 1. Commencing 2004, principal is payable each July 1 through 2026.

This debt was transferred to the Redevelopment Successor Agency (Private Purpose Trust Fund) on February 1, 2012, as a result of the dissolution of the Visalia Community Redevelopment Agency.

#### G. Note – WestAmerica Bank Loan – RDA Mooney & Central District

On September 7, 2004, the City approved the refinancing of the remaining balance of the 1993 Central and Mooney Tax Allocation Revenue Bonds with a Stockmen's bank loan in the amount of \$4,550,000. The bank loan is a variable rate loan, fixed every five years with a floor of 4.30% and a ceiling of 6.00%. The term of the loan is set at 24 years to match the sunset of the Mooney Redevelopment Area in 2028, five years longer than the current bonds. The Central Area's sunset is in 2040. This loan is secured by the tax revenues received by the RDA for each project area.

Although the note originated with Stockmen's Bank in 2004, as of June 30, 2012, the note is held by WestAmerica Bank.

This debt was transferred to the Redevelopment Successor Agency (Private Purpose Trust Fund) on February 1, 2012, as a result of the dissolution of the Visalia Community Redevelopment Agency. The Central District debt was paid off on July 25, 2012.

### H. Note – Clean Water State Revolving Fund – Wastewater Conservation Plant Upgrade Project

On March 27, 2014, the City entered into an installment sale agreement with the California State Water Resources Control Board for up to \$132,490,000 for a major upgrade to the City's Water Conservation Plant to provide tertiary level treatment to the water being processed. The project is complete and the City's loan balance is set at \$96,434,597, which includes \$3,854,165 of capitalized interest. The term of the loan is 30 years at an interest rate of 2.1%. Principal and interest payments will be repaid in annual installments commencing on September 13, 2018 and shall be fully amortized by September 13, 2047.

#### I. Note – California Energy Conservation Assistance Act Loan

On May 31, 2013, the City entered into a loan agreement with the California Energy Resources Conservation and Development Commission for the acquisition and installation of various energy savings equipment. The City did not request nor receive funds for this agreement until fiscal year 2014-15. The loan amount totaled \$449,372. The interest rate on the loan is fixed at 1.00% with the term of the loan being 5 years. Principal and interest payments are due in December and June of each year with the first payment beginning December 2015.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### NOTE 7 - LONG-TERM OBLIGATIONS (Continued)

#### J. Debt Service Requirements

Annual debt service requirements to maturity are shown below for all long-term debt:

For the Year		Go	vernme	ntal Activiti	ies		Bus	iness-	ype Activiti	es		 Private Purpo	se Tr	ust Fund
Ending June 30,	_	Principal	Bond	Premium		Interest	Principal	Bone	d Premium		Interest	Principal		Interest
2019	\$	1,136,570	\$	23,368	\$	472,290	\$ 3,526,586	\$	95,735	\$	2,535,550	\$ 286,430	\$	140,771
2020		893,059		3,123		439,649	3,619,301		67,985		2,444,351	301,562		129,179
2021		882,304		-		400,863	3,677,345		55,450		2,346,381	311,764		116,778
2022		926,598		-		356,644	3,779,424		45,368		2,244,251	322,506		103,635
2023		968,029		-		314,095	3,885,969		70,809		2,137,650	338,346		89,957
2024-2028		5,302,450		-		853,745	19,786,195		-		8,983,199	1,678,640		216,035
2029-2033		2,230,829				72,351	15,835,250				6,831,466	89,300		1,927
2034-2047		-		-		_	55,672,605		-		9,805,812	 		
	\$	12,339,839	\$	26,491	\$	2,909,637	\$ 109,782,675	\$	335,347	\$	37,328,660	\$ 3,328,548	\$	798,282

#### **NOTE 8 – DEBT WITHOUT CITY COMMITMENT**

The Los Rios/Casablanca Assessment District issued Limited Obligation Improvement Bonds, 2001, to construct certain sewer and storm drainage, street landscaping along with other improvements. As of June 30, 2018, \$0.00 of principal balance was outstanding as the bond was paid in full by the Assessment District on August 15, 2017.

The City issued a \$72,020 bond designated as the, "Limited Obligation Improvement Bonds, Village West Improvement Project, Series 2007" for the unpaid assessments levied upon the Village West Improvement Project special assessment district. The City then purchased the bonds for the City's cash portfolio. The bonds yield 6% and mature on September 2, 2022, and were for the construction of street improvements in the Village West Subdivision. As of June 30, 2018, \$21,505 of principal balance, which is repayable out of assessments on property in the Assessment District, remained outstanding.

The City issued a \$675,000 bond designated as the "City of Visalia Orchard Walk East and West Undergrounding Utilities Assessment District, Series 2011". The City then purchased the bonds for the City's cash portfolio. The bonds yield 6.75% and mature on September 2, 2026 and were for the construction of underground electrical utilities at the Orchard Walk East and West commercial shopping center. As of June 30, 2018, \$360,000 of principal balance, which is repayable out of assessments on property in the Assessment District, remained outstanding.

The City issued a \$148,367 bond designated as the "City of Visalia Atwood Street Water Assessment District No. 2014-01, Series 2015-2". The City then purchased the bonds for the City's cash portfolio. The bonds yield 4.00% and mature on September 2, 2030 and were for the construction of improvements for the extension of a California Water main into Atwood Street to provide services to each property as the properties had wells that were beginning to fail. As of June 30, 2018, \$125,237 of principal balance, which is repayable out of assessments on property in the Assessment District, remained outstanding.

The City issued a \$106,530 bond designated as the "City of Visalia Laura Street Water Assessment District No. 2014-01, Series 2015-2". The City then purchased the bonds for the City's cash portfolio. The bonds yield 4.00% and mature on September 2, 2030 and were for the construction of improvements for the extension of a California Water main into Laura Street to provide services to each property as the properties had wells that were beginning to fail. As of June 30, 2018, \$81,054 of principal balance, which is repayable out of assessments on property in the Assessment District, remained outstanding.

Although the City assisted in the issuance of the above debts, it is not obligated in any way to repay this debt and has not reflected the debt in its financial statements.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 9 – NET POSITION AND FUND BALANCES**

GASB Statement No. 34 incorporates the concept of Net Position, which is measured on the full accrual basis of accounting, to the concept of Fund Balance, as amended by GASB Statement No. 54, which is measured on the modified accrual basis of accounting.

#### A. Net Position

Net Position is the excess of all the City's assets and deferred outflows over all its liabilities and deferred inflows, regardless of fund. Net Position is divided into three captions under GASB Statement No. 34. These captions apply only to Net Position, which is determined only at the Government-Wide level, and are described below:

*Net Investment in Capital Assets* describes the portion of Net Position which is represented by the current net book value of the City's capital assets, less the outstanding balance of any debt issued to finance these assets.

Restricted describes the portion of Net Position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which the City cannot unilaterally alter. These principally include developer fees received for use on capital projects, debt service requirements, and redevelopment funds restricted to low and moderate income purposes.

*Unrestricted* describes the portion of Net Position which is not restricted to use.

#### B. Fund Balances

Fund balances are presented in the following categories: nonspendable, restricted, committed, assigned, and unassigned (see Note 1 for a description of these categories). A detailed schedule of fund balances at June 30, 2018 is as follows:

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

## NOTE 9 - NET POSITION AND FUND BALANCES (Continued)

## B. Fund Balances (Continued)

## City of Visalia Governmental Fund Balances June 30, 2018 (in thousands)

	General Fund	Measure N	Community	Housing Successor Agency	Transportation		Total Governmental Funds
Nonspendable		Wicasar C IV	Development	Successor Agency	Transportation	Tulius	Tulius
Prepaids/Deposits	\$ 47	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 47
Supplies	8	-	-	-	-	-	8
Long Term Receivable	1,310	_	_	_	_	_	1,310
Land Held for Redevelopment	-,	_	_	815	_	_	815
Total Nonspendable Fund Balance	1,365	-	-	815	-	-	2,180
Restricted							
Purpose of Fund	-	7,981	1,843	355	1,999	42,075	54,253
Total Restricted Fund Balance	-	7,981	1,843	355	1,999	42,075	54,253
Committed							
Civic Center Facilities	5,144	-	-	-	-	-	5,144
Sports Park	583	-	-	-	-	-	583
Animal Control	236	-	-	-	-	-	236
Conservation	232	-	-	-	-	-	232
Emergency Reserve	14,695	-	-	-	-	-	14,695
Police Unclaimed	156	-	-	-	-	-	156
Facility Improvement Fund	733	-	-	-	-	-	733
Miscellaneous Capital Projects	142	1,409	33	-	1,845	14,946	18,375
Total Committed Fund Balance	21,921	1,409	33	-	1,845	14,946	40,154
Assigned							
Advance - Public Safety Impact Fee	977	-	-	-	-	-	977
Advance - Public Facility Impact Fee	158	-	-	-	-	-	158
Advance - Softball Development	1	-	-	-	-	-	1
Advance - Measure R - Trailways	1,106	-	-	-	-	-	1,106
Advance - Special Service Districts	893	-	-	-	-	-	893
Advance - CHFA	5	-	-	-	-	-	5
Advance - Valley Oaks Golf	2,798	-	-	-	-	-	2,798
Advance - Airport	278	-	-	-	-	-	278
Advance - Atwood District	75	-	-	-	-	-	75
Advance - Laura District	36	-	-	-	-	-	36
Due from - Community Development	73	-	-	-	-	-	73
CIP Budgeted Not Started	1,971	-	-	-	-	-	1,971
Cal PERS Unfunded Liability Payment FY 18/19	5,234	-	-	-	-	-	5,234
Successor Agency	11,376	-	-	1,632	-	-	13,008
Total Assigned Fund Balance	24,981	-	-	1,632	-	-	26,613
Unassigned							
Total Unassigned Fund Balance	10,214	-	-	-	-	(6,005)	4,209
Total Fund Balances	\$ 58,481	\$ 9,390	\$ 1,876	\$ 2,802	\$ 3,844	\$ 51,016	\$ 127,409

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

## NOTE 9 - NET POSITION AND FUND BALANCES (Continued)

#### B. Fund Balances

#### CITY OF VISALIA SCHEDULE OF FUND BALANCE - GENERAL FUND (In Thousands)

·	FY 13/14	FY 14/15	FY 15/16	FY 16/17	FY 17/18
Nonspendable Fund Balance:					
CalPERS Prepayment	\$ 400	\$ -	\$ -	\$ -	\$ -
Inventory	-	-	254	175	
Prepaid Expenditures	178	429	98	68	47
Supplies	2	6	5	18	8
Long-Term Receivable				1,085	1,310
Nonspendable Fund Balance Total	580	435	357	1,346	1,365
Restricted Fund Balance - Debt Service	-	-	-	1,193	-
Committed Fund Balance:					
Civic Center Facilities	7,573	6,508	14,365	4,984	5,144
Sports Park	890	837	837	609	583
General Plan Update	41	1	-	-	-
Brownfield Study	130	130	-	-	-
Recreation Park Stadium	244	9	9	-	-
Transportation Projects	897	539	-	-	-
Animal Control	229	230	230	234	236
Conservation	169	196	195	218	232
Police Unclaimed	-	-	-	149	156
Historic Preservation	-	1	28	-	-
Emergency Reserve	5,729	9,134	11,663	12,896	14,695
Facility Improvement Fund	-	-	-	658	733
Miscellaneous Capital Projects	428	134	691	57	142
Committed Fund Balance Total	16,330	17,719	28,018	19,805	21,921
Assigned Fund Balance:					
Advance - Public Safety Impact Fee	1,625	1,564	1,483	1,312	977
Advance - Public Facility Impact Fee	261	239	212	182	158
Advance - Transportation Impact Fee	120	-	-	-	-
Advance - Softball Development	7	8	6	3	1
Advance - Measure R - Regional	2,309	935	-	-	- 4 400
Advance - Measure R - Trailways	-	-	-	236	1,106
Advance - Waterways	-	-	1,040	-	-
Advance - Storm Sewer Construction	358	-	-	463	- 002
Advance - Special Service Districts	693	822 47	858	879	893
Advance - Federal COPS Grant Advance - CHFA	67		21		5
	34 448	31 2	-	21	5
Advance - Transportation Advance - Housing Successor Agency	72	67	-		-
Advance - Housing Successor Agency Advance - Valley Oaks Golf	4,104	4,113	2.752	2,629	2,798
Advance - Variey Oaks Golf Advance - Airport	644	4,113 590	2,732 479	455	2,798
Advance - Information Systems	044	50	479	433	2/0
Advance - Atwood District	_	210	- 76	- 75	- 75
Advance - Atwood District  Advance - Laura District	-	128	20	34	36
Due from - Community Development	22	271	107	12	73
Due from - Risk	-	2/1	-	1,164	-
Due from - Measure N		_		571	
Miscellaneous Capital Projects	358	496	349	-	
CIP Budgeted not started	-	-	-	2,101	1,971
Cal PERS Unfunded Liability Payment FY 18/19	_	_	_	-	5,234
Successor Agency	- 7,507	9,913	11,378	11,720	11,376
Assigned Fund Balance Total	18,629	19,486	18,781	21,857	24,981
Unassigned Fund Balance:	•	•	,	•	•
Unassigned	1,387	4,043	4,787	9,612	10,214
Unassigned Fund Balance Total	1,387	4,043	4,787	9,612	10,214
Total Fund Balance	\$ 36,926	\$ 41,683	\$ 51,943	\$ 53,813	\$ 58,481
. oca unu pulunec	7 30,320	7 -1,003	7 51,545	7 55,013	7 33,401

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

## NOTE 9 - NET POSITION AND FUND BALANCES (Continued)

#### C. Fund Balance and Net Position Deficits

The following funds had deficit fund balances or net position at June 30, 2018. Future revenues or interfund transfers are expected to offset these deficits:

Special Revenue Funds: Measure R Regional	\$ 754,756
Debt Service Funds: VPFA 2014 Refunding COP 2015 COP	\$ 3,127 26,774
Capital Projects Funds: Softball Facility Development Public Safety Impact Fee	\$ 867 755,721
Private Purpose Trust Fund: Successor Agency	\$ 12,570,701

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **NOTE 10 – EMPLOYEE BENEFITS**

#### A. General Information about the Pension Plans

**Plan Descriptions** — All qualified permanent and probationary employees are eligible to participate in the City of Visalia separate Safety (police and fire) and Miscellaneous (all other) Plans, agent multiple-employer defined benefit pension plans administered by the California Public Employees' Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plans are established by State statute and City of Visalia resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The Plans' provisions and benefits in effect at June 30, 2018, are summarized as follows:

Hire date	Prior to May 9, 2008	May 10, 2008 through May 20, 2011	May 21, 2011 through December 31, 2012	January 1, 2013 through current
Benefit formula	3% @ 60	2.5% @ 55	2.0% @ 60	2% @ 62
Benefit vesting schedule	5 years service	5 years service	5 years service	5 years service
Benefit payments	Monthly for life	Monthly for life	Monthly for life	Monthly for life
Retirement age	50	50	50	52
Monthly benefits, as a % of eligible compensation	2.0% to 3.0%	2.0% to 2.5%	1.09% to 2.42%	1.0% to 2.5%
Required employee contribution rates	8%	8%	7%	6.75%
Required employer contribution rates	9.895%	9.895%	9.895%	9.895%
Unfunded Liability Contribution				
% of Payroll (illustrative only)	13.489%	13.489%	13.489%	13.489%
70 of Fayron (mustautive only)				
2001 ayion (indudadoc omy)		Safety		
Hire date	Prior to February 26, 2011	Safety February 27, 2011 through December 31, 2012	January 1, 2013 through current	
		February 27, 2011 through	• •	
Hire date	February 26, 2011	February 27, 2011 through December 31, 2012	through current	
Hire date Benefit formula	February 26, 2011 3% @ 50	February 27, 2011 through December 31, 2012  3.0% @ 55	through current 2.7% @ 57	
Hire date Benefit formula Benefit vesting schedule	February 26, 2011 3% @ 50 5 years service	February 27, 2011 through December 31, 2012  3.0% @ 55 5 years service	through current 2.7% @ 57 5 years service	
Hire date Benefit formula Benefit vesting schedule Benefit payments	February 26, 2011 3% @ 50 5 years service Monthly for life	February 27, 2011 through December 31, 2012  3.0% @ 55 5 years service Monthly for life	through current  2.7% @ 57  5 years service  Monthly for life	
Hire date Benefit formula Benefit vesting schedule Benefit payments Retirement age	February 26, 2011  3% @ 50  5 years service  Monthly for life  50	February 27, 2011 through December 31, 2012  3.0% @ 55 5 years service Monthly for life 50	through current  2.7% @ 57  5 years service  Monthly for life  50	
Hire date Benefit formula Benefit vesting schedule Benefit payments Retirement age Monthly benefits, as a % of eligible compensation	February 26, 2011  3% @ 50  5 years service  Monthly for life  50  3.0%	February 27, 2011 through December 31, 2012  3.0% @ 55 5 years service Monthly for life 50 2.4% to 3.0%	through current  2.7% @ 57  5 years service  Monthly for life  50  2.0% to 2.7%	
Hire date Benefit formula Benefit vesting schedule Benefit payments Retirement age Monthly benefits, as a % of eligible compensation Required employee contribution rates	February 26, 2011  3% @ 50  5 years service  Monthly for life  50  3.0%  9%	February 27, 2011 through December 31, 2012  3.0% @ 55 5 years service Monthly for life 50 2.4% to 3.0% 9%	through current  2.7% @ 57 5 years service Monthly for life 50 2.0% to 2.7% 12.25%	

Miscellaneous

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### A. General Information about the Pension Plans (Continued)

Employees Covered – At June 30, 2018, the following employees were covered by the benefit terms for each Plan:

	Miscellaneous	Safety
Inactive employees or beneficiaries currently receiving benefits	402	214
Inactive employees entitled to but not yet receiving benefits	260	102
Active employees	370	205
Total	1,032	521

**Contributions** – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City of Visalia is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

### B. Net Pension Liability

The City of Visalia's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2017, using an annual actuarial valuation as of June 30, 2016 rolled forward to June 30, 2017 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

**Actuarial Assumptions** – The total pension liabilities in the June 30, 2016 actuarial valuations were determined using the following actuarial assumptions:

	Miscellaneous	Safety
Valuation Date	June 30, 2016	June 30, 2016
Measurement Date	June 30, 2017	June 30, 2017
Actuarial Cost Method	Entry-Age Norma	Cost Method
Actuarial Assumptions:		
Discount Rate	7.15%	7.15%
Inflation	2.75%	2.75%
Payroll Growth	3.0%	3.0%
Projected Salary Increase	3.2% - 12.2% (1)	3.4% - 20.0% (1)
Investment Rate of Return	7.50% (2)	7.50% (2)
Post Retirement Benefit Increase	Contract COLA up to 2.7 Power applies, 2.	•
Mortality (3)	Derived using CalPERS for all F	

- (1) Depending on age, service and type of employment
- (2) Net of pension plan investment expenses, including inflation
- (3) The mortality table used was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB. For more details on this table, please refer to the CalPERS 2014 experience study report available on CalPERS website.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### B. Net Pension Liability (Continued)

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2016 valuation were based on the results of a January 2014 actuarial experience study for the period 1997 to 2011. Further details of the Experience Study can found on the CalPERS website.

**Discount Rate** — The discount rate used to measure the total pension liability was 7.15% for each Plan. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7.15% will be applied to all plans in the Public Employees Retirement Fund (PERF). The stress test results are presented in a detailed report that can be obtained from the CalPERS website.

According to Paragraph 30 of Statement 68, the long-term discount rate should be determined without reduction for pension plan administrative expense. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These rates of return are net of administrative expenses.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### B. Net Pension Liability (Continued)

Asset Class	New Strategic Allocation	Real Return Years 1 - 10(a)	Real Return Years 11+(b)
Global Equity	47.0%	4.90%	5.38%
Global Fixed Income	19.0%	0.80%	2.27%
Inflation Sensitive	6.0%	0.60%	1.39%
Private Equity	12.0%	6.60%	6.63%
Real Estate	11.0%	2.80%	5.21%
Infrastructure and Forestland	3.0%	3.90%	5.36%
Liquidity	2.0%	-0.40%	-0.90%
Total	100%		

<sup>(</sup>a) An expected inflation of 2.5% used for this period.

### C. Changes in the Net Pension Liability

The changes in the Net Pension Liability for each Plan follows:

### Miscellaneous Plan:

	Increase (Decrease)			
	Total Pension Plan Fiduciary Net Per Liability Net Position Liability,			
Palance at huma 20, 2016				
Balance at June 30, 2016	\$202,589,231	\$139,705,826	\$62,883,405	
Changes in the year:				
Service cost	4,245,437	-	4,245,437	
Interest on the total pension liability	14,997,055	-	14,997,055	
Differences between actual and expected experience	(2,890,524)	-	(2,890,524)	
Changes in assumptions	12,685,479	-	12,685,479	
Changes in benefit terms	-	-	-	
Plan to plan resource movement	-	-	-	
Contribution - employer	-	5,129,632	(5,129,632)	
Contribution - employee (paid by employer)	-	1,781,007	(1,781,007)	
Net investment income	-	15,518,122	(15,518,122)	
Administrative expenses	-	(206,266)	206,266	
Benefit payments, including refunds of employee				
contributions	(9,515,763)	(9,515,763)		
Net changes	19,521,684	12,706,732	6,814,952	
Balance at June 30, 2017	\$222,110,915	\$152,412,558	\$69,698,357	

<sup>(</sup>b) An expected inflation of 3.0% used for this period.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### C. Changes in the Net Pension Liability (Continued)

### Safety Plan:

	Increase (Decrease)			
	Total Pension	Net Pension		
	Liability	Net Position	Liability/(Asset)	
Balance at June 30, 2016	\$198,522,507	\$142,897,101	\$55,625,406	
Changes in the year:				
Service cost	5,853,759	-	5,853,759	
Interest on the total pension liability	14,715,002	-	14,715,002	
Differences between actual and expected experience	(4,891,206)	-	(4,891,206)	
Changes in assumptions	13,266,074	-	13,266,074	
Changes in benefit terms	-	-	-	
Plan to plan resource movement	-	-	-	
Contribution - employer	-	6,623,640	(6,623,640)	
Contribution - employee (paid by employer)	-	1,846,297	(1,846,297)	
Net investment income	-	15,911,405	(15,911,405)	
Administrative expenses	-	(210,978)	210,978	
Benefit payments, including refunds of employee				
contributions	(8,040,046)	(8,040,046)		
Net changes	20,903,583	16,130,318	4,773,265	
Balance at June 30, 2017	\$219,426,090	\$159,027,419	\$60,398,671	

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** – The following presents the net pension liability of the City of Visalia for each Plan, calculated using the discount rate for each Plan, as well as what the City of Visalia's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous	Safety	Total
			_
1% Decrease	6.15%	6.15%	6.15%
Net Pension Liability	\$100,492,046	\$93,383,525	\$193,875,571
Current Discount Rate	7.15%	7.15%	7.15%
Net Pension Liability	\$69,698,357	\$60,398,671	\$130,097,028
1% Increase	8.15%	8.15%	8.15%
Net Pension Liability	\$44,373,848	\$33,615,619	\$77,989,467

**Pension Plan Fiduciary Net Position** – Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### D. <u>Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions</u>

For the year ended June 30, 2018, the City of Visalia recognized pension expense of \$19,541,459. At June 30, 2018, the City of Visalia reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### Miscellaneous Plan:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Pension contributions subsequent to measurement date	\$5,677,316	\$ -
Differences between expected and actual experience	184,845	(2,108,529)
Changes in assumptions	9,061,056	(492,510)
Net differences between projected and actual earnings		
on plan investments	2,004,315	
Total	\$16,927,532	(\$2,601,039)
Safety Plan:		
	Deferred Outflows	Deferred Inflows
	Deferred Outflows of Resources	Deferred Inflows of Resources
Pension contributions subsequent to measurement date		
Pension contributions subsequent to measurement date Differences between expected and actual experience	of Resources	of Resources
·	of Resources \$7,478,672	of Resources
Differences between expected and actual experience	of Resources \$7,478,672 478,159	of Resources \$ - (3,981,695)
Differences between expected and actual experience Changes in assumptions	of Resources \$7,478,672 478,159	of Resources \$ - (3,981,695)
Differences between expected and actual experience Changes in assumptions Net differences between projected and actual earnings	of Resources \$7,478,672 478,159 10,382,145	of Resources \$ - (3,981,695)
Differences between expected and actual experience Changes in assumptions Net differences between projected and actual earnings on plan investments	of Resources \$7,478,672 478,159 10,382,145 2,146,249	of Resources \$ - (3,981,695) (1,445,241)

\$13,155,988 (\$5,677,316 related to the Miscellaneous Plan and \$7,478,672 related to the Safety Plan) reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Miscellaneous	Plan:	Safety Plan:	
Year Ended	Annual	Year Ended	Annual
June 30	Amortization	June 30	Amortization
2019	\$2,319,465	2019	\$1,253,300
2020	5,205,502	2020	3,597,345
2021	2,255,659	2021	2,777,135
2022	(1,131,449)	2022	(48,163)

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### E. Payable to the Pension Plan

At June 30, 2018, the City of Visalia reported a payable of \$491,864 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2018.

### F. <u>Deferred Compensation Plan</u>

City employees may defer a portion of their compensation under a City sponsored Deferred Compensation Plan created in accordance with Internal Revenue Code Section 457. Under this plan, participants are not taxed on the deferred portion of their compensation until it is distributed to them; distributions may be made only at termination, retirement, death, or in an emergency as defined by the plan.

The laws governing deferred compensation plan assets require plan assets to be held by a Trust for the exclusive benefit of plan participants and their beneficiaries. Since the assets held under these plans are not the City's property and are not subject to City control, they have been excluded from these financial statements.

The City has a contract with International City Managers' Association (ICMA), Empower, and CalPERS to manage and invest the assets of the plan; all pool the assets of the plan with those of other participants and do not make separate investments for employees.

### G. Accrued Personnel Costs

Accrued personnel costs are costs that are related to payroll withholdings such as PERS contributions, supplemental life insurance, medical and dependent care flexible spending accounts, and union dues just to name a few.

### H. Postemployment Health Care Benefits

The City provides medical and vision benefits to 78 retirees and 33 retiree dependents. All City employees are eligible for retiree benefits if they reach the normal retirement age while working for the City and retire under CalPERS. The cost of retiree health care benefits is recognized as an expenditure as health care premiums are paid. Retiree health care benefit program costs are offset by premiums collected from retirees. The rates will eventually be set at full cost. However, during a 7 year phase in period, rates still receive some subsidy based upon years of service the retiree had with the City. The rates as of June 30, 2018, were at a rate up to \$1,005 per retiree per month and up to an additional \$1,005 for spouse. Family coverage is also available for an additional \$503 a month which makes the family PPO premium up to \$2,513 a month. As an alternative, the City also offers retirees access to the City's high deductible health plan at a premium cost of up to \$818 a month for the retiree and \$818 a month for a dependent. For family coverage, the cost is up to \$2,044 a month.

City policy permits retirees access to the City's health plan but at a cost determined each year by the City. The specific language of policy 301 is "Retirees and their dependents are eligible for medical and vision benefits at a cost determined each year by the City."

### I. <u>Defined Contribution for Retiree Health Care</u>

The City's Administrative Policy 301 states:

Retirees and their dependents are eligible for medical and vision benefits at a cost determined each year by the City.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 10 – EMPLOYEE BENEFITS** (Continued)

### I. Defined Contribution for Retiree Health Care (Continued)

Until 2011, the City had made a substantial contribution towards retirees' health care, about 80% of the premium. In May of 2011, the City Council adopted a retiree health care contribution policy that phases out the City's contribution over 7 years starting in 2012 or longer based upon a retiree's years of service and income. The City estimated that the remaining subsidy for these retirees would be \$3.675 million, to be paid out from 2012 to 2019. Ten retirees of lower income have an additional ten years of contribution phase out, which ends in 2029. Over the phase out period, the premium cost to the retiree will increase to the full health care cost. For fiscal year 2017-18, the City's Retiree Health Care Contributions was approximately \$222,000.

### **NOTE 11 – RISK MANAGEMENT**

#### A. <u>Coverage</u>

The City self-insures workers' compensation claims. The City retains or self-insures the first \$1,000,000 of claims and purchases insurance above the \$1,000,000 self-retention to \$25,000,000. The program is administered by a third party.

The City has public employee dishonesty insurance with a \$100,000 deductible and coverage up to \$5,000,000 per loss. The City's property and machinery insurance has various deductibles and various coverages based on the kind of machinery. During the past four years there have been no significant reductions in any of the City's insurance coverage and no settlement amounts have exceeded insurance coverage.

The City currently provides three medical plan options for employees and retirees: a self-insured Preferred Provider Plan (PPO), a self-insured Exclusive Provider (EPO) and a self-insured High Deductible Plan (HD). The City provides medical benefits through an insurance pool, Excess Insurance Authority – Health (EIA – Health) which in turn participates in a larger pool, Self-Insured Schools of California (SISC). The insurance pool is responsible for maintaining a reserve for incurred but not reported claims. The City retains an equity share in the assets and liabilities of both pools.

The City provides dental and vision coverage to employees through programs which are administered by a third party service agent. The City is self-insured for the dental and vision coverage. The City's dental and vision liability is calculated based upon the historical lag between when a claim is incurred and the time it takes to be paid. Historically, 2 months of claims remain in the system at any given time. Thus, the City estimates incurred but not reported (IBNR) claims by multiplying the prior year's average monthly claim cost by 1.7.

The City is a member of the Authority for California Cities Excess Liability (ACCEL), a joint powers authority, which provides general liability coverage up to \$50,000,000 ultimate net loss per occurrence. The City retains the risk for the first \$1,000,000 in losses for each occurrence under this policy.

ACCEL was established for the purpose of creating a risk management pool for California municipalities. ACCEL is governed by a Board of Directors consisting of representatives of its member cities. The board controls the operations of ACCEL, including selection of management and approval of the annual budget.

The City's deposits with ACCEL are calculated based on the ratio of the City's payroll to the total payrolls of all entities, the losses of all members and the City's experience rate. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### NOTE 11 - RISK MANAGEMENT (Continued)

### A. <u>Coverage</u> (Continued)

During the fiscal year ended June 30, 2018, the City contributed \$386,330 to ACCEL for current year coverage. ACCEL audited financial statements are available from Alliant Insurance Services at 100 Pine Street, Eleventh Floor, San Francisco, California 94111.

### B. <u>Liability for Uninsured Claims</u>

The City provides for the uninsured portion of claims and judgments in the Risk Management Internal Service Fund. Claims and judgments, including a provision for claims incurred but not reported, are recorded when a loss is deemed probable of assertion and the amount of the loss is reasonably determinable. As discussed above, the City has coverage for such claims, but it has retained the risk for the deductible or uninsured portion of these claims.

The City's liability for uninsured claims is limited to general liability claims, as discussed above, and was estimated by management based on the fact that claims must be filed with the City within 6 months of the claim's occurrence. Incurred but not reported (IBNR) claims are estimated by taking the previous 5 year's average claim experience for a year and multiplying by .5 (6 month/12 months).

Change in the balances of claim liabilities during the past three years are as follows:

	Beginning of Year Liability	Clai	urrent Year ms & Changes n Estimates	 Claim Payments	_	End of Year ability	e Within e Year
2015-16 2016-17 2017-18	\$ 5,645,509 4,713,012 5,790,540	\$	1,464,295 5,066,327 2,820,284	\$ (2,396,792) (3,988,799) (2,713,146)	5	,713,012 ,790,540 ,897,678	\$ 582,332 472,150 535,421

### **NOTE 12 – CONTINGENT LIABILITIES AND COMMITMENTS**

The City is subject to litigation arising in the normal course of business. In the opinion of the City Attorney, there is no pending litigation which is likely to have a material adverse effect on the financial position of the City.

The City enters into various agreements to reimburse developers for street construction necessary for the City's circulation element. These improvements are paid for from transportation impact fees. As of June 30, 2018, the City had entered into \$1,211,877 in agreements for projects that had not been started and would only be paid for from future impact fees.

At June 30, 2018, the City had made commitments of approximately \$22.2 million for outstanding construction projects and open purchase orders.

The City participates in Federal and State grant programs. These programs are subject to audit by the City's independent accountants in accordance with the provisions of the Federal Single Audit Act of 1984 and applicable State requirements. No material cost disallowances were proposed as a result of these audits; however, these programs are still subject to further examination by the grantors, and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **NOTE 13 – SUBSEQUENT EVENTS**

Subsequent events have been evaluated through December 19, 2018, which is the date the basic financial statements were available to be issued, noting the following events.

### A. City Council Elections

District elections took place November 6, 2018. Council Member Warren Gubler's seat will be filled by Brian Poochigian to be effective December 10, 2018.

### B. Utility Billing

The City will be bringing "in house" utility billing for 40,000 plus accounts for solid waste and sewer as approved by Council on September 8, 2015. The City Council authorized the City Manager to enter into a contract with AMCS Group, Inc. for the purchase and implementation of a new utility billing system at a cost of \$1.5 million on November 20, 2017. Additional staff will be hired in fiscal year 2018-19 as the City will be going online with the system on January 1, 2019. The utility billing has been performed by Global Water Management for the last 4 years with Cal Water performing the duties prior to that.

### C. Visalia Transit System Operations and Maintenance Contract

On June 4, 2018, the City Council awarded a 5 year contract for the full operation and maintenance of the Visalia Transit System to First Transit Inc. effective October 1, 2018 for a 5 year contract amount of \$56.8 million. The contract had been held by MV Transportation for the last 14 years.

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

### NOTE 14 – PRIOR PERIOD ADJUSTMENTS

The following Beginning Balance of Net Position/Fund Balance had been restated:

### **Governmental Funds:**

General Fund	
Beginning Balance as Previously Reported	\$ 53,812,999
Adjustment due to a cash receipt being deposited to the wrong fund.	19,893
Beginning Balance as Restated	\$ 53,832,892
Groundwater Recharge	
Beginning Balance as Previously Reported	\$ 793,588
Adjustment due to a cash receipt being deposited to the wrong fund.	 91,366
Beginning Balance as Restated	\$ 884,954
Measure R Local	
Beginning Balance as Previously Reported	\$ 4,410,713
Adjustment due to a cash receipt being deposited to the wrong fund.	 (150,047)
Beginning Balance as Restated	\$ 4,260,666
Measure R Regional	
Beginning Balance as Previously Reported	\$ 25,227
Adjustment due to a cash receipt being deposited to the wrong fund.	150,047
Adjustment due to reimbursement of project expenses paid back from a cancelled project.	(12,754)
Beginning Balance as Restated	\$ 162,520
Governmental Activities Net Position	
Beginning Balance as Previously Reported	\$ 387,033,230
Adjustment due to a cash receipt being deposited to the wrong fund.	19,893
Adjustment due to a cash receipt being deposited to the wrong fund.	91,366
Adjustment due to a cash receipt being deposited to the wrong fund.	(150,047)
Adjustment due to a cash receipt being deposited to the wrong fund.	150,047
Adjustment due to reimbursement of project expenses paid back from a cancelled project.	 (12,754)
Beginning Balance as Restated	\$ 387,131,735

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

### NOTE 14 – PRIOR PERIOD ADJUSTMENTS (Continued)

### **Proprietary Funds:**

Wastewater	
Beginning Balance as Previously Reported	\$ 195,484,885
Adjustment due to a cash receipt being deposited to the wrong fund.  Adjustment due to construction interest accrued for 16/17 for the 2014 Clean Water State	(111,259)
Revolving Fund Loan increasing.	 (3,459,928)
Beginning Balance as Restated	\$ 191,913,698
Business-Type Activities Net Position	
Beginning Balance as Previously Reported	\$ 347,573,761
Adjustment due to a cash receipt being deposited to the wrong fund.  Adjustment due to construction interest accrued for 16/17 for the 2014 Clean Water State	(111,259)
Revolving Fund Loan increasing.	(3,459,928)
Beginning Balance as Restated	\$ 344,002,574



## REQUIRED SUPPLEMENTARY INFORMATION



### **Required Supplementary Information**

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### CITY OF VISALIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FOR THE YEAR ENDED:

Miscellaneous Plan

Measurement Period	2016-17 <sup>1</sup>	2015-16 <sup>1</sup>	2014-15 <sup>1</sup>	2013-14 <sup>1</sup>
TOTAL PENSION LIABILITY				
Service Cost	\$ 4,245,437	\$ 3,786,783	\$ 3,692,092	\$ 3,797,356
Interest	14,997,055	14,571,322	13,839,466	13,175,275
Changes of Benefit Terms	-	-	-	-
Difference Between Expected and Actual Experience	(2,890,524)	431,303	(307,086)	-
Changes of Assumptions	12,685,479	-	(3,447,570)	-
Benefit Payments, Including Refunds of Employee Contributions	(9,515,763)	(8,700,574)	(8,186,347)	(7,668,885)
Net Change in Total Pension Liability	19,521,684	10,088,834	5,590,555	9,303,746
Total Pension Liability - Beginning	202,589,231	192,500,397	186,909,842	177,606,096
Total Pension Liability - Ending (a)	\$ 222,110,915	\$ 202,589,231	\$ 192,500,397	\$ 186,909,842
PLAN FIDUCIARY NET POSITION				
Contributions - Employer	\$ 5,129,632	\$ 4,678,278	\$ 4,077,411	\$ 3,947,176
Contributions - Employee	1,781,007	1,733,983	1,747,629	1,809,951
Net Investment Income	15,518,122	742,388	3,174,848	21,053,194
Benefit Payments, Including Refunds of Employee Contributions	(9,515,763)	(8,700,574)	(8,186,347)	(7,668,885)
Administrative Expense	(206,266)	(86,138)	(159,136)	-
Other Changes in Fiduciary Net Position				
Net Change in Fiduciary Net Position	12,706,732	(1,632,063)	654,405	19,141,436
Plan Fiduciary Net Position - Beginning	139,705,826	141,337,889	140,683,484	121,542,048
Plan Fiduciary Net Position - Ending (b)	\$ 152,412,558	\$ 139,705,826	\$ 141,337,889	\$ 140,683,484
PLAN NET PENSION LIABILITY/(ASSET) - ENDING (a)-(b)	\$ 69,698,357	\$ 62,883,405	\$ 51,162,508	\$ 46,226,358
Plan Fiduciary Net Position as a Percentage				
of the Total Pension Liability	68.62%	68.96%	73.42%	75.27%
Covered Payroll	\$ 22,834,962	\$ 22,149,078	\$ 21,833,945	\$ 20,653,520
Plan Net Pension Liability/(Asset) as a				
Percentage of Covered Payroll	305.23%	283.91%	234.33%	223.82%

<sup>&</sup>lt;sup>1</sup> Fiscal year 2015 was the 1st year of implementation of GASB 68, therefore only four years are available for presentation.

### Notes to Schedule:

Benefit Changes: The figures above do not include any liability impact that may have resulted from plan changes which occureed after the June 30, 2016 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

Changes of Assumptions: In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense). In 2014, amounts reported were based on the 7.5 percent discount rate.

### **Required Supplementary Information**

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### CITY OF VISALIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FOR THE YEAR ENDED:

Measurement Period	2016-17 <sup>1</sup>	2015-16 <sup>1</sup>	2014-15 <sup>1</sup>	2013-14 <sup>1</sup>
TOTAL PENSION LIABILITY	2010-17	2015-10	2014-15	2015-14
Service Cost	\$ 5,853,759	\$ 5.349.411	\$ 5,222,479	\$ 5,100,652
Interest	14,715,002	14,186,919	13,269,691	12,494,891
Changes of Benefit Terms	- 1,1 - 2,2 - 2		,,	,
Difference Between Expected and Actual Experience	(4,891,206)	807,923	(373,500)	-
Changes of Assumptions	13,266,074	-	(3,509,871)	-
Benefit Payments, Including Refunds of Employee Contributions	(8,040,046)	(7,578,069)	(7,169,237)	(6,653,993)
Net Change in Total Pension Liability	20,903,583	12,766,184	7,439,562	10,941,550
Total Pension Liability - Beginning	198,522,507	185,756,323	178,316,761	167,375,211
Total Pension Liability - Ending (a)	\$ 219,426,090	\$ 198,522,507	\$ 185,756,323	\$ 178,316,761
PLAN FIDUCIARY NET POSITION				
Contributions - Employer	\$ 6,623,640	\$ 6,259,154	\$ 5,610,391	\$ 5,703,922
Contributions - Employee	1,846,297	1,750,054	1,805,168	1,618,205
Net Investment Income	15,911,405	717,302	3,141,564	20,530,453
Benefit Payments, Including Refunds of Employee Contributions	(8,040,046)	(7,578,069)	(7,169,237)	(6,653,993)
Net Plan to Plan Resource Movement	-	(9,962)	-	-
Administrative Expense	(210,978)	(86,447)	(159,587)	-
Other Changes in Fiduciary Net Position				
Net Change in Fiduciary Net Position	16,130,318	1,052,032	3,228,299	21,198,587
Plan Fiduciary Net Position - Beginning	142,897,101	141,845,069	138,616,770	117,418,183
Plan Fiduciary Net Position - Ending (b)	\$ 159,027,419	\$ 142,897,101	\$ 141,845,069	\$ 138,616,770
PLAN NET PENSION LIABILITY/(ASSET) - ENDING (a)-(b)	\$ 60,398,671	\$ 55,625,406	\$ 43,911,254	\$ 39,699,991
Plan Fiduciary Net Position as a Percentage				
of the Total Pension Liability	72.47%	71.98%	76.36%	77.74%

### Notes to Schedule:

**Covered Payroll** 

Plan Net Pension Liability/(Asset) as a Percentage of Covered Payroll

Benefit Changes: The figures above do not include any liability impact that may have resulted from plan changes which occureed after the June 30, 2016 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

\$ 18,983,326

318.17%

\$ 18,638,048

298.45%

\$ 18,862,345

232.80%

\$ 17,363,328

228.64%

Changes of Assumptions: In 2017, the accounting discount rate reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense). In 2014, amounts reported were based on the 7.5 percent discount rate.

<sup>&</sup>lt;sup>1</sup> Fiscal year 2015 was the 1st year of implementation of GASB 68, therefore only four years are available for presentation.

### **Required Supplementary Information**

City of Visalia – Comprehensive Annual Financial Report For Year Ended June 30, 2018

# CITY OF VISALIA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CONTRIBUTIONS FOR THE YEAR ENDED:

Miscel	aneous	Plan

Fiscal Year	2017-18	2016-17	2015-16	2014-15
Actuarially Determined Contribution Contributions in Relation to the Actuarially Determined Contribution	\$ 5,677,316 (5,677,316)	\$ 5,117,894 (5,117,894)	\$ 4,662,880 (4,662,880)	\$ 4,346,353 (4,346,353)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$23,451,102	\$22,834,962	\$22,149,078	\$21,833,945
Contributions as a Percentage of Covered Payroll	24.21%	22.41%	21.05%	19.91%
Safety Plan Fiscal Year	<b>2017-18</b> <sup>1</sup>	<b>2016-17</b> <sup>1</sup>	<b>2015-16</b> <sup>1</sup>	2014-15
Actuarially Determined Contribution	\$ 7,478,672	\$ 6,608,845	\$ 6,256,147	\$ 6,108,700
Contributions in Relation to the Actuarially Determined Contribution	(7,478,672)	(6,608,845)	(6,256,147)	(6,108,700)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -

Actuarially Determined Contribution Contributions in Relation to the Actuarially Determined Contribution Contribution Deficiency (Excess)	\$ 7,478,672 (7,478,672) \$ -	\$ 6,608,845 (6,608,845) \$ -	\$ 6,256,147 (6,256,147) \$ -	\$ 6,108,700 (6,108,700) \$ -
Covered Payroll	\$20,176,300	\$18,983,326	\$18,638,048	\$ 18,862,345
Contributions as a Percentage of Covered Payroll	37.07%	34.81%	33.57%	32.39%

<sup>&</sup>lt;sup>1</sup> Fiscal year 2015 was the 1st year of implementation of GASB 68, therefore only four years are available for presentation.



## OTHER SUPPLEMENTARY INFORMATION



# GOVERNMENTAL FUNDS – OTHER THAN THE GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS



### Governmental Funds – Other than the General and Major Special Revenue Funds

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

# CITY OF VISALIA MAJOR GOVERNMENTAL FUNDS, OTHER THAN GENERAL FUND AND MAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2018

### **COMMUNITY DEVELOPMENT (CAPITAL PROJECTS FUND)**

Established to account for the affordable housing and public service needs of the City's low and moderate income households. Financing is provided by Community Development Block Grants (CDBG), the Home Investment Partnership Program (HOME), Neighborhood Stabilization Program (NSP) and fines charged for substandard housing and abandoned vehicle abatement. Also, within the CDBG, HOME and NSP programs, when money that was previously loaned out is paid back, it again becomes available for use in the rehabilitation and development programs.

### HOUSING SUCCESSOR AGENCY (CAPITAL PROJECTS FUND)

Established to account for assets transferred from the former low/moderate redevelopment housing assets of the former Redevelopment Agency which was dissolved as of January 31, 2012. The use of these assets is for affordable housing as governed by redevelopment law before the dissolution.

### TRANSPORTATION (CAPITAL PROJECTS FUND)

The Transportation fund is used to account for the financing and construction of streets, roads, and various transportation infrastructure and facilities. Funding is provided by Transportation Impact Fees.

### CITY OF VISALIA

### **COMMUNITY DEVELOPMENT**

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	 Final Budget	Actual	ance With al Budget
Revenues			
Subventions and Grants	\$ 1,736,570	\$ 1,527,692	\$ (208,878)
Fees and Fines	75,200	49,798	(25,402)
Uses of Money and Property	30,000	71,814	41,814
Miscellaneous	 	 2,274	2,274
Total Revenues	 1,841,770	 1,651,578	 (190,192)
Expenditures			
Current:			
Community Development	1,185,740	599,998	585,742
Capital Outlay	 396,600	 274,189	122,411
Total Expenditures	 1,582,340	 874,187	 708,153
Excess (Deficiency) of			
Revenue Over (Under) Expenditures	 259,430	 777,391	 (898,345)
Other Financing Sources (Uses)			
Transfers In	-	11	11
Transfers Out	 	 (541,262)	 541,262
Total Other Financing Sources (Uses)	 	(541,251)	541,273
Net Changes in Fund Balance	\$ 259,430	236,140	\$ (357,072)
Fund Balance - Beginning of Year		 1,640,300	
Fund Balance - End of Year		\$ 1,876,440	

### **CITY OF VISALIA**

### HOUSING SUCCESSOR AGENCY

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	 Final Budget	Actual	Variance With Final Budget			
Revenues						
Subventions and Grants	\$ 16,600	\$ 75,500	\$	58,900		
Uses of Money and Property	7,100	153,648		146,548		
Miscellaneous	 -	 149_		149		
Total Revenues	 23,700	 229,297		205,448		
Expenditures Current:						
Community Development	102,240	132,745		(30,505)		
Capital Outlay	 29,301	 29,301				
Total Expenditures	 131,541	 162,046		(30,505)		
Excess (Deficiency) of						
Revenue Over (Under) Expenditures	 (107,841)	 67,251		235,953		
Other Financing Sources (Uses) Transfers Out	 	 (11)		11_		
Total Other Financing Sources	 	 (11)		11_		
Net Changes in Fund Balance	\$ (107,841)	67,240	\$	235,964		
Fund Balance - Beginning of Year		 2,734,589				
Fund Balance - End of Year		\$ 2,801,829				

### CITY OF VISALIA TRANSPORTATION

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

	 Final Budget	 Actual	 riance With nal Budget
Revenues Fees and Fines	\$ 3,543,500	\$ 3,912,251	\$ 368,751
Uses of Money and Property	 	 33,535	 33,535
Total Revenues	3,543,500	3,945,786	 402,286
Expenditures Current:			
Public Works	79,440	15,394	64,046
Capital Outlay	 5,582,310	 2,259,420	 3,322,890
Total Expenditures	5,661,750	 2,274,814	 3,386,936
Excess (Deficiency) of Revenue Over (Under) Expenditures	 (2,118,250)	1,670,972	 (2,984,650)
Net Changes in Fund Balance	\$ (2,118,250)	1,670,972	\$ (2,984,650)
Fund Balance - Beginning of Year		 2,172,627	
Fund Balance - End of Year		\$ 3,843,599	

### NON- MAJOR GOVERNMENTAL FUNDS



### **Non-Major Governmental Funds**

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **SPECIAL REVENUE FUNDS**

### **WATERWAYS**

This fund was established to account for the acquisition and landscaping of development buffers along designated waterways. This is funded by monthly rates and development impact fees.

#### **GROUNDWATER RECHARGE**

This fund was established to account for the costs of recharging the City's underground water system. The funding is provided by monthly rates and development fees.

### KAWEAH LAKE AND LOCAL STORMWATER MAINTENANCE

This fund was established to account for the costs of adding to the water holding capacity of Lake Kaweah (a source of the City's water) and was expanded to include the maintenance of local storm channels by a successful ballot election that concluded on March 18, 2013. The funding is provided by monthly rates and development fees.

#### **SPECIAL SERVICE DISTRICTS**

Established to account for the maintenance of landscape districts throughout the City. Revenue is collected from fees charged to property owners in the districts.

#### **NORTHEAST AREA**

Funded by fees collected on Northeast properties at the time of building permit issuance; monies can only be used for improvements specified in the Northeast Area Master Plan.

### **GRANT & LOAN FUNDS**

Established to account for various funds receiving federal funding. Also established to account for the loans given to the City for low and moderate income housing assistance by the California Housing Finance Agency. Federal funding received provides for such activities as community policing, bicycle and foot patrol in business districts in the City of Visalia.

### **NARCOTICS FORFEITURE**

Established to account for revenues received from narcotics seizures of cash and property as authorized by the Health and Safety Code. Monies deposited in this fund are invested until a court determines whether the City must forfeit the money or the City may recover narcotics law enforcement costs from the seized funds.

### **MEASURE T – POLICE**

Established to account for increased Police operational and capital expenditures. Financing is provided by 60% of the  $\frac{1}{2}$  cent sales tax ballot measure (T) approved by voters during the March 2, 2004, primary election. No sales tax funds can replace General Fund dollars budgeted for normal operations at the previous years' service level unless the City Council declares an economic emergency by a  $\frac{4}{5}$ <sup>ths</sup> vote.

### **MEASURE T - FIRE**

Established to account for increased Fire operational and capital expenditures. Financing is provided by 40% of the  $\frac{1}{2}$  cent sales tax ballot measure (T) approved by voters during the March 2, 2004, primary election. No sales tax funds can replace General Fund dollars budgeted for normal operations at the previous years' service level unless the City Council declares an economic emergency by a  $\frac{4}{5}$  vote.

### MEASURE R – LOCAL

Established to account for the costs of specific local transportation projects and for its funding from a ¼ cent sales tax ballot measure (R) approved by the voters.

### **MEASURE R - REGIONAL**

The Measure R Regional Fund is used to account for the costs of specific transportation projects and for its funding from a ¼ cent sales tax ballot measure (R) approved by the voters for regional, transit, bike and pedestrian projects.

### TRANSPORTATION GRANTS

Established to account for the financing and construction of streets, roads, and various transportation infrastructure and facilities. Funding is provided by ¼ cent of the 7 ¼ cent retail sales tax collected statewide and by Proposition 1B funds for streets and transit.

### **Non-Major Governmental Funds**

City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

### **GOLF COURSE**

This fund was established to account for the major repairs to buildings and equipment (ie heating/cooling equipment) located at the Golf Course. Revenue is collected through the lease of the Golf Course to Course Co.

### **CASP PROGRAM**

Established to account for the additional \$1 assessed to all business licenses as required by the State of California Senate Bill (SB) 1186. SB 1186 adds new rules and protections for business owners related to access compliance requirements set forth under the ADA, the California Building Code, and SB 1608.

### **DEBT SERVICE FUND**

### **VPFA 2014 REFUNDING CERTIFICATES OF PARTICIPATION**

Established to account for the payment of the VPFA 2014 Refunding Certificates of Participation.

### **2015 CERTIFICATES OF PARTICIPATION**

Established to account for the payment of the 2015 Certificates of Participation.

### **CAPITAL PROJECTS FUNDS**

#### SOFTBALL FACILITY DEVELOPMENT

Established to account for the financing and improvement and/or development of a community softball facility. Financing is provided from fees charged to existing softball facility users specifically for future development or improvement.

#### **HIGHWAY USERS**

Established to account for the construction and improvement of streets and roads. Financing is provided by grant funds received from state sales taxes on gasoline.

### **RECREATIONAL FACILITIES**

Established to account for the acquisition and development of park and open space. Financing is provided by fees paid by developers in lieu of providing parks and open space.

### STORM SEWER CONSTRUCTION

Established to account for the acquisition and installation of storm drain systems. Financing is provided by a specific storm sewer fee charged to new developments.

### **PUBLIC SAFETY IMPACT FEE**

Established to defray the costs of public safety facilities needed as a result of new development projects. Funding is provided by fees charged to new developments.

### **GOVERNMENT FACILITIES IMPACT FEE**

Established to defray the cost of public facilities (i.e., Civic Center, Corporation Yard, and Library) needed as a result of new development projects. Funding is provided by fees charged to new developments.

### **PARKING DISTRICT FUND**

The Parking District Fund is used to account for acquisition and development of downtown parking facilities. Funding is provided by a specific fee charged on new development and expanded uses within the central business district. Therefore, it is not governed by a formal budget and its financial presentation reflects changes in assets and liabilities as well as the flow of resources.

# CITY OF VISALIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEETS JUNE 30, 2018

	SPECIAL REVENUE FUNDS															
	Waterways			Kaweah Lake and Local Storm Groundwater Water Recharge Maintenance		Special Service Districts			Northeast Area		Grant & Loan Funds		Narcotics Forfeiture		Measure T Police	
ASSETS Cash and Investments Restricted Cash and Investments Accounts Receivable Taxes Receivable Notes and Loans Receivable Inventory Due from Other Governmental Units	\$	1,929,466 - 53,321 - 173,980	\$	1,029,254 - 107,488 189,066 - 85,031	\$	334,631 - - - - -	\$	6,781,765 - 127,181 - -	\$	609,697 - 3,496 - -	\$	56,721 - 116,201 20,120 45,000	\$	520,968 - - - - -	\$	2,064,189 - - 592,379 - -
Total Assets	\$	2,156,767	\$	1,410,839	\$	334,631	\$	6,908,946	\$	613,193	\$	238,042	\$	520,968	\$	2,656,568
LIABILITIES Accounts, Interest and Contracts Payable Advance from Other Funds Customer Deposits Unearned Revenue	\$	18,533 - -	\$	98,582 - - - 85,031	\$	24 - -	\$	444,770 893,251 -	\$	- - - -	\$	- 5,491 - -	\$	38 - 176,400	\$	- - -
Total Liabilities		18,533		183,613		24		1,338,021				5,491		176,438		_
DEFERRED INFLOWS OF RESOURCES Asset Forfeiture Impact Fees Notes		- 36,105 173,980		- 11,180 -		- - -		- - -		- 3,496 -		- - 45,000		335,234 - -		- - -
Total Deferred Inflows of Resources		210,085		11,180				_		3,496		45,000		335,234		
FUND BALANCES Restricted Committed Unassigned		1,912,306 15,843		1,100,088 115,958		333,807 800 -		6,238,309 - (667,384)		609,697 - -		192,995 - (5,444)		9,296 - -		2,656,568 - -
Total Fund Balances (Deficit)		1,928,149		1,216,046		334,607		5,570,925		609,697		187,551		9,296		2,656,568
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	2,156,767	\$	1,410,839	\$	334,631	\$	6,908,946	\$	613,193	\$	238,042	\$	520,968	\$	2,656,568

# CITY OF VISALIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEETS (Continued) JUNE 30, 2018

	SPECIAL REVENUE FUNDS													DEBT SERVICE FUNDS				
	Measure T Fire				Measure R Measure R Local Regional		Transportation Grants		Golf Course		CASP Program		С	VPFA 2014 Refunding Participation		2015 ertificates of Participation		
ASSETS Cash and Investments Restricted Cash and Investments Accounts Receivable	\$	4,755,562	\$	5,500,581	\$	525,667 - 427	\$	2,523,291	\$	- - 37,500	\$	117,657 - -	\$	- 26	\$	- 8,944 -		
Taxes Receivable Notes and Loans Receivable Inventory		394,920 - -		107,850 - -		-		275,000 - -		-		-		-		-		
Due from Other Governmental Units		-		-		-		223,699		-		-		-		-		
Total Assets	\$	5,150,482	\$	5,608,431	\$	526,094	\$	3,021,990	\$	37,500	\$	117,657	\$	26	\$	8,944		
LIABILITIES Accounts, Interest and Contracts Payable Advance from Other Funds Customer Deposits Unearmed Revenue	\$	1,050 - -	\$	4,126 - -	\$	175,388 1,105,462 -	\$	42,030 - -	\$	- - -	\$	4,491 - - -	\$	3,153 - -	\$	35,718 - - -		
Total Liabilities		1,050		4,126		1,280,850		42,030		_		4,491		3,153		35,718		
DEFERRED INFLOWS OF RESOURCES Asset Forfeiture Impact Fees Notes		- - -		- - -		- - -		- - -		- - -		- - -		- - -		- - -		
Total Deferred Inflows of Resources		-		-								-						
FUND BALANCES Restricted Committed Unassigned		5,148,149 1,283		1,421,519 4,182,786		2,669,501 (3,424,257)		1,270,117 1,709,843		37,500 - -		113,166 - -		26 - (3,153)		8,944 - (35,718)		
Total Fund Balances (Deficit)		5,149,432		5,604,305		(754,756)		2,979,960		37,500		113,166		(3,127)		(26,774)		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	5,150,482	\$	5,608,431	\$	526,094	\$	3,021,990	\$	37,500	\$	117,657	\$	26_	\$	8,944		

# CITY OF VISALIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEETS (Continued) JUNE 30, 2018

	CAPITAL PROJECT FUNDS														
	Softball Facility Development		Highway Users		Recreational Facilities		torm Sewer onstruction		ublic Safety mpact Fee		Government Facilities Impact Fee		Parking District		Total Non-major lovernmental Funds
ASSETS Cash and Investments Restricted Cash and Investments Accounts Receivable Taxes Receivable	\$	- \$ -	5,794,773 - 58 115,786	\$	11,827,176 - 254,113	\$	229,938 - 494,946 13,256	\$	221,635 - 123,221	\$	5,647,681 - 92,084	\$	3,600,284 - 41,993	\$	54,070,936 8,970 1,324,848 1,835,558
Notes and Loans Receivable Inventory Due from Other Governmental Units		- - -	7,096	_	-				- - -		- - -		188,201 - -		407,181 85,031 230,795
Total Assets	\$	- \$	5,917,713	\$	12,081,289	\$	738,140	\$	344,856	\$	5,739,765	\$	3,830,478	\$	57,963,319
LIABILITIES Accounts, Interest and Contracts Payable Advance from Other Funds Customer Deposits Unearned Revenue	\$ 86	- \$ 7 -	1,474,194 - -	\$	36,259 - -	\$	43 - -	\$	21 977,335 - -	\$	- 158,486 - -	\$	87 - 51,962	\$	2,338,507 3,140,892 228,362 85,031
Total Liabilities	86	7	1,474,194		36,259		43		977,356		158,486		52,049	_	5,792,792
DEFERRED INFLOWS OF RESOURCES Asset Forfeiture Impact Fees Notes		- - <u>-</u>	- - -		- 230,721 -		- 64,547 -		123,221 -		92,084 -		- 38,691 -		335,234 600,045 218,980
Total Deferred Inflows of Resources		<u> </u>	-		230,721		64,547		123,221		92,084		38,691		1,154,259
FUND BALANCES Restricted Committed Unassigned	(86	- - <u>7)</u>	621,771 4,553,660 (731,912)		10,122,320 1,691,989		669,746 3,804		221,635 115 (977,471)		5,647,681 - (158,486)		3,739,738		42,075,378 14,945,582 (6,004,692)
Total Fund Balances (Deficit)	(86	7)	4,443,519		11,814,309		673,550		(755,721)		5,489,195		3,739,738	_	51,016,268
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	- \$	5,917,713	\$	12,081,289	\$	738,140	\$	344,856	\$	5,739,765	\$	3,830,478	\$	57,963,319



# CITY OF VISALIA NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2018

				SPECIAL REV	/ENUE FUNDS			
	Waterways	Groundwater Recharge	Kaweah Lake and Local Storm Water Maintenance	Special Service Districts	Northeast Area	Grant & Loan Funds	Narcotics Forfeiture	Measure T Police
REVENUES				_	_			
Sales Taxes Other Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,750,904
Subventions and Grants	-	-	-	-	-	345,642	-	26,851
License and Permits	-	-	-	-	-	-	-	-
Fees and Fines	482,198	1,035,089	279,431	-	39,820	-	-	-
Uses of Money and Property	20,898	4,712	3,782	57,639	5,048	425	-	16,614
Charges for Current Services	273,936		-	3,769,686	-	258,907		
Miscellaneous	50	132,433	-	1,061		1,000	75,661	40,803
Total Revenues	777,082	1,172,234	283,213	3,828,386	44,868	605,974	75,661	3,835,172
EXPENDITURES Current:								
General Government	-	-	-	-	-	7	-	
Community Development	-	-	-	-	50,263	-	-	-
Public Works	330,252	781,299	22,602	2,628,102	777	-	-	-
Fire	-	-	-	-	-	-	-	-
Police	-	-	-	-	-	790,269	22,498	3,543,347
Parks & Recreation	-	-	-	-	-	-	-	-
Capital Outlay	14,423	59,843	1,551	47,478	-	3,431	53,024	-
Debt Service:								
Principal Repayment	-	-	-	-	-	-	-	-
Interest and Fiscal Charges	<del></del>				<del></del> -		-	<u>-</u> _
Total Expenditures	344,675	841,142	24,153	2,675,580	51,040	793,707	75,522	3,543,347
Excess (Deficiency) of								
Revenues Over (Under) Expenditures	432,407	331,092	259,060	1,152,806	(6,172)	(187,733)	139	291,825
OTHER FINANCING SOURCES (USES)								
Sale of Land	4,086	-	-	-	-	-	-	-
Transfers In	-	-	-	-	-	185,718	-	-
Transfers Out	(12,754)		(250,000)			<u> </u>	-	(456,265)
Total Other Financing Sources (Uses)	(8,668)		(250,000)			185,718	-	(456,265)
Net Changes in Fund Balance	423,739	331,092	9,060	1,152,806	(6,172)	(2,015)	139	(164,440)
Fund Balance - Beginning of								
Year (Deficits)	1,504,410	793,588	325,547	4,418,119	615,869	189,566	9,157	2,821,008
Prior Period Adjustment		91,366						
•	<u>-</u>	31,300	·	<u>-</u>	<u>-</u>	<u> </u>	<u>-</u>	<u>-</u>
Fund Balances (Deficits) - Beginning of	4 504 440	994.054	225 547	4 440 440	645 800	100 ECC	0.457	2 924 000
Year, as Restated	1,504,410	884,954	325,547	4,418,119	615,869	189,566	9,157	2,821,008
Fund Balance (Deficits) - End of Year	\$ 1,928,149	\$ 1,216,046	\$ 334,607	\$ 5,570,925	\$ 609,697	\$ 187,551	\$ 9,296	\$ 2,656,568

### **CITY OF VISALIA**

### NON-MAJOR GOVERNMENTAL FUNDS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Continued)

		TORTHE		/ENUE FUNDS	50, 2010		SER	BT VICE NDS
-	Measure T Fire	Measure R Local	Measure R Regional	Transportation Grants	Golf Course	CASP Program	VPFA 2014 Refunding Certificates of Participation	2015 Certificates of Participation
REVENUES Sales Taxes Other Taxes Subventions and Grants	\$ 2,500,603	\$ 2,295,472	\$ 1,280,936 - 151,832	\$ - - 2,199,589	\$ -	\$ - 73,130	\$ -	\$ -
License and Permits Fees and Fines Uses of Money and Property Charges for Current Services	- 40,177 132,491	- 38,639 -	2,216	55,536 17,568	37,500 - -	- - 561	- - 22 -	- - 539 -
Miscellaneous  Total Revenues	2,673,454	2,334,111	99,971	2,272,693	37,500	73,747	- 22	539
EXPENDITURES	2,010,404	2,004,111	1,004,000	2,272,000	07,000	10,141		
Current: General Government Community Development	134			-	-	- 14,039	320	1,208
Public Works Fire Police Parks & Recreation	3,205,742	60,728	9,407 - -	1,167 - -	-	-	-	
Capital Outlay Debt Service: Principal Repayment	1,296	929,744	2,455,578	1,929,810	-	-	87,200	710,642
Interest and Fiscal Charges	<u>-</u>						39,922	441,695
Total Expenditures	3,207,172	990,472	2,464,985	1,930,977		14,039	127,442	1,153,545
Excess (Deficiency) of Revenues Over (Under) Expenditures	(533,718)	1,343,639	(930,030)	341,716	37,500	59,708	(127,420)	(1,153,006)
OTHER FINANCING SOURCES (USES) Sale of Land Transfers In Transfers Out	- - -	- -	- 12,754 -	- -	- - -	- - -	- 127,728 -	1,154,710 -
Total Other Financing Sources (Uses)	_	_	12,754		_	_	127,728	1,154,710
Net Changes in Fund Balance	(533,718)	1,343,639	(917,276)	341,716	37,500	59,708	308	1,704
Fund Balance - Beginning of Year (Deficits)	5,683,150	4,410,713	25,227	2,638,244	-	53,458	(3,435)	(28,478)
Prior Period Adjustment		(150,047)	137,293	-				
Fund Balances (Deficits) - Beginning of Year, as Restated	5,683,150	4,260,666	162,520	2,638,244		53,458	(3,435)	(28,478)
Fund Balance (Deficits) - End of Year	\$ 5,149,432	\$ 5,604,305	\$ (754,756)	\$ 2,979,960	\$ 37,500	\$ 113,166	\$ (3,127)	\$ (26,774)

# NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND

#### CHANGES IN FUND BALANCES (Continued) FOR THE YEAR ENDED JUNE 30, 2018

CAPITAL PROJECTS FUNDS											
	Softball Facility Development	Highway Users	Recreational Facilities	Storm Sewer Construction	Public Safety Impact Fee	Government Facilities Impact Fee	Parking District	Total Non-major Governmental Funds			
REVENUES			•		•	•	•				
Sales Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,827,915			
Other Taxes	-	4 007 000	-	-	-	-	- 04 705	73,130			
Subventions and Grants License and Permits	-	4,837,622	-	-	-	-	31,785 14.010	7,593,321			
	-	-	4 700 004	4 400 500	-	440.450	14,010	14,010			
Fees and Fines	-	4E 4E0	1,700,831 90,987	1,199,566 5,396	635,265 2,380	443,156 44,046	39,247	5,908,392 436,354			
Uses of Money and Property	0.475	45,458	90,987	5,396	2,380	44,046	·	· ·			
Charges for Current Services Miscellaneous	2,475	39	11	3	5	-	6,714 3	4,444,209			
Miscellarieous						·		351,279			
Total Revenues	2,475	4,883,119	1,791,829	1,204,965	637,650	487,202	91,759	28,648,610			
EXPENDITURES											
Current:											
General Government	-	-	-	-	-	12,260	-	13,929			
Community Development	-		-		-		-	64,302			
Public Works	-	833,150	-	44,936	-	8,363	-	4,720,783			
Fire	-	-	-	-	32,434	-	-	3,238,176			
Police		-		-	1,047	-	13,153	4,370,314			
Parks & Recreation	76	- 707 000	32,163	-	-		7.707	32,239			
Capital Outlay	-	5,797,069	455,775	365,010	111	24,768	7,737	12,146,648			
Debt Service:							F47 000	4 044 040			
Principal Repayment	-	-	-	-	-	-	517,000	1,314,842			
Interest and Fiscal Charges						·	24,262	505,879			
Total Expenditures	76	6,630,219	487,938	409,946	33,592	45,391	562,152	26,407,112			
Excess (Deficiency) of											
Revenues Over (Under) Expenditures	2,399	(1,747,100)	1,303,891	795,019	604,058	441,811	(470,393)	2,241,498			
Revenues Over (Onder) Experiantiles	2,333	(1,747,100)	1,303,031	795,019	004,030	441,011	(470,333)	2,241,430			
OTHER FINANCING SOURCES (USES)											
Sale of Land	-	-	-	-	-	-	-	4,086			
Transfers In	-	-	-	-	-	-	609,586	2,090,496			
Transfers Out					(1,250,526)	-		(1,969,545)			
Total Other Financing Sources (Uses)			-		(1,250,526)		609,586	125,037			
Net Changes in Fund Balance	2,399	(1,747,100)	1,303,891	795,019	(646,468)	441,811	139,193	2,366,535			
g					(0.0,.00)						
Fund Balance - Beginning of											
Year (Deficits)	(3,266)	6,190,619	10,510,418	(121,469)	(109,253)	5,047,384	3,600,545	48,571,121			
•				,	,						
Prior Period Adjustment								78,612			
Fund Balances (Deficits) - Beginning of											
Year, as Restated	(3,266)	6,190,619	10,510,418	(121,469)	(109,253)	5,047,384	3,600,545	48,649,733			
Fund Balance (Deficits) - End of Year	\$ (867)	\$ 4,443,519	\$ 11,814,309	\$ 673,550	\$ (755,721)	\$ 5,489,195	\$ 3,739,738	\$ 51,016,268			
• •											



#### NON - MAJOR GOVERNMENTAL FUNDS

# COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

#### FOR THE YEAR ENDED JUNE 30, 2018

		Waterways			Groundwater Recharg	Variance With Final Budget  - \$				
	Final Budget	Actual	Variance With Final Budget	Final Budget	Actual	With Final				
REVENUES	•	•	•	•	•	•				
Sales Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -				
Other Taxes	-	-	-	-	-	-				
Subventions and Grants	-	-	-	-	-	-				
License and Permits	- 040 400	400.400	400.700	-	4 005 000					
Fees and Fines	313,400	482,198	168,798	951,850	1,035,089	,				
Uses of Money and Property	10,100	20,898	10,798	2,600	4,712	2,112				
Charges for Current Services	268,000	273,936	5,936	-	-	400 400				
Miscellaneous		50	50	· <del>-</del>	132,433	132,433				
Total Revenues	591,500	777,082	185,582	954,450	1,172,234	217,784				
EXPENDITURES										
Current:										
General Government										
Community Development	-	-	-	-	-	-				
Public Works	325,719	330,252	(4,533)	-	781,299	(791 200)				
Fire	323,719	330,232	(4,555)	-	701,299	(701,299)				
Police	-	-	-	-	-	-				
Parks & Recreation	-	-	-	-	-	-				
Capital Outlay	60,559	14,423	46,136	1,142,328	59,843	1 002 405				
Debt Service:	00,559	14,423	40,130	1,142,320	59,645	1,002,403				
Principal Repayment										
	-	-	-	-	-	-				
Interest and Fiscal Charges		·	<del></del>							
Total Expenditures	386,278	344,675	41,603	1,142,328	841,142	301,186				
Excess (Deficiency) of										
Revenues Over (Under) Expenditures	205,222	432,407	143,979	(187,878)	331,092	(83 402)				
revenues over (onder) Experiantices	200,222	402,407	140,070	(107,070)	331,032	(00,402)				
OTHER FINANCING SOURCES (USES)										
Sale of Land	_	4,086	4,086	_	-	_				
Transfers In	_	-,000	-,000	_	_	_				
Transfers Out	-	(12,754)	(12,754)	-	-	-				
Total Other Financing Sources (Uses)		(9,669)	(9,669)							
Total Other Financing Sources (Uses)		(8,668)	(8,668)	. <del></del>		<del></del>				
Net Changes in Fund Balance	\$ 205,222	423,739	\$ 135,311	\$ (187,878)	331,092	\$ (83,402)				
Fund Balances - Beginning of Year (Deficits)		1,504,410			793,588					
Prior Period Adjustment					91,366					
Fund Balances - Beginning of Year, as Restated		1,504,410			884,954					
Fund Balances - End of Year (Deficits)		\$ 1,928,149			\$ 1,216,046					

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

## BUDGET AND ACTUAL (Continued) FOR THE YEAR ENDED JUNE 30, 2018

#### Kaweah Lake and

Local Storm Water Maintenance Special Service Dist	Variance		
	Variance		
Final With Final Final Budget Actual Budget Budget Actual	With Final Budget		
REVENUES			
Sales Taxes \$ - \$ - \$ - \$	\$ -		
Other Taxes	-		
Subventions and Grants	-		
License and Permits	-		
Fees and Fines 271,980 279,431 7,451 -	-		
Uses of Money and Property 2,900 3,782 882 30,000 57,639	,		
Charges for Current Services 3,266,800 3,769,680			
Miscellaneous	(3,939)		
Total Revenues 274,880 283,213 8,333 3,301,800 3,828,386	526,586		
EXPENDITURES			
Current:			
General Government	_		
Community Development	-		
Public Works - 22,602 (22,602) 2,981,188 2,628,102	353,086		
Fire	-		
Police	-		
Parks & Recreation	-		
Capital Outlay 16,936 1,551 15,385 - 47,478	(47,478)		
Debt Service:			
Principal Repayment	-		
Interest and Fiscal Charges			
Total Expenditures 16,936 24,153 (7,217) 2,981,188 2,675,580	305,608		
Excess (Deficiency) of			
Revenues Over (Under) Expenditures 257,944 259,060 15,550 320,612 1,152,806	220,978		
OTHER FINANCING SOURCES (USES)			
Sale of Land	-		
Transfers In	-		
Transfers Out <u>- (250,000)</u> <u>- </u>			
Total Other Financing Sources (Uses) - (250,000) (250,000) -			
Net Changes in Fund Balance \$ 257,944 9,060 \$ (234,450) \$ 320,612 1,152,806	\$ 220,978		
Fund Balances - Beginning of			
Year (Deficits) 325,547 4,418,119			
Prior Period Adjustment	_		
Fund Balances - Beginning of Year, as Restated 325,547 4,418,119	_		
Fund Balances - End of Year (Deficits)         \$ 334,607         \$ 5,570,925	_		

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

	Northeast Area								Grant 8	& Loan Funds	Variance With Final Budget  - \$ - 2 103,972 5 425 7 23,977 1,000 4 129,374  7 (7) (54,297) 1 (3,431) (57,735)  3) 187,109		
		Final Budget		Actual		Variance With Final Budget		Final Budget		Actual		Vith Final	
REVENUES		<u> </u>								•			
Sales Taxes	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Other Taxes		-		-		-		-		-		-	
Subventions and Grants		-		-		-		241,670		345,642		103,972	
License and Permits		-		-		-		-		-		-	
Fees and Fines		32,700		39,820		7,120		-		-		-	
Uses of Money and Property		2,000		5,048		3,048		-		425			
Charges for Current Services		-		-		-		234,930		258,907		23,977	
Miscellaneous	-			<del>-</del>		<u> </u>				1,000		1,000	
Total Revenues		34,700		44,868		10,168		476,600		605,974		129,374	
EXPENDITURES													
Current:													
General Government		_		_		_		_		7		(7)	
Community Development		_		50,263		(50,263)		_		-		-	
Public Works		_		777		(777)		_		_		_	
Fire		_				( )		_		_		_	
Police		_		_		_		735,972		790,269		(54 297)	
Parks & Recreation		_		_		_		700,072		750,205		(34,237)	
Capital Outlay		150,306		_		150,306		_		3,431		(3 431)	
Debt Service:		100,000				100,000				0, 10 1		(0, 101)	
Principal Repayment		_		_		_		_		_		_	
Interest and Fiscal Charges		_		_		_		_		_		_	
interest and Floodi Orlanges	-												
Total Expenditures		150,306		51,040		99,266		735,972		793,707		(57,735)	
Excess (Deficiency) of													
Revenues Over (Under) Expenditures		(115,606)		(6,172)		(89,098)		(259,372)		(187,733)		187,109	
OTHER FINANCING SOURCES (USES)													
Sale of Land		-		-		-		-		-		-	
Transfers In		-		-		-		-		185,718		185,718	
Transfers Out						<u>-</u> _				<u> </u>		<u> </u>	
Total Other Financing Sources (Uses)										185,718		185,718	
Net Changes in Fund Balance	\$	(115,606)		(6,172)	\$	(89,098)	\$	(259,372)		(2,015)	\$	372,827	
Fund Balances - Beginning of Year (Deficits)				615,869						189,566			
Prior Period Adjustment													
Fund Balances - Beginning of Year, as Restat	ed			615,869						189,566			
Fund Balances - End of Year (Deficits)			\$	609,697					\$	187,551			

#### NON - MAJOR GOVERNMENTAL FUNDS

#### ${\bf COMBINING\ SCHEDULE\ OR\ REVENUES, EXPENDITURES, AND\ CHANGES\ IN\ FUND\ BALANCES }$

		Narcotics Forfeiture			Measure T - Police	Variance With Final Budget  3,750,904 \$ 160,704  26,851 11,851   16,614 16,614  40,803 40,803  3,835,172 229,972   3,543,347 (164,037)							
	Final Budget	Actual	Variance With Final Budget	Final Budget	Actual	With Final							
REVENUES Sales Taxes	\$ -	\$ -	\$ -	\$ 3,590,200	\$ 3,750,904	\$ 160.70 <i>4</i>							
Other Taxes	Ψ -	Ψ -	Ψ -	φ 3,330,200	ψ 5,750,50 <del>-</del>	ψ 100,70 <del>-</del>							
Subventions and Grants	-	-	-	15,000	26,851	11,851							
License and Permits	-	-	-	-	-	-							
Fees and Fines	-	-	-	-	-	-							
Uses of Money and Property Charges for Current Services	-	-	-	-	16,614	16,614							
Miscellaneous	90,000	75,661	(14,339)	-	40.803	40.803							
			(1.1,000)			,							
Total Revenues	90,000	75,661	(14,339)	3,605,200	3,835,172	229,972							
EXPENDITURES													
Current:													
General Government	-	-	-	-	-	-							
Community Development	-	-	-	-	-	-							
Public Works Fire	-	-	-	-	-	-							
Police	163,781	22,498	141,283	3,379,310	3 543 347	(164 037)							
Parks & Recreation	100,701	22,430	141,205	-		(104,007)							
Capital Outlay	-	53,024	(53,024)	-	-	-							
Debt Service:													
Principal Repayment	-	-	-	-	-	-							
Interest and Fiscal Charges	-	<u> </u>											
Total Expenditures	163,781	75,522	88,259	3,379,310	3,543,347	(164,037)							
Excess (Deficiency) of													
Revenues Over (Under) Expenditures	(73,781)	139	(102,598)	225,890	291,825	394,009							
OTHER FINANCING SOURCES (USES)													
Sale of Land	_	-	_	-	_	_							
Transfers In	-	-	-	-	-	-							
Transfers Out		<u> </u>			(456,265)	456,265							
Total Other Financing Sources (Uses)					(456,265)	456,265							
Net Changes in Fund Balance	\$ (73,781)	139	\$ (102,598)	\$ 225,890	(164,440)	\$ 850,274							
Fund Balances - Beginning of Year (Deficits)		9,157			2,821,008								
Prior Period Adjustment													
Fund Balances - Beginning of Year, as Restate	ed	9,157			2,821,008								
Fund Balances - End of Year (Deficits)		\$ 9,296			\$ 2,656,568								

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

	Measure T - Fire								Mea	asure R - Local	Variance						
		Final Budget		Actual		Variance With Final Budget		Final Budget		Actual	,	Variance With Final Budget					
REVENUES			_		_		_		_		_	()					
Sales Taxes	\$	2,392,200	\$	2,500,603	\$	108,403	\$	2,647,600	\$	2,295,472	\$	(352,128)					
Other Taxes		-		-		-		-		-		-					
Subventions and Grants		-		-		-		-		-		-					
License and Permits		-		-		-		-		-		-					
Fees and Fines		- -		<del>-</del>		-		-		-		-					
Uses of Money and Property		47,000		40,177		(6,823)		-		38,639		38,639					
Charges for Current Services		-		132,491		132,491		-		-		-					
Miscellaneous		100		183		83						<u> </u>					
Total Revenues		2,439,300		2,673,454		234,154		2,647,600		2,334,111		(313,489)					
EXPENDITURES																	
Current:																	
General Government		_		134		(134)		_		_		_					
Community Development		_		-		(101)		_		_		_					
Public Works		_		_		_		_		60,728		(60,728)					
Fire		2,593,143		3,205,742		(612,599)		_		00,720		(00,720)					
Police		2,000,140		5,205,742		(012,000)		_		_		_					
Parks & Recreation		_		_		_		_		_		_					
Capital Outlay		-		1,296		(1,296)		1,298,822		929,744		369,078					
Debt Service:		-		1,290		(1,290)		1,290,022		323,744		309,076					
Principal Repayment		-		-		-		-		-		-					
Interest and Fiscal Charges		-		<del></del>													
Total Expenditures		2,593,143		3,207,172		(614,029)		1,298,822		990,472		308,350					
Excess (Deficiency) of																	
Revenues Over (Under) Expenditures		(153,843)		(533,718)		848,183		1,348,778		1,343,639		(621,839)					
OTHER FINANCING SOURCES (USES)																	
Sale of Land		-		-		-		-		-		-					
Transfers In		-		-		-		-		-		-					
Transfers Out		-		-		<u> </u>		-		-		-					
Total Other Financing Sources (Uses)		-		<u> </u>													
Net Changes in Fund Balance	\$	(153,843)		(533,718)	\$	848,183	\$	1,348,778		1,343,639	\$	(621,839)					
Fund Balances - Beginning of Year (Deficits)				5,683,150						4,410,713							
Prior Period Adjustment										(150,047)							
Fund Balances - Beginning of Year, as Restate	ed			5,683,150						4,260,666							
Fund Balances - End of Year (Deficits)			\$	5,149,432					\$	5,604,305							

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

		ľ	Measi	ure R - Regiona	al			7	Fransp	ortation Grants	3	
		Final Budget		Actual		Variance With Final Budget		Final Budget		Actual		Variance With Final Budget
REVENUES Sales Taxes	\$	6,785,400	\$	1,280,936	\$	(5,504,464)	\$	_	\$	_	\$	_
Other Taxes	Ψ	-	Ψ	-	Ψ	(3,304,404)	Ψ	-	Ψ	-	Ψ	_
Subventions and Grants		-		151,832		151,832		1,231,309		2,199,589		968,280
License and Permits		-		-		-		-		<del>-</del>		
Fees and Fines		-		- 2.240		- 0.040		-		55,536		55,536
Uses of Money and Property Charges for Current Services		-		2,216		2,216		-		17,568		17,568
Miscellaneous		-		99,971		99,971		-				-
Total Revenues		6,785,400		1,534,955		(5,250,445)		1,231,309		2,272,693		1,041,384
EXPENDITURES												
Current:												
General Government		-		-		-		-		-		-
Community Development		-		-		-		-		-		-
Public Works		-		9,407		(9,407)		-		1,167		(1,167)
Fire Police		-		-		-		-		-		-
Parks & Recreation		-		-		-		-		-		-
Capital Outlay		7,114,889		2,455,578		4,659,311		2,548,603		1,929,810		618,793
Debt Service:		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		_,,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		_,,,,,,,,		.,,		,
Principal Repayment		-		-		-		-		-		-
Interest and Fiscal Charges		-		<u> </u>		<u> </u>				<u> </u>		
Total Expenditures		7,114,889		2,464,985		4,649,904		2,548,603		1,930,977		617,626
Excess (Deficiency) of												
Revenues Over (Under) Expenditures		(329,489)		(930,030)		(9,900,349)		(1,317,294)		341,716		423,758
OTHER FINANCING SOURCES (USES) Sale of Land												
Transfers In		-		12,754		12,754		-		-		-
Transfers Out		-		-								-
Total Other Financing Sources (Uses)				12,754		12,754						<u> </u>
Net Changes in Fund Balance	\$	(329,489)		(917,276)	\$	(9,887,595)	\$	(1,317,294)		341,716	\$	423,758
Fund Balances - Beginning of Year (Deficits)				25,227						2,638,244		
Prior Period Adjustment				137,293						<u>-</u>		
Fund Balances - Beginning of Year, as Restated	i			162,520						2,638,244		
Fund Balances - End of Year (Deficits)			\$	(754,756)					\$	2,979,960		

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

		Golf Course			CASP Program	
	Final Budget	Actual	Variance With Final Budget	Final Budget	Actual	Variance With Final Budget
REVENUES Sales Taxes	\$	- \$ -	\$ -	\$ -	\$ -	\$ -
Other Taxes	Φ	- <b>ə</b> -	<b>.</b>	Φ -	73,130	73,130
Subventions and Grants			-	-	-	-
License and Permits			-	-	-	-
Fees and Fines		- 37,500	37,500	-	-	-
Uses of Money and Property		-	-	-	561	561
Charges for Current Services		-	-	-	-	-
Miscellaneous		<u>-</u>		-	56	56
Total Revenues		- 37,500	37,500		73,747	73,747
EXPENDITURES						
Current:						
General Government			-	-	-	-
Community Development			-	-	14,039	(14,039)
Public Works			-	-	-	-
Fire		-	-	-	-	-
Police		-	-	-	-	-
Parks & Recreation Capital Outlay		-	-	-	-	-
Debt Service:		-	-	-	-	-
Principal Repayment			_	_	_	_
Interest and Fiscal Charges			-	-	-	-
•	-					
Total Expenditures		<u>-</u>		-	14,039	(14,039)
Excess (Deficiency) of						
Revenues Over (Under) Expenditures	-	- 37,500	37,500		59,708	87,786
OTHER FINANCING SOURCES (USES)						
Sale of Land			-	-	_	_
Transfers In			-	-	-	-
Transfers Out		<u>-</u>			-	
Total Other Financing Sources (Uses)		<u> </u>				
Net Changes in Fund Balance	\$	37,500	\$ 37,500	\$ -	59,708	\$ 87,786
		-			= ' <del>-</del>	-
Fund Balances - Beginning of Year (Deficits)		-			53,458	
Prior Period Adjustment			_			
Fund Balances - Beginning of Year, as Restat	ed		_		53,458	
Fund Balances - End of Year (Deficits)		\$ 37,500	=		\$ 113,166	

#### NON - MAJOR GOVERNMENTAL FUNDS

#### ${\bf COMBINING\ SCHEDULE\ OR\ REVENUES, EXPENDITURES, AND\ CHANGES\ IN\ FUND\ BALANCES }$

	VP		Refunding Cert Participation	tificat	es		2015 Certificates of Participation		Variance With Final Budget  \$		
	Final Budget		Actual		Variance With Final Budget	Final Budget	Actual		With Final		
REVENUES		_		_		_	_	_			
Sales Taxes Other Taxes	\$	- \$	-	\$	-	\$ -	\$ -	\$	-		
Subventions and Grants		-	-		-	-	-		-		
License and Permits		_	_		_	_	_		-		
Fees and Fines		-	-		_	-	_		-		
Uses of Money and Property		-	22		22	-	539		539		
Charges for Current Services		-	-		-	-	-		-		
Miscellaneous									<u> </u>		
Total Revenues			22		22		539		539		
EXPENDITURES											
Current:											
General Government		-	320		(320)	-	1,208		(1,208)		
Community Development		-	-		-	-	-		-		
Public Works		-	-		-	-	-		-		
Fire Police		-	-		-	-	-		-		
Parks & Recreation		-	-		-	-	-		-		
Capital Outlay		_	_		_	_	_		_		
Debt Service:					_						
Principal Repayment		-	87,200		(87,200)	-	710,642		(710,642)		
Interest and Fiscal Charges		-	39,922		(39,922)		441,695		(441,695)		
Total Expenditures			127,442		(127,442)		1,153,545		(1,153,545)		
Excess (Deficiency) of											
Revenues Over (Under) Expenditures			(127,420)		127,464		(1,153,006)		1,154,084		
OTHER FINANCING SOURCES (USES)											
Sale of Land		-	-		-	-	- 4 454 740		-		
Transfers In Transfers Out		-	127,728		127,728	-	1,154,710		1,154,710		
Hansiers Out	-		<u> </u>		<u>-</u>		-	_			
Total Other Financing Sources (Uses)	-		127,728		127,728		1,154,710	_	1,154,710		
Net Changes in Fund Balance	\$		308	\$	255,192	\$ -	1,704	\$	2,308,794		
Fund Balances - Beginning of Year (Deficits)			(3,435)				(28,478)				
Prior Period Adjustment											
Fund Balances - Beginning of Year, as Restate	ed		(3,435)				(28,478)				
Fund Balances - End of Year (Deficits)		\$	(3,127)				\$ (26,774)				

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

	Softball Facility Development							Highway Users					
	Fir Buo		Ac	tual		Variance With Final Budget		Final Budget	A	ctual		Variance With Final Budget	
REVENUES Sales Taxes	\$		\$		\$		\$		\$		\$		
Other Taxes	Ф	-	Ф	-	Ф	-	Ф	-	Ф	-	Ф	-	
Subventions and Grants		-		-		-		4,185,120		4,837,622		652,502	
License and Permits		-		-		-		-		-		, -	
Fees and Fines		-		-		-		-		-		-	
Uses of Money and Property		-		-		-		1,000		45,458		44,458	
Charges for Current Services		2,500		2,475		(25)		-		-		-	
Miscellaneous								10,800		39		(10,761)	
Total Revenues		2,500		2,475		(25)		4,196,920		4,883,119		686,199	
EXPENDITURES													
Current:													
General Government		-		-		-		-		-		-	
Community Development		-		-		-		-		-		-	
Public Works		-		-		-		-		833,150		(833,150)	
Fire		-		-		-		-		-		-	
Police		-		-		-		-		-		-	
Parks & Recreation		-		76		(76)		-		-		-	
Capital Outlay		100		-		100		9,432,368		5,797,069		3,635,299	
Debt Service:													
Principal Repayment Interest and Fiscal Charges		-		-		-		-		-		-	
interest and riscal Onlarges											-		
Total Expenditures		100		76		24		9,432,368		6,630,219		2,802,149	
Excess (Deficiency) of													
Revenues Over (Under) Expenditures		2,400		2,399		(49)		(5,235,448)	(	1,747,100)		(2,115,950)	
OTHER FINANCING SOURCES (USES)													
Sale of Land		-		-		-		-		-		-	
Transfers In Transfers Out		-		-		-		-		-		-	
Hansiers Out						<u>-</u>							
Total Other Financing Sources (Uses)						-							
Net Changes in Fund Balance	\$	2,400		2,399	\$	(49)	\$	(5,235,448)	(	1,747,100)	\$	(2,115,950)	
Fund Balances - Beginning of Year (Deficits)				(3,266)						6,190,619			
Prior Period Adjustment													
Fund Balances - Beginning of Year, as Restated	d			(3,266)						6,190,619			
Fund Balances - End of Year (Deficits)			\$	(867)					\$	4,443,519			

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

		Recreational Facilities	es	Sto	orm Sewer Construct	Variance With Final Budget  \$ 299,066 5,396 - 3 304,465					
	Final Budget	Actual	Variance With Final Budget	Final Budget	Actual	With Final					
REVENUES	Φ.	•	•	•	•	•					
Sales Taxes Other Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -					
Subventions and Grants	-	-	-	-	-	-					
License and Permits	_	_	_	-	-	_					
Fees and Fines	1,536,300	1,700,831	164,531	900,500	1,199,566	299 066					
Uses of Money and Property	43,400		47,587	-	5,396						
Charges for Current Services	-	-		_	-	-					
Miscellaneous		11	11		3	3					
Total Revenues	1,579,700	1,791,829	212,129	900,500	1,204,965	304,465					
				· <del></del>	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·					
EXPENDITURES											
Current:											
General Government	-	-	-	-	-	-					
Community Development	-	-	-	-	-	-					
Public Works	-	-	-	-	44,936	(44,936)					
Fire	-	-	-	-	-	-					
Police	-	- 00.400	(00.400)	-	-	-					
Parks & Recreation Capital Outlay	- 1,348,564	32,163 455,775	(32,163) 892,789	1,069,157	365,010	- 704,147					
Debt Service:	1,340,364	455,775	092,709	1,009,157	365,010	704, 147					
Principal Repayment	_	_	_	_	_	_					
Interest and Fiscal Charges	_		_		_	_					
interest and rissai orlarges											
Total Expenditures	1,348,564	487,938	860,626	1,069,157	409,946	659,211					
Excess (Deficiency) of											
Revenues Over (Under) Expenditures	231,136	1,303,891	(648,497)	(168,657)	795,019	(354,746)					
OTHER FINANCING SOURCES (USES)											
Sale of Land	-	-	-	-	-	-					
Transfers In Transfers Out	-	-	-	-	-	-					
nansicis out											
Total Other Financing Sources (Uses)			-	-							
Net Changes in Fund Balance	\$ 231,136	1,303,891	\$ (648,497)	\$ (168,657)	795,019	\$ (354,746)					
Fund Balances - Beginning of Year (Deficits)		10,510,418			(121,469)						
Prior Period Adjustment											
Fund Balances - Beginning of Year, as Restated	d	10,510,418			(121,469)						
Fund Balances - End of Year (Deficits)		\$ 11,814,309	ı		\$ 673,550						

#### NON - MAJOR GOVERNMENTAL FUNDS

#### COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

	P	Public Safety Impact I	Fee	Govern	nment Facilities Impa	act Fee
	Final Budget	Actual	Variance With Final Budget	Final Budget	Actual	Variance With Final Budget
REVENUES						
Sales Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other Taxes	-	-	-	-	-	-
Subventions and Grants	-	-	-	-	-	-
License and Permits	-	-	-	-	-	-
Fees and Fines	606,800	635,265	28,465	388,950	443,156	54,206
Uses of Money and Property	2,700	2,380	(320)	44,600	44,046	(554)
Charges for Current Services	-	-	-	-	-	-
Miscellaneous		5	5			
Total Revenues	609,500	637,650	28,150	433,550	487,202	53,652
EXPENDITURES						
Current:						
General Government	_	_	_	_	12,260	(12,260)
Community Development	_	_	_	_	12,200	(12,200)
Public Works					8,363	(0.363)
	-	20.404	(20, 424)	-	0,303	(8,363)
Fire Police	-	32,434	(32,434)	-	-	-
	-	1,047	(1,047)	-	-	-
Parks & Recreation	-					-
Capital Outlay	132,004	111	131,893	41,708	24,768	16,940
Debt Service:						
Principal Repayment	-	-	-	-	-	-
Interest and Fiscal Charges			· <u> </u>	-		
Total Expenditures	132,004	33,592	98,412	41,708	45,391	(3,683)
Excess (Deficiency) of						
Revenues Over (Under) Expenditures	477,496	604,058	(70,262)	391,842	441,811	57,335
OTHER FINANCING SOURCES (USES) Sale of Land						
Transfers In	_	-	_	_	-	_
Transfers Out	-	(1,250,526)	(1,250,526)	-	-	-
Total Other Financing Sources (Uses)		(1,250,526)	(1,250,526)	-		
			·			
Net Changes in Fund Balance	\$ 477,496	(646,468)	\$ (1,320,788)	\$ 391,842	441,811	\$ 57,335
Fund Balances - Beginning of Year (Deficits)		(109,253)			5,047,384	
Prior Period Adjustment						
Fund Balances - Beginning of Year, as Restated		(109,253)			5,047,384	
Fund Balances - End of Year (Deficits)		\$ (755,721)			\$ 5,489,195	

#### NON - MAJOR GOVERNMENTAL FUNDS

#### $\hbox{\bf COMBINING SCHEDULE OR REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES } \\$

		Parking District			Total	
	Final Budget	Actual	Variance With Final Budget	Final Budget	Actual	Variance With Final Budget
REVENUES	•	•	•	<b>6</b> 45 445 400	¢ 0.007.045	Φ (5.507.405)
Sales Taxes Other Taxes	\$ -	\$ -	\$ -	\$ 15,415,400	\$ 9,827,915 73,130	\$ (5,587,485) 73,130
	- 00.500	04.705	0.005	- - 700 - 500	,	,
Subventions and Grants	29,500	31,785	2,285	5,702,599	7,593,321	1,890,722
License and Permits	11,000	14,010	3,010	11,000	14,010	3,010
Fees and Fines	-	-	(0.750)	5,002,480	5,908,392	905,912
Uses of Money and Property	46,000	39,247	(6,753)	232,300	436,354	204,054
Charges for Current Services	-	6,714	6,714	3,772,230	4,444,209	671,979
Miscellaneous		3	3	105,900	351,279	245,379
Total Revenues	86,500	91,759	5,259	30,241,909	28,648,610	(1,593,299)
EXPENDITURES						
Current:						
General Government	-	-	-	-	13,929	(13,929)
Community Development	-	-	-	-	64,302	(64,302)
Public Works	_	-	_	3,306,907	4,720,783	(1,413,876)
Fire	_	-	_	2,593,143	3,238,176	(645,033)
Police	_	13,153	(13,153)	4,279,063	4,370,314	(91,251)
Parks & Recreation	_	-	(12,122)	-,,	32,239	(32,239)
Capital Outlay	_	7,737	(7,737)	24,356,344	12,146,648	12,209,696
Debt Service:		.,	(1,101)	2 1,000,011	12,110,010	.2,200,000
Principal Repayment	517,000	517,000	_	517,000	1,314,842	(797,842)
Interest and Fiscal Charges	-	24,262	(24,262)	-	505,879	(505,879)
interest and rissal orlanges		21,202	(21,202)		000,010	(000,010)
Total Expenditures	517,000	562,152	(45,152)	35,052,457	26,407,112	8,645,345
Excess (Deficiency) of						
Revenues Over (Under) Expenditures	(430,500)	(470,393)	50,411	\$ (4,810,548)	\$ 2,241,498	\$ (10,238,644)
OTHER FINANCING SOURCES (USES)						
Sale of Land	-	-	-	-	4,086	4,086
Transfers In	-	609,586	609,586	-	2,090,496	2,090,496
Transfers Out					(1,969,545)	(1,969,545)
Total Other Financing Sources (Uses)		609,586	609,586		125,037	125,037
Net Changes in Fund Balance	\$ (430,500)	139,193	\$ 659,997	\$ (4,810,548)	2,366,535	\$ (10,113,607)
Fund Balances - Beginning of Year (Deficits)		3,600,545			48,571,121	
Prior Period Adjustment			,		78,612	
Fund Balances - Beginning of Year, as Restated		3,600,545			48,649,733	
Fund Balances - End of Year (Deficits)		\$ 3,739,738			\$ 51,016,268	

# **INTERNAL SERVICE FUNDS**



City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to finance and account for activities and services performed by a designated department for other departments in the City on a cost reimbursement basis.

The concept of major funds introduced by GASB Statement No. 34 does not extend to internal service funds because they do not do business with outside parties. GASB Statement No. 34 requires that for the Statement of Activities, the net revenue or expenses of each internal service fund be eliminated by netting them against the operations of the other City departments which generated them. The remaining balance sheet items are consolidated with these same funds in the Statement of Net Position.

However, internal service funds are still presented separately in the Fund financial statements, which includes the funds listed below.

#### **FLEET SERVICES**

Established to account for the maintenance and fueling of vehicles and related equipment in use by the City.

#### **VEHICLE REPLACEMENT**

Established to account for the acquisition of City vehicles. Replacement vehicles are purchased through this fund. New vehicles added to this fleet (not replacing an existing one) are considered Contributed Capital to the Vehicle Replacement fund.

#### **INFORMATION SERVICES**

Established to account for the acquisition, maintenance and upgrade of the City's computer operations.

#### **RISK MANAGEMENT**

Established to account for the self-insured and purchased insurance for the City's various types of insurance including liability, workers' compensation, unemployment, property, and employee bonds.

#### **HEALTH BENEFITS**

Established to account for the self-insured and purchased insurance for the City's various types of employee health insurance.

#### **COMPENSATED ABSENCES**

Established to account for the long-term portion of the compensated absences liability in the governmental funds.

#### **BUILDING MAINTENANCE**

Established to account for the repairs and maintenance for the City's owned/occupied buildings.

# CITY OF VISALIA INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION JUNE 30, 2018

	Fleet Services		R	Vehicle Replacement	 Information Services	Risk Management		
ASSETS								
Current Assets								
Cash and Investments	\$	232,577	\$	6,113,231	\$ 225,632	\$	8,622,721	
Restricted Cash and Investments		-		-	-		863,463	
Accounts and Interest Receivables		10,449		-	-		2,143	
Supplies		976,355		-	-		-	
Due From Other Governmental units		-		40,000	23,000		-	
Prepaid Expenses		250		-	23,000		-	
Capital Assets:								
Building		654,910		-	-		-	
Improvements Other Than Buildings		200,289		-	7,240		-	
Machinery, Equipment and Vehicles		409,172		18,448,278	11,728,306		-	
Construction in Progress		35,212		1,455,917	-		-	
Accumulated Depreciation		(1,071,544)		(10,907,742)	 (5,864,874)			
Total Assets		1,447,670		15,149,684	 6,142,304		9,488,327	
LIABILITIES								
Accounts, Interest, and Contracts Payable		191,569		191	160,359		103,014	
Compensated Absences		-		_	· -		-	
Accrued Personnel Costs		_		-	_		-	
Liability for Self-Insurance Claims		_		-	-		5,798,678	
Notes Payable		-		-	1,933		-	
·								
Total Liabilities		191,569		191	 162,292		5,901,692	
NET POSITIONS								
Net Investments in Capital Assets		228,039		8,996,453	5,868,739		_	
Restricted		220,000		173,063	447,525		-	
Unrestricted		1,028,062		5,979,977	(336,252)		3,586,635	
o.ii.ootiiotod		1,020,002		0,010,011	 (000,202)		5,000,000	
Total Net Positions	\$	1,256,101	\$	15,149,493	\$ 5,980,012	\$	3,586,635	

		Health Benefits		ompensated Absences	Building iintenance	Totals
ASSETS						
Current Assets						
Cash and Investments	\$	2,027,077	\$	5,083,547	\$ 695,085	\$ 22,999,870
Restricted Cash and Investments		71,910		-	-	935,373
Accounts and Interest Receivables		2,268		-	-	14,860
Supplies		-		-	-	976,355
Due From Other Governmental units		-		-	63,000	
Prepaid Expenses		830,026		-	853,276	
Capital Assets:						
Building		-		-	-	654,910
Improvements Other Than Buildings		-		-	-	207,529
Machinery, Equipment and Vehicles		-		-	-	30,585,756
Construction in Progress		-		-	-	1,491,129
Accumulated Depreciation						(17,844,160)
Total Assets		2,931,281		5,083,547	 695,085	 40,937,898
LIABILITIES						
Accounts, Interest, and Contracts Payable		55,676		_	-	510,809
Compensated Absences		, <u>-</u>		5,083,547	_	5,083,547
Accrued Personnel Costs		7,118		-	_	7,118
Liability for Self-Insurance Claims		99,000		_	_	5,897,678
Notes Payable		-		_	_	1,933
	•				 	 .,,,,,,
Total Liabilities		161,794		5,083,547	 	 11,501,085
NET POSITIONS						
Net Investments in Capital Assets		-		_	_	15,093,231
Restricted		-		_	6,755	627,343
Unrestricted		2,769,487		_	688,330	13,716,239
		,,			,	 
Total Net Positions	\$	2,769,487	\$	-	\$ 695,085	\$ 29,436,813

#### **INTERNAL SERVICE FUNDS**

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

#### FOR THE YEAR ENDED JUNE 30, 2018

	Fleet Services		R	Vehicle Replacement		nformation Services	Risk Management		
OPERATING REVENUES		_		_		_			
Service Charges and Fees	\$	4,498,098	\$	1,182,853	\$	1,977,700	\$	3,665,022	
OPERATING EXPENSES									
Salaries, Wages and Employee Benefits		1,252,681		-		1,198,480		242,836	
Maintenance and Operations		3,515,213		41,846		632,031		386,283	
Insurance Premiums and Loss Provisions		-		-		-		3,129,740	
Depreciation		24,702		1,182,583		865,708			
Total Operating Expenses		4,792,596		1,224,429		2,696,219		3,758,859	
Operating Income (Loss)		(294,498)		(41,576)		(718,519)		(93,837)	
NONOPERATING REVENUES (EXPENSES)									
Interest Income		2,864		42,387		2,675		63,391	
Interest (Expense)		-		-		(639)		-	
Other Income		34,331		1,800		506,401		265,520	
Other (Expenses)		(67,058)		(56,632)		(169,147)			
Total Nonoperating Revenues (Expenses)		(29,863)		(12,445)		339,290		328,911	
Income (Loss) Before Contributions and Transfers		(324,361)		(54,021)		(379,229)		235,074	
CONTRIBUTIONS AND TRANSFERS									
Grants and Contributions		-		832,055		955,060		-	
Transfers In		-		-		25,000		-	
Transfers Out		-		-				-	
Net Contributions and Transfers				832,055		980,060			
Change in Net Position		(324,361)		778,034		600,831		235,074	
Net Position - Beginning of Year		1,580,462		14,371,459		5,379,181		3,351,561	
Net Position - End of Year	\$	1,256,101	\$	15,149,493	\$	5,980,012	\$	3,586,635	

		Health Benefits	Compensated Absences	Building Maintenance		Totals
OPERATING REVENUES  Service Charges and Fees	\$	12,138,804	\$ -	\$ -	\$	23,462,477
Corner Charges and Food	Ψ	12,100,001	Ψ		Ψ	20, 102, 111
OPERATING EXPENSES						
Salaries, Wages and Employee Benefits			-	-		2,693,997
Maintenance and Operations		273,823	1,030	149		4,850,375
Insurance Premiums and Loss Provisions		11,470,795	-	-		14,600,535
Depreciation			<u>-</u>			2,072,993
Total Operating Expenses		11,744,618	1,030	149		24,217,900
Operating Income (Loss)		394,186	(1,030)	(149)		(755,423)
NONODEDATING DEVENUES (EVDENSES)						
NONOPERATING REVENUES (EXPENSES) Interest Income		11,734	39,649	5,659		168,359
Interest (Expense)		-	-	-		(639)
Other Income		3,090	-	_		811,142
Other (Expenses)		-	-	(35,412)		(328,249)
, ,						
Total Nonoperating Revenues (Expenses)		14,824	39,649	(29,753)		650,613
Income (Loss) Before Contributions and Transfers		409,010	38,619	(29,902)		(104,810)
CONTRIBUTIONS AND TRANSFERS						
Grants and Contributions		-	-	-		1,787,115
Transfers In		-	-	-		25,000
Transfers Out			(38,619)			(38,619)
Net Contributions and Transfers			(38,619)			1,773,496
Change in Net Position		409,010	-	(29,902)		1,668,686
Net Position - Beginning of Year		2,360,477		724,987		27,768,127
Net Position - End of Year	\$	2,769,487	\$ -	\$ 695,085	\$	29,436,813

# CITY OF VISALIA COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Fleet Services	Vehicle Replacement	Information Services	Risk Management
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers or Other Funds Cash Payments to Suppliers for Services Cash Payments to Employees for Services Other Income Other Payments	\$ 4,488,372 (3,730,027) (1,252,681) 34,331 (67,058)	\$ 1,182,853 (41,846) - 1,800 (56,632)	\$ 1,977,700 (552,917) (1,221,480) 506,401 (169,147)	\$ 5,554,194 (3,306,440) (242,836) 265,520
Net Cash Provided (Used) by Operating Activities	(527,063)	1,086,175	540,557	2,270,438
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Due from Other Funds Transfers In Transfers Out	- - -	(40,000)	25,000 	(1,163,498) - -
Net Cash Provided (Used) by Noncapital Financing Activities		(40,000)	25,000	(1,163,498)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital Payments Contributions Long-Term Debt Payments - Principal	(50,379) - -	(1,633,287) 832,055	(1,674,750) 955,060 (952)	
Net Cash Provided (Used) by Capital and Related Financing Activities	(50,379)	(801,232)	(720,642)	
CASH FLOWS FROM INVESTING ACTIVITIES Interest Received	2,864	42,387	2,036	63,391
Cash Flows from Investing Activities	2,864	42,387	2,036	63,391
Net Increase (Decrease) in Cash and Cash Investments	(574,578)	287,330	(153,049)	1,170,331
Cash and Cash Investments at Beginning of Year	807,155	5,825,901	378,681	8,315,853
Cash and Cash Investments at End of Year	\$ 232,577	\$ 6,113,231	\$ 225,632	\$ 9,486,184
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: Operating Income (Loss) Other Income Other Expenses Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: Depreciation Net Change in Assets and Liabilities: Accounts and Interest Receivable	\$ (294,498) 34,331 (67,058) 24,702 (9,726)	\$ (41,576) 1,800 (56,632) 1,182,583	\$ (718,519) 506,401 (169,147) 865,708	\$ (93,837) 265,520 - - 1,889,172
Supplies Due from Other Governments Prepaid Expenses Accounts Payable Accrued Personnel Costs Compensated Absences Liability for Self-Insurance Claims	(166,784) 	- - - - - -	(23,000) 34,764 44,350	101,444 - - 108,139
Cash Flows from Operating Activities	\$ (527,063)	\$ 1,086,175	\$ 540,557	\$ 2,270,438

	Health Benefits		mpensated Absences	Building intenance	Total
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers or Other Funds Cash Payments to Suppliers for Services Cash Payments to Employees for Services Other Income Other Payments	\$	12,139,501 (11,800,020) (1,195) 3,090	\$ (1,030) 233,937 - -	\$ (149) - - - (35,412)	\$ 25,342,620 (19,432,429) (2,484,255) 811,142 (328,249)
Net Cash Provided (Used) by Operating Activities		341,376	 232,907	 (35,561)	 3,908,829
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Due from Other Funds Transfers In Transfers Out		- - -	- - (38,619)	- -	(1,203,498) 25,000 (38,619)
Net Cash Provided (Used) by Noncapital Financing Activities			 (38,619)	 	(1,217,117)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital Payments Contributions Long-Term Debt Payments - Principal		- - -	- - -	21,672 - -	(3,336,744) 1,787,115 (952)
Net Cash Provided (Used) by Capital and Related Financing Activities				21,672	(1,550,581)
CASH FLOWS FROM INVESTING ACTIVITIES Interest Received		11,734	39,649	 5,659	167,720
Cash Flows from Investing Activities		11,734	39,649	5,659	 167,720
Net Increase (Decrease) in Cash and Cash Investments		353,110	233,937	(8,230)	1,308,851
Cash and Cash Investments at Beginning of Year		1,745,877	4,849,610	 703,315	22,626,392
Cash and Cash Investments at End of Year	\$	2,098,987	\$ 5,083,547	\$ 695,085	\$ 23,935,243
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities: Operating Income (Loss) Other Income Other Expenses Adjustments to Reconcile Operating Income (Loss) to	\$	394,186 3,090	\$ (1,030) - -	\$ (149) - (35,412)	\$ (755,423) 811,142 (328,249)
Net Cash Provided (Used) by Operating Activities: Depreciation Net Change in Assets and Liabilities:		-	-	-	2,072,993
Accounts and Interest Receivable Supplies Due from Other Governments Prepaid Expenses Accounts Payable Accrued Personnel Costs Compensated Absences Liability for Self-Insurance Claims		697 - (53,277) (1,125) (1,195) - (1,000)	233,937	- - - - -	1,880,143 (166,784) (23,000) (18,513) 96,639 (1,195) 233,937 107,139
Cash Flows from Operating Activities	\$	341,376	\$ 232,907	\$ (35,561)	\$ 3,908,829



# **AGENCY FUNDS**



City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **AGENCY FUNDS**

GASB Statement No. 34 requires that Agency Funds be presented separately from the government-wide and Fund financial statements.

Agency funds account for assets held by the governmental unit in the capacity of an agent for individuals, other governmental units and non-public organizations.

#### Los Rios Assessment District

The City collects the district's assessments on real property in the district to repay Limited Obligation Bonds for construction of certain sewer and storm drainage, street landscaping and other improvements.

#### **Property and Business Improvement District #4**

The City collects the districts' assessments on real property in the districts to improve the districts.

#### **Village West Improvement District**

The City collects the district's assessments on real property in the district to repay bonds for the repair of a private street.

#### **Orchard Walk Underground Utilities District**

The City collects the district's assessments on real property in the district to pay for underground utilities.

#### **Atwood Water Main Assessment District**

The City collects the district's assessment on real property in the district to repay bonds issued for connection to the Cal Water main extension.

#### **Laura Water Main Assessment District**

The City collects the district's assessment on real property in the district to repay bonds issued for connection to the Cal Water main extension.

#### **Visalia Tourism & Marketing District**

The City collects the district's assessments on room nights in the district to pay for promotion of travel and tourism specific to Visalia.

# CITY OF VISALIA STATEMENT OF CHANGES IN NET POSITION AND LIABILITIES AGENCY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	В	salance					В	alance
	Jun	e 30, 2017	A	dditions	Re	eductions	June	e 30, 2018
Los Rios Assessment District	•				•			
Assets	•	450 400	•	50.005	•	005.000	•	7.400
Cash and Investments	\$	159,469	\$	53,335	\$	205,622	\$	7,182
Accounts Receivable	-	873		1,185		1,504		554
Total Assets	\$	160,342	\$	54,520	\$	207,126	\$	7,736
1.1.199								
Liabilities  Due to Others	\$	160,342	\$	54,520	\$	207 126	\$	7 726
Due to Others	φ	160,342	<u> </u>	54,520	Φ	207,126	Ф	7,736
Total Liabilities	\$	160,342	\$	54,520	\$	207,126	\$	7,736
Property and Business Improvement District #	4							
Assets								
Cash and Investments	\$	157,910	\$	387,902	\$	399,576	\$	146,236
Accounts Receivable		17,285		331,978		330,174		19,089
Total Assets	\$	175,195	\$	719,880	\$	729,750	\$	165,325
				<del></del>				
Liabilities								
Due to Others	\$	175,195	\$	719,880	\$	729,750	\$	165,325
Total Liabilities	\$	175,195	\$	719,880	\$	729,750	\$	165,325
Village West Improvement District								
Assets	•	0.450	•	0.474	•	2.242	•	0.070
Cash and Investments	\$	2,453	\$	6,171	\$	6,246	\$	2,378
Accounts Receivable		188		6,515		6,613		90
Total Assats	Φ.	0.044	•	40.000	•	40.050	Φ.	0.400
Total Assets	\$	2,641	\$	12,686	\$	12,859	\$	2,468
Liabilities								
Due to Others	\$	2,641	\$	12,686	\$	12,859	\$	2,468
						,,,,,,		
Total Liabilities	\$	2,641	\$	12,686	\$	12,859	\$	2,468
Orchard Walk Underground Utilities District								
Assets								
Cash and Investments	\$	69,032	\$	74,861	\$	75,435	\$	68,458
Accounts Receivable		(285)		73,764		73,764		(285)
Total Assets	\$	68,747	\$	148,625	\$	149,199	\$	68,173
. 5.31 / 100010	<u> </u>	55,7 17	<u> </u>	1 10,020	<del></del>	1 10,100	Ψ	55,175
Liabilities								
Due to Others	\$	68,747	\$	148,625	\$	149,199	\$	68,173
Total Liabilities	\$	68,747	\$	148,625	\$	149,199	\$	68,173

#### STATEMENT OF CHANGES IN NET POSITION AND LIABILITIES

#### **AGENCY FUNDS (Continued)**

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Balance June 30, 2017			dditions	Re	eductions	Balance June 30, 2018		
Atwood Water Main Assessment District									
Assets									
Cash and Investments	\$	-	\$	27,489	\$	27,489	\$	-	
Accounts Receivable		100,995		14,441		15,232		100,204	
Total Assets	\$	100,995	\$	41,930	\$	42,721	\$	100,204	
Liabilities									
Due to Others	\$	100,995	\$	41,930	\$	42,721	\$	100,204	
Total Liabilities	\$	100,995	\$	41,930	\$	42,721	\$	100,204	
Laura Water Main Assessment District									
Assets Cash and Investments	\$		\$	19,264	\$	19,264	\$		
Accounts Receivable	Φ	64,548	Ψ 	8,735	Φ	8,735	Φ	64,548	
Total Assets	\$	64,548	\$	27,999	\$	27,999	\$	64,548	
Liabilities									
Due to Others	\$	64,548	\$	27,999	\$	27,999	\$	64,548	
Total Liabilities	\$	64,548	\$	27,999	\$	27,999	\$	64,548	
Visalia Tourism Marketing District									
Assets	Φ.		Φ.	057.000	Φ.	407.440	•	50.040	
Cash and Investments Accounts Receivable	\$	-	\$	257,366 56,788	\$	197,418	\$	59,948 56,788	
				· · ·				· · · · · ·	
Total Assets	\$	-	\$	314,154	\$	197,418	\$	116,736	
Liabilities									
Due to Others	\$	-	\$	314,154	\$	197,418	\$	116,736	
Total Liabilities	\$		\$	314,154	\$	197,418	\$	116,736	
Total Agency Funds									
Assets			•		•		•		
Cash and Investments Accounts Receivable	\$	388,865 183,604	\$	826,388 493,406	\$	931,050 436,022	\$	284,203 240,988	
Accounts Necelvable	-	103,004		493,400		430,022		240,300	
Total Assets	\$	572,469	\$	1,319,794	\$	1,367,072	\$	525,191	
Liabilities									
Due to Others	\$	572,469	\$	1,319,794	\$	1,367,072	\$	525,191	
Total Liabilities	\$	572,469	\$	1,319,794	\$	1,367,072	\$	525,191	



# Statistical Section



City of Visalia - Comprehensive Annual Financial Report For Year Ended June 30, 2018

#### **Statistical Section**

This part of the City of Visalia's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City of Visalia's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City of Visalia's significant revenue source, property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City of Visalia's current levels of outstanding debt and the City of Visalia's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City of Visalia's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City of Visalia's financial report relates to the services the City of Visalia provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

# CITY OF VISALIA NET POSITION BY COMPONENT ACCRUAL BASIS OF ACCOUNTING LAST FIVE FISCAL YEARS (In Thousands)

Fiscal Year 2014 2017 2018 2016 Governmental Activities: Net Investment in Capital Assets 271,964 \$ 284,901 288,048 312,172 325,420 Restricted 45,363 52,401 56,417 56,984 69,608 Unrestricted 60,694 (2,230)12,676 17,877 22,633 Total Governmental Activities Net Position 378,021 335,072 357,141 387,033 417,661 Business-type Activities: Net Investment in Capital Assets 198,310 212,853 242,950 266,867 271,696 Restricted 16,732 121,630 71,139 45,202 12,785 63,975 Unrestricted (27,024)5,135 24,631 89,290 Total Business-type Activities Net Position 292,916 289,127 312,783 347,574 373,771 Primary Government: Net Investment in Capital Assets 470,274 497,754 530,998 579,039 597,116 101,619 Restricted 166,993 123,540 73,716 82,393 Unrestricted 33,670 2,905 37,307 81,852 111,923 Total Primary Government Net Position 624,199 669,924 734,607 \$ 670,937 791,432

The City of Visalia has elected to show only five years of data for this schedule.

#### **CITY OF VISALIA CHANGES IN NET POSITION** ACCRUAL BASIS OF ACCOUNTING LAST FIVE FISCAL YEARS

(In Thousands)

	Fiscal Year											
	2014	2015	2016	2017	2018							
Expenses:												
Governmental Activities:												
General Government	\$ 4,070	\$ 4,299	\$ 4,262	\$ 3,653	\$ 5,778							
Community Development	5,266	5 <i>,</i> 985	4,768	3,570	2,028							
Housing & Economic Development	-	-	-	-	-							
Public Safety												
Police	31,714	30,378	31,182	34,737	38,720							
Fire	14,308	13,858	15,331	16,948	16,881							
Public Works	11,906	13,596	24,526	19,270	19,579							
Parks & Recreation	9,000	8,999	799	3,988	4,820							
Interest on Long-Term Debt	191	145	702	561	508							
Total Governmental Activities Expenses	76,455	77,260	81,570	82,727	88,314							
Business-type Activities:												
Convention Center	5.943	5.688	5.822	5.525	5.517							
Airport	2,505	2,530	2,219	1,999	2,017							
Valley Oaks Golf	2,574	2,756	2,502	2,426	1,571							
Wastewater and Storm	2,371	2,730	2,302	2,120	1,3,1							
Sewer Maintenance	15,281	16,791	19,836	23,845	18,488							
Solid Waste	18,589	17,969	16,309	17,422	18,847							
Transit	13,670	14,702	14,772	14,726	18,360							
Baseball	295	332	342	329	354							
Animal Control	1,184	1,141	1,881	2,490	1,993							
Building Safety	1,768	1,969	2,306	3,103	3,303							
Total Business-Type Activities Expenses	61,809	63,878	65,989	71,865	70,450							
Total Primary Government Expenses	138,264	141,138	147,559	154,592	158,764							
Program Revenues:												
Governmental Activities:												
Charges for Services:												
General Government	265	1,952	653	717	794							
Community Development	1,503	1,633	2,142	2,122	1,955							
Housing & Economic Development Public Safety	-	-	-	-	-							
Police	2,516	2,690	2,804	2,716	2,636							
Fire	626	802	1,256	1,492	1,875							
Public Works	8,773	9,279	10,011	10,736	11,344							
Parks & Recreation	2,974	3,068	3,468	3,321	3,509							
Operating Grants and Contributions	3,184	4,581	3,660	3,118	2,619							
Capital Grants and Contributions	12,152	8,556	9,625	14,635	9,206							
Total Governmental Activities												
Program Revenues	\$ 31,993	\$ 32,561	\$ 33,619	\$ 38,857	\$ 33,938							

The City of Visalia has elected to show only five years of data for this schedule.

#### CITY OF VISALIA CHANGES IN NET POSITION ACCRUAL BASIS OF ACCOUNTING LAST FIVE FISCAL YEARS

(In Thousands)

	Fiscal Year									
		2014		2015	ı yea	2016		2017		2018
Business-Type Activities:	-	2014		2013		2010		2017		2016
Charges for Services:										
Convention Center	\$	4,099	\$	3,617	\$	3,587	\$	3,483	\$	3,657
Airport	Ψ	1,734	7	1,708	Υ	1,925	7	1,710	Y	1,817
Valley Oaks Golf		2,409		2,401		2,405		2,372		1,337
Wastewater and Storm		2,403		2,401		2,403		2,372		1,337
Sewer Maintenance		22,365		26,210		26,033		26,822		27,060
Solid Waste		19,570		19,222		18,852		19,831		20,216
Transit						6,004				
		3,974		4,366		,		4,969		5,055
Baseball Animal Control		8 219		17		18		51		68
				309		430		487		441
Building Safety		2,948		3,274		3,873		3,741		3,465
Operating Grants and Contributions		6,588		9,841		4,183		14,050		16,499
Capital Grants and Contributions		4,045		2,691		17,291		21,188		12,160
Total Business-Type Activities										
Program Revenues		67,959		73,656		84,601		98,704		91,775
Frogram Nevenues		07,333		73,030		84,001	•	30,704		31,773
Total Primary Government										
Program Revenues		99,952		106,217		118,220		137,561		125,713
-										
Net Revenues (Expenses):										
Governmental Activities		(44,462)		(44,699)		(47,951)		(43,870)		(54,376)
Business-Type Activities		6,150		9,778		18,612		26,839		21,325
Total Net Revenues (Expenses)		(38,312)		(34,921)		(29,339)		(17,031)		(33,051)
General Revenues and Other Changes in Net Position Governmental Activities: Taxes:	:									
Sales Taxes		28,791		32,237		36,145		44,574		54,104
Property Taxes		27,306		27,708		26,810		22,429		23,687
Incremental Property Taxes		-		-		-		-		_
Other Taxes		6,921		8,306		7,638		7,800		8,341
Investment Earnings		513		1,894		725		1,074		1,409
Gain from Sale of Capital Assets		-		, 5		7		, 3		. 1
Miscellaneous		1,317		1,587		2,563		1,944		1,504
Transfers and Extraordinary Items		(4,322)		(4,265)		(4,138)		(3,869)		(4,140)
Total Governmental Activities		60,526		67,472		69,750		73,955		84,906
Business-Type Activities:										
Investment Earnings		454		440		576		690		872
Miscellaneous		3,349		2,622		3,439		3,478		3,431
Transfers		4,322		4,265		4,138		3,869		4,140
Total Business-Type Activities		8,125		7,327		8,153		8,037		8,443
Total Primary Government		68,651		74,799		77,903		81,992		93,349
Changes in Net Position:										
Governmental Activities		16,064		22,773		21,799		30,085		30,530
Business-Type Activities		14,275		17,105		26,765		34,876		29,768
business Type Activities		17,213	_	17,103		20,703	•	37,070		23,700
Total Primary Government	\$	30,339	\$	39,878	\$	48,564	\$	64,961	\$	60,298

The City of Visalia has elected to show only five years of data for this schedule.

## CITY OF VISALIA FUND BALANCES OF GOVERNMENTAL FUNDS MODIFIED ACCRUAL BASIS OF ACCOUNTING LAST TEN FISCAL YEARS (In Thousands)

	Fis	cal Year
		2009
General Fund:		
Reserved	\$	12,121
Unreserved		34,440
Total General Fund	\$	46,561
All Other Governmental Funds:		
Reserved	\$	15,816
Unreserved, Reported in:		
Special Revenue Funds		9,191
Capital Projects Funds		27,245
Total All Other Governmental Funds	\$	52,252

						Fi	scal Year							
		2010	2011	 2012	 2013		2014		2015		2016	 2017		2018
General Fund:														
Nonspendable	\$	2,228	\$ 1,916	\$ 1,519	\$ 1,168	\$	580	\$	435	\$	357	\$ 1,346	\$	1,365
Restricted		-	-	-	-		-		-		-	1,193		- [
Committed		17,999	16,264	14,930	12,186		16,330		17,719		28,018	19,805		21,921
Assigned		10,412	10,341	10,776	21,665		18,629		19,486		18,781	21,857		24,981
Unassigned		11,056	5,108	1,363	 1,305		1,387		4,043		4,787	 9,612		10,214
Total General Fund	_	41,695	33,629	 28,588	 36,324	_	36,926	_	41,683	_	51,943	 53,813	_	58,481
All Other Governmental Funds:														
Nonspendable		-	44	41	7		15		-		-	47		815
Restricted		47,244	49,260	55,905	44,392		44,817		45,965		50,857	51,465		54,253
Committed		9,932	5,717	347	-		5,318		7,271		15,903	9,582		18,233
Assigned		-	-	1,960	1,632		1,632		1,632		1,243	1,243		1,632
Unassigned		(9,229)	(8,679)	 (23,970)	 (6,782)		(6,419)		(2,471)		(11,627)	 (5,393)		(6,005)
Total All Other Governmental Funds	_	47,947	46,342	 34,283	 39,249		45,363		52,397		56,376	 56,944		68,928
Total Governmental Fund Balance	\$	89,642	\$ 79,971	\$ 62,871	\$ 75,573	\$	82,289	\$	94,080	\$	108,319	\$ 110,757	\$	127,409

(1) In FY 2010-11, the City implemented GASB Statement No.54 under which governmental fund balances are reported as nonspendable, restricted, committed, assigned, and unassigned. FY 2009-10 fund balances have been recharacterized to comply with GASB Statement No. 54 in order to facilitate year-to-year comparisons.

# CITY OF VISALIA CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS MODIFIED ACCRUAL BASIS OF ACCOUNTING LAST FIVE FISCAL YEARS (In Thousands)

			Fiscal Year				
	2014	2015	2016	2017	2018		
Revenues:							
Sales Tax	\$ 28,791	\$ 32,237	\$ 36,144	\$ 44,575	\$ 54,104		
Property Tax	27,306	26,711	26,880	22,370	23,694		
Other Taxes	6,920	7,662	7,608	7,681	8,272		
Subventions and Grants	15,336	13,137	13,286	14,160	10,355		
Licenses and Permits	61	109	87	81	88		
Fees and Fines	8,751	9,199	10,520	10,552	10,991		
Use of Money and Property	907	2,334	1,133	1,522	1,843		
Charges for Current Services	5,589	6,257	7,014	7,859	8,367		
Miscellaneous	2,253	2,067	2,477	2,578	2,260		
Total Revenues	95,914	99,713	105,149	111,378	119,974		
Expenditures							
Current:							
General Government	2,477	2,896	3,102	3,335	3,913		
Community Development	5,209	6,684	5,119	5,245	5,272		
Housing & Economic Development Public Safety:	-	-	-	-	-		
Police	13,708	13,598	15,070	15,855	16,160		
Fire	30,228	30,469	31,728	33,378	35,382		
Public Works	3,239	5,563	8,958	8,874	9,053		
Parks and Recreation	7,956	8,104	3,231	3,531	3,510		
Capital Outlay	22,429	17,378	32,435	34,136	24,248		
Debt Service:	22,123	17,570	32,133	31,130	21,210		
Principal Retirement	649	2,229	1,178	1,321	1,364		
Interest and Fiscal Charges	189	138	694	548	507		
interest and risear charges							
Total Expenditures	86,084	87,059	101,515	106,223	99,409		
Excess (Deficiency) of							
Revenues Over (Under)							
Expenditures	9,830	12,654	3,634	5,155	20,565		
Other Financing Sources (Uses):							
Sales of Real Property	11	12	655	1,465	113		
Proceeds from Sale of Capital	-	5	7	3	1		
Issuance of Debt	-	1,558	13,121	-	-		
Bond Premium	-	-	785	-	-		
Transfers In	970	2,482	2,070	8,373	3,272		
Transfers Out	(5,300)	(7,254)	(6,304)	(12,365)	(7,398)		
Total Other Financing							
Sources (Uses)	(4,319)	(3,197)	10,334	(2,524)	(4,012)		
304.003 (3305)	(1)020)	(0)20.7		(2,02.1)	(1,022)		
Extraordinary Items		-					
Net Change in Fund Balances	\$ 5,511	\$ 9,457	\$ 13,968	\$ 2,631	\$ 16,553		
Debt Service as a Percentage of							
Noncapital Expenditures <sup>1</sup>	1.2%	3.2%	2.4%	2.3%	2.3%		

The City of Visalia has elected to show only five years of data for this schedule.

In 2007 the City created the Housing & Economic Development Department and in 2014 it was absorbed in Community Development.

<sup>&</sup>lt;sup>1</sup> The calculation of debt service as a percentage of noncapital expenditures excludes capital outlays.

# CITY OF VISALIA ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (In Thousands)

			City		
Fiscal Year Ended June 30	Secured	ı	Unsecured	Taxable Assessed Value	Total Direct Tax Rate <sup>1</sup>
2009	\$ 8,111,663	\$	366,379	\$ 8,478,042	0.116%
2010	7,587,665		386,405	7,974,070	0.116%
2011	7,613,423		382,545	7,995,968	0.115%
2012	7,516,654		389,762	7,906,416	0.115%
2013	7,291,841		409,092	7,700,933	0.115%
2014	7,669,621		409,634	8,079,255	0.115%
2015	8,186,023		442,930	8,628,953	0.115%
2016	8,672,154		438,480	9,110,634	0.115%
2017	9,144,989		435,751	9,580,740	0.115%
2018	9,502,122		498,924	10,001,046	0.115%

#### NOTE:

In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

Source: Tulare County Auditor Controller's Office

<sup>&</sup>lt;sup>1</sup> The City's total direct tax rate varies by tax rate area. The rate provided comes from tax rate area 006-008 and is representative of other tax rate areas within the City.

## CITY OF VISALIA DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST FIVE FISCAL YEARS (Rate per \$100 of Assessed Value)

	 2014	2015	2016	:	2017	2018
City Direct Rate:						
City Basic Rate	\$ 0.1152	\$ 0.1150	\$ 0.1150	\$	0.1150	\$ 0.1150
Total City Direct Rate	0.1152	0.1150	0.1150		0.1150	0.1150
Overlapping Rates:						
Visalia Unified School District	0.3068	0.3068	0.3068		0.3068	0.3068
College of The Sequoias	0.0537	0.0537	0.0537		0.0537	0.0537
County of Tulare	0.1832	0.1832	0.1834		0.1836	0.1825
Tulare County Schools	0.0248	0.0248	0.0248		0.0248	0.0248
Tulare County Flood Control District	0.0022	0.0022	0.0022		0.0022	0.0021
Air Pollution Control District	0.0004	0.0004	0.0004		0.0004	0.0004
Library Fund	0.0156	0.0158	0.0158		0.0158	0.0157
Memorial District	0.0016	0.0016	0.0016		0.0016	0.0016
Cemetery District	0.0011	0.0011	0.0011		0.0011	0.0011
Delta Vector Control District	0.0142	0.0142	0.0142		0.0142	0.0141
Kaweah Delta Hospital	0.0096	0.0096	0.0096		0.0096	0.0096
Kaweah Delta Water District	0.0289	0.0289	0.0289		0.0289	0.0289
Education Revenue Augmentation	0.2429	0.2430	0.2430		0.2426	0.2438
Visalia Unified School District Bonds	0.0300	0.0300	0.0226		0.0270	0.0183
Kaweah Delta Hospital Bonds	0.0282	0.0209	0.0237		0.0206	0.0198
Kaweah Delta Water Assessment	0.0004	0.0005	0.0004		0.0003	0.0004
Land and Improvements	 -	-	-		-	
Total Direct Rate <sup>1</sup>	\$ 1.0588	\$ 1.0517	\$ 1.0472	\$	1.0482	\$ 1.0386

#### NOTE:

In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to a maximum increase of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

Source: Tulare County Auditor Controller's Office

<sup>&</sup>lt;sup>1</sup>The City's total direct tax rate varies by tax rate area. The rate provided comes from tax rate area 006-008 and is representative of other tax rate areas within the City.

### CITY OF VISALIA PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO (In Thousands)

		2018	2009				
		Percent Of			Percent Of	1	
		Total City			Total City		
	Taxable Assessed	Taxable Assessed		Taxable Assessed	Taxable Assessed		
Taxpayer	Value	Value	Rank	Value	Value	Rank	
California Dairies Inc.	\$ 178,141	1.86%	1	\$ -	-	-	
Marshalls of California LLC	55,640	0.58%	2	-	-	- 1	
California Water Service	52,106	0.54%	3	-	-	- 1	
Perfection Pet Foods LLC	47,792	0.50%	4	-	-	-	
Visalia Mall LP	44,491	0.46%	5	-	-	- ,	
Caldwell Mooney Partners	42,621	0.44%	6	-	-	- 1	
Bank of America	37,993	0.40%	7	-	-	- '	
Target Corporation	36,907	0.39%	8	-	-	- '	
VWR International LLC	36,896	0.39%	9	-	-	- 1	
Cottonwood Fresno Holdings LLC	36,500	0.38%	10	-	-	- 1	
Cottonwood Fresno Holdongs LLC	-	-	-	90,231	1.12%	1	
California Dairies Inc.	-	-	-	73,551	0.91%	2	
Imperial Bondware Corp.	-	-	-	43,412	0.54%	3	
US Industrial Reit II	-	-	-	41,870	0.52%	4	
Visalia Mall LP	-	-	-	39,266	0.49%	5	
JLPK-Sequoia LP	-	-	-	30,147	0.37%	6	
Crunch Time LP	-	-	-	26,480	0.33%	7	
Blam-Jade A Gen PTNSHP	-	-	-	24,731	0.31%	8	
Costco Wholesale Corporation	-	-	-	24,538	0.30%	9	
Moore Business Forms Inc.		<u>-</u>	-	23,863	0.30%	10	
Total Ten Largest Tax Payers	\$ 569,087	5.94%		\$ 418,089	5.19%		
All Other Tax Payers	\$9,011,653	94.06%		\$7,633,499	94.81%		
Total Assessed Valuation - All Tax Payers	\$9,580,740	100.00%		\$8,051,588	100.00%		

The amounts shown above include assessed value data for both the City and the Successor Agency.

Source: Tulare County Auditor-Controller

# CITY OF VISALIA PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (In Thousands)

Collected within the

Fiscal	Tax	es Levied		Fiscal Year	of Levy	Colle	ctions in	To	tal Collecti	ons to Date
Year Ended	1	for the			Percent	Subs	sequent			Percent
June 30	Fis	cal Year	A	Amount	of Levy	Υ	'ears	A	mount	of Levy
2009	\$	21,468	\$	21,468	100.00%	\$	-	\$ 21,468		100.00%
2010		21,518		21,518	100.00%		-		21,518	100.00%
2011		19,970		19,970	100.00%		-		19,970	100.00%
2012		19,198		19,198	100.00%		-		19,198	100.00%
2013		16,106		16,106	100.00%		-		16,106	100.00%
2014		17,167		17,167	100.00%		-		17,167	100.00%
2015		18,755		18,755	100.00%		-		18,755	100.00%
2016		19,764		19,764	100.00%		-		19,764	100.00%
2017		20,337		20,337	100.00%		-		20,337	100.00%
2018		21,335		21,335	100.00%		-		21,335	100.00%

#### NOTE:

The amounts presented include secured City property taxes and Successor Agency tax increment. This schedule also includes amounts collected by the City and Redevelopment Agency that were passed-through to other agencies.

Source: Tulare County Auditor Controller's Office

#### CITY OF VISALIA HISTORICAL SALES AND USE TAX RATES

		Statewide	Rate					
Effective	End	State	Local	Local (1	) City Rate	County Rate	City Rate	Combined
Date	Date	Jurisdiction	Transportation Fund	City Rate	Measure T	Measure R	Measure N	Rate
08/01/1933	06/30/1935 (2	) 2.50%						2.50%
07/01/1935	06/30/1943	3.00%						3.00%
07/01/1943	06/30/1949	2.50%						2.50%
07/01/1949	12/31/1961	3.00%		1.00%				4.00%
01/01/1962	07/31/1967	3.00%		1.00%				4.00%
08/01/1967	06/30/1972	4.00%	0.25%	1.00%				5.25%
07/01/1972	06/30/1973	3.75%	0.25%	1.00%				5.00%
07/01/1973	09/30/1973	4.75%	0.25%	1.00%				6.00%
10/01/1973	03/31/1974	3.75%	0.25%	1.00%				5.00%
04/01/1974	11/30/1989	4.75%	0.25%	1.00%				6.00%
12/01/1989	12/31/1990	5.00%	0.25%	1.00%				6.25%
01/01/1991	07/14/1991	4.75%	0.25%	1.00%				6.00%
07/15/1991	12/31/2000	6.00%	0.25%	1.00%				7.25%
01/01/2001	12/31/2001	5.75%	0.25%	1.00%				7.00%
01/01/2002	06/30/2004	6.00%	0.25%	1.00%				7.25%
07/01/2004	03/31/2007	6.25%	0.25%	0.75% (3	0.25% (4	4)		7.50%
04/01/2007	03/31/2009	6.25%	0.25%	0.75%	0.25%	0.50% (5	)	8.00%
04/01/2009	06/30/2011	7.25%	0.25%	0.75%	0.25%	0.50%		9.00%
07/01/2011	12/31/2012	6.25%	0.25%	0.75%	0.25%	0.50%		8.00%
01/01/2013	12/31/2016	6.50%	0.25%	0.75%	0.25%	0.50%		8.25%
01/01/2017	03/31/2017	6.00%	0.25%	1.00%	0.25%	0.50%		8.00%
04/01/2017	Current	6.00%	0.25%	1.00%	0.25%	0.50%	0.50% (6	8.50%

#### NOTES:

- (1) The Bradley-Burns Uniform Local Sales and Use Tax Law was encated in 1955. The law authorizes cities and counties to impose a sales and use tax. Effective January 1, 1962, all cities and counties have adopted ordinances for the State Board of Equalization to collect the local tax.
- (2) Sales Tax only. The use tax was enacted effective July 1, 1935.
- In March 2004, a State ballot measure was passed issuing deficit reduction bonds for State purposes. Funding was provided effective July 1, 2004, by repealing 25% of the local 1% sales tax and then adopting a new 1/4 cent sales tax dedicated to the repayment of the deficit reduction bonds. Cities and counties would then be "made whole" by the State from increased property tax allocations via reduced contributions to ERAF. This "triple flip" is theoretically revenue-neutral, and as such, the effective rate for revenue purposes remains at 1%.
- (4) In March 2004, the voters of the City of Visalia passed a sales tax override (Measure T) to increase public saftey in the community increasing the City rate by 1/4%, effective July 1, 2004. The measure requires the City Manager to annually recertify the Measure T plan to the City Council. Additionally, the plan must be reafirmed every 8 years by a 4 out of 5 City Council approval.
- (5) In November 2006, voters in the County of Tulare approved a countywide sales tax measure (Measure R) giving the County a 1/2% rate increase which became effective April 1, 2007. The sales tax measure has a sunset period of 30 years. The revenue is earmarked for transportation projects with allocations as follows: 50% for regional projects, 35% goes to cities for their street programs, 14% for transportation enhancement programs, and 1% for administration.
- (6) In November 2016, voters of the City of Visalia passed a 1/2 (half-cent) sales tax override (Measure N), effective April 1, 2017. The proceeds of this tax will provide the City with a reliable, ongoing, local source of funding for public safety, repairs and maintenance for streets, and maintenance of parks and trails.

#### Source:

(1)(2)(3) State Board of Equalization, State of California

(4)(5)(6) City of Visalia

### CITY OF VISALIA TAXABLE SALES TRANSACTIONS BY TYPE 2013-2017 CALENDAR YEARS (Dollars in Thousands)

	2012 <sup>(1)</sup>	2013 <sup>(1)</sup>	2014 <sup>(1)</sup>	2015 <sup>(1)</sup>	2016 <sup>(1)</sup>	2017 <sup>(1)</sup>
Retail Stores						
Apparel Stores	\$ 106,654	\$ 117,386	\$ 123,465	\$ 128,885	\$ 138,129	\$ 138,637
General Merchandise Stores	360,708	372,736	382,040	392,404	398,900	400,820
Food Stores	101,802	100,028	109,234	108,996	123,005	120,900
Eating and Drinking Places	201,736	212,084	227,906	247,406	263,310	277,409
Home Furnishings and Appliances	62,602	61,870	65,265	83,136	91,778	86,839
Bldg. Material and Farm Implements	166,037	177,376	180,519	203,921	213,421	222,315
Auto Dealers and Auto Supplies	218,065	308,334	320,499	370,884	411,684	401,536
Service Stations	259,272	212,292	210,790	155,270	141,307	163,999
Other Retail Stores	170,604	234,171	266,053	208,015	212,872	203,637
Retail Stores Totals	1,647,480	1,796,276	1,885,770	1,898,917	1,994,406	2,016,092
All Other Outlets	581,045	648,627	642,282	742,120	775,194	794,330
Totals All Outlets	2,228,525	2,444,903	2,528,051	2,641,037	2,769,600	2,810,422

Source:

(1) MuniServices

Note: 2017 is latest available year.

# CITY OF VISALIA TOP 25 SALES TAX CONTRIBUTORS 2017 CALENDAR YEAR

(in alphabetical order)

**Best Buy Stores** 

**Butler Animal Health Supply** 

**COSTCO Wholesale** 

Don Rose Propane and Oil Company

Ed Dena's Used Car Dealership

Giant Chevrolet GEO

HILTI

Home Depot

J C Penney Company

Lampe Chrysler Dodge Jeep Ram

Lovers Lane Petroleum

Lowe's Home Improvement

Macy's

**MWI Veterinary Supply** 

Nissan of Visalia

**Ross Stores** 

Save Mart Supermarkets

Target Stores

Tri-Animal Health Services Union 76 Service Stations

Visalia Ford Visalia Honda

Visalia Toyota

VWR International

Wal Mart Stores

Source: MuniServices

Note: 2017 is latest available year.

### CITY OF VISALIA RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

(In Thousands, except Debt per Capita)

				Governmental Activities						
Fiscal Year	Cert	ificates	7	Гах			Ca	oital		Total
Ended		of	Allo	cation	ı	Notes	Le	ase	Gove	ernmental
June 30	Parti	cipation	Вс	nds	P	ayable	Oblig	gations	Ac	tivities
2009	\$	2,798	\$	3,985	\$	15,798	\$	-	\$	22,581
2010		2,600		3,760		15,261		-		21,621
2011		2,393		4,030		14,194		-		20,617
2012		2,175		-		2,972		-		5,147
2013		2,323		-		2,584		-		4,907
2014		2,022		-		2,173		-		4,195
2015		1,306		-		1,987		-		3,293
2016		13,678		-		1,479		-		15,157
2017		12,835		-		937		-		13,772
2018		11,994		-		372		-		12,366

#### NOTES:

2007-2014 Personal Income Data is currently not available by the Bureau of Economic Analysis.

<sup>&</sup>lt;sup>1</sup>US Department of Commerce Bureau of Economic Analysis

Business-type Activities

	business type Activities												
					Ca	pital		Total		Total	Percentage		ebt
Revenue	Cert	ificates of			L	ease	Bus	iness-type	F	rimary	of Personal	ı	Per
Bonds		ticipation		Notes		gations		ctivities		vernment	Income <sup>1</sup>		pita
DOTIGS	1 01	derpation		NOTES	Obii	gations		- CUVICIES	00	verminent	medine	Ca	prta
\$ 6,450	\$	14,687	\$	214	\$	-	\$	21,351	\$	43,932	0.36%	\$	355
5,840		13,650		194		-		19,684		41,305	0.31%		333
-		13,292		173		-		13,465		34,082	0.24%		271
-		11,998		-		-		11,998		17,145	0.12%		135
-		17,270		-		-		17,270		22,177	0.15%		173
-		15,557		14,999		-		30,556		34,751	0.21%		268
-		12,442		56,979		-		69,421		72,714	0.43%		566
-		16,053		84,995		-		101,048		116,205	0.66%		887
-		14,834		92,703		-		107,537		121,309	0.00%		911
-		13,602		96,516		-		110,118		122,484	0.00%		899

### CITY OF VISALIA RATIO OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

(In Thousands, except Debt per Capita)

		Out	stand	ding Ge								
Fiscal Year	Cer	tificates			Ca	pital			Percent of	De	ebt	
Ended		of	No	otes	Le	ase			Assessed	Р	er	
June 30	Part	icipation	Pay	/able	Obli	gations		Total	Value <sup>1</sup>	Capita		
2009	\$	1,185	\$	-	\$	-	\$	1,185	0.01%	\$	10	
2010		672		-		-		672	0.01%		5	
2011		987		-		-		987	0.01%		8	
2012		1,550		-		-		1,550	0.02%		12	
2013		1,698		-		-		1,698	0.02%		13	
2014		1,384		-		-		1,384	0.02%		11	
2015		1,304		-		-		1,304	0.02%		10	
2016		13,670		-		-		13,670	0.15%	:	104	
2017		12,827		-		-		12,827	0.13%		96	
2018		11,985		-		-		11,985	0.12%		88	

General bonded debt is debt payable with governmental fund resources and general obligation bonds recorded in enterprise funds (of which, the City has none).

<sup>&</sup>lt;sup>1</sup>Assessed value has been used because the actual value of taxable property is not readily available in the State of California.

# CITY OF VISALIA DIRECT AND OVERLAPPING DEBT JUNE 30, 2018 (In Thousands)

2017-18 City Assessed Valuation		\$ 10,001,046	
Successor Agency Incremental Valuation		866,487	
Total Assessed Valuation		\$ 10,867,533	
			Estimated
			Share of
	Percentage	Outstanding	Overlapping
	Applicable 1	Debt 6/30/18	Debt
Overlapping Tax and Assessment Debt:			
College of the Sequoias Tulare School Facilities Improvement District	0.502%	\$ 32,634	\$ 164
College of the Sequoias Visalia School Facilities Improvement District	67.143%	26,548	17,825
Visalia Unified School District	86.180%	55,560	47,882
Tulare Joint Union High School District	0.654%	23,287	152
Liberty School District	22.357%	667	149
Kaweah Delta Hospital District	85.003%	44,490	37,818
City of Visalia 1915 Act Bonds	100.000%	586	586
Total Overlapping Tax and Assessment Debt		183,772	104,576
Direct and Overlapping General Fund Debt:			
Tulare County Certificates of Participation	32.591%	33,425	10,894
Tulare County Pension Obligation Bonds	32.591%	251,220	81,875
Tulare County Board of Education Certificates of Participation	32.591%	34,660	11,296
College of The Sequoias Certificates of Participation	35.285%	5,235	1,847
Visalia Unified School District Certificates of Participation	86.180%	76,545	65,967
Liberty School District Certificates of Participation	22.357%	2,490	557
City of Visalia General Fund Obligations	100.000%	12,366	12,366
Total Direct and Overlapping General Fund Debt		415,941	184,802
Overlapping Tax Increment Debt (Successor Agency)	100.000%	1,815	1,815
Total Direct Debt		12,366	12,366
Total Overlapping Debt		337,942	278,827
Combined Total Debt		\$ 350,308	\$ 291,193

#### Notes:

Source: California Municipal Statistics, Inc.

 $<sup>^{1}</sup>$ Percentage of overlapping agency's assessed valuation located within boundaries of the City

# CITY OF VISALIA LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (In Thousands)

	Fiscal Year							
		2009		2010		2011		2012
Assessed valuation	\$	8,478,042	\$	7,974,070	\$	7,995,968	\$	7,906,416
Conversion percentage		25%		25%		25%		25%
Adjusted assessed valuation		2,119,510		1,993,518		1,998,992		1,976,604
Debt limit percentage		15%		15%		15%		15%
Debtlimit		317,927		299,028		299,849		296,491
Total net debt applicable to limit: General obligation bonds		<u>-</u> _						
Legal debt margin	\$	317,927	\$	299,028	\$	299,849	\$	296,491
Total debt applicable to the limit as a percentage of debt limit		0.0%		0.0%		0.0%		0.0%

#### NOTE:

The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time that the legal debt margin was enacted by the State of California for local governments located within the state.

Source: City Finance Department

Tulare County Tax Assessor's Office

Fiscal Year

2013	 2014	2015	 2016 2017 2018		2018		
\$ 7,700,933	\$ 8,079,201	\$ 8,628,953	\$ 9,110,634	\$	9,580,740	\$	10,001,046
 25%	 25%	 25%	 25%		25%		25%
1,925,233	2,019,800	2,157,238	2,277,659		2,395,185		2,500,262
 15%	 15%	 15%	 15%		15%		15%
288,785	302,970	323,586	341,649		359,278		375,039
 	 	 <del>-</del> _	 <u>-</u> _				
\$ 288,785	\$ 302,970	\$ 323,586	\$ 341,649	\$	359,278	\$	375,039
0.0%	0.0%	0.0%	0.0%		0.0%		0.0%

# CITY OF VISALIA PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS (In Thousands)

### Wastewater & Storm Sewer Maintenance Fund Wastewater Revenue Bonds

			wastewater n	leveriue borius	
Fiscal Year		Less:	Net		Debt
Ended	Operating	Operating	Available	Debt Service	Service
June 30	Revenue	Expenses	Revenue	Principal Interest	Coverage
2009	\$ 15,609	\$ 8,768	\$ 6,841	\$ 590 (1) \$ 218	8.47
2010	16,607	9,197	7,410	610 185	9.32
2011	17,365	10,172	7,193	5,840 (2) 74	1.22
2012	19,150	9,387	9,763		-
2013	21,465	10,163	11,302		-
2014	22,365	9,180	13,185		-
2015	25,031	11,184	13,847		-
2016	25,504	11,778	13,726		-
2017	26,822	12,863	13,959		-
2018	27,060	13,561	13,499		-

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements Operating expenses do not include interest or depreciation expenses.

<sup>(1) 1992</sup> Revenue Bonds were fully repaid during Fiscal Year 2008.

<sup>(2) 2002</sup> Wastewater System Revenue Bonds were fully called in December 2010.

### CITY OF VISALIA DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

			Per			
Calendar Year	Population (1)	Assessed Value (in thousands) (2)	Capita Assessed Value	Personal Income (in thousands) (3)	Per Capita Personal Income (3)	Unemployment Rate (4)
Icai	(1)	(III tilousalius) (2)	Value	(III tilousalius) (3)	Theome (3)	(4)
2009	123,670	\$ 8,478,042	\$ 68,554	\$ 12,302,197	\$ 28,152	17.1%
2010	124,184	7,974,070	64,212	13,496,988	30,463	16.9%
2011	125,770	7,995,968	63,576	14,432,008	32,261	17.1%
2012	127,061	7,906,416	62,225	14,531,771	32,237	16.5%
2013	128,443	7,700,933	59,956	15,283,723	33,690	14.5%
2014	129,481	8,079,201	62,397	16,941,984	37,117	13.2%
2015	128,447	8,628,953	67,179	17,105,786	37,300	11.0%
2016	130,977	9,110,634	69,559	17,578,692	38,145	10.3%
2017	133,151	9,580,740	71,954	18,466,575	39,756	9.9%
2018	136,246	10,001,046	73,404	NA	NA	9.6%

Sources: (1) State Department of Finance

Note:

Personal Income & Per Capita Personal Income Data from the Bureau of Economic Analysis is only available through 2017.

<sup>(2)</sup> Tulare County Auditor-Controller

<sup>(3)</sup> US Department of Commerce Bureau of Ecomonic Analysis\*

 $<sup>\</sup>textbf{(4) US Department of Labor Bureau of Labor Statistics/State of California Employment Development Department} \\$ 

<sup>\*</sup> Rate for Tulare County as of June 30

### CITY OF VISALIA PRINCIPAL EMPLOYERS CURRENT YEAR AND TWO YEARS AGO

		2018		2016		
Employer	Number of Employees	Rank	Percent of Total Employment	Number of Employees	Rank	Percent of Total Employment
County of Tulare (1)	5,004	1	2.62%	4,892	1	2.64%
Visalia Unified School District (2)	2,762	2	1.45%	2,577	2	1.39%
Kaweah Delta Healthcare (4)	2,132	3	1.12%	2,132	3	1.15%
College of the Sequoias (4)	1,160	4	0.61%	1,160	4	0.63%
CIGNA Health Care (4)	700	5	0.37%	700	5	0.38%
City of Visalia (3)	605	6	0.32%	591	6	0.32%
VF Outdoor Inc (4)	600	7	0.31%	450	7	0.24%
Walmart (4)	400	8	0.21%	400	8	0.22%
International Paper (4)	350	9	0.18%	350	9	0.19%
Jostens (4)	320	10	0.17%	320	10	0.17%
Number of Employed (6)	190,900			185,600		

Source: (1) Tulare County Budget

(2) Visalia Unified School District

- (3) City of Visalia Budget
- (4) City of Visalia Website
- (5) Visalia Economic Development Corporation / Sequoia Valley-Tulare County EDC
- (6) State of California Employment Development Department

The City of Visalia has elected to compare the curent year of data with the data from two years ago for this schedule.

### CITY OF VISALIA FULL-TIME CITY EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

_	Fiscal Year									
Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Administration	40	41	41	41	46	44	46	46	47	47
Administrative Services	37	32	32	32	31	NA	NA	NA	NA	NA
Community Development	35	49	49	49	55	61	64	65	65	65
Finance	NA	NA	NA	NA	NA	16	16	20	20	20
Fire	70	70	70	70	81	81	82	82	81	81
Housing & Economic Development	8	11	11	11	NA	NA	NA	NA	NA	NA
Parks & Recreation	44	34	34	34	32	32	34	12	12	12
Police	202	198	198	198	198	206	208	208	208	208
Public Works	142	115	115	115	115	118	121	139	141	143
Transportation & General Services	NA	NA	NA	NA	<u>NA</u>	18	18	27	29	29
Total	578	550	550	550	558	576	589	599	603	605

(NA) - Function was not active in this year

Source: City Budget

### CITY OF VISALIA OPERATING INDICATORS BY FUNCTION Last Ten Fiscal Years

			Fiscal Year		
	2009	2010	2011	2012	2013
Police:					
Calls for service - Calendar Year	121,997	120,452	123,883	130,980	126,767
Fire:					
Calls for service - Calendar Year	10,443	10,339	10,606	11,241	12,140
2.6					
Refuse:					
Number of Residential Accounts	33,713	34,878	34,944	35,541	35,797
Number of Commercial Accounts	2,789	2,913	2,895	2,944	3,020
Total Refuse Accounts	36,502	37,791	37,839	38,485	38,817
Sewer:					
Number of Accounts Billed	34,638	35,965	36,475	36,635	37,180
Business Licenses:					
New licenses issued during the year	988	1,110	1,532	2,160	1,194
Total business licenses	10,338	10,554	11,065	11,450	11,533
Total business incenses	10,556	10,554		11,430	
Building Permits:					
Residential	1,399	1,438	1,241	1,507	1,602
Commercial	418	392	331	375	367
Miscellaneous	1,348	1,311	1,271	1,187	1,242
Total Building Permits	3,165	3,141	2,843	3,069	3,211

Source: City of Visalia

		Fiscal Year		
2014	2015	2016	2017	2018
129,828	134,287	144,856	144,489	153,701
12,482	12,518	14,065	14,283	15,301
12,402		14,003	14,203	
36,144	37,538	37,884	38,014	38,579
3,731	3,747	3,758	4,043	3,993
39,875	41,285	41,642	42,057	42,572
33,673	41,203	41,042	42,037	42,372
36,962	38,801	39,195	39,640	40,181
1,261	1,098	1,201	1,375	1,955
11,784	11,920	12,145	12,098	12,268
2,019	2,478	3,152	2,793	2,865
353	381	349	355	381
1,474	1,673	1,648	1,745	1,497
3,846	4,532	5,149	4,893	4,743

# CITY OF VISALIA CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS

	Fiscal Year					
	2009	2010	2011	2012	2013	
Police:						
Stations	3	3	3	3	3	
Fire:						
Fire stations	5	5	5	5	5	
Public Works:						
City Area in Square Miles	36	36	37	37	37	
Streets (miles)	483	520	524	492	493	
Traffic Signalized Intersections	107	112	115	115	118	
Parks and Recreation:						
Developed City Park Acreage	296	265	270	291	291	
City Owned Open Space Acreage	164	182	180	180	205	
Public Libraries	1	1	1	1	1	
Recreation Centers	6	3	3	3	5	
Swimming Pools	4	4	4	4	0	
Parks	37	40	42	42	50	
Acres of Parks	NA	NA	NA	NA	493	
Wastewater:						
Sanitary sewers (miles)	472	468	468	468	468	
Storm sewers (miles)	272	240	240	240	240	
Golf Course:						
Municipal golf courses	1	1	1	1	1	

Source: Various City Departments

		Fiscal Year		
2014	2015	2016	2017	2018
3	3	3	3	3
5	5	6	6	6
37	37	37	38	38
493	512	512	516	516
118	120	120	123	123
			0.00	
288	281	281	269	269
231	282	282	289	289
1	1	1	1	1
5	5	5	5	5
0	0	0	0	0
50	52	52	54	54
493	290	290	286	286
468	468	468	507	508
240	240	240	276	277
1	1	1	1	1

#### CITY OF VISALIA INSURANCE IN FORCE FISCAL YEAR ENDED JUNE 30, 2018

Coverage	Underwriter	Limits of Coverage	Deductibles	Policy Number	Period of Policy
PRIMARY POLICIES					
General liability over \$1,000,000 per occurrence covers bodily injury, personal injury, property damage and errors/omissions, auto liability, or any	Authority for California Cities	SIR \$1,000,000; ACCEL pooled layer			
combination thereof) ACCEL coverage effective 6/1/86	Excess Liability (ACCEL)	\$4,000,000; Pool purchase \$45,000,000; total limits \$35,000,000	\$1,000,000 SIR		07/01/17 to 06/30/18
		Bldg limits \$197 mil, deduct \$50k; Bus Pers	\$50,000 bldg;		
Commercial Property Policy	American Insurance	Prop \$29 mil, Deduct \$5k; Extra Exp \$10m	\$5k contents;	DXJ80971503	07/01/17 to 06/30/18
Pollution Liability (Underground Storage Tank)	Crum & Forester	\$1 mil liability; \$1 mil aggregate	\$5k deductible	STP-114401	10/12/16 to 10/12/1
Excess Workers Compensation	Keenan & Associates/Safety National	XS work comp, loss control fees; admin fees; broker fees. \$25 million limits	\$1 mil SIR	SP4053346	07/01/17 to 06/30/1
Excess Health & Medical Coverage	CSAC EIA	Potential pool assessments when total pool claims exceed excess ins.	None		1/1/18 to 12/31/18
SPECIAL COVERAGES					
Aviation Liability	Allianz Global	A) Single limit bodily injury and property damage liability combined \$25Mil; B) Hangarkeepers Liability \$25 mil; limits included in A; C) No errors & omissions; Endorsements - Personal Inj \$5 mil; Premises med \$11k person/\$10k occurrent; Non owned physical damage legal liab \$50k	None	A2GA000732816AM	7/14/17 to 7/14/18
Contractors Equipment/Mobile Equipment/Fine	AGCS Marine	Contractors equip/mobile equip \$9,133,263 all covered property, including rented and leased; limit \$500 ee tool/\$5k per occurrence; Fine arts/Valuable papers & records \$500k blanket all locations; Commercial Fine Arts Floater,			
Arts/Valuable Papers & Records	Insurance Company	\$85k limit,	\$500 deductible	MXI93042476	7/1/17 to 7/1/18
Crime Policy/ Bond - General	Fidelity and Deposit Companies	Commercial Crime Policy; \$5,000,000	\$100,000 deductible	Policy Number Pending	4/27/18 to 4/27/21
Crime Policy/Bond - Police	Fidelity and Deposit Companies	Commercial Crime Policy; \$5,000,000	\$100,000 deductible	Policy Number Pending	4/27/18 to 4/27/21
Special Events Insurance	Diversified Risk	Liability policy available to citizens holding events in city facilities/parks			
EAP	Kaweah Delta Assistance Program				1/1/18 to 12/31/18
Long Term Disability (LTD)	Sun Life	66% of pre-disability earnings up to \$5,000 monthly benefit		234707	1/1/14 to 12/31/18
		City Manager 2X Annual Salary; Department Head Group \$75,000; All Other Employees			
Life Insurance	Sun Life	\$30,000		234707	1/1/14 to 12/31/18
Dental	Preferred Benefits/Delta Dental	\$1,000 maximum annual benefit paid per insured (retirees and their dependents are not eligible for dental)		8244	1/1/18 to 12/31/18
/ision	Vision Service Plan	Annual benefits with VSP provider		ID #00849301	1/1/17 to 12/31/18

# Compliance Section





### M. Green and Company LLP

#### CERTIFIED PUBLIC ACCOUNTANTS

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Dinuba Hanford Lindsay Tulare Visalia

#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

City Council
City of Visalia and Citizens Advisory Committee
707 W. Acequia
Visalia, CA 93291-6100

We have performed the procedures enumerated below, which were agreed to by the City of Visalia (City), solely to assist the City and the independent Citizens Advisory Committee (CAC), with respect to the administration, financial management and accounting of the City's Measure T funds for the fiscal year ended June 30, 2018. The City's management is responsible for the City's administration, financial management and accounting for Measure T. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures applied and findings, as pertinent, are as follows:

(1) We obtained and reviewed the City's Measure T commitments as expressed in the Measure T ballot measure from the March 2, 2004 election, the Enabling Ordinance adopted by the City Council, the Board of Equalization Agreements for implementation and administration of additional sales tax, the City Council approved Program Guidelines and expenditure plans for the current fiscal year and the Annual Recertification Plan for June 30, 2018, as approved by the City Council.

Findings: None

- (2) We updated our documentation of the following Measure T compliance provisions, as interpreted by the City Council adopted enabling ordinance, program guidelines and interim progress report reported to City staff:
  - a. Administrative procedures
  - Accounting control (including budgetary) procedures

Findings: None

(3) We updated our understanding of the City's implementation of the material administrative compliance procedures.

Findings: None

1

- (4) We updated our understanding of the City's implementation of the material accounting control procedures and determined if the following were implemented or maintained:
  - Establishment of a separate Measure T fund or fund group;
  - Establishment within the Measure T fund(s) of an accountability structure that allows for accountability of the Measure T sales tax proceeds mandated allocations - police (60%) and fire (40%);
  - That reasonable interest allocation methodologies were applied to Measure T fund(s) regarding interest revenue for unexpended net proceeds and interest charged for other City fund advances;
  - d. That General Fund support for police and fire services during the fiscal year 2017-18, without regard to Measure T funds based upon budgeted expenditure levels, was not less than General Fund police and fire services support during the fiscal year 2016-17, unless the Council declared an economic emergency by a 4/5ths vote;
  - Establishment of a separate "Economic Uncertainty" fund within the Measure T fund(s) of 25% of the budgeted Measure T tax revenues.

#### Finding:

Measure T calls for the budgeted General Fund support for police and fire services during the fiscal year 2017-18, without regard to Measure T, to be greater than the General Fund police and fire services support during the fiscal year 2016-17, unless the council declares an economic emergency by a 4/5ths vote.

General Fund support for police and fire services during the fiscal year 2017-18, without regard to Measure T, was greater than the General Fund police and fire services support during the fiscal year 2016-17; therefore, the City has met the maintenance of effort calculations.

#### Finding:

The Measure calls for the establishment and funding of an Economic Uncertainty Fund in the amount of 25% of the annually budgeted revenues. The Fire and Police Measure T Economic Uncertainty Fund balances as of June 30, 2018, were \$634,204 and \$901,550, respectively. The amount for the Fire and Police Measure T Economic Uncertainty Funds exceeded the required 25% by \$36,154 and \$4,000, respectively.

(5) We traced all Measure T monies remitted by the State Board of Equalization to determine whether they were properly deposited into the appropriate Measure T fund.

Findings: None

(6) We performed procedures to verify the summaries of Measure T receipts, disbursements and unexpended funds pertaining to the fiscal year 2017-18 as prepared by the City.

#### Finding:

Our review indicated that 23 police officers and 15 firemen were hired as of June 30, 2018 in accordance with plan objectives. Due to reduced sales tax revenue compared to original Plan projections and the Measure T sales tax revenue recovery at a slow rate, the number of police officers hired was reduced from the original 28 planned. During the reduction three officers were transferred to the General Fund and will be transferred back once sales tax revenues improve. The remaining two positions were left vacant by attrition and will be filled when sales tax receipts increase sufficiently to fund these positions. The number of firemen hired was reduced from the original 18 planned to 15 until sales tax revenues improve.

#### Finding:

We found that the Capital Improvement Program expenditures are generally proceeding in accordance with the Measure T Plan. The Southwest Fire Station construction project had been completed in February of 2016. However, there were some minimal remaining project costs that were incurred during the current fiscal year.

The Capital Improvement Program expenditures for construction of a Visalia Emergency Communication Center had been put on hold due to the declared economic emergency that the City faced in previous fiscal years but the City has finished construction of the project during the current fiscal year. The project was completed in April 2018. The expenditures made towards the project were not charged to Fire and Police Measure T Funds, as the project is a multi-funded project which is being funded with prior year Certificates of Participation (COP) proceeds. Therefore, expenditures related to the construction of the Visalia Emergency Communication Center, were recorded in another fund where all project expenditures will be accounted for. COP in the amount of \$17,910,000 were issued in the 2015-16 fiscal year to fund the project. The Measure T Plan was recertified approving the Police Measure T Fund to pay 14% of the total debt payment in the amount of \$151,000. However, Measure T's portion of the COP proceeds and debt service payments is 9.577540%. Police Measure T Funds paid \$150,955 of debt service payments in the current year in accordance with approved plan and is budgeted to pay for their percentage of the project through an additional 13 years of debt service payments ending in fiscal year 2029-30.

#### Recommendation:

We recommend that Measure T's correct portion of the COP proceeds and debt service payments be reflected in the next annual recertification of the Plan.

#### Management Response:

City staff has made the changes and it will be reflected in the next annual recertification of the plan.

- (7) We determined if the Measure T allocations were made in accordance with the following required funding priorities:
  - a. Funding of the current year's budgeted expenditures;
  - Funding of the "Economic Uncertainty" Fund including annual revision;
  - Funding expenditures budgeted for subsequent plan years.

Findings: None

(8) We conducted an exit interview with City staff representatives.

Findings: None

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to, and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on administration, financial management and accounting. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the City Council, City management and the CAC and is not intended to be and should not be used by anyone other than those specified parties. However, this report is a matter of public record and its distribution is not limited.

Very truly yours,

M. Green and Company WP
M. GREEN AND COMPANY LLP
Certified Public Accountants

November 10, 2018 Visalia, California



### M. Green and Company LLP

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#### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

City Council
City of Visalia and Measure N Sales Tax Oversight Board
707 W. Acequia
Visalia, CA 93291-6100

We have performed the procedures enumerated below, which were agreed to by the City of Visalia (City), solely to assist the City and the independent Measure N Sales Tax Oversight Board, with respect to the administration, financial management and accounting of the City's Measure N funds for the fiscal year ended June 30, 2018. The City's management is responsible for the City's administration, financial management and accounting for Measure N. The sufficiency of these procedures is solely the responsibility of those parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures applied and findings, as pertinent, are as follows:

(1) We obtained and reviewed the City's Measure N commitments as expressed in the Measure N ballot measure from the November 8, 2016 election, the Enabling Ordinance adopted by the City Council, the Board of Equalization Agreements for implementation and administration of additional sales tax, and the City Council approved initial expenditure plan, annual expenditure plan and any amendments, as applicable for the current fiscal year.

Findings: None

- (2) We identified and documented the following Measure N compliance provisions, as interpreted by the City Council adopted enabling ordinance and interim progress report reported to City staff:
  - a. Administrative procedures
  - Accounting control (including budgetary) procedures

Findings: None

(3) We updated our understanding of the City's implementation of the material administrative compliance procedures.

Findings: None

1

(4) We updated our understanding of the City's implementation of the material accounting control procedures and determined if the following were implemented or maintained:

a. Establishment of an initial spending plan specifying the uses of the proceeds of the sales or use tax for the period between implementation of the sales and use tax and the end of the

subsequent fiscal year; and,

 Establishment of an annual expenditure plan, as part of adoption of an annual City General Fund budget, specifying the uses of the proceeds of the sales or use tax for the coming fiscal year prior to the expiration of the initial expenditure plan; and,

That any amendments to the initial expenditure plan and subsequent annual expenditure plan

were made by resolution adopted by a majority of the Council following:

 Submission for comment and recommendation to the Measure N Sales Tax Oversight Committee and

ii. Public hearing during at least two regularly scheduled and appropriately noticed

meetings of the City Council; and,

 That the initial expenditure plan, any subsequent annual expenditure plan and any amended expenditure plans were made publicly accessible at all times; and,

e. Establishment of a separate "Economic Uncertainty" fund within the Measure N fund(s) of

10% of the budgeted Measure N sales tax proceeds for the coming plan year; and,

- f. Establishment of a separate "Maintenance and Emerging Needs" fund within the Measure N fund(s) of 10% of the budgeted Measure N sales tax proceeds for the coming plan year of which 2% of the budgeted Measure N sales tax proceeds shall be used for youth programs; and
- g. That none of the Measure N sales tax proceeds were used to pay annual debt service requirements.

#### Finding:

The Measure calls for the establishment and funding of an Economic Uncertainty Fund in the amount of 10% of the annually budgeted revenues. The Measure N Economic Uncertainty Fund balance as of June 30, 2018, was \$1,100,000. The amount for the Measure N Economic Uncertainty Fund met the required 10%.

The Measure also calls for the establishment and funding of a Maintenance and Emerging Needs Fund in the amount of 10% of the annually budgeted revenues of which 2% of the budgeted revenues shall be used for youth programs. The Maintenance and Emerging Needs Fund and The Maintenance and Emerging Needs Fund - Youth Fund were both funded during the fiscal year June 30, 2018, with the amount of \$880,000 and \$220,000, respectively which met the required percentages.

(5) We traced all Measure N monies remitted by the State Board of Equalization to determine whether they were properly deposited into the appropriate Measure N fund.

#### Findings: None

(6) We performed procedures to verify the summaries of Measure N receipts, disbursements and unexpended funds pertaining to the fiscal year 2017-2018 as prepared by the City.

#### Finding:

#### Police

The amended Measure N Plan calls for the hiring of 13 police officers and three police professional staff in the initial plan year, which is through June 30, 2018. Our review indicated that eight police officers and three police professional staff were hired as of June 30, 2018 in accordance with plan objectives. One additional police officer was hired during the fiscal year, however, the officer resigned prior to June 30, 2018 and the position remained open as of June 30, 2018. City staff has indicated as of October 31, 2018, these positions have been filled.

#### Parks and Recreation

The amended Measure N Plan also calls for the hiring of two parks and recreation maintenance employees, an urban forest employee and a recreation coordinator. Our review indicated an urban forest employee and a recreation coordinator were hired as of June 30, 2018. City staff has indicated as of October 31, 2018, these positions have been filled.

Maintenance and Emerging Needs (Including Youth)

The Measure N Plan also calls for the implementation of a Clubhouse Networking program in which the Maintenance and Emerging Needs Fund - Youth Fund was able to fund various hourly employees working on the Clubhouse Networking program in accordance with the Plan.

Finding:

We found that the Capital Improvement Program expenditures are generally proceeding in accordance with the Measure N Plan. During the fiscal year 2017-2018, the City approved the existing capital project roll-over policy to include Measure N Funds as many of the projects have been approved and possibly started but not completed in the current fiscal year. Now those projects can be rolled into the next fiscal year if the project was not completed which will bring consistency across all City projects and funds.

Fire

A ladder truck had been purchased as of June 30, 2017 in accordance with the Measure N plan. However, there were some remaining project costs that were incurred during the current fiscal year. An air truck has been purchased as of June 30, 2018 in accordance with the Measure N plan.

Police

As of June 30, 2018, four police officer vehicles and two police professional staff vehicles had been purchased and the approval of nine additional police officer vehicles had been made in accordance with the Measure N plan.

Also, during the 2017-2017 fiscal year the City approved the purchase for the Body Worn Camera Program in accordance with the Plan. No amounts had been expended as of June 30, 2018.

Roads

Various road projects have been completed in fiscal year 2017-2018 in accordance with the Measure N plan. \$2,692,327 had been expended during the fiscal year ended June 30, 2018.

Parks and Recreation

No Capital Improvement Program expenditures amounts had been included in the Measure N plan or expended as of June 30, 2017.

Maintenance and Emerging Needs (Including Youth)

The Whittman Center re-roof project had been completed by June 30, 2018 in accordance with the Measure N plan.

(7) We conducted an exit interview with City staff representatives.

Findings: None

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to, and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on administration, financial management and accounting. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the City Council, City management and the Measure N Sales Tax Oversight Board and is not intended to be and should not be used by anyone other than those specified parties. However, this report is a matter of public record and its distribution is not limited.

Very truly yours,

M. Green and Company UP

M. GREEN AND COMPANY LLP

Certified Public Accountants

November 10, 2018 Visalia, California

### CITY OF VISALIA BOND DISCLOSURE REQUIREMENTS

The City of Visalia (the City) periodically issues tax-exempt debt. Frequently the bond covenants require that the City of Visalia disclose additional information about its operations for the benefit of the bond holder. This disclosure statement provides for those disclosure requirements.

This disclosure statement addresses required disclosures for the following debt issues:

#### Redevelopment Agency Tax Allocation Bonds

On June 18, 2003, the Visalia Community Redevelopment Agency issued \$5,185,000 of 2003 Tax Allocation Refunding Bonds (2003 Bonds) to retire outstanding variable rate 1990 Tax Allocation Bonds and to pay for issuance costs. Due to the variable nature of the refunded debt, the City could not determine the economic gain on the transaction.

Tax increment revenue is pledged for the repayment of the 2003 Bonds. Interest ranges from 2.0% to 4.1% and is due semiannually each July 1 and January 1. Commencing in 2004, principal is payable each July 1 through 2026.

This debt was transferred to the Successor Agency of The City of Visalia on February 1, 2012, as a result of the dissolution of the Visalia Community Redevelopment Agency.

#### Certificates of Participation

On July 2, 2014, the City issued \$7,380,000 of 2014 Refunding Certificates of Participation (the Certificates) to (a) refund all of the City's outstanding 2005 Refunding Certificates of Participation (the Prior Certificates), (b) to purchase a municipal bond debt service reserve insurance policy for deposit into a debt reserve service reserve fund established for the Certificates, and (c) to pay the costs related to the execution and delivery of the Certificates. Of this issue, 84% is allocable to the Convention Center and 16% is considered general long-term debt. Interest represented by the Certificates is payable semiannually on June 1 and December 1 of each year, commencing on December 1, 2014, with the final payment due in the year 2025. The 2014 Certificates advance refunded the outstanding 2005 Refunding Certificates of Participation. The 2005 Certificates were fully called on July 11, 2014.

#### Certificates of Participation

On September 10, 2015, the City issued \$17,910,000 of 2015 Certificates of Participation to (a) construct and equip the Visalia Emergency Communications Center (the VECC), (b) to replace the City's Computer Aided Dispatch and Records Management System (the CAD/RMS), (c) to make certain improvements to the Visalia Convention Center, (d) to purchase a municipal bond debt service reserve insurance policy for deposit into a debt service reserve fund established for the Certificates, and (e) to pay the costs related to the execution and delivery of the Certificates. Of this issue, 27% is allocable to the Convention Center and 73% is considered general long-term debt. Interest represented by the Certificates is payable semiannually on June 1 and December 1 of each year, commencing on December 1, 2015, with the final payment due in the year 2029.

#### **DISCLOSURES**

#### Redevelopment Agency Tax Allocation Bonds

#### Successor Agency of The City of Visalia (former Visalia Community Redevelopment Agency of The City of Visalia)

On December 29, 2011, the California Supreme Court upheld Assembly Bill IX 26 (Bill) that provides for the dissolution of all redevelopment agencies in the State of California.

The Bill provides that upon dissolution of a redevelopment agency, either the City or another unit of local government will agree to serve as the "successor agency" to hold the assets until they are distributed to other units of state and local government. On January 17, 2012, the City Council elected to become the Successor Agency for the former Visalia Community Redevelopment Agency (RDA) with the Bill as part of City resolution number 12-01.

After enactment of the law, which occurred on June 28, 2011, redevelopment agencies in the State of California cannot enter into new projects, obligations or commitments. Subject to the control of a newly established

oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished projects that were subject to legally enforceable contractual commitments).

In accordance with the timeline set forth in the Bill (as modified by the California Supreme Court on December 29, 2011), all redevelopment agencies in the State of California were dissolved and ceased to operate as legal entities as of February 1, 2012. The Successor Agency of The City of Visalia took over the affairs of the former RDA of the City of Visalia at that time and is responsible for the wind down of the affairs of the dissolved RDA. It is responsible for fulfilling the obligations of the former RDA and is also responsible for revenue collection, maintaining bond reserves, and disposing of excess property. When the RDA was dissolved, the four project areas of the RDA were combined into one entity. Therefore, some historical information as required by the continuing disclosure is no longer available or applicable.

For FY 2017-18 and future fiscal years, successor agencies will only be allocated revenue in the amount that is necessary to pay the annual installment payments on enforceable obligations of the former redevelopment agency until all enforceable obligations of the former redevelopment agency have been paid in full and all assets have been liquidated.

The only outstanding bonded debt of the former Visalia Community Redevelopment Agency is the 2003 Tax Allocation Refunding Bonds (2003 Bonds). The 2003 Bonds have been accepted by the California Department of Finance as enforceable obligations. As a result, the County of Tulare will provide former tax increment revenues to the Successor Agency of the City of Visalia for payment of the 2003 Bonds.

<u>The 2003 Tax Allocation Refunding Bonds (East Visalia Redevelopment Project)</u> required continuing disclosures which are now meaningless due to the dissolution of redevelopment agencies. Continuing disclosure covenants ask for the following five tables:

Historical Assessed Valuation (Table 3)
Historical Levy and Receipts (Table 4)
Top Ten Taxpayers (Table 6)
Projected Tax Revenues (Table 8)
Projected Debt Service Coverage (Table 9)
Rating Changes

These tables are presented here as required.

TABLE 3
SUCCESSOR AGENCY OF THE CITY OF VISALIA
EAST SUCCESSOR AGENCY PROJECT AREA
HISTORICAL AND CURRENT ASSESSED VALUATION
LAST FIVE FISCAL YEARS

Fiscal Year	Locally-					
Ended	Asse sse d	Unsecured	State-Assessed	Total	Incremental	
June 30	Secured Value	Value	Value	Assessed Value	Assessed Value	
2014	146,602,674	19,394,853	521,796	166,519,323	71,863,428	
2015	149,196,204	17,144,551	521,796	166,862,551	71,863,428	
2016	154,685,059	17,744,471	521,796	172,951,326	71,719,119	
2017	159,202,054	31,905,255	521,796	191,629,105	71,719,119	
2018	166,077,971	19,965,433	602,306	186,645,710	71,719,119	

Source: County of Tulare and City of Visalia Finance Department

Table 4
Successor Agency of The City of Visalia
East Visalia Redevelopment Project
Historical Levy and Receipts

#### **Total Receipts of**

			7	Tax Increment	Percentage of			
Fiscal Year	Levy			Revenue	Levy Received			
2008-09	\$	1,170	\$	1,389	118.72%			
2009-10		1,244		1,336	107.40%			
2010-11		1,212		1,339	110.48%			
2011-12*		1,177		665	56.50%			

<sup>\*</sup> Partial Year due to the dissolution of The Visalia Community Redevelopment Agency on February 1, 2012

The 2003 Bonds have been accepted by the California Department of Finance as enforceable obligations. As a result, the County of Tulare will provide former tax increment revenues to the Successor Agency of the City of Visalia for payment of the 2003 Bonds.

Source: County of Tulare and City of Visalia Finance Department

Table 6
SUCCESSOR AGENCY OF THE CITY OF VISALIA
EAST VISALIA REDEVELOPMENT PROJECT AREA
TOP TEN TAXPAYERS
BASED UPON 2017-18 ASSESSED VALUATION

	Fisca	ıl Year 2017-18	Percentage of
Property Owner	Total	Assessed Value	Total (1)
1 Hotel Circle GL Holding LLC	\$	14,813,099	7.94%
2 Donald John & Shelly Kaye Groppetti		10,862,665	5.82%
3 Willow Street Development Co LLC		10,555,065	5.66%
4 Kennith J. Curti (TR)		8,418,297	4.51%
5 Mark Whittlesey (TR)		5,990,299	3.21%
6 Three Ten Center Street LLC		4,180,880	2.24%
7 Troy Korsgaden		2,300,000	1.23%
8 Pile Partners #1 LLC		2,101,224	1.13%
9 Smith Auto Parts		2,062,627	1.11%
10 Dinesh & Diane L Sharma (TRS)		1,849,823	0.99%
	\$	63,133,979	

<sup>&</sup>lt;sup>(1)</sup> Fiscal Year 2017-18 assessed valuation: \$186,645,710

Source: Tulare County Auditor Controller's Office

Table 8
Successor Agency of The City of Visalia
East Visalia Redevelopment Project
Tax Revenues
(000s Omitted)

	To	tal Assessed		Tax	Senior Tax		S	ection 33676		County		Housing		Tax	
Fiscal Year	,	Valuation	Ir	ncrement	Sharing		-	Adjustment		Admin Fees		Set-Aside		Revenues	
2008-09	\$	160,739	\$	1,389	\$	550	\$	9	,	\$ 64	\$	278	\$	488	
2009-10		171,728		1,336		585		9		41		267		434	
2010-11		169,542		1,339		594		9		39		268		429	
2011-12*		167,310		665		12		9		22		133		489	

<sup>\*</sup> Partial Year due to the dissolution of The Visalia Community Redevelopment Agency on February 1, 2012

Source: County of Tulare and City of Visalia Finance Department

With the dissolution of redevelopment agencies, successor agencies will only receive property tax revenues sufficient to pay debt service. As a result, the County of Tulare will provide the City's successor agency tax increment equal to the debt service for that year. In other words, debt service coverage will be 1.0 and projected receipts will be equal to debt service.

Table 9
Successor Agency of The City of Visalia
East Visalia Redevelopment Project
Projected Debt Service Coverage
(000's Omitted)

		Tax	Debt			
Fiscal Year		Revenues	Service	Coverage		
2008-09	\$	488	\$ 220	222%		
2009-10		434	225	193%		
2010-11		429	230	187%		
2011-12*		489	240	204%		
2012-13**		245	245	100%		
2013-14**		255	255	100%		
2014-15**		260	260	100%		
2016-2020**		1,065	1,065	100%		
2021-2025**		1,005	1,005	100%		
2025-2027**		460	460	100%		

<sup>\*</sup> Partial Year due to the dissolution of The Visalia Community Redevelopment Agency on February 1, 2012

Source: City of Visalia Finance Department

<sup>\*\*</sup>The 2003 Bonds have been accepted by the California Department of Finance as enforceable obligations. As a result, the County of Tulare will provide former tax increment revenues to the Successor Agency of the City of Visalia for payment of the 2003 Bonds.

#### Rating Changes for 2003 Tax Allocation Refunding Bonds (East Visalia Redevelopment Project)

 On August 10, 2010, Standard & Poor's upgraded the 2003 Bonds from BBB to A-, the last rating analysis that the City has received.

#### <u>Certificates of Participation – 2014 Refunding Certificates of Participation</u>

<u>The 2014 Refunding Certificates of Participation</u> required the following continuing disclosures that are not already included as part of the City's Comprehensive Annual Financial Report (CAFR):

Balance of the Reserve Fund as of January 1 Rating Changes

The reserve fund for the 2014 Refunding Certificates of Participation consists of an Assured Guaranty Municipal Bond Insurance Policy. The market value of the bond insurance in place at January 1, 2018 was \$797,250.00.

#### Rating Changes for 2014 Refunding Certificates of Participation

• On June 12, 2014, Standard & Poor's issued a rating for the 2014 Refunding Certificates of Participation of A+. This is the latest rating analysis that the City has received for this issue.

#### <u>Certificates of Participation – 2015 Certificates of Participation</u>

<u>The 2015 Certificates of Participation</u> required the following continuing disclosures that are not already included as part of the City's Comprehensive Annual Financial Report (CAFR):

Balance of the Reserve Fund as of January 1 Rating Changes

The reserve fund for the 2015 Certificates of Participation consists of an Assured Guaranty Municipal Bond Insurance Policy. The market value of the bond insurance in place at January 1, 2018 was \$1,578,737.50.

#### Rating Changes for **2015 Certificates of Participation**

• On August 21, 2015, Standard & Poor's issued a rating for the 2015 Certificates of Participation of A+. This is the latest rating analysis that the City has received for this issue.